## SUBSTITUTE FOR

## HOUSE BILL NO. 5960

A bill to amend 1893 PA 206, entitled "The general property tax act,"

by amending section 78m (MCL 211.78m), as amended by 2006 PA 498.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 78m. (1) Not later than the first Tuesday in July,
- 2 immediately succeeding the entry of judgment under section 78k
- 3 vesting absolute title to tax delinquent property in the
- 4 foreclosing governmental unit, this state is granted the right of
- 5 first refusal to purchase property at the greater of the minimum
- 6 bid or its fair market value by paying that amount to the
- 7 foreclosing governmental unit if the foreclosing governmental unit
- 8 is not this state. If this state elects not to purchase the
- 9 property under its right of first refusal, a city, village, or
- 10 township may purchase for a public purpose any property located

- 1 within that city, village, or township set forth in the judgment
- 2 and subject to sale under this section by payment to the
- 3 foreclosing governmental unit of the minimum bid. If a city,
- 4 village, or township does not purchase that property, the county in
- 5 which that property is located may purchase that property under
- 6 this section by payment to the foreclosing governmental unit of the
- 7 minimum bid. If property is purchased by a city, village, township,
- 8 or county under this subsection, the foreclosing governmental unit
- 9 shall convey the property to the purchasing city, village,
- 10 township, or county within 30 days. If property purchased by a
- 11 city, village, township, or county under this subsection is
- 12 subsequently sold for an amount in excess of the minimum bid and
- 13 all costs incurred relating to demolition, renovation,
- 14 improvements, or infrastructure development, the excess amount
- 15 shall be returned to the delinquent tax property sales proceeds
- 16 account for the year in which the property was purchased by the
- 17 city, village, township, or county or, if this state is the
- 18 foreclosing governmental unit within a county, to the land
- 19 reutilization fund created under section 78n. Upon the request of
- 20 the foreclosing governmental unit, a city, village, township, or
- 21 county that purchased property under this subsection shall provide
- 22 to the foreclosing governmental unit without cost information
- 23 regarding any subsequent sale or transfer of the property. This
- 24 subsection applies to the purchase of property by this state, a
- 25 city, village, or township, or a county prior to a sale held under
- 26 subsection (2).
- 27 (2) Subject to subsection (1), beginning on the third Tuesday

- 1 in July immediately succeeding the entry of the judgment under
- 2 section 78k vesting absolute title to tax delinquent property in
- 3 the foreclosing governmental unit and ending on the immediately
- 4 succeeding first Tuesday in November, the foreclosing governmental
- 5 unit, or its authorized agent, at the option of the foreclosing
- 6 governmental unit, shall hold at least 2 property sales at 1 or
- 7 more convenient locations at which property foreclosed by the
- 8 judgment entered under section 78k shall be sold by auction sale,
- 9 which may include an auction sale conducted via an internet
- 10 website. Notice of the time and location of the sales shall be
- 11 published not less than 30 days before each sale in a newspaper
- 12 published and circulated in the county in which the property is
- 13 located, if there is one. If no newspaper is published in that
- 14 county, publication shall be made in a newspaper published and
- 15 circulated in an adjoining county. Each sale shall be completed
- 16 before the first Tuesday in November immediately succeeding the
- 17 entry of judgment under section 78k vesting absolute title to the
- 18 tax delinquent property in the foreclosing governmental unit.
- 19 Except as provided in subsection (5), property shall be sold to the
- 20 person bidding the highest amount above the minimum bid. The
- 21 foreclosing governmental unit may sell parcels individually or may
- 22 offer 2 or more parcels for sale as a group. The minimum bid for a
- 23 group of parcels shall equal the sum of the minimum bid for each
- 24 parcel included in the group. The foreclosing governmental unit may
- 25 adopt procedures governing the conduct of the sale AND THE
- 26 CONVEYANCE OF PARCELS UNDER THIS SECTION and may cancel the sale
- 27 prior to the issuance of a deed under this subsection if authorized

- 1 under the procedures. The foreclosing governmental unit may SHALL
- 2 require full payment by cash, certified check, or money order at
- 3 the close of each day's bidding OR BY A DATE NOT MORE THAN 21 DAYS
- 4 AFTER THE SALE. BEFORE THE FORECLOSING GOVERNMENTAL UNIT CONVEYS A
- 5 PARCEL SOLD AT A SALE, THE PURCHASER SHALL PROVIDE THE FORECLOSING
- 6 GOVERNMENTAL UNIT WITH PROOF OF PAYMENT TO THE LOCAL TAX COLLECTING
- 7 UNIT IN WHICH THE PROPERTY IS LOCATED OF ANY PROPERTY TAXES OWED ON
- 8 THE PARCEL AT THE TIME OF THE SALE. A FORECLOSING GOVERNMENTAL UNIT
- 9 SHALL CANCEL A SALE IF UNPAID PROPERTY TAXES OWED ON A PARCEL OR
- 10 PARCELS AT THE TIME OF A SALE ARE NOT PAID WITHIN 21 DAYS OF THE
- 11 SALE. IF A SALE IS CANCELED UNDER THIS SUBSECTION, THE FORECLOSING
- 12 GOVERNMENTAL UNIT MAY OFFER THE PROPERTY TO THE NEXT HIGHEST BIDDER
- 13 AND CONVEY THE PROPERTY TO THAT BIDDER UNDER THIS SUBSECTION,
- 14 SUBJECT TO THE REQUIREMENTS OF THIS SUBSECTION FOR THE HIGHEST
- 15 BIDDER. Not more than 30-14 days after the date of a sale-PAYMENT
- 16 TO THE FORECLOSING GOVERNMENTAL UNIT OF ALL AMOUNTS REQUIRED BY THE
- 17 HIGHEST BIDDER OR THE NEXT HIGHEST BIDDER under this subsection,
- 18 the foreclosing governmental unit shall convey the property by deed
- 19 to the person bidding the MINIMUM BID, OR IF A BID IS GREATER THAN
- 20 THE MINIMUM BID, THE highest amount above the minimum bid, OR THE
- 21 NEXT HIGHEST BIDDER IF THE SALE TO THE HIGHEST BIDDER IS CANCELED
- 22 AND THE NEXT HIGHEST BIDDER PAYS THE AMOUNT REQUIRED UNDER THIS
- 23 SECTION TO PURCHASE THE PROPERTY. The deed shall vest fee simple
- 24 title to the property in the person bidding the highest amount
- 25 above the minimum bid, unless the foreclosing governmental unit
- 26 discovers a defect in the foreclosure of the property under
- 27 sections 78 to 78l OR THE SALE IS CANCELED UNDER THIS SUBSECTION OR

## House Bill No. 5960 (H-2) as amended December 9, 2014

- 1 SUBSECTION (5). If this state is the foreclosing governmental unit
- 2 within a county, the department of natural resources shall conduct
- 3 the sale of property under this subsection and subsections (4) and
- 4 (5) on behalf of this state. BEFORE ISSUING A DEED TO A PERSON
- 5 PURCHASING PROPERTY UNDER THIS SUBSECTION OR SUBSECTION (5), THE
- 6 FORECLOSING GOVERNMENTAL UNIT SHALL REQUIRE THE PERSON TO EXECUTE
- 7 AND FILE WITH THE FORECLOSING GOVERNMENTAL UNIT AN AFFIDAVIT UNDER
- 8 PENALTY OF PERJURY. IF THE PERSON FAILS TO EXECUTE AND FILE THE
- 9 AFFIDAVIT REQUIRED BY THIS SUBSECTION BY THE DATE PAYMENT FOR THE
- 10 PROPERTY IS REQUIRED UNDER THIS SECTION, THE FORECLOSING
- 11 GOVERNMENTAL UNIT SHALL CANCEL THE SALE. AN AFFIDAVIT UNDER THIS
- 12 SECTION SHALL INDICATE THAT THE PERSON MEETS ALL OF THE FOLLOWING
- 13 CONDITIONS:
- 14 (A) THE PERSON DOES NOT DIRECTLY OR INDIRECTLY HOLD [MORE THAN] A [DE MINIMIS] LEGAL
- 15 INTEREST IN ANY PROPERTY WITH DELINQUENT PROPERTY TAXES LOCATED IN
- 16 THE SAME COUNTY AS THE PROPERTY.
- 17 (B) THE PERSON IS NOT DIRECTLY OR INDIRECTLY RESPONSIBLE FOR
- 18 ANY UNPAID CIVIL FINES FOR A VIOLATION OF AN ORDINANCE AUTHORIZED
- 19 BY SECTION 4l OF THE HOME RULE CITY ACT, 1909 PA 279, MCL 117.4l, IN
- 20 THE LOCAL TAX COLLECTION UNIT IN WHICH THE PROPERTY IS LOCATED.
- 21 (3) For sales held under subsection (2), after the conclusion
- 22 of that sale, and prior to any additional sale held under
- 23 subsection (2), a city, village, or township may purchase any
- 24 property not previously sold under subsection (1) or (2) by paying
- 25 the minimum bid to the foreclosing governmental unit. If a city,
- 26 village, or township does not purchase that property, the county in
- 27 which that property is located may purchase that property under

- 1 this section by payment to the foreclosing governmental unit of the
- 2 minimum bid.
- 3 (4) If property is purchased by a city, village, township, or
- 4 county under subsection (3), the foreclosing governmental unit
- 5 shall convey the property to the purchasing city, village, or
- 6 township, OR COUNTY within 30 days.
- 7 (5) All property subject to sale under subsection (2) shall be
- 8 offered for sale at not less than 2 sales conducted as required by
- 9 subsection (2). The final sale held under subsection (2) shall be
- 10 held not less than 28 days after the previous sale under subsection
- 11 (2). At the final sale held under subsection (2), the sale is
- 12 subject to the requirements of subsection (2), except that the
- 13 minimum bid shall not be required. However, the foreclosing
- 14 governmental unit may establish a reasonable opening bid at the
- 15 sale to recover the cost of the sale of the parcel or parcels, AND
- 16 THE FORECLOSING GOVERNMENTAL UNIT SHALL REQUIRE A PERSON WHO HELD
- 17 AN INTEREST IN PROPERTY SOLD UNDER THIS SUBSECTION AT THE TIME A
- 18 JUDGMENT OF FORECLOSURE WAS ENTERED AGAINST THE PROPERTY UNDER
- 19 SECTION 78K TO PAY THE MINIMUM BID FOR THE PROPERTY BEFORE ISSUING
- 20 A DEED TO THE PERSON UNDER SUBSECTION (2). IF THE PERSON FAILS TO
- 21 PAY THE MINIMUM BID FOR THE PROPERTY AND OTHER AMOUNTS BY THE DATE
- 22 REQUIRED UNDER THIS SECTION, THE FORECLOSING GOVERNMENTAL UNIT
- 23 SHALL CANCEL THE SALE OF THE PROPERTY.
- 24 (6) On or before December 1 immediately succeeding the date of
- 25 the sale under subsection (5), a list of all property not
- 26 previously sold by the foreclosing governmental unit under this
- 27 section shall be transferred to the clerk of the city, village, or

- 1 township in which the property is located. The city, village, or
- 2 township may object in writing to the transfer of 1 or more parcels
- 3 of property set forth on that list. On or before December 30
- 4 immediately succeeding the date of the sale under subsection (5),
- 5 all property not previously sold by the foreclosing governmental
- 6 unit under this section shall be transferred to the city, village,
- 7 or township in which the property is located, except those parcels
- 8 of property to which the city, village, or township has objected.
- 9 Property located in both a village and a township may be
- 10 transferred under this subsection only to a village. The city,
- 11 village, or township may make the property available under the
- 12 urban homestead act, 1999 PA 127, MCL 125.2701 to 125.2709, or for
- any other lawful purpose.
- 14 (7) If property not previously sold is not transferred to the
- 15 city, village, or township in which the property is located under
- 16 subsection (6), the foreclosing governmental unit shall retain
- 17 possession of that property. If the foreclosing governmental unit
- 18 retains possession of the property and the foreclosing governmental
- 19 unit is this state, title to the property shall vest in the land
- 20 bank fast track authority created under section 15 of the land bank
- 21 fast track act, 2003 PA 258, MCL 124.765.
- 22 (8) A foreclosing governmental unit shall deposit the proceeds
- 23 from the sale of property under this section into a restricted
- 24 account designated as the "delinquent tax property sales proceeds
- 25 for the year ". The foreclosing governmental unit shall
- 26 direct the investment of the account. The foreclosing governmental
- 27 unit shall credit to the account interest and earnings from account

- 1 investments. Proceeds in that account shall only be used by the
- 2 foreclosing governmental unit for the following purposes in the
- 3 following order of priority:
- 4 (a) The delinquent tax revolving fund shall be reimbursed for
- 5 all taxes, interest, and fees on all of the property, whether or
- 6 not all of the property was sold.
- 7 (b) All costs of the sale of property for the year shall be
- 8 paid.
- 9 (c) Any costs of the foreclosure proceedings for the year,
- 10 including, but not limited to, costs of mailing, publication,
- 11 personal service, and outside contractors shall be paid.
- 12 (d) Any costs for the sale of property or foreclosure
- 13 proceedings for any prior year that have not been paid or
- 14 reimbursed from that prior year's delinquent tax property sales
- 15 proceeds shall be paid.
- 16 (e) Any costs incurred by the foreclosing governmental unit in
- 17 maintaining property foreclosed under section 78k before the sale
- 18 under this section shall be paid, including costs of any
- 19 environmental remediation.
- 20 (f) If the foreclosing governmental unit is not this state,
- 21 any of the following:
- 22 (i) Any costs for the sale of property or foreclosure
- 23 proceedings for any subsequent year that are not paid or reimbursed
- 24 from that subsequent year's delinquent tax property sales proceeds
- 25 shall be paid from any remaining balance in any prior year's
- 26 delinquent tax property sales proceeds account.
- 27 (ii) Any costs for the defense of title actions.

- 1 (iii) Any costs incurred in administering the foreclosure and
- 2 disposition of property forfeited for delinquent taxes under this
- 3 act.
- 4 (q) If the foreclosing governmental unit is this state, any
- 5 remaining balance shall be transferred to the land reutilization
- 6 fund created under section 78n.
- 7 (h) In 2008 and each year after 2008, if the foreclosing
- 8 governmental unit is not this state, not later than June 30 of the
- 9 second calendar year after foreclosure, the foreclosing
- 10 governmental unit shall submit a written report to its board of
- 11 commissioners identifying any remaining balance and any contingent
- 12 costs of title or other legal claims described in subdivisions (a)
- 13 through (f). All or a portion of any remaining balance, less any
- 14 contingent costs of title or other legal claims described in
- 15 subdivisions (a) through (f), may subsequently be transferred into
- 16 the general fund of the county by the board of commissioners.
- 17 (9) Two or more county treasurers of adjacent counties may
- 18 elect to hold a joint sale of property as provided in this section.
- 19 If 2 or more county treasurers elect to hold a joint sale, property
- 20 may be sold under this section at a location outside of the county
- 21 in which the property is located. The sale may be conducted by any
- 22 county treasurer participating in the joint sale. A joint sale held
- 23 under this subsection may include or be an auction sale conducted
- 24 via an internet website.
- 25 (10) The foreclosing governmental unit shall record a deed for
- 26 any property transferred under this section with the county
- 27 register of deeds. The foreclosing governmental unit may charge a

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- 1 fee in excess of the minimum bid and any sale proceeds for the cost
- 2 of recording a deed under this subsection.
- 3 (11) As used in this section, "minimum bid" is the minimum
- 4 amount established by the foreclosing governmental unit for which
- 5 property may be sold under this section. The minimum bid shall
- 6 include all of the following:
- 7 (a) All delinquent taxes, interest, penalties, and fees due on
- 8 the property. If a city, village, or township purchases the
- 9 property, the minimum bid shall not include any taxes levied by
- 10 that city, village, or township and any interest, penalties, or
- 11 fees due on those taxes.
- 12 (b) The expenses of administering the sale, including all
- 13 preparations for the sale. The foreclosing governmental unit shall
- 14 estimate the cost of preparing for and administering the annual
- 15 sale for purposes of prorating the cost for each property included
- 16 in the sale.
- 17 (11) <del>(12)</del> For property transferred to this state under
- 18 subsection (1), a city, village, or township under subsection (6)
- 19 or retained by a foreclosing governmental unit under subsection
- 20 (7), all taxes due on the property as of the December 31 following
- 21 the transfer or retention of the property are canceled effective on
- 22 that December 31.
- 23 (12) <del>(13)</del> For property sold under this section, transferred to
- 24 this state under subsection (1), a city, village, or township under
- 25 subsection (6), or retained by a foreclosing governmental unit
- 26 under subsection (7), all liens for costs of demolition, safety
- 27 repairs, debris removal, or sewer or water charges due on the

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- 1 property as of the December 31 immediately succeeding the sale,
- 2 transfer, or retention of the property are canceled effective on
- 3 that December 31. This subsection does not apply to liens recorded
- 4 by the department of environmental quality under this act or the
- 5 land bank fast track act, 2003 PA 258, MCL 124.751 to 124.774.
- 6 (13) (14) If property foreclosed under section 78k and held by
- 7 or under the control of a foreclosing governmental unit is a
- 8 facility as defined under section 20101(1)(0) 20101 of the natural
- 9 resources and environmental protection act, 1994 PA 451, MCL
- 10 324.20101, prior to the sale or transfer of the property under this
- 11 section, the property is subject to all of the following:
- 12 (a) Upon reasonable written notice from the department of
- 13 environmental quality, the foreclosing governmental unit shall
- 14 provide access to the department of environmental quality, its
- 15 employees, contractors, and any other person expressly authorized
- 16 by the department of environmental quality to conduct response
- 17 activities at the foreclosed property. Reasonable written notice
- 18 under this subdivision may include, but is not limited to, notice
- 19 by electronic mail or facsimile, if the foreclosing governmental
- 20 unit consents to notice by electronic mail or facsimile prior to
- 21 the provision of notice by the department of environmental quality.
- (b) If requested by the department of environmental quality to
- 23 protect public health, safety, and welfare or the environment, the
- 24 foreclosing governmental unit shall grant an easement for access to
- 25 conduct response activities on the foreclosed property as
- 26 authorized under chapter 7 of the natural resources and
- 27 environmental protection act, 1994 PA 451, MCL 324.20101 to

- 1 324.20519.324.20302.
- 2 (c) If requested by the department of environmental quality to
- 3 protect public health, safety, and welfare or the environment, the
- 4 foreclosing governmental unit shall place and record deed
- 5 restrictions on the foreclosed property as authorized under chapter
- 6 7 of the natural resources and environmental protection act, 1994
- 7 PA 451, MCL 324.20101 to 324.20519.324.20302.
- 8 (d) The department of environmental quality may place an
- 9 environmental lien on the foreclosed property as authorized under
- 10 section 20138 of the natural resources and environmental protection
- 11 act, 1994 PA 451, MCL 324.20138.
- 12 (14) (15)—If property foreclosed under section 78k and held by
- 13 or under the control of a foreclosing governmental unit is a
- 14 facility as defined under section 20101(1)(o) 20101 of the natural
- 15 resources and environmental protection act, 1994 PA 451, MCL
- 16 324.20101, prior to the sale or transfer of the property under this
- 17 section, the department of environmental quality shall request and
- 18 the foreclosing governmental unit shall transfer the property to
- 19 the state land bank fast track authority created under section 15
- 20 of the land bank fast track act, 2003 PA 258, MCL 124.765, if all
- 21 of the following apply:
- 22 (a) The department of environmental quality determines that
- 23 conditions at a foreclosed property are an acute threat to the
- 24 public health, safety, and welfare, to the environment, or to other
- 25 property.
- 26 (b) The department of environmental quality proposes to
- 27 undertake or is undertaking state-funded response activities at the

- 1 property.
- 2 (c) The department of environmental quality determines that
- 3 the sale, retention, or transfer of the property other than under
- 4 this subsection would interfere with response activities by the
- 5 department of environmental quality.
- 6 (15) A PERSON CONVICTED FOR EXECUTING A FALSE AFFIDAVIT UNDER
- 7 SUBSECTION (5) SHALL BE PROHIBITED FROM BIDDING FOR A PROPERTY OR
- 8 PURCHASING A PROPERTY AT ANY SALE UNDER THIS SECTION.
- 9 (16) AS USED IN THIS SECTION:
- 10 (A) "MINIMUM BID" IS THE MINIMUM AMOUNT ESTABLISHED BY THE
- 11 FORECLOSING GOVERNMENTAL UNIT FOR WHICH PROPERTY MAY BE SOLD UNDER
- 12 THIS SECTION. THE MINIMUM BID SHALL INCLUDE ALL OF THE FOLLOWING:
- 13 (i) ALL DELINQUENT TAXES, INTEREST, PENALTIES, AND FEES DUE ON
- 14 THE PROPERTY. IF A CITY, VILLAGE, OR TOWNSHIP PURCHASES THE
- 15 PROPERTY, THE MINIMUM BID SHALL NOT INCLUDE ANY TAXES LEVIED BY
- 16 THAT CITY, VILLAGE, OR TOWNSHIP AND ANY INTEREST, PENALTIES, OR
- 17 FEES DUE ON THOSE TAXES.
- 18 (ii) THE EXPENSES OF ADMINISTERING THE SALE, INCLUDING ALL
- 19 PREPARATIONS FOR THE SALE. THE FORECLOSING GOVERNMENTAL UNIT SHALL
- 20 ESTIMATE THE COST OF PREPARING FOR AND ADMINISTERING THE ANNUAL
- 21 SALE FOR PURPOSES OF PRORATING THE COST FOR EACH PROPERTY INCLUDED
- 22 IN THE SALE.
- 23 (B) "PERSON" MEANS AN INDIVIDUAL, PARTNERSHIP, CORPORATION,
- 24 ASSOCIATION, OR OTHER LEGAL ENTITY.