## SUBSTITUTE FOR

## HOUSE BILL NO. 4449

A bill to amend 1994 PA 451, entitled "Natural resources and environmental protection act," by amending section 5522 (MCL 324.5522), as amended by 2011 PA 164.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 5522. (1) Until October 1, 2015, 2019, the owner or
- 2 operator of each fee-subject facility shall pay air quality fees as
- 3 required and calculated under this section. The department may levy
- 4 and collect an annual air quality fee from the owner or operator of
- 5 each fee-subject facility in this state. The legislature intends
- 6 that the fees required under this section meet the minimum
- 7 requirements of the clean air act and that this expressly stated
- 8 fee system serve as a limitation on the amount of fees imposed
- 9 under this part on the owners or operators of fee-subject
- 10 facilities in this state.

- 1 (2) The annual air quality fee shall be calculated for each
- 2 fee-subject facility, according to the following procedure:
- 3 (a) Except as provided in subdivision (d), for category I
- 4 facilities, the annual air quality fee shall be the sum of a
- 5 facility charge of \$4,485.00 \$5,250.00 and an emissions charge as
- 6 specified in subdivision (e) or (f).
- 7 (b) For category II facilities, the annual air quality fee
- 8 shall be the sum of a facility charge of \$1,795.00 and an emissions
- 9 charge as specified in subdivision (e) or (f).
- 10 (c) For category III facilities, the annual air quality fee
- 11 shall be \$250.00.
- 12 (d) For municipal electric generating facilities that are
- 13 category I facilities and that emit more than 730 tons but less
- 14 than 12,000 tons of fee-subject air pollutants, the annual air
- 15 quality fee shall be the following amount, based on the number of
- 16 tons of fee-subject air pollutants emitted:
- 17 (i) More FOR MORE than 730 tons but less than  $\frac{5,250}{5,000}$
- 18 tons, \$37,000.00.AN ANNUAL FEE OF \$41,830.00.
- 19 (ii) At least 5,250 tons but less than 12,000 tons,
- 20 \$127,000.00.FOR 5,000 TONS OR MORE, AN ANNUAL FEE EQUAL TO THE SUM
- 21 OF A FACILITY CHARGE OF \$5,250.00 AND AN EMISSIONS CHARGE AS
- 22 SPECIFIED IN SUBDIVISION (E).
- 23 (e) The emissions charge for category I facilities that are
- 24 electric providers and that are not covered by subdivision (d) and
- 25 for category II facilities that are electric providers shall equal
- 26 the emission charge rate multiplied by the actual tons of fee-
- 27 subject air pollutants emitted. The emission charge rate for fee-

- 1 subject air pollutants shall be \$47.95. \$51.15. A pollutant that
- 2 qualifies as a fee-subject air pollutant under more than 1 class
- 3 shall be charged only once. The actual tons of fee-subject air
- 4 pollutants emitted shall be considered to be the sum of all fee-
- 5 subject air pollutants emitted at the fee-subject facility for the
- 6 calendar year 2 years preceding the year of billing, but not more
- 7 than the lesser of the following:
- 8 (i)  $\frac{5,250}{6}$ ,100 tons.
- 9 (ii)  $\frac{1,250}{1,500}$  tons per pollutant, if the sum of all fee-
- 10 subject air pollutants except carbon monoxide emitted at the fee-
- 11 subject facility is less than  $\frac{5,250}{6,100}$  tons.
- 12 (f) The emissions charge for category I or category II
- 13 facilities that are not electric providers shall be calculated in
- 14 the same manner as provided in subdivision (e). However, the actual
- 15 tons of fee-subject air pollutants emitted shall be considered to
- 16 be the sum of all fee-subject air pollutants emitted at a fee-
- 17 subject facility for the calendar year 2 years preceding the year
- 18 of billing, but not more than the lesser of the following:
- 19 (i) 4,000-4,500 tons.
- 20 (ii) 1,000 1,250 tons per pollutant, if the sum of all fee-
- 21 subject air pollutants except carbon monoxide emitted at the fee-
- 22 subject facility is less than 4,000-4,500 tons.
- 23 (3) After January 1, but before January 15 of each year, the
- 24 department shall notify the owner or operator of each fee-subject
- 25 facility of its assessed annual air quality fee. Payment is due
- 26 within 90 calendar days of the mailing date of the air quality fee
- 27 notification. If an assessed fee is challenged under subsection

- 1 (5), payment is due within 90 calendar days of the mailing date of
- 2 the air quality fee notification or within 30 days of receipt of a
- 3 revised fee or statement supporting the original fee, whichever is
- 4 later. However, to combine fee assessments, the department may
- 5 adjust the billing date and due date under this subsection for
- 6 category III FACILITIES THAT ARE dry cleaning facilities that are
- 7 also subject to the licensing or certification requirements of
- 8 section 13305 of the public health code, 1978 PA 368, MCL
- 9 333.13305, and section 5i of the fire prevention code, 1941 PA 207,
- 10 MCL 29.5i. The department shall deposit all fees collected under
- 11 this section to the credit of the fund.
- 12 (4) If the owner or operator of a fee-subject facility fails
- 13 to submit the amount due within the time period specified in
- 14 subsection (3), the department shall assess the owner or operator a
- 15 penalty of 5% of the amount of the unpaid fee for each month that
- 16 the payment is overdue up to a maximum penalty of 25% of the total
- 17 fee owed. However, to combine fee assessments, the department may
- 18 waive the penalty under this subsection for dry cleaning facilities
- 19 described in subsection (3).
- 20 (5) To challenge its assessed fee, the owner or operator of a
- 21 fee-subject facility shall submit the challenge in writing to the
- 22 department. The department shall not process the challenge unless
- 23 it is received by the department within 45 calendar days of the
- 24 mailing date of the air quality fee notification described in
- 25 subsection (3). A challenge shall identify the facility and state
- 26 the grounds upon which the challenge is based. Within 30 calendar
- 27 days of receipt of the challenge, the department shall determine

- 1 the validity of the challenge and provide the owner with
- 2 notification of a revised fee or a statement setting forth the
- 3 reason or reasons why the fee was not revised. Payment of the
- 4 challenged or revised fee is due within the time frame described in
- 5 subsection (3). If the owner or operator of a facility desires to
- 6 further challenge its assessed fee, the owner or operator of the
- 7 facility has an opportunity for a contested case hearing as
- 8 provided for under the administrative procedures act of 1969, 1969
- 9 PA 306, MCL 24.201 to 24.328.
- 10 (6) If requested by the department, by March 15 of each year,
- 11 or within 45 days of a request by the department, whichever is
- 12 later, the owner or operator of each fee-subject facility shall
- 13 submit information regarding the facility's previous year's
- 14 emissions to the department. The information shall be sufficient
- 15 for the department to calculate the facility's emissions for that
- year and meet the requirements of 40 CFR 51.320 to 51.327.
- 17 (7) By July 1 of each year, the department shall provide the
- 18 owner or operator of each fee-subject facility required to pay an
- 19 emission charge pursuant to this section with a copy of the
- 20 department's calculation of the facility emissions for the previous
- 21 year. Within 60 days of this notification, the owner or operator of
- 22 the facility may provide corrections to the department. The
- 23 department shall make a final determination of the emissions by
- 24 December 15 of that year. If the owner or operator disagrees with
- 25 the determination of the department, the owner or operator may
- 26 request a contested case hearing as provided for under the
- 27 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to

- **1** 24.328.
- 2 (8) By March 1 annually, the department shall prepare and
- 3 submit to the governor, the legislature, the chairpersons of the
- 4 standing committees of the senate and house of representatives with
- 5 primary responsibility for environmental protection issues related
- 6 to air quality, and the chairpersons of the subcommittees of the
- 7 senate and house appropriations committees with primary
- 8 responsibility for appropriations to the department a report that
- 9 details the department's activities of the previous fiscal year
- 10 funded by the fund. This report shall include, at a minimum, all of
- 11 the following as it relates to the department:
- 12 (a) The number of full-time equated positions performing title
- 13 V and non-title V air quality enforcement, compliance, or
- 14 permitting activities.
- 15 (b) All of the following information related to the permit to
- 16 install program authorized under section 5505:
- 17 (i) The number of permit to install applications received by
- 18 the department.
- 19 (ii) The number of permit to install applications for which a
- 20 final action was taken by the department. The number of final
- 21 actions shall be reported as the number of applications approved,
- 22 the number of applications denied, and the number of applications
- 23 withdrawn by the applicant.
- 24 (iii) The number of permits to install approved that were
- 25 required to complete public participation under section 5511(3)
- 26 before final action and the number of permits to install approved
- 27 that were not required to complete public participation under

- 1 section 5511(3) prior to final action.
- (iv) The average number of final permit actions per permit to
- 3 install reviewer full-time equivalent position.
- 4 (v) The percentage and number of permit to install
- 5 applications that were reviewed for administrative completeness
- 6 within 10 days of receipt by the department.
- 7 (vi) The percentage and number of permit to install
- 8 applications that were reviewed for technical completeness within
- 9 30 days of receipt of an administratively complete application by
- 10 the department.
- 11 (vi) (vii)—The percentage and number of permit to install
- 12 applications submitted to the department that were administratively
- 13 complete as received.
- 14 (vii) (viii) The percentage and number of permit to install
- 15 applications for which a final action was taken by the department
- 16 within 60-180 days of receipt of a technically complete application
- 17 for those APPLICATIONS not required to complete public
- 18 participation under section 5511(3) prior to final action, or
- 19 within 120 240 days of receipt of a technically complete
- 20 application—for those APPLICATIONS which are required to complete
- 21 public participation under section 5511(3) prior to final action.
- 22 (viii) THE PERCENTAGE AND NUMBER OF PERMIT TO INSTALL
- 23 APPLICATIONS FOR WHICH A PROCESSING PERIOD EXTENSION WAS REQUESTED
- 24 AND GRANTED.
- (c) All of the following information for the renewable
- 26 operating permit program authorized under section 5506:
- (i) The number of renewable operating permit applications

- 1 received by the department.
- 2 (ii) The number of renewable operating permit applications for
- 3 which a final action was taken by the department. The number of
- 4 final actions shall be reported as the number of applications
- 5 approved, the number of applications denied, and the number of
- 6 applications withdrawn by the applicant.
- 7 (iii) The percentage and number of **INITIAL** permit applications
- 8 initially processed within the required time.
- 9 (iv) The percentage and number of permit renewals and
- 10 modifications processed within the required time.
- 11 (v) The number of permit applications reopened by the
- 12 department.
- 13 (vi) The number of general permits issued by the department.
- 14 (d) The number of letters of violation sent.
- 15 (e) The amount of penalties collected from all consent orders
- 16 and judgments.
- 17 (f) For each enforcement action that includes payment of a
- 18 penalty, a description of what corrective actions were required by
- 19 the enforcement action.
- 20 (g) The number of inspections done on sources required to
- 21 obtain a permit under section 5506 and the number of inspections of
- 22 other sources.
- 23 (h) The number of air pollution complaints received,
- 24 investigated, not resolved, and resolved by the department.
- 25 (i) The number of contested case hearings and civil actions
- 26 initiated and completed, and the number of voluntary consent
- 27 orders, administrative penalty orders, and emergency orders entered

- 1 or issued, for sources required to obtain a permit under section
- **2** 5506.
- 3 (j) The amount of revenue in the fund at the end of the fiscal
- 4 year.
- 5 (9) The report under subsection (8) shall also include the
- 6 amount of revenue for programs under this part received during the
- 7 prior fiscal year from fees, from federal funds, and from general
- 8 fund appropriations. Each of these amounts shall be expressed as a
- 9 dollar amount and as a percent of the total annual cost of programs
- 10 under this part.
- 11 (10) The attorney general may bring an action for the
- 12 collection of the fees imposed under this section.
- 13 (11) This section does not apply if the administrator of the
- 14 United States environmental protection agency ENVIRONMENTAL
- 15 PROTECTION AGENCY determines that the department is not adequately
- 16 administering or enforcing the renewable operating permit program
- 17 and the administrator promulgates and administers a renewable
- 18 operating permit program for this state.
- 19 (12) As used in this section, "electric provider" means that
- 20 term as defined in section 5 of the clean, renewable, and efficient
- 21 energy act, 2008 PA 295, MCL 460.1005.
- 22 Enacting section 1. This amendatory act takes effect October
- **23** 1, 2015.