SENATE SUBSTITUTE FOR HOUSE BILL NO. 4312

A bill to amend 1967 (Ex Sess) PA 7, entitled "Urban cooperation act of 1967,"

by amending section 5 (MCL 124.505), as amended by 1985 PA 10.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 5. (1) A joint exercise of power pursuant to this act
- 2 shall be made by contract or contracts in the form of an interlocal
- 3 agreement which may provide for:
- 4 (a) The purpose of the interlocal agreement or the power to be
- 5 exercised and the method by which the purpose will be accomplished
- 6 or the manner in which the power will be exercised.
- 7 (b) The duration of the interlocal agreement and the method by
- 8 which it may be rescinded or terminated by any participating public
- 9 agency prior to the stated date of termination.
- 10 (c) The precise organization, composition, and nature of any

- 1 separate legal or administrative entity created in the interlocal
- 2 agreement with the powers designated to that entity.
- 3 (d) The manner in which the parties to the interlocal
- 4 agreement will provide for financial support from the treasuries
- 5 that may be made for the purpose set forth in the interlocal
- 6 agreement, payments of public funds that may be made to defray the
- 7 cost of such purpose, advances of public funds that may be made for
- 8 the purposes set forth in the interlocal agreements and repayment
- 9 of the public funds, and the personnel, equipment, or property of 1
- 10 or more of the parties to the agreement that may be used in lieu of
- 11 other contributions or advances.
- 12 (e) The manner in which funds may be paid to and disbursed by
- 13 any separate legal or administrative entity created pursuant to the
- 14 interlocal agreement.
- 15 (f) A method or formula for equitably providing for and
- 16 allocating revenues, including, in the case of an authorized
- 17 undertaking that is publicly owned at the time the interlocal
- 18 agreement is entered into or becomes publicly owned during the time
- 19 the interlocal agreement is in effect, revenues derived by or
- 20 payable to any participating party or any other public agency which
- 21 revenues directly or indirectly result from that undertaking,
- 22 whether the revenues are in the form of ad valorem taxes on real or
- 23 personal property, taxes on income, specific taxes or funds made
- 24 available by the state in lieu of ad valorem property taxes or
- 25 local income taxes, any other form of taxation, assessment, levy,
- 26 or impost, or any money paid under or which revert from a tax
- 27 increment financing plan. The interlocal agreement may also provide

- 1 a method or formula equitably providing for and allocating revenues
- 2 derived from a federal or state grant or loan, or from a gift,
- 3 bequest, grant, or loan from a private source. The interlocal
- 4 agreement may also provide for a method or formula for equitably
- 5 allocating and financing the capital and operating costs, including
- 6 payments to reserve funds authorized by law and payments of
- 7 principal and interest on obligations. Each method or formula shall
- 8 be established by the participating parties to the interlocal
- 9 agreement on a ratio of full valuation of real property, on the
- 10 basis of the amount of services rendered or to be rendered, on the
- 11 basis of benefits received or conferred or to be received or
- 12 conferred, or on any other equitable basis, including the levying
- 13 of taxes or assessments on the entire area serviced by the parties
- 14 to the interlocal agreement, subject to such limitations as may be
- 15 contained in the constitution and statutes of this state, to pay
- 16 those capital and operating costs.
- 17 (g) The manner of employing, engaging, compensating,
- 18 transferring, or discharging necessary personnel, subject both to
- 19 the provisions of applicable civil service and merit systems, and
- 20 the following restrictions:
- 22 undertaking created by an interlocal agreement, shall be
- 23 transferred to and appointed as employees subject to all rights and
- 24 benefits. These employees shall be given seniority credits and sick
- 25 leave, vacation, insurance, and pension credits in accordance with
- 26 the records or labor agreements from the acquired system. Members
- 27 and beneficiaries of any pension or retirement system or other

- 1 benefits established by the acquired system shall continue to have
- 2 rights, privileges, benefits, obligations, and status with respect
- 3 to such established system. The political subdivisions to which the
- 4 functions or responsibilities have been transferred shall assume
- 5 the obligation of any transportation system acquired by it with
- 6 regard to wages, salaries, hours, working conditions, sick leave,
- 7 health and welfare, and pension or retirement provisions for
- 8 employees. If the employees of an acquired system were not
- 9 guaranteed sick leave, health and welfare, and pension or
- 10 retirement pay based on seniority, the political subdivision shall
- 11 not be required to provide these benefits retroactively.
- 13 political subdivision shall not, by reason of the transfer, be
- 14 placed in any worse position with respect to worker's compensation,
- 15 pension, seniority, wages, sick leave, vacation, health and welfare
- 16 insurance, or any other benefits that the employee enjoyed as an
- 17 employee of the acquired system.
- 18 (G) THE PUBLIC AGENCY THAT WILL FUNCTION AS THE EMPLOYER OF
- 19 PERSONNEL AND STAFF NEEDED FOR THE JOINT EXERCISE OF POWER.
- 20 (h) The fixing and collecting of charges, rates, rents, fees,
- 21 loan repayments, loan interest rates, or other charges on loans,
- 22 where appropriate, and the making and promulgation of necessary
- 23 rules and regulations and their enforcement by or with the
- 24 assistance of the participating parties to the interlocal
- 25 agreement.
- 26 (i) The manner in which purchases shall be made and contracts
- 27 entered into.

- 1 (j) The acquisition, ownership, custody, operation,
- 2 maintenance, lease, or sale of real or personal property.
- 3 (k) The disposition, division, or distribution of any property
- 4 acquired through the execution of such interlocal agreement.
- 5 (1) The manner in which, after the completion of the purpose of
- 6 the interlocal agreement, any surplus money shall be returned.
- 7 (m) The acceptance of gifts, grants, assistance funds, or
- 8 bequests and the manner in which those gifts, grants, assistance
- 9 funds, or bequests may be used for the purpose set forth in the
- interlocal agreement.
- 11 (n) The making of claims for federal or state aid payable to
- 12 the individual or several participants on account of the execution
- 13 of the interlocal agreement.
- 14 (o) The manner of responding for any liabilities that might be
- incurred through performance of the interlocal agreement and
- 16 insuring against any such liability.
- 17 (p) The adjudication of disputes or disagreements, the effects
- 18 of failure of participating parties to pay their shares of the
- 19 costs and expenses, and the rights of the other participants in
- 20 such cases.
- 21 (q) The manner in which strict accountability of all funds
- 22 shall be provided for and the manner in which reports, including an
- 23 annual independent audit, of all receipts and disbursements shall
- 24 be prepared and presented to each participating party to the
- 25 interlocal agreement.
- (r) The manner of investing surplus funds or proceeds of
- 27 grants, gifts, or bequests to the parties to the interlocal

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- 1 agreement under the control of a legal or administrative entity
- **2** created under section 7.
- 3 (s) Any other necessary and proper matters agreed upon by the
- 4 participating public agencies.
- 5 (2) THE PUBLIC AGENCIES THAT ARE PARTIES TO A CONTRACT ENTERED
- 6 INTO PURSUANT TO THIS ACT HAVE THE RESPONSIBILITY, AUTHORITY, AND
- 7 RIGHT TO MANAGE AND DIRECT ON BEHALF OF THE PUBLIC THE FUNCTIONS OR
- 8 SERVICES PERFORMED OR EXERCISED IN CONNECTION WITH THE CONTRACT.
- 9 (3) THE CONTENTS OR LANGUAGE OF A CONTRACT FOR A JOINT
- 10 EXERCISE OF POWER UNDER THIS ACT SHALL BE A PERMISSIVE SUBJECT OF
- 11 COLLECTIVE BARGAINING BETWEEN A PUBLIC AGENCY AND A BARGAINING
- 12 REPRESENTATIVE OF ITS EMPLOYEES. IF A PUBLIC AGENCY AND A
- 13 BARGAINING REPRESENTATIVE OF ITS EMPLOYEES ENGAGE IN COLLECTIVE
- 14 BARGAINING BEFORE THE CONTRACT FOR A JOINT EXERCISE OF POWER IS
- 15 APPROVED AND THAT PUBLIC AGENCY AND THAT BARGAINING REPRESENTATIVE
- 16 REACH AN AGREEMENT ON ISSUES THAT WOULD OBLIGATE THE PUBLIC AGENCY
- 17 THAT WILL FUNCTION AS AN EMPLOYER IN THE JOINT EXERCISE OF POWER,
- 18 THEN THE CONTRACT FOR THAT JOINT EXERCISE OF POWER SHALL INCLUDE
- 19 THOSE OBLIGATIONS.
- 20 (4) NOTHING IN THIS ACT CREATES AN EMPLOYMENT RELATIONSHIP
- 21 BETWEEN THE EXISTING EMPLOYEES OF A PUBLIC AGENCY AND THE PROPOSED
- 22 JOINT EXERCISE OF POWER.
 - <<(5) ALL UNEXPIRED COLLECTIVE BARGAINING AGREEMENTS WITH A PUBLIC AGENCY SHALL REMAIN IN EFFECT UNTIL EXPIRED, MODIFIED, OR REPLACED BY A COLLECTIVE BARGAINING AGREEMENT WITH THE JOINT EXERCISE OF POWER UNDER THIS SECTION IN ACCORDANCE WITH 1947 PA 336, MCL 423.201 TO 423.217, AND OTHER APPLICABLE LAWS. IF THE EMPLOYEES OF A JOINT EXERCISE OF POWER ARE IN A BARGAINING UNIT REPRESENTED BY A LABOR ORGANIZATION, BUT ARE NOT SUBJECT TO AN UNEXPIRED COLLECTIVE BARGAINING AGREEMENT, THE TERMS AND CONDITIONS OF EMPLOYMENT SHALL REMAIN IN EFFECT UNTIL MODIFIED IN ACCORDANCE WITH 1947 PA 336, MCL 423.201 TO 423.217, AND OTHER APPLICABLE LAWS. NOTHING IN THIS SECTION REQUIRES A PUBLIC AGENCY OR A JOINT EXERCISE OF POWER TO ASSUME A COLLECTIVE BARGAINING AGREEMENT BETWEEN ANOTHER PUBLIC AGENCY AND ITS EMPLOYEES.>>