HOUSE SUBSTITUTE FOR SENATE BILL NO. 173

A bill to amend 1979 PA 94, entitled "The state school aid act of 1979,"

by amending section 20 (MCL 388.1620), as amended by 2014 PA 196.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 20. (1) For 2014-2015, **2015-2016,** both of the following
- 2 apply:
- 3 (a) The basic foundation allowance is \$8,099.00.\$8,169.00.
- 4 (b) The minimum foundation allowance is \$7,126.00.\$7,391.00.
- 5 (2) The amount of each district's foundation allowance shall
- 6 be calculated as provided in this section, using a basic foundation
- 7 allowance in the amount specified in subsection (1).
- 8 (3) Except as otherwise provided in this section, the amount
- 9 of a district's foundation allowance shall be calculated as
- 10 follows, using in all calculations the total amount of the
- 11 district's foundation allowance as calculated before any proration:

- 1 (a) Except as otherwise provided in this subdivision, for a
- 2 district that had a foundation allowance for the immediately
- 3 preceding state fiscal year that was equal to the minimum
- 4 foundation allowance for the immediately preceding state fiscal
- 5 year, but less than the basic foundation allowance for the
- 6 immediately preceding state fiscal year, the district shall receive
- 7 a foundation allowance in an amount equal to the sum of the
- 8 district's foundation allowance for the immediately preceding state
- 9 fiscal year plus the difference between twice the dollar amount of
- 10 the adjustment from the immediately preceding state fiscal year to
- 11 the current state fiscal year made in the basic foundation
- 12 allowance and [(the difference between the basic foundation
- 13 allowance for the current state fiscal year and basic foundation
- 14 allowance for the immediately preceding state fiscal year minus
- 15 \$10.00) \$23.00) times (the difference between the district's
- 16 foundation allowance for the immediately preceding state fiscal
- 17 year and the minimum foundation allowance for the immediately
- 18 preceding state fiscal year) divided by the difference between the
- 19 basic foundation allowance for the current state fiscal year and
- 20 the minimum foundation allowance for the immediately preceding
- 21 state fiscal year]. However, the foundation allowance for a
- 22 district that had less than the basic foundation allowance for the
- 23 immediately preceding state fiscal year shall not exceed the basic
- 24 foundation allowance for the current state fiscal year. For the
- 25 purposes of this subdivision, for 2014-2015, 2015-2016, the minimum
- 26 foundation allowance for the immediately preceding state fiscal
- 27 year shall be considered to be \$7,076.00. For 2014-2015, for a

- 1 district that had a foundation allowance for the immediately
- 2 preceding state fiscal year that was at least equal to the minimum
- 3 foundation allowance for the immediately preceding state fiscal
- 4 year but less than the basic foundation allowance for the
- 5 immediately preceding state fiscal year, the district shall receive
- 6 a foundation allowance in an amount equal to the district's
- 7 foundation allowance for 2013-2014 plus \$50.00.\$7,251.00.
- 8 (b) Except as otherwise provided in this subsection, for a
- 9 district that in the immediately preceding state fiscal year had a
- 10 foundation allowance in an amount equal to the amount of the basic
- 11 foundation allowance for the immediately preceding state fiscal
- 12 year, the district shall receive a foundation allowance for 2014-
- 13 2015-2016 in an amount equal to the basic foundation allowance
- 14 for 2014-2015.2015-2016.
- 15 (c) For a district that had a foundation allowance for the
- 16 immediately preceding state fiscal year that was greater than the
- 17 basic foundation allowance for the immediately preceding state
- 18 fiscal year, the district's foundation allowance is an amount equal
- 19 to the sum of the district's foundation allowance for the
- 20 immediately preceding state fiscal year plus the lesser of the
- 21 increase in the basic foundation allowance for the current state
- 22 fiscal year, as compared to the immediately preceding state fiscal
- 23 year, or the product of the district's foundation allowance for the
- 24 immediately preceding state fiscal year times the percentage
- 25 increase in the United States consumer price index in the calendar
- 26 year ending in the immediately preceding fiscal year as reported by
- 27 the May revenue estimating conference conducted under section 367b

- 1 of the management and budget act, 1984 PA 431, MCL 18.1367b.
- 2 (d) For a district that has a foundation allowance that is not
- 3 a whole dollar amount, the district's foundation allowance shall be
- 4 rounded up to the nearest whole dollar.
- (e) For a district that received a payment under section 22c
- 6 as that section was in effect for 2013-2014, **2014-2015**, the
- 7 district's 2013-2014-2015 foundation allowance shall be
- 8 considered to have been an amount equal to the sum of the
- 9 district's actual 2013-2014 2014-2015 foundation allowance as
- 10 otherwise calculated under this section plus the per-pupil amount
- 11 of the district's equity payment for 2013-2014-2015 under
- 12 section 22c as that section was in effect for 2013-2014-2015.
- 13 (4) Except as otherwise provided in this subsection, the state
- 14 portion of a district's foundation allowance is an amount equal to
- 15 the district's foundation allowance or the basic foundation
- 16 allowance for the current state fiscal year, whichever is less,
- 17 minus the local portion of the district's foundation allowance
- 18 divided by the district's membership excluding special education
- 19 pupils. For a district described in subsection (3)(c), the state
- 20 portion of the district's foundation allowance is an amount equal
- 21 to \$6,962.00 plus the difference between the district's foundation
- 22 allowance for the current state fiscal year and the district's
- 23 foundation allowance for 1998-99, minus the local portion of the
- 24 district's foundation allowance divided by the district's
- 25 membership excluding special education pupils. For a district that
- 26 has a millage reduction required under section 31 of article IX of
- 27 the state constitution of 1963, the state portion of the district's

- 1 foundation allowance shall be calculated as if that reduction did
- 2 not occur. For a receiving district, if school operating taxes
- 3 continue to be levied on behalf of a dissolved district that has
- 4 been attached in whole or in part to the receiving district to
- 5 satisfy debt obligations of the dissolved district under section 12
- 6 of the revised school code, MCL 380.12, the taxable value per
- 7 membership pupil of property in the receiving district used for the
- 8 purposes of this subsection does not include the taxable value of
- 9 property within the geographic area of the dissolved district.
- 10 (5) The allocation calculated under this section for a pupil
- 11 shall be based on the foundation allowance of the pupil's district
- 12 of residence. For a pupil enrolled pursuant to section 105 or 105c
- in a district other than the pupil's district of residence, the
- 14 allocation calculated under this section shall be based on the
- 15 lesser of the foundation allowance of the pupil's district of
- 16 residence or the foundation allowance of the educating district.
- 17 For a pupil in membership in a K-5, K-6, or K-8 district who is
- 18 enrolled in another district in a grade not offered by the pupil's
- 19 district of residence, the allocation calculated under this section
- 20 shall be based on the foundation allowance of the educating
- 21 district if the educating district's foundation allowance is
- 22 greater than the foundation allowance of the pupil's district of
- 23 residence.
- 24 (6) Except as otherwise provided in this subsection, for
- 25 pupils in membership, other than special education pupils, in a
- 26 public school academy, the allocation calculated under this section
- 27 is an amount per membership pupil other than special education

- 1 pupils in the public school academy equal to the foundation
- 2 allowance of the district in which the public school academy is
- 3 located or the state maximum public school academy allocation,
- 4 whichever is less. FOR PUPILS IN MEMBERSHIP, OTHER THAN SPECIAL
- 5 EDUCATION PUPILS, IN A PUBLIC SCHOOL ACADEMY THAT IS A CYBER SCHOOL
- 6 AND IS AUTHORIZED BY A SCHOOL DISTRICT, THE ALLOCATION CALCULATED
- 7 UNDER THIS SECTION IS AN AMOUNT PER MEMBERSHIP PUPIL OTHER THAN
- 8 SPECIAL EDUCATION PUPILS IN THE PUBLIC SCHOOL ACADEMY EQUAL TO THE
- 9 FOUNDATION ALLOWANCE OF THE DISTRICT THAT AUTHORIZED THE PUBLIC
- 10 SCHOOL ACADEMY OR THE STATE MAXIMUM PUBLIC SCHOOL ACADEMY
- 11 ALLOCATION, WHICHEVER IS LESS. However, a public school academy
- 12 that had an allocation under this subsection before 2009-2010 that
- 13 was equal to the sum of the local school operating revenue per
- 14 membership pupil other than special education pupils for the
- 15 district in which the public school academy is located and the
- 16 state portion of that district's foundation allowance shall not
- 17 have that allocation reduced as a result of the 2010 amendment to
- 18 this subsection. Notwithstanding section 101, for a public school
- 19 academy that begins operations after the pupil membership count
- 20 day, the amount per membership pupil calculated under this
- 21 subsection shall be adjusted by multiplying that amount per
- 22 membership pupil by the number of hours of pupil instruction
- 23 provided by the public school academy after it begins operations,
- 24 as determined by the department, divided by the minimum number of
- 25 hours of pupil instruction required under section 101(3). The
- 26 result of this calculation shall not exceed the amount per
- 27 membership pupil otherwise calculated under this subsection.

- 1 (7) Except as otherwise provided in this subsection, for
- 2 pupils attending an achievement school and in membership in the
- 3 education achievement system, other than special education pupils,
- 4 the allocation calculated under this section is an amount per
- 5 membership pupil other than special education pupils equal to the
- 6 foundation allowance of the district in which the achievement
- 7 school is located, not to exceed the basic foundation allowance.
- 8 Notwithstanding section 101, for an achievement school that begins
- 9 operation after the pupil membership count day, the amount per
- 10 membership pupil calculated under this subsection shall be adjusted
- 11 by multiplying that amount per membership pupil by the number of
- 12 hours of pupil instruction provided by the achievement school after
- 13 it begins operations, as determined by the department, divided by
- 14 the minimum number of hours of pupil instruction required under
- 15 section 101(3). The result of this calculation shall not exceed the
- 16 amount per membership pupil otherwise calculated under this
- 17 subsection. For the purposes of this subsection, if a public school
- 18 is transferred from a district to the state school reform/redesign
- 19 district or the achievement authority under section 1280c of the
- 20 revised school code, MCL 380.1280c, that public school is
- 21 considered to be an achievement school within the education
- 22 achievement system and not a school that is part of a district, and
- 23 a pupil attending that public school is considered to be in
- 24 membership in the education achievement system and not in
- 25 membership in the district that operated the school before the
- 26 transfer.
- 27 (8) Subject to subsection (4), for a district that is formed

- 1 or reconfigured after June 1, 2002 by consolidation of 2 or more
- 2 districts or by annexation, the resulting district's foundation
- 3 allowance under this section beginning after the effective date of
- 4 the consolidation or annexation shall be the lesser of the sum of
- 5 the average of the foundation allowances of each of the original or
- 6 affected districts, calculated as provided in this section,
- 7 weighted as to the percentage of pupils in total membership in the
- 8 resulting district who reside in the geographic area of each of the
- 9 original or affected districts plus \$100.00 or the highest
- 10 foundation allowance among the original or affected districts. This
- 11 subsection does not apply to a receiving district unless there is a
- 12 subsequent consolidation or annexation that affects the district.
- 13 (9) Each fraction used in making calculations under this
- 14 section shall be rounded to the fourth decimal place and the dollar
- 15 amount of an increase in the basic foundation allowance shall be
- 16 rounded to the nearest whole dollar.
- 17 (10) State payments related to payment of the foundation
- 18 allowance for a special education pupil are not calculated under
- 19 this section but are instead calculated under section 51a.
- 20 (11) To assist the legislature in determining the basic
- 21 foundation allowance for the subsequent state fiscal year, each
- 22 revenue estimating conference conducted under section 367b of the
- 23 management and budget act, 1984 PA 431, MCL 18.1367b, shall
- 24 calculate a pupil membership factor, a revenue adjustment factor,
- 25 and an index as follows:
- 26 (a) The pupil membership factor shall be computed by dividing
- 27 the estimated membership in the school year ending in the current

- 1 state fiscal year, excluding intermediate district membership, by
- 2 the estimated membership for the school year ending in the
- 3 subsequent state fiscal year, excluding intermediate district
- 4 membership. If a consensus membership factor is not determined at
- 5 the revenue estimating conference, the principals of the revenue
- 6 estimating conference shall report their estimates to the house and
- 7 senate subcommittees responsible for school aid appropriations not
- 8 later than 7 days after the conclusion of the revenue conference.
- 9 (b) The revenue adjustment factor shall be computed by
- 10 dividing the sum of the estimated total state school aid fund
- 11 revenue for the subsequent state fiscal year plus the estimated
- 12 total state school aid fund revenue for the current state fiscal
- 13 year, adjusted for any change in the rate or base of a tax the
- 14 proceeds of which are deposited in that fund and excluding money
- 15 transferred into that fund from the countercyclical budget and
- 16 economic stabilization fund under the management and budget act,
- 17 1984 PA 431, MCL 18.1101 to 18.1594, by the sum of the estimated
- 18 total school aid fund revenue for the current state fiscal year
- 19 plus the estimated total state school aid fund revenue for the
- 20 immediately preceding state fiscal year, adjusted for any change in
- 21 the rate or base of a tax the proceeds of which are deposited in
- 22 that fund. If a consensus revenue factor is not determined at the
- 23 revenue estimating conference, the principals of the revenue
- 24 estimating conference shall report their estimates to the house and
- 25 senate subcommittees responsible for school aid appropriations not
- 26 later than 7 days after the conclusion of the revenue conference.
- (c) The index shall be calculated by multiplying the pupil

- 1 membership factor by the revenue adjustment factor. If a consensus
- 2 index is not determined at the revenue estimating conference, the
- 3 principals of the revenue estimating conference shall report their
- 4 estimates to the house and senate subcommittees responsible for
- 5 school aid appropriations not later than 7 days after the
- 6 conclusion of the revenue conference.
- 7 (12) Payments to districts, public school academies, or the
- 8 education achievement system shall not be made under this section.
- 9 Rather, the calculations under this section shall be used to
- 10 determine the amount of state payments under section 22b.
- 11 (13) If an amendment to section 2 of article VIII of the state
- 12 constitution of 1963 allowing state aid to some or all nonpublic
- 13 schools is approved by the voters of this state, each foundation
- 14 allowance or per-pupil payment calculation under this section may
- 15 be reduced.
- 16 (14) As used in this section:
- 17 (a) "Certified mills" means the lesser of 18 mills or the
- 18 number of mills of school operating taxes levied by the district in
- **19** 1993-94.
- 20 (b) "Combined state and local revenue" means the aggregate of
- 21 the district's state school aid received by or paid on behalf of
- 22 the district under this section and the district's local school
- 23 operating revenue.
- 24 (c) "Combined state and local revenue per membership pupil"
- 25 means the district's combined state and local revenue divided by
- 26 the district's membership excluding special education pupils.
- 27 (d) "Current state fiscal year" means the state fiscal year

- 1 for which a particular calculation is made.
- 2 (e) "Dissolved district" means a district that loses its
- 3 organization, has its territory attached to 1 or more other
- 4 districts, and is dissolved as provided under section 12 of the
- 5 revised school code, MCL 380.12.
- 6 (f) "Immediately preceding state fiscal year" means the state
- 7 fiscal year immediately preceding the current state fiscal year.
- 8 (g) "Local portion of the district's foundation allowance"
- 9 means an amount that is equal to the difference between (the sum of
- 10 the product of the taxable value per membership pupil of all
- 11 property in the district that is nonexempt property times the
- 12 district's certified mills and, for a district with certified mills
- 13 exceeding 12, the product of the taxable value per membership pupil
- 14 of property in the district that is commercial personal property
- 15 times the certified mills minus 12 mills) and (the quotient of the
- 16 product of the captured assessed valuation under tax increment
- 17 financing acts times the district's certified mills divided by the
- 18 district's membership excluding special education pupils).
- 19 (h) "Local school operating revenue" means school operating
- 20 taxes levied under section 1211 of the revised school code, MCL
- 21 380.1211. For a receiving district, if school operating taxes are
- 22 to be levied on behalf of a dissolved district that has been
- 23 attached in whole or in part to the receiving district to satisfy
- 24 debt obligations of the dissolved district under section 12 of the
- 25 revised school code, MCL 380.12, local school operating revenue
- 26 does not include school operating taxes levied within the
- 27 geographic area of the dissolved district.

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- (i) "Local school operating revenue per membership pupil"
 means a district's local school operating revenue divided by the
 district's membership excluding special education pupils.
- district's membership excluding special education pupils. 3 4 (j) "Maximum public school academy allocation", except as otherwise provided in this subdivision, means the maximum per-pupil 5 6 allocation as calculated by adding the highest per-pupil allocation among all public school academies for the immediately preceding 7 state fiscal year plus the difference between twice the amount of 8 the difference between the basic foundation allowance for the 9 10 current state fiscal year and the basic foundation for the 11 immediately preceding state fiscal year and [(the amount of the 12 difference between the basic foundation allowance for the current 13 state fiscal year and the basic foundation for the immediately 14 preceding state fiscal year minus \$10.00) \$23.00) times (the 15 difference between the highest per-pupil allocation among all public school academies for the immediately preceding state fiscal 16 17 year and the minimum foundation allowance for the immediately 18 preceding state fiscal year) divided by the difference between the 19 basic foundation allowance for the current state fiscal year and 20 the minimum foundation allowance for the immediately preceding 21 state fiscal year]. For the purposes of this subdivision, for 2014-2015, the minimum foundation allowance for the immediately 22 preceding state fiscal year shall be considered to be \$7,076.00. 23
- allocation is \$7,218.00.\$7,391.00.

 (k) "Membership" means the definition of that term under

 section 6 as in effect for the particular fiscal year for which a

For 2014-2015, FOR 2015-2016, the maximum public school academy

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- 1 particular calculation is made.
- 2 (l) "Nonexempt property" means property that is not a
- 3 principal residence, qualified agricultural property, qualified
- 4 forest property, supportive housing property, industrial personal
- 5 property, or commercial personal property, OR PROPERTY OCCUPIED BY
- 6 A PUBLIC SCHOOL ACADEMY.
- 7 (m) "Principal residence", "qualified agricultural property",
- 8 "qualified forest property", "supportive housing property",
- 9 "industrial personal property", and "commercial personal property"
- 10 mean those terms as defined in section 1211 of the revised school
- 11 code, MCL 380.1211.
- 12 (n) "Receiving district" means a district to which all or part
- 13 of the territory of a dissolved district is attached under section
- 14 12 of the revised school code, MCL 380.12.
- 15 (o) "School operating purposes" means the purposes included in
- 16 the operation costs of the district as prescribed in sections 7 and
- 17 18 and purposes authorized under section 1211 of the revised school
- 18 code, MCL 380.1211.
- 19 (p) "School operating taxes" means local ad valorem property
- 20 taxes levied under section 1211 of the revised school code, MCL
- 21 380.1211, and retained for school operating purposes.
- 22 (q) "Tax increment financing acts" means 1975 PA 197, MCL
- 23 125.1651 to 125.1681, the tax increment finance authority act, 1980
- 24 PA 450, MCL 125.1801 to 125.1830, the local development financing
- 25 act, 1986 PA 281, MCL 125.2151 to 125.2174, the brownfield
- 26 redevelopment financing act, 1996 PA 381, MCL 125.2651 to 125.2672,
- 27 or the corridor improvement authority act, 2005 PA 280, MCL

- 1 125.2871 to 125.2899.
- 2 (r) "Taxable value per membership pupil" means taxable value,
- 3 as certified by the county treasurer and reported to the
- 4 department, for the calendar year ending in the current state
- 5 fiscal year divided by the district's membership excluding special
- 6 education pupils for the school year ending in the current state
- 7 fiscal year. HOWEVER, FOR A RECEIVING DISTRICT THAT IS COLLECTING
- 8 TAXES FOR SCHOOL OPERATING PURPOSES UNDER SECTIONS 12(5) AND
- 9 1211(5) OF THE REVISED SCHOOL CODE, MCL 380.5 AND 380.1211, AND IS
- 10 USING ALL OR PART OF THAT TAX REVENUE TO PAY OFF OR REDUCE DEBT OF
- 11 THE DISSOLVED DISTRICT, THE CALCULATION OF TAXABLE VALUE PER
- 12 MEMBERSHIP PUPIL SHALL EXCLUDE THE TAXABLE VALUE OF PROPERTY
- 13 ATTRIBUTABLE TO TERRITORY OF THE DISSOLVED DISTRICT THAT WAS
- 14 ATTACHED TO THE RECEIVING DISTRICT UNDER SECTION 12 OF THE REVISED
- 15 SCHOOL CODE, MCL 380.12, TO THE EXTENT THAT THE TAX REVENUE FROM
- 16 THAT PROPERTY IS BEING USED FOR THAT FISCAL YEAR TO PAY OFF OR
- 17 REDUCE THE DEBT. AS USED IN THIS SUBDIVISION, "DEBT" MEANS THAT
- 18 TERM AS DEFINED IN SECTION 12 OF THE REVISED SCHOOL CODE, MCL
- 19 380.12.
- 20 Enacting section 1. This amendatory act takes effect October
- **21** 1, 2015.
- 22 Enacting section 2. This amendatory act does not take effect
- 23 unless all of the following bills of the 98th Legislature are
- 24 enacted into law:
- 25 (a) Senate Bill No. 356.
- 26 (b) House Bill No. 4644.