## SUBSTITUTE FOR

## HOUSE BILL NO. 5062

A bill to amend 1954 PA 116, entitled "Michigan election law,"

by amending sections 31, 33, 514, 679a, 811, 847, 931, and 942 (MCL 168.31, 168.33, 168.514, 168.679a, 168.811, 168.847, 168.931, and 168.942), section 31 as amended by 2005 PA 71, section 33 as amended by 2002 PA 91, section 514 as amended by 1992 PA 195, section 679a as added by 2004 PA 256, sections 847 and 942 as amended by 1995 PA 261, and section 931 as amended by 1996 PA 583, and by adding section 31a.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 31. (1) The secretary of state shall do all of the
- 2 following:
- 3 (a) Subject to subsection (2), issue instructions and
- 4 promulgate rules pursuant to the administrative procedures act of

- 1 1969, 1969 PA 306, MCL 24.201 to 24.328, for the conduct of
- 2 elections and registrations in accordance with the laws of this
- 3 state.
- 4 (b) Advise and direct local election officials as to the
- 5 proper methods of conducting elections.
- 6 (c) Publish and furnish for the use in each election precinct
- 7 before each state primary and election a manual of instructions
- 8 that includes specific instructions on assisting voters in casting
- 9 their ballots, directions on the location of voting stations in
- 10 polling places, procedures and forms for processing challenges, and
- 11 procedures on prohibiting campaigning in the polling places as
- 12 prescribed in this act.
- 13 (d) Publish indexed pamphlet copies of the registration,
- 14 primary, and election laws and furnish to the various county, city,
- 15 township, and village clerks a sufficient number of copies for
- 16 their own use and to enable them to include 1 copy with the
- 17 election supplies furnished each precinct board of election
- 18 inspectors under their respective jurisdictions. The secretary of
- 19 state may furnish single copies of the publications to
- 20 organizations or individuals who request the same for purposes of
- 21 instruction or public reference.
- (e) Prescribe and require uniform forms, notices, and supplies
- 23 the secretary of state considers advisable for use in the conduct
- 24 of elections and registrations.
- 25 (f) Prepare the form of ballot for any proposed amendment to
- 26 the constitution or proposal under the initiative or referendum
- 27 provision of the constitution to be submitted to the voters of this

- 1 state.
- 2 (g) Require reports from the local election officials the

- 3 secretary of state considers necessary.
- 4 (h) Investigate, or cause to be investigated by local
- 5 authorities, the administration of election laws, and report
- 6 violations of the election laws and regulations to the attorney
- 7 general or prosecuting attorney, or both, for prosecution.
- 8 (i) Publish in the legislative manual the vote for governor
- 9 and secretary of state by townships and wards and the vote for
- 10 members of the state legislature cast at the preceding November
- 11 election, which shall be returned to the secretary of state by the
- 12 county clerks on or before the first day of December following the
- 13 election. All clerks shall furnish to the secretary of state,
- 14 promptly and without compensation, any further information
- 15 requested of them to be used in the compilation of the legislative
- 16 manual.
- 17 (j) Establish a curriculum for comprehensive training and
- 18 accreditation of all county, city, township, AND village , and
- 19 school elections officials WHO ARE RESPONSIBLE FOR CONDUCTING
- 20 ELECTIONS.
- 21 (K) ESTABLISH A CONTINUING ELECTION EDUCATION PROGRAM FOR ALL
- 22 COUNTY, CITY, TOWNSHIP, AND VILLAGE CLERKS.
- 23 (l) (k)—Establish and require attendance by all new appointed
- 24 or elected election officials at an initial course of instruction
- 25 within 6 months before the date of the election.
- 26 (M) (l)—Establish a comprehensive training curriculum for all
- 27 precinct inspectors.

## House Bill No. 5062 (H-2) as amended March 28, 2012

- 1 (N) (m) Create an election day dispute resolution team that
- 2 has regional representatives of the department of state, which team
- 3 shall appear on site, if necessary.
- 4 (2) Pursuant to the administrative procedures act of 1969,
- 5 1969 PA 306, MCL 24.201 to 24.328, the secretary of state shall
- 6 promulgate rules establishing uniform standards for state and local
- 7 nominating, recall, and ballot question petition signatures. The
- 8 standards for petition signatures may include, but need not be
- 9 limited to, standards for all of the following:
- 10 (a) Determining the validity of registration of a circulator
- 11 or individual signing a petition.
- 12 (b) Determining the genuineness of the signature of a
- 13 circulator or individual signing a petition, including digitized
- 14 signatures.
- 15 (c) Proper designation of the place of registration of a
- 16 circulator or individual signing a petition.
- 17 SEC. 31A. (1) IN ORDER TO ENSURE COMPLIANCE WITH THE
- 18 PROVISIONS OF THIS ACT, AFTER EACH ELECTION THE SECRETARY OF STATE
- 19 MAY AUDIT ELECTION PRECINCTS.
- 20 (2) THE SECRETARY OF STATE SHALL DEVELOP AN ELECTION AUDIT
- 21 PROGRAM THAT DETAILS THE DOCUMENTS TO BE INSPECTED AND THE
- 22 PROCEDURES TO BE USED DURING AN ELECTION AUDIT CONDUCTED UNDER THIS
- 23 SECTION. THE SECRETARY OF STATE MAY TRAIN AND CERTIFY COUNTY CLERKS
- 24 AND THEIR STAFFS FOR THE PURPOSE OF CONDUCTING ELECTION AUDITS OF
- 25 PRECINCTS RANDOMLY SELECTED [BY THE SECRETARY OF STATE] IN THEIR COUNTIES. THE SECRETARY OF
- 26 STATE SHALL SUPERVISE EACH COUNTY CLERK IN THE PERFORMANCE OF
- 27 ELECTION AUDITS CONDUCTED UNDER THIS SECTION.

- 1 (3) EACH COUNTY CLERK WHO CONDUCTS AN ELECTION AUDIT UNDER
- 2 THIS SECTION SHALL PROVIDE THE RESULTS OF THE ELECTION AUDIT TO THE
- 3 SECRETARY OF STATE WITHIN 20 DAYS AFTER THE ELECTION AUDIT.
- 4 Sec. 33. (1) The director of elections shall conduct training
- 5 schools throughout this state preceding BEFORE the general November
- 6 election, and preceding such BEFORE other elections as the director
- 7 considers advisable, for county clerks and their representatives
- 8 with respect to the conducting of elections in accordance with the
- 9 election laws. Included in this training shall be instruction on
- 10 the uniform voting system. In case any IF A county clerk shall fail
- 11 FAILS to conduct in his or her county a training school for
- 12 election boards within the county, the director of elections shall
- 13 conduct such THE training school, the cost of the training school
- 14 to be charged as an obligation of the county.
- 15 (2) The director of elections shall train all county, city,
- 16 and township clerks who are involved in the training of precinct
- 17 inspectors. The training shall include team training and monitoring
- 18 of their performance as trainers.
- 19 (3) The director of elections shall conduct all precinct
- 20 inspector training in counties where the clerk has not been
- 21 accredited to conduct the training schools.
- 22 (4) THE DIRECTOR OF ELECTIONS SHALL CONDUCT CONTINUING
- 23 ELECTION EDUCATION TRAINING COURSES FOR COUNTY, CITY, TOWNSHIP, AND
- 24 VILLAGE CLERKS TO ATTEND. EACH COUNTY, CITY, TOWNSHIP, AND VILLAGE
- 25 CLERK IS REQUIRED TO ATTEND AND COMPLETE CONTINUING ELECTION
- 26 EDUCATION TRAINING AT LEAST ONCE EVERY 2 YEARS TO MAINTAIN
- 27 ACCREDITATION AS A CLERK. THE DEPARTMENT OF STATE IS RESPONSIBLE

- 1 FOR PROVIDING CONTINUING ELECTION EDUCATION TRAINING TO THE CLERKS
- 2 AT NO CHARGE TO THE CLERKS, COUNTIES, CITIES, TOWNSHIPS, OR
- 3 VILLAGES.
- 4 Sec. 514. If the registration of an elector is cancelled,
- 5 CANCELED, the clerk shall make a proper entry on the original and
- 6 duplicate registration cards, indicating the date and the cause for
- 7 cancellation, and shall affix his or her signature to the entries.
- 8 All copies of the cancelled CANCELED registration cards shall be
- 9 filed in the office of the clerk. All duplicates of the original
- 10 registration cards so cancelled CANCELED may be destroyed 2 years
- 11 after the registrations are cancelled. CANCELED. The clerk may also
- 12 destroy the original registration cards of an elector 10-5 years
- 13 after the date of cancellation of the elector's registration, if
- 14 the registration is not reinstated within that period. The clerk
- 15 may also destroy any cancelled CANCELED original registration cards
- 16 2 years after the date of cancellation if the cancelled CANCELED
- 17 registration cards are reproduced <del>pursuant to UNDER</del> the records
- 18 media REPRODUCTION act, 1992 PA 116, MCL 24.401 TO 24.406, and the
- 19 reproductions are on file in the office of the clerk. The
- 20 reproductions may be destroyed after the expiration of the
- 21 statutory retention date of the reproduced records. The
- 22 registration records, if combustible, shall be destroyed by
- 23 burning.
- 24 Sec. 679a. (1) The legislative body ELECTION COMMISSION of a
- 25 city, township, or village may, SHALL, by resolution, provide that
- 26 at an election at which the ballots are counted and certified at
- 27 the precinct, 1 or more additional boards of election inspectors be

- 1 appointed to serve as receiving boards. For a precinct having
- 2 receiving boards, the board of election commissioners shall appoint
- 3 a receiving board consisting of 2 or more election inspectors, with
- 4 an equal number from each major political party, and shall appoint
- 5 an equal number of election inspectors from each major political
- 6 party.
- 7 (2) Not less than 2 election inspectors in a precinct,
- 8 representing each of the major political parties, shall deliver to
- 9 the receiving board for that precinct a sealed ballot container
- 10 containing the voted ballots, and, in a separate sealed envelope,
- 11 the poll book and statement of returns. The poll book and statement
- 12 of returns may be enclosed in a single sealed envelope.
- 13 (3) The receiving board shall open the sealed envelope and
- 14 review the poll book and statement of returns to determine both of
- 15 the following:
- 16 (a) That the ballot container is properly sealed and the seal
- 17 number is properly recorded in the poll book and the statement of
- 18 returns. If the ballot container is not properly sealed or there is
- 19 a discrepancy with the seal number recorded in the poll book or the
- 20 statement of returns, the election inspectors who delivered the
- 21 ballot container and the receiving board shall together take the
- 22 necessary steps to correct the discrepancy. The election inspectors
- 23 and the receiving board shall note the discrepancy and the
- 24 corrective action in the remarks section of the poll book and all
- 25 shall sign the notation.
- 26 (b) That the number of individuals voting recorded in the poll
- 27 book equals the number of ballots issued to electors, as shown by

- 1 the statement of returns. If the number of individuals voting as
- 2 shown by the poll book does not equal the number of ballots counted
- 3 as shown by the statement of returns, and if an explanation of the
- 4 discrepancy has not been noted in the poll book, the receiving
- 5 board shall ask the election inspectors about the discrepancy, note
- 6 the explanation in the poll book, and all shall sign the notation.
- 7 (4) If the poll book or statement of returns has been
- 8 erroneously sealed in the ballot container, the election inspectors
- 9 may open the ballot container and remove the poll book or statement
- 10 of returns. The elections inspectors and receiving board shall note
- 11 the corrective action in the remarks section of the poll book and
- 12 all shall sign the notation before placing the poll book or
- 13 statement of returns in a separate sealed envelope. If the
- 14 statement of returns was sealed in the ballot container and the
- 15 poll book was sealed in an envelope, the poll book shall be removed
- 16 from the sealed envelope for the notation of corrective action to
- 17 be recorded before placing the poll book and statement of returns
- 18 in a sealed envelope. The receiving board shall notify the clerk of
- 19 the board of canvassers responsible for canvassing all or a portion
- 20 of the election of the corrective action taken.
- 21 (5) When the receiving board has completed the review under
- 22 subsection (3), the receiving board shall place the poll book and
- 23 statement of returns in the appropriate envelope, sealed with a red
- 24 paper seal and initialed by the receiving board. If permitted by
- 25 the clerk of the board of canvassers, the poll books and statement
- 26 of returns from more than 1 precinct may be included and delivered
- in a single envelope.

- 1 Sec. 811. All election returns, including poll lists,
- 2 statements, tally sheets, absent voters' applications, absent
- 3 voters' return envelopes bearing the statement required by section
- 4 761, absent voters' records required by section 760, and other
- 5 returns made by the inspectors of election of the several precincts
- 6 shall be carefully preserved and may be destroyed after the
- 7 expiration of 2 years following the primary or election at which
- 8 the same were used. ALL APPLICATIONS EXECUTED UNDER SECTION 523 AND
- 9 ALL ABSENT VOTERS' APPLICATIONS SHALL BE CAREFULLY PRESERVED AND
- 10 MAY BE DESTROYED AFTER THE EXPIRATION OF 6 YEARS FOLLOWING THE
- 11 PRIMARY OR ELECTION AT WHICH THOSE APPLICATIONS WERE EXECUTED. All
- 12 ballots used at any primary or election may be destroyed after 7-30
- 13 days following the final determination of the board of canvassers
- 14 with respect to such THE primary or election unless a petition for
- 15 recount has been filed and not completed or unless their
- 16 destruction is stayed by an order of a court.
- 17 Sec. 847. The secretary of state may authorize the release of
- 18 all ballots, ballot boxes, voting machines, and equipment after 10
- 19 30 days following certification of an election by the board of
- 20 state canvassers in a precinct other than a precinct in which 1 or
- 21 more of the following occur:
- 22 (a) A petition for recount has been filed with the board of
- 23 state canvassers.
- 24 (b) A petition has been filed pursuant to section 879.
- 25 (c) A court of competent jurisdiction has issued an order
- 26 restraining interference with ballots, ballot boxes, voting
- 27 machines, and equipment.

- 1 Sec. 931. (1) A person who violates 1 or more of the following
- 2 subdivisions is guilty of a misdemeanor:
- 3 (a) A person shall not, either directly or indirectly, give,
- 4 lend, or promise valuable consideration —to or for any person —as
- 5 an inducement to influence the manner of voting by a person
- 6 relative to a candidate or ballot question —or as a reward for
- 7 refraining from voting.
- 8 (b) A person shall not, either before, on, or after an
- 9 election, for the person's own benefit or on behalf of any other
- 10 person, receive, agree, or contract for valuable consideration for
- 11 1 or more of the following:
- (i) Voting or agreeing to vote, or inducing or attempting to
- induce another to vote, at an election.
- 14 (ii) Refraining or agreeing to refrain, or inducing or
- 15 attempting to induce another to refrain, from voting at an
- 16 election.
- 17 (iii) Doing anything prohibited by this act.
- 18 (iv) Both distributing absent voter ballot applications to
- 19 voters and receiving signed applications from voters for delivery
- 20 to the appropriate clerk or assistant of the clerk. This
- 21 subparagraph does not apply to an authorized election official.
- (c) A person shall not solicit any valuable consideration from
- 23 a candidate for nomination for, or election to, an office described
- 24 in this act. This subdivision does not apply to requests for
- 25 contributions of money by or to an authorized representative of the
- 26 political party committee of the organization to which the
- 27 candidate belongs. This subdivision does not apply to a regular

- 1 business transaction between a candidate and any other person that
- 2 is not intended for, or connected with, the securing of votes or
- 3 the influencing of voters in connection with the nomination or
- 4 election.
- 5 (d) A person shall not, either directly or indirectly,
- 6 discharge or threaten to discharge an employee of the person for
- 7 the purpose of influencing the employee's vote at an election.
- 8 (e) A priest, pastor, curate, or other officer of a religious
- 9 society shall not, for the purpose of influencing a voter at an
- 10 election, impose or threaten to impose upon the voter a penalty of
- 11 excommunication, dismissal, or expulsion or command or advise the
- 12 voter under pain of religious disapproval.
- 13 (f) A person shall not hire a motor vehicle or other
- 14 conveyance or cause the same to be done, for conveying voters,
- 15 other than voters physically unable to walk, to an election.
- 16 (g) In a city, township, village, or school district that has
- 17 a board of election commissioners authorized to appoint ELECTION
- 18 inspectors, of election, an **ELECTION** inspector, of election, a
- 19 clerk, or other election official who accepts an appointment as an
- 20 **ELECTION** inspector of election shall not fail to report at the
- 21 polling place designated on election morning at the time specified
- 22 by the board of election commissioners, unless excused as provided
- 23 in this subdivision. A person who violates this subdivision is
- 24 quilty of a misdemeanor —punishable by a fine of not more than
- 25 \$10.00 or imprisonment for not more than 10 days, or both. An
- 26 ELECTION inspector, of election, clerk, or other election official
- 27 who accepts an appointment as an **ELECTION** inspector of election is

- 1 excused for failing to report at the polling place on election day
- 2 and is not subject to a fine or imprisonment under this subdivision
- 3 if 1 or more of the following requirements are met:
- 4 (i) The **ELECTION** inspector, of election, clerk, or other
- 5 election official notifies the board of election commissioners or
- 6 other officers in charge of elections of his or her inability to
- 7 serve at the time and place specified, 3 days or more before the
- 8 election.
- 9 (ii) The **ELECTION** inspector, of election, clerk, or other
- 10 election official is excused from duty by the board of election
- 11 commissioners or other officers in charge of elections for cause
- 12 shown.
- 13 (h) A person shall not willfully fail to perform a duty
- 14 imposed upon that person by this act —or disobey a lawful
- 15 instruction or order of the secretary of state as chief state
- 16 election officer or of a board of county election commissioners,
- 17 board of city election commissioners, or board of ELECTION
- 18 inspectors. of election.
- 19 (i) A delegate or member of a convention shall not solicit a
- 20 candidate for nomination before the convention for money, reward,
- 21 position, place, preferment, or other valuable consideration in
- 22 return for support by the delegate or member in the convention. A
- 23 candidate or other person shall not promise or give to a delegate
- 24 money, reward, position, place, preferment, or other valuable
- 25 consideration in return for support by or vote of the delegate in
- 26 the convention.
- 27 (j) A person elected to the office of delegate to a convention

- 1 shall not accept or receive any money or other valuable
- 2 consideration for his or her vote as a delegate.
- 3 (k) A person shall not, while the polls are open on an
- 4 election day, solicit votes in a polling place or within 100 feet
- 5 from an entrance to the building in which a polling place is
- 6 located.
- 7 (l) A person shall not keep a room or building for the purpose,
- 8 in whole or in part, of recording or registering bets or wagers  $\tau$
- 9 or of selling pools upon the result of a political nomination,
- 10 appointment, or election. A person shall not wager property, money,
- 11 or thing of value, or be the custodian of money, property, or thing
- 12 of value —staked, wagered, or pledged, upon the result of a
- 13 political nomination, appointment, or election.
- 14 (m) A person shall not participate in a meeting or a portion
- 15 of a meeting of more than 2 persons, other than the person's
- 16 immediate family, at which an absent voter ballot is voted.
- 17 (n) A person, other than an authorized election official,
- 18 shall not, either directly or indirectly, give, lend, or promise
- 19 any valuable consideration to or for a person to induce that person
- 20 to both distribute absent voter ballot applications to voters and
- 21 receive signed absent voter ballot applications from voters for
- 22 delivery to the appropriate clerk.
- 23 (O) A PERSON SHALL NOT THREATEN OR INTIMIDATE AN ELECTOR WHILE
- 24 THE ELECTOR IS ENTERING A POLLING PLACE, APPLYING TO VOTE, ENTERING
- 25 A VOTING COMPARTMENT, VOTING, OR LEAVING A POLLING PLACE.
- 26 (P) A PERSON SHALL NOT PROVIDE MISINFORMATION REGARDING AN
- 27 ELECTION TO AN ELECTOR.

1 (2) A person who violates a provision of this act for which a

- 2 penalty is not otherwise specifically provided in this act —is
- 3 guilty of a misdemeanor.
- 4 (3) A person or a person's agent who knowingly makes,
- 5 publishes, disseminates, circulates, or places before the public,
- 6 or knowingly causes directly or indirectly to be made, published,
- 7 disseminated, circulated, or placed before the public, in this
- 8 state, either orally or in writing, an assertion, representation,
- 9 or statement of fact concerning a candidate for public office at an
- 10 election in this state, that is false, deceptive, scurrilous, or
- 11 malicious, without the true name of the author being subscribed to
- 12 the assertion, representation, or statement if written, or
- 13 announced if unwritten, is quilty of a misdemeanor.
- 14 (4) As used in this section, "valuable consideration"
- 15 includes, but is not limited to, money, property, a gift, a prize
- 16 or chance for a prize, a fee, a loan, an office, a position, an
- 17 appointment, or employment.
- 18 Sec. 942. An offense under this act other than fraudulent
- 19 registration shall not be prosecuted unless the prosecution is
- 20 commenced within 2 years after the date of the registration,
- 21 primary, or election in connection with which the offense is
- 22 alleged to have been committed. Fraudulent registration under this
- 23 act shall not be prosecuted unless the prosecution is commenced
- 24 within-3 years after the time the offense is discovered. The
- 25 complaining witness or any other person who is called to testify in
- 26 behalf of the people in a proceeding under this section shall not
- 27 be liable to criminal prosecution under this act for an offense in

- 1 respect to which he or she is examined or to which his or her
- 2 testimony relates, except to prosecution for perjury committed in
- 3 the testimony.