## SENATE SUBSTITUTE FOR HOUSE BILL NO. 5176

A bill to amend 2014 PA 86, entitled "Local community stabilization authority act," by amending sections 14, 17, and 21 (MCL 123.1354, 123.1357, and 123.1361), sections 14 and 17 as amended by 2015 PA 122; and to repeal acts and parts of acts.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 14. (1) Not later than August 15, NOVEMBER 7, 2016, and
- 2 each August 15 SEPTEMBER 7 thereafter, for each municipality that
- 3 is not a local school district, intermediate school district, or
- 4 tax increment finance authority, the department shall do all of the
- 5 following:
- 6 (a) Calculate the municipality's personal property exemption
- 7 loss.

- 1 (b) Multiply the municipality's personal property exemption
- 2 loss by the millage rates calculated under section 13(5).
- 3 (c) Adjust the amount calculated under subdivision (b) by the
- 4 amount required to reflect the final order of a court or body of
- 5 competent jurisdiction related to any prior year calculation under
- 6 this subsection. An adjustment under this subdivision shall only be
- 7 made for municipalities for which changes in prior year taxable
- 8 values can be calculated from taxable values reported under section
- 9 151(1) of the state school aid act of 1979, 1979 PA 94, MCL
- **10** 388.1751.
- 11 (d) Adjust the amount calculated under subdivision (b), as
- 12 adjusted by subdivision (c), by the amount calculated under section
- 13 16a(2) for captured taxes levied by the municipality not including
- 14 taxes attributable to increased captured value.
- 15 (2) Not later than August 15, NOVEMBER 7, 2016, and each
- 16 August 15 SEPTEMBER 7 thereafter, for each municipality that is a
- 17 county, township, village, city, or authority that provides
- 18 essential services, the department shall do all of the following:
- 19 (a) Add to the amount calculated under subsection (1)(a) any
- 20 increased value from expired tax exemptions for the current year.
- 21 (b) Subtract from the amount calculated under subdivision (a)
- 22 the amount calculated under section 16a(2)(b) for the municipality,
- 23 not including any amount attributable to increased captured value.
- 24 (c) Multiply the result of the calculation in subdivision (b)
- 25 by the millage rate calculated under section 13(5) for general
- 26 operating millage.
- 27 (d) Multiply the result of the calculation in subdivision (c)

- 1 by the percentage of the municipality's general operating millage
- 2 used to fund the cost of essential services in the municipality's
- 3 fiscal year ending in 2012. The department shall calculate each
- 4 municipality's percentage of general operating millage used to fund
- 5 the cost of essential services in the municipality's fiscal year
- 6 ending in 2012, unless the municipality includes the calculation in
- 7 its comprehensive annual financial report for the municipality's
- 8 fiscal year ending in either 2014 or 2015 or otherwise reports the
- 9 calculation to the department in a form and in a manner prescribed
- 10 by the department.
- 11 (e) Add to the result of the calculation in subdivision (d) an
- 12 amount calculated by multiplying the amount calculated under
- 13 subsection (2) (b) SUBDIVISION (B) by the millage rates calculated
- 14 under section 13(5) that are dedicated solely for the cost of
- 15 essential services levied on industrial personal property and
- 16 commercial personal property. A millage levied to fund a pension
- 17 under the fire fighters and police officers retirement act, 1937 PA
- 18 345, MCL 38.551 to 38.562, is dedicated solely for the cost of
- 19 essential services.
- 20 (3) Not later than September 15, 2015, MAY 10, 2016, for each
- 21 municipality that is a city, the department shall do all of the
- 22 following:
- 23 (a) Calculate the municipality's 2014 AND 2015 small taxpayer
- 24 exemption loss.
- 25 (b) Multiply the amount calculated under subdivision (a) 2014
- 26 SMALL TAXPAYER EXEMPTION LOSS IF GREATER THAN ZERO by the millage
- 27 rates calculated under section 13(5) for 2014, EXCLUDING DEBT

- 1 MILLAGE.
- 2 (c) Multiply the amount calculated under subdivision (a) 2015
- 3 SMALL TAXPAYER EXEMPTION LOSS IF GREATER THAN ZERO by the millage
- 4 rates calculated under section 13(5) for 2015, EXCLUDING DEBT
- 5 MILLAGE.
- 6 (d) Add the amounts calculated under subdivisions (b) and (c).
- 7 (e) Subtract from the amount calculated under subdivision (d)
- 8 CALCULATE the sum of the municipality's debt loss for 2014 and 2015
- 9 REIMBURSED UNDER SECTION 17(1)(A) FOR MILLAGES USED TO CALCULATE
- 10 THE AMOUNTS UNDER SUBDIVISIONS (B) AND (C).
- 11 (f) Subtract from the amount calculated under subdivision (e)
- 12 CALCULATE the amount of any tax increment small taxpayer loss for
- 13 captured taxes levied by the municipality in 2014 and 2015 FOR
- 14 MILLAGES USED TO CALCULATE THE AMOUNTS UNDER SUBDIVISIONS (B) AND
- 15 (C).
- 16 (4) Not later than August 15, SEPTEMBER 7, 2016, and each
- 17 August 15 SEPTEMBER 7 thereafter, for each municipality that is not
- 18 a local school district, intermediate school district, or tax
- 19 increment finance authority, the department shall do all of the
- 20 following:
- 21 (a) Calculate the municipality's 2015 small taxpayer exemption
- 22 loss.
- 23 (b) Multiply the municipality's 2015 small taxpayer exemption
- 24 loss by the millage rates calculated under section 13(5).
- 25 (c) Adjust the amount calculated under subdivision (b) by the
- 26 amount required to reflect the final order of a court or body of
- 27 competent jurisdiction related to any prior year calculation under

- 1 this subsection. An adjustment under this subdivision shall only be
- 2 made for municipalities for which changes in prior year taxable
- 3 values can be calculated from taxable values reported under section
- 4 151(1) of the state school aid act of 1979, 1979 PA 94, MCL
- **5** 388.1751.
- 6 (d) Adjust the amount calculated under subdivision (b), as
- 7 adjusted by subdivision (c), by the amount calculated under section
- 8 16a(2) for captured taxes levied by the municipality not including
- 9 taxes attributable to increased captured value. The adjustment
- 10 under this subdivision shall only be made to the extent that the
- 11 adjustment made under subsection (1)(d) did not fully account for
- 12 all captured taxes levied by the municipality not including taxes
- 13 attributable to increased captured value.
- 14 Sec. 17. (1) The legislature shall appropriate funds for all
- 15 of the following purposes:
- 16 (a) For fiscal year 2014-2015 and fiscal year 2015-2016, to
- 17 the authority, an amount equal to all debt loss for municipalities
- 18 that are not a local school district, intermediate school district,
- 19 or tax increment finance authority, an amount equal to all school
- 20 debt loss for municipalities that are a local school district or
- 21 intermediate school district, and an amount equal to all tax
- 22 increment small taxpayer loss for municipalities that are a tax
- 23 increment finance authority.
- 24 (b) For fiscal year 2014-2015 through fiscal year 2018-2019 an
- 25 amount equal to the necessary expenses incurred by the department
- 26 in implementing this act.
- (c) Beginning in fiscal year 2019-2020 and each fiscal year

- 1 thereafter, an amount equal to the necessary expenses incurred by
- 2 the authority and the department in implementing this act.
- 3 (2) In fiscal year 2014-2015 and fiscal year 2015-2016, the
- 4 authority shall distribute to municipalities those funds
- 5 appropriated under subsection (1)(a). However, in fiscal year 2014-
- 6 2015, if the authority is not able to make the distribution under
- 7 this subsection, the department shall make the distribution under
- 8 this subsection on behalf of the authority.
- 9 (3) For calendar years 2014 and 2015, the authority shall
- 10 distribute local community stabilization share revenue to each city
- in an amount determined by multiplying the SUM OF THE local
- 12 community stabilization share revenue for the calendar years AND
- 13 THE AMOUNTS CALCULATED UNDER SECTION 14(3)(E) AND (F) by a
- 14 fraction, the numerator of which is that city's amount calculated
- 15 under section  $\frac{14(3)}{14(3)}$  (1) and the denominator of which is the
- 16 total amount calculated under section  $\frac{14(3).14(3)}{D}$ , AND
- 17 SUBTRACTING FROM THE RESULT EACH CITY'S AMOUNTS CALCULATED UNDER
- 18 SECTION 14(3)(E) AND (F).
- 19 (4) Beginning for calendar year 2016, the authority shall
- 20 distribute local community stabilization share revenue as follows
- 21 in the following order of priority:
- 22 (a) The authority shall distribute to each municipality an
- 23 amount equal to all of the following:
- 24 (i) 100% of that municipality's school debt loss in the
- 25 current year and 100% of its amount calculated under section 15.
- 26 (ii) 100% of that municipality's amount calculated under
- **27** section 16.

- 1 (iii) 100% of that municipality's school operating loss not
- 2 reimbursed by the school aid fund in the current year.
- (iv) 100% of the amount calculated in section 14(2). However,
- 4 the amount distributed to a municipality under this subparagraph
- 5 shall not exceed the amount calculated in section 14(1)(d). All
- 6 distributions under this subparagraph shall be used to fund
- 7 essential services.
- 8 (v) For a municipality that is a tax increment finance
- 9 authority, 100% of its amount calculated under section 16a(2).
- 10 (vi) 100% of that municipality's amount calculated under
- **11** section 14(4).
- 12 (b) Beginning for calendar year 2019, after the distributions
- 13 under subdivision (a), and subject to subparagraph (viii), the
- 14 authority shall distribute 5% of the remaining balance of the local
- 15 community stabilization share fund for the current calendar year to
- 16 each municipality that is not a local school district, intermediate
- 17 school district, or tax increment finance authority in an amount
- 18 determined as follows:
- 19 (i) Calculate the total acquisition cost of all eligible
- 20 personal property in the municipality.
- (ii) Multiply the result of the calculation in subparagraph
- 22 (i) by the sum of the lowest rate of each individual millage levied
- 23 by the municipality in the period between 2012 and the year
- 24 immediately preceding the current year that is not used to
- 25 calculate a distribution under subdivision  $\frac{(a)}{(a)}$ . (A) (i) TO (iv). For
- 26 an individual millage rate not levied in 1 of the years, the lowest
- 27 millage rate is zero. A millage used to make the calculation under

- 1 this subparagraph must be eligible to be levied against both real
- 2 property and personal property.
- 3 (iii) Divide the sum of the amounts calculated under
- 4 subparagraph (ii) for all municipalities subject to the calculation
- 5 by total qualified loss.
- 6 (iv) Multiply the result of the calculation in subparagraph
- 7 (iii) by the amount calculated under section 16a(2) for captured
- 8 taxes levied by the municipality not including taxes attributable
- 9 to increased captured value.
- 10 (v) Subtract from the amount calculated under subparagraph
- 11 (ii) the amount calculated under subparagraph (iv).
- 12 (vi) Divide the result of the calculation in subparagraph (v)
- 13 by the sum of the calculation under subparagraph (v) for all
- 14 municipalities.
- 15 (vii) Multiply the result of the calculation in subparagraph
- 16 (vi) by the amount to be distributed under this subdivision.
- 17 (viii) For calendar year 2020, and each calendar year
- 18 thereafter, the percentage amount described in this subdivision
- 19 shall be increased an additional 5% each year, not to exceed 100%.
- 20 (c) After the distributions in subdivisions (a) and (b), the
- 21 authority shall distribute the remaining balance of the local
- 22 community stabilization share fund for a calendar year to each
- 23 municipality in an amount determined by multiplying the remaining
- 24 balance by a fraction, the numerator of which is that
- 25 municipality's qualified loss and the denominator of which is the
- 26 total qualified loss.
- 27 (5) The authority shall make the payments required by

- 1 subsection (3) not later than October 20, 2015, MAY 20, 2016, and
- 2 payments required by subsection (4) not later than on the following
- 3 dates:
- 4 (a) For county allocated millage, NOVEMBER 20, 2016 AND
- 5 THEREAFTER September 20 of the year the millage is levied.
- 6 (b) For county extra-voted millage, township millage, and
- 7 other millages levied 100% in December of a year, February 20 of
- 8 the following year.
- 9 (c) For other millages, NOVEMBER 20, 2016 AND THEREAFTER
- 10 October 20 of the year the millage is levied.
- 11 (6) If the authority has insufficient funds to make the
- 12 payments on the dates required in subsection (5), the department
- 13 shall advance to the authority the amount necessary for the
- 14 authority to make the required payments. The authority shall repay
- 15 the advance to the department from the local community
- 16 stabilization share.
- 17 (7) For each fiscal year from fiscal year 2015-2016 through
- 18 fiscal year 2018-2019, the authority may use up to \$300,000.00 of
- 19 the local community stabilization share revenue for purposes
- 20 consistent with implementing and administering this act.
- 21 (8) The authority shall distribute local community
- 22 stabilization share revenue under this section as follows:
- 23 (a) From fiscal year 2015-2016 local community stabilization
- 24 share revenue, \$19,200,000.00 for calendar years 2014 and 2015 and
- 25 \$76,900,000.00 for calendar year 2016.
- 26 (b) From fiscal year 2016-2017 local community stabilization
- 27 share revenue, \$297,400,000.00 for calendar year 2016 and

- 1 \$83,200,000.00 for calendar year 2017.
- 2 (c) From fiscal year 2017-2018 local community stabilization
- 3 share revenue, \$321,500,000.00 for calendar year 2017 and
- 4 \$89,000,000.00 for calendar year 2018.
- 5 (d) From fiscal year 2018-2019 local community stabilization
- 6 share revenue, \$341,800,000.00 for calendar year 2018 and
- 7 \$95,900,000.00 for calendar year 2019.
- 8 (e) From fiscal year 2019-2020 local community stabilization
- 9 share revenue, \$364,500,000.00 for calendar year 2019 and
- 10 \$101,400,000.00 for calendar year 2020.
- 11 (f) From fiscal year 2020-2021 local community stabilization
- 12 share revenue, \$383,500,000.00 for calendar year 2020 and
- 13 \$108,000,000.00 for calendar year 2021.
- 14 (g) From fiscal year 2021-2022 local community stabilization
- 15 share revenue, \$405,700,000.00 for calendar year 2021 and
- 16 \$115,600,000.00 for calendar year 2022.
- 17 (h) From fiscal year 2022-2023 local community stabilization
- 18 share revenue, \$428,300,000.00 for calendar year 2022 and
- 19 \$119,700,000.00 for calendar year 2023.
- 20 (i) From fiscal year 2023-2024 local community stabilization
- 21 share revenue, \$438,900,000.00 for calendar year 2023 and
- **22** \$122,800,000.00 for calendar year 2024.
- 23 (j) From fiscal year 2024-2025 local community stabilization
- 24 share revenue, \$445,800,000.00 for calendar year 2024 and
- 25 \$124,000,000.00 for calendar year 2025.
- 26 (k) From fiscal year 2025-2026 local community stabilization
- 27 share revenue, \$447,100,000.00 for calendar year 2025 and

- 1 \$124,300,000.00 for calendar year 2026.
- 2 (1) From fiscal year 2026-2027 local community stabilization
- 3 share revenue, \$447,700,000.00 for calendar year 2026 and
- 4 \$124,500,000.00 for calendar year 2027.
- 5 (m) From fiscal year 2027-2028 local community stabilization
- 6 share revenue, \$448,000,000.00 for calendar year 2027 and
- 7 \$124,600,000.00 for calendar year 2028.
- 8 (n) From the local community stabilization share revenue for
- 9 fiscal year 2028-2029 and each fiscal year thereafter, the
- 10 authority shall increase the prior fiscal year's 2 distribution
- 11 amounts under this subsection by the personal property growth
- 12 factor, the first amount for the calendar year in which the fiscal
- 13 year begins and the second amount for the calendar year in which
- 14 the fiscal year ends. As used in this subdivision, "personal
- 15 property growth factor" means that term as defined in section 2c of
- 16 the use tax act, 1937 PA 94, MCL 205.92c.
- 17 Sec. 21. From the amount received under section 17, a
- 18 municipality shall first replace debt loss or school debt loss, as
- 19 applicable. A municipality shall not receive a distribution under
- 20 this act if it has increased its millage rate without voter
- 21 approval to replace debt loss or school debt loss, as applicable,
- 22 that otherwise would be reimbursed under this act.
- 23 (1) IF A MUNICIPALITY DOES NOT ADJUST ITS DEBT MILLAGE RATE TO
- 24 REFLECT REIMBURSEMENT FOR THE SMALL TAXPAYER EXEMPTION LOSS UNDER
- 25 SECTION 17(1)(A), THE REIMBURSEMENT UNDER SECTION 17(1)(A) SHALL BE
- 26 REDUCED BY THE EXCESS DEBT TAXES LEVIED.
- 27 (2) A MUNICIPALITY SHALL USE THE AMOUNT RECEIVED UNDER SECTION

- 17(4) FOR DEBT MILLAGE TO PAY DEBT. IF A PAYMENT UNDER SECTION 1
- 2 17(4) FOR DEBT MILLAGE IS NOT USED TO PAY DEBT, THE AMOUNT NOT USED
- 3 TO PAY DEBT SHALL BE DEDUCTED FROM A SUBSEQUENT PAYMENT UNDER
- 4 **SECTION 17(4).**
- 5 Enacting section 1. Section 20 of the local community
- 6 stabilization authority act, 2014 PA 86, MCL 123.1360, is repealed.