HOUSE SUBSTITUTE FOR SENATE BILL NO. 327

A bill to amend 1941 PA 122, entitled

"An act to establish the revenue collection duties of the department of treasury; to prescribe its powers and duties as the revenue collection agency of this state; to prescribe certain powers and duties of the state treasurer; to establish the collection duties of certain other state departments for money or accounts owed to this state; to regulate the importation, stamping, and disposition of certain tobacco products; to provide for the transfer of powers and duties now vested in certain other state boards, commissions, departments, and offices; to prescribe certain duties of and require certain reports from the department of treasury; to provide procedures for the payment, administration, audit, assessment, levy of interests or penalties on, and appeals of taxes and tax liability; to prescribe its powers and duties if an agreement to act as agent for a city to administer, collect, and enforce the city income tax act on behalf of a city is entered into with any city; to provide an appropriation; to abolish the state board of tax administration; to prescribe penalties and provide remedies; and to declare the effect of this act,"

by amending section 4 (MCL 205.4), as amended by 2002 PA 657.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 4. (1) Not later than 1 year after the effective date of

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- 1 this section, APRIL 1, 1994, the department of treasury shall
- 2 submit rules for a public hearing pursuant to the administrative
- 3 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328, that
- 4 provide for all of the following:
- 5 (a) Standards to be followed by department officers and
- 6 employees for the fair and courteous treatment of the public, and a
- 7 system for monitoring compliance with those standards.
- 8 (b) The procedures governing an informal conference held under
- 9 section 21. These procedures shall include at least all of the
- 10 following:
- 11 (i) A method by which the department attempts to schedule the
- 12 informal conference at a mutually convenient time and place.
- (ii) A requirement that the department include in the notice
- 14 for the informal conference the scope and nature of the subject of
- 15 the informal conference.
- 16 (iii) Authorization for the taxpayer at whose request the
- 17 informal conference is being held to make a sound recording of the
- 18 informal conference with prior notice to the department and for the
- 19 department to do the same with prior notice to the taxpayer.
- 20 (2) Not later than 1 year after the effective date of this
- 21 section, APRIL 1, 1994, the department shall develop guidelines to
- 22 govern departmental employee responses to inquiries from the public
- 23 and standards for tax audit activities. The guidelines shall
- 24 explicitly exclude the use of a collection goal or quota for
- 25 evaluating an employee. The department shall assemble the
- 26 guidelines required by this subsection into an employee handbook.
- 27 However, the handbook shall not disclose information or parameters

- 1 excluded from disclosure under section 28(1)(f). The department
- 2 shall distribute the handbook to all departmental employees
- 3 involved in the collection or auditing of taxes and shall make the
- 4 handbook available to the public.
- 5 (3) NOT LATER THAN JANUARY 1, 2015, THE DEPARTMENT SHALL
- 6 ELECTRONICALLY FILE A REQUEST FOR RULE-MAKING UNDER SECTION 39(1)
- 7 OF THE ADMINISTRATIVE PROCEDURES ACT OF 1969, 1969 PA 306, MCL
- 8 24.239, WITH THE OFFICE OF REGULATORY REINVENTION. THE PROPOSED
- 9 RULES SHALL PROVIDE FOR ALL OF THE FOLLOWING:
- 10 (A) STANDARDS FOR THE FAIR AND COURTEOUS TREATMENT OF THE
- 11 PUBLIC TO BE FOLLOWED BY THE DEPARTMENT'S CONTRACTORS, CONSULTANTS,
- 12 AND AGENTS AND A SYSTEM FOR MONITORING COMPLIANCE WITH THESE
- 13 STANDARDS.
- 14 (B) STANDARDS THAT ENSURE THAT ALL STATUTES AND RULES SHALL BE
- 15 FAIRLY AND CONSISTENTLY APPLIED TO ALL TAXPAYERS.
- 16 (C) A REQUIREMENT THAT THE DEPARTMENT SHALL NOT USE COLLECTION
- 17 GOALS OR QUOTAS DURING THE CONDUCT OF AN AUDIT OF A TAX
- 18 ADMINISTERED UNDER THIS ACT OR AN EXAMINATION OF RECORDS UNDER THE
- 19 UNIFORM UNCLAIMED PROPERTY ACT, 1995 PA 29, MCL 567.221 TO 567.265.
- 20 (4) IF THE DEPARTMENT INTENTIONALLY USES A COLLECTION GOAL OR
- 21 QUOTA IN THE CONDUCT OF AN AUDIT OF A TAX ADMINISTERED UNDER THIS
- 22 ACT OR THE EXAMINATION OF RECORDS UNDER THE UNIFORM UNCLAIMED
- 23 PROPERTY ACT, 1995 PA 29, MCL 567.221 TO 567.265, THE TAXPAYER MAY
- 24 BE AWARDED ACTUAL DAMAGES, INCLUDING REASONABLE ATTORNEY FEES,
- 25 SUSTAINED AS A RESULT OF THE DEPARTMENT'S ACTION. AN AWARD UNDER
- 26 THIS SUBSECTION SHALL NOT EXCEED \$45,000.00. ACTUAL DAMAGES DO NOT
- 27 INCLUDE TAXES OWED OR DELIVERABLE ABANDONED PROPERTY.

- 1 (5) (3)—The department shall publish a handbook for taxpayers
- 2 and tax preparers. The handbook shall be made available at a
- 3 reasonable cost, not to exceed the actual cost of publication, and
- 4 shall contain all of the following:
- 5 (a) The audit and collection procedures used by the department
- 6 AND AGENTS OF THE DEPARTMENT.
- 7 (b) The procedures governing departmental communications with
- 8 taxpayers in the audit and collection process.