

**SUBSTITUTE FOR  
SENATE BILL NO. 422**

A bill to create a low-income health plan; to create a low-income health plan trust fund; to provide for the powers and duties of certain state and local governmental officers and entities; to allow for the promulgation of rules; to promote the availability and affordability of health coverage in this state; and to repeal acts and parts of acts.

**THE PEOPLE OF THE STATE OF MICHIGAN ENACT:**

1       Sec. 1. (1) This act shall be known and may be cited as the  
2 "Michigan low-income health plan act".

3       (2) As used in this act, the words and phrases defined in  
4 sections 3 to 7 have the meanings ascribed to them in those  
5 sections.

6       Sec. 3. (1) "Covered primary care benefits" means the health

1 care treatment and services that are covered under the plan as  
2 established by the director under section 11.

3 (2) "Department" means the department of community health.

4 (3) "Director" means the director of the department.

5 (4) "Eligible individual" means an individual who meets all of  
6 the following:

7 (a) Is a resident.

8 (b) Is not eligible to enroll in medicaid, medicare, or the  
9 state children's health insurance program authorized under title  
10 XIX of the social security act, 42 USC 1396 to 1396w-5.

11 (c) Has household income that does not exceed 100% of the  
12 federal poverty line, for the size of the family involved. For the  
13 purpose of determining household income under this subdivision, the  
14 director shall use the modified adjusted gross income-equivalent  
15 standards for this state that are approved under section  
16 1902(e)(14)(E) of the social security act, 42 USC 1396a.

17 (d) Is not eligible for minimum essential coverage, as defined  
18 in section 5000A(f) of the internal revenue code of 1986, 26 USC  
19 5000A, or is eligible for an employer-sponsored plan that is not  
20 affordable coverage as determined under section 5000A(e)(2) of the  
21 internal revenue code of 1986, 26 USC 5000A.

22 (e) Has not attained age 65 as of the beginning of the plan  
23 year.

24 (f) Is not eligible for benefits through the United States  
25 department of veterans affairs.

26 (5) "Exchange" means an American health benefit exchange  
27 operating in this state pursuant to the federal act.

1       Sec. 5. (1) "Federal act" means the patient protection and  
2 affordable care act, Public Law 111-148, as amended by the health  
3 care and education reconciliation act of 2010, Public Law 111-152.

4       (2) "Federal poverty line" means the poverty line published  
5 periodically in the federal register by the United States  
6 department of health and human services under its authority to  
7 revise the poverty line under 42 USC 9902.

8       (3) "Fund" means the Michigan low-income plan trust fund  
9 created in section 9.

10       (4) "Health plan" or "plan" means the Michigan low-income  
11 health plan created under section 11.

12       Sec. 7. (1) "Medicaid" or "medical assistance program" means  
13 the program of medical assistance provided under the social welfare  
14 act, 1939 PA 280, MCL 400.1 to 400.119b, and title XIX of the  
15 social security act, 42 USC 1396 to 1396w-5.

16       (2) "Medicaid contracted health plan" means that term as  
17 defined in section 106 of the social welfare act, 1939 PA 280, MCL  
18 400.106.

19       (3) "Medicare" means the federal medicare program established  
20 under title XVIII of the social security act, 42 USC 1395 to  
21 1395kkk-1.

22       (4) "Member" means an eligible individual who is enrolled in  
23 the health plan and who fulfills all conditions of participation in  
24 the plan as provided in this act or established by the department  
25 under this act.

26       (5) "Resident" means an individual who is a citizen of the  
27 United States or is legally present in the United States, who

1 voluntarily lives in this state with the intention of making his or  
2 her home in this state and not for a temporary purpose, who has  
3 lived in this state for 6 months or more, and who is not receiving  
4 public assistance from another state.

5       Sec. 9. (1) The Michigan low-income plan trust fund is created  
6 within the state treasury.

7       (2) The state treasurer may receive money or other assets from  
8 any source for deposit into the fund. The state treasurer shall  
9 direct the investment of the fund. The state treasurer shall credit  
10 to the fund interest and earnings from fund investments.

11       (3) Money in the fund at the close of the fiscal year shall  
12 remain in the fund and shall not lapse to the general fund.

13       (4) The department is the administrator of the fund for  
14 auditing purposes.

15       (5) The director shall expend money from the fund to  
16 administer this act and, if money is available, to provide  
17 additional benefits for members, including, but not limited to,  
18 increasing the limit on inpatient hospitalization coverage under  
19 section 11(3)(e)(ii).

20       Sec. 11. (1) The Michigan low-income health plan is created in  
21 the department. The director shall implement and administer the  
22 health plan so that it is in compliance with this act and is  
23 operational by January 1, 2014. The department may promulgate rules  
24 under the administrative procedures act of 1969, 1969 PA 306, MCL  
25 24.201 to 24.328, that it considers necessary or appropriate under  
26 this act.

27       (2) The director shall do all of the following under this act:

1           (a) Implement the plan so that eligible individuals enroll in  
2 the plan through an exchange.

3           (b) Implement the plan so that eligible individuals are  
4 enrolled in the plan with a medicaid contracted health plan. The  
5 director shall ensure that health care professionals who  
6 participate with a medicaid contracted health plan will accept as  
7 patients an eligible individual who enrolls in that medicaid  
8 contracted health plan under this section.

9           (c) Establish or provide for the establishment of an  
10 enrollment process that identifies whether an individual who is  
11 attempting to enroll in the health plan is eligible for enrollment  
12 in any other public or private health benefit coverage plan and  
13 that directs that individual to enroll in that other health benefit  
14 coverage plan.

15           (d) Implement a financial participation requirement so that  
16 members pay a monthly household premium based on household income  
17 for the size of the family involved as follows:

18           (i) For a household with income that is 25% or less of the  
19 federal poverty line, a monthly household premium of \$5.00.

20           (ii) For a household with income that is more than 25% and 50%  
21 or less of the federal poverty line, a monthly household premium of  
22 \$10.00.

23           (iii) For a household with income that is more than 50% and 79%  
24 or less of the federal poverty line, a monthly household premium of  
25 \$15.00.

26           (iv) For a household with income that is more than 79% and 100%  
27 or less of the federal poverty line, a monthly household premium of

1 \$20.00.

2 (e) Implement the plan so that payments to federally qualified  
3 health centers for a covered primary care benefit are no more than  
4 the medical assistance program paid for the covered primary care  
5 benefit at the levels provided for in the 2011-2012 state fiscal  
6 year.

7 (f) Implement the plan in a manner that ensures that the plan  
8 is the payor of last resort.

9 (g) Implement the plan so that any cost-sharing requirements  
10 are equal to those required under the medical assistance program.  
11 As used in this subdivision, cost-share requirement includes a  
12 copayment, coinsurance, or deductible.

13 (3) The director shall establish or modify the health care  
14 treatment and services that will be covered primary care benefits,  
15 subject to all of the following:

16 (a) Except as otherwise specifically provided in this act,  
17 include at a minimum essential health benefits as described in  
18 section 1302(b) of the federal act.

19 (b) Provide for the coverage of primary care and preventive  
20 services in the same manner as provided for under medicaid  
21 diagnosis related group codes and at the levels provided for in the  
22 2011-2012 state fiscal year.

23 (c) Except as otherwise provided in this subdivision, provide  
24 for the coverage of prescription drugs and require the use of  
25 generic prescription drugs if a generic alternative exists for a  
26 brand name product, as recommended by the member's prescribing  
27 provider and as is consistent with section 109h of the social

1 welfare act, 1939 PA 280, MCL 400.109h, and part 97 of the public  
2 health code, 1978 PA 368, MCL 333.9701 to 333.9709.

3 (d) Provide for the coverage of certain specified outpatient  
4 hospital procedures.

5 (e) Provide for the coverage of inpatient hospitalization with  
6 coverage limited as follows:

7 (i) Except as otherwise provided in subparagraph (ii), to an  
8 amount not to exceed the amount that would have been payable for  
9 that coverage under the medical assistance program at the levels  
10 provided for in the 2011-2012 state fiscal year.

11 (ii) To an amount not to exceed \$35,000.00 a year, or a higher  
12 limit if increased under section 9(5), for each covered individual.

13 (f) Provide coverage for substance use disorder treatment  
14 services, which services must be bid out based on performance  
15 objectives established by the department.

16 (g) Provide coverage for mental health services that are  
17 obtained through a specialty prepaid health plan under the medical  
18 assistance program or that are bid out based on performance  
19 objectives established by the department.

20 Sec. 12. The department shall transmit all money received  
21 under this act, including all financial participation payments from  
22 members required under section 11, to the state treasurer for  
23 deposit into the fund.

24 Sec. 13. A medicaid contracted health plan shall comply with  
25 this act to enroll eligible individuals as members of the plan. A  
26 medicaid contracted health plan shall comply with performance  
27 objectives established by the department under this act. The

1 department shall establish clear performance objectives in order to  
2 ensure success of the plan in this state.

3       Sec. 15. Upon enrollment, a member shall comply with all  
4 conditions of participation in the plan, including any financial  
5 participation requirements established under this act. A member who  
6 violates this section may be removed from enrollment in the plan.  
7 An individual who is removed from enrollment in the plan is not  
8 eligible for covered primary care benefits under the plan for a  
9 period of at least 3 months. An individual who has been removed  
10 from enrollment in the plan under this section may reapply for  
11 enrollment in the plan after the 3-month penalty period has expired  
12 if the individual has paid any previously unsatisfied financial  
13 participation requirements.

14       Sec. 17. (1) Beginning April 1, 2015, the department shall  
15 submit an annual report of its activities under this act to the  
16 senate majority leader, the speaker of the house of  
17 representatives, the chair of the house and senate appropriations  
18 committees, the chair of the house and senate appropriations  
19 subcommittees on community health, and the chair of the house and  
20 senate appropriations subcommittees on human services. The chair of  
21 the house or senate appropriations committee may request that  
22 specific information regarding the department's activities under  
23 this act be included in an annual report required under this  
24 subsection. The department shall include information requested by a  
25 committee chair in its next annual report required under this  
26 subsection.

27       (2) In addition to information provided in an annual report



Senate Bill No. 422 as amended August 27, 2013

1 under subsection (1), the chair of the house or senate  
2 appropriations committee may request information regarding the  
3 department's activities under this act from the department at any  
4 time. The department shall respond in a timely manner to a request  
5 for information under this subsection.

<<Sec. 18. The department shall request a determination from the appropriate federal agency as to whether an employer that has 50 or more employees and that is subject to a penalty under the federal act may, in lieu of paying the penalty, purchase a catastrophic-only health benefit plan for an employee who attempts to purchase a health benefit plan offered through an exchange. If the federal agency approves the proposal described in this section, the department shall implement and administer a program to facilitate the purchase of a catastrophic-only health benefit plan by an employer described in this section.>>

6 Sec. 19. This act is repealed effective January 1, 2017.