HOUSE SUBSTITUTE FOR SENATE BILL NO. 289

A bill to prohibit the bad-faith assertion of patent infringement; to provide remedies for the bad-faith assertion of patent infringements; to provide for the powers and duties of the attorney general; and to authorize the promulgation of rules.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the "bad faith patent infringement claims act".
- 3 Sec. 3. As used in this act:
- 4 (a) "Person" means an individual, partnership, corporation,5 association, governmental entity, or other legal entity.
- 6 (b) "Target" means a person that purchases, rents, leases, or7 otherwise obtains a product or service in the commercial market
- 8 that is not for resale in the commercial market and that is, or
- 9 later becomes, the subject of the patent infringement allegation.

- 1 Sec. 5. It is an unlawful practice under this act for a
- 2 person, in connection with the assertion of a United States patent,
- 3 to send or cause another person to send a written communication,
- 4 including an electronic communication, that states in bad faith
- 5 that the target is infringing or has infringed a patent and bears
- 6 liability or owes compensation to another person, if 1 or more of
- 7 the following apply:
- 8 (a) The communication falsely states that an action seeking
- 9 administrative or judicial relief has been filed against the target
- 10 or an affiliated person.
- 11 (b) The assertions contained in the communication lack a
- 12 reasonable basis in fact or law because 1 or more of the following
- 13 are true:
- (i) The person asserting the patent does not have the current
- 15 right, and does not represent a person that has the current right,
- 16 to license the patent to or enforce the patent against the target
- 17 or an affiliated person.
- (ii) The communication seeks compensation for a patent that
- 19 has been held to be invalid or unenforceable in a final,
- 20 unappealable or unappealed judicial or administrative decision.
- 21 (iii) The communication seeks compensation because of
- 22 activities undertaken after the patent has expired.
- 23 (c) The communication does not contain all of the following
- 24 information necessary to inform the target or an affiliated person
- 25 about the patent assertion:
- 26 (i) The identity of the person asserting a right to license
- 27 the patent to or enforce the patent against the target or an

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- 1 affiliated person.
- (ii) The number of the patent issued by the United States
- 3 Patent and Trademark Office alleged to have been infringed.
- 4 (iii) The factual allegations concerning the specific areas in
- 5 which the products or services obtained by the target or an
- 6 affiliated person infringed the patent.
- 7 Sec. 9. (1) The attorney general may do all of the following
- 8 related to unlawful practice under this act:
- 9 (a) Conduct a civil investigation as provided in section 9a.
- 10 (b) Enter into an assurance of discontinuance under section
- **11** 9b.
- 12 (c) Bring a civil action as provided in section 9c.
- 13 (d) Promulgate rules under the administrative procedures act
- 14 of 1969, 1969 PA 306, MCL 24.201 to 24.328.
- 15 (2) A target or an affiliated person aggrieved by a violation
- 16 of this act may bring an action in the circuit court. The court may
- 17 award the following remedies to a plaintiff that prevails in an
- 18 action brought under this subsection:
- (a) An injunction prohibiting any further written
- 20 communication related to the unlawful practice giving rise to the
- 21 action.
- 22 (b) Actual damages.
- 23 (c) Costs and fees, including reasonable attorney fees.
- 24 (d) Exemplary damages in an amount equal to 3 times the actual
- 25 damages.
- 26 (3) On a motion by the plaintiff and a finding by the court
- 27 that there is a reasonable likelihood that the defendant in an

- 1 action under subsection (2) violated this act, the court may
- 2 require the defendant to post a bond in an amount equal to a good-
- 3 faith estimate of the plaintiff's costs to litigate the claim and
- 4 an amount reasonably likely to be awarded under subsection (2),
- 5 conditioned on payment of any amount finally determined to be due
- 6 to the plaintiff. The court shall not order a bond to be posted
- 7 under this subsection that exceeds \$250,000.00. A court may waive
- 8 the bond requirement under this subsection if it finds the
- 9 defendant has available assets equal to the amount of the proposed
- 10 bond or for other good cause shown.
- 11 Sec. 9a. (1) On the ex parte application of the attorney
- 12 general to the circuit court in the county where the defendant is
- 13 established or conducts business or, if the defendant is not
- 14 established in this state, in Ingham County, the circuit court, if
- 15 it finds probable cause to believe a person has engaged, is
- 16 engaging, or is about to engage in an unlawful practice under this
- 17 act, may, after an ex parte hearing, issue a subpoena compelling an
- 18 individual to appear before the attorney general and answer under
- 19 oath questions relating to an alleged violation of this act. An
- 20 individual served with a subpoena may be accompanied by counsel
- 21 when he or she appears before the attorney general. The subpoena
- 22 may compel the individual to produce the books, records, papers,
- 23 documents, or things relating to the alleged violation of this act.
- 24 During the examination of documents and things under the subpoena,
- 25 the court may require an individual who has knowledge of the
- 26 documents and things or the matters contained in the documents and
- 27 things to attend and give testimony under oath or acknowledgment

- 1 with respect to the documents and things.
- 2 (2) A subpoena issued under this section must include notice
- 3 of the time, place, and cause for the taking of testimony, the
- 4 examination, or the attendance and must allow not less than 10 days
- 5 before the date of the taking of testimony or examination, unless
- 6 for good cause shown the court shortens that time.
- 7 (3) A subpoena issued under this section must be served in the
- 8 manner provided and subject to the provisions that apply to service
- 9 of process on a defendant in a civil action commenced in the
- 10 circuit court.
- 11 (4) A subpoena issued under this section must include all of
- 12 the following:
- 13 (a) The time and place for the taking of testimony or the
- 14 examination and the name and address of the individual to be
- 15 examined. If the name is not known, the subpoena must give a
- 16 general description sufficient to identify the individual or the
- 17 particular class or group to which the individual belongs.
- 18 (b) A reference to this section and the general subject matter
- 19 under investigation.
- 20 (c) A description of any documents or things to be produced
- 21 with reasonable specificity so as to indicate fairly what is
- 22 demanded.
- 23 (d) A return date within which any documents or things must be
- 24 produced.
- (e) Identification of the members of the attorney general's
- 26 staff to whom any documents and things must be made available for
- 27 inspection and copying.

- 1 (5) At any time before the date specified in a subpoena issued
- 2 under this section, on motion for good cause shown, the court may
- 3 extend the reporting date or modify or set aside the subpoena.
- 4 (6) Documents, things, or other information obtained by the
- 5 attorney general under an investigation under this section are
- 6 confidential records of the office of the attorney general and are
- 7 exempt from disclosure under section 13 of the freedom of
- 8 information act, 1976 PA 442, MCL 15.243. The attorney general
- 9 shall not make the documents, things, or other information
- 10 available for public inspection or copying or divulge them to any
- 11 person except as provided in this section. The attorney general may
- 12 disclose documents, things, or other information as follows:
- 13 (a) To other law enforcement officials.
- 14 (b) In connection with an enforcement action brought under
- 15 this act.
- 16 (c) On order of the court, to a party in a private action
- 17 brought under this act.
- 18 (7) An individual who knowingly discloses information
- 19 designated confidential by this section, except as permitted by
- 20 subsection (6) or under court order, is guilty of a misdemeanor and
- 21 may be imprisoned for not more than 1 year or fined not more than
- 22 \$2,500.00, or both.
- 23 (8) An individual on whom a subpoena is served under this
- 24 section shall comply with the terms of the subpoena unless
- 25 otherwise provided by the order of the circuit court.
- 26 (9) An individual who does any of the following is subject to
- a civil fine of not more than \$10,000.00.

- 1 (a) Knowingly without good cause fails to appear after being
- 2 served with a subpoena.
- 3 (b) Knowingly avoids, evades, or prevents compliance, in whole
- 4 or in part, with an investigation, including by removing from any
- 5 place, concealing, destroying, mutilating, altering, or falsifying
- 6 any documents or things in the possession, custody, or control of a
- 7 person subject to the subpoena.
- 8 (c) Knowingly conceals relevant information.
- 9 (10) The attorney general may file a petition in the circuit
- 10 court of the county in which the individual subpoenaed is
- 11 established or conducts business or, if the individual is not
- 12 established in this state, in the circuit court of Ingham County
- 13 for an order to enforce compliance with a subpoena or this section.
- 14 A person that violates a final order entered under this section is
- 15 subject to punishment for civil contempt.
- Sec. 9b. (1) If the attorney general has authority to
- 17 institute an action under section 9c, the attorney general may
- 18 accept an assurance of discontinuance of a practice that is alleged
- 19 to be unlawful under section 5 from the person that is alleged to
- 20 have engaged, be engaging, or be about to engage in the practice.
- 21 An assurance under this section does not constitute an admission of
- 22 guilt and is not admissible in any other proceeding. The assurance
- 23 may include a stipulation for 1 or more of the following:
- 24 (a) The voluntary payment by the person of the costs of
- 25 investigation.
- (b) An amount to be held in escrow pending the outcome of an
- 27 action.

- 1 (c) An amount for restitution to an aggrieved person.
- 2 (2) An assurance of discontinuance under this section must be

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- 3 in writing and may be filed with the circuit court of Ingham
- 4 County. The clerk of the court shall maintain a record of filings
- 5 under this section. Unless rescinded by the parties or voided by a
- 6 court for good cause, the assurance may be enforced in the circuit
- 7 court by the parties to the assurance. The assurance may be
- 8 modified by the parties or by a court for good cause.
- 9 Sec. 9c. (1) If the attorney general has probable cause to
- 10 believe that a person has engaged, is engaging, or is about to
- 11 engage in an unlawful practice as described in section 5 and gives
- 12 notice as provided in this section, the attorney general may bring
- 13 an action to restrain the person by temporary or permanent
- 14 injunction from engaging in the practice. The action may be brought
- 15 in the circuit court of the county where the person is established
- 16 or conducts business or, if the person is not established in this
- 17 state, in the circuit court for Ingham County.
- 18 (2) Unless notice is waived by the court on good cause shown
- 19 not less than 10 days before the commencement of an action under
- 20 this section, the attorney general shall notify the person against
- 21 whom the attorney general intends to bring an action of the
- 22 intended action and give the person an opportunity to cease and
- 23 desist from the alleged unlawful practice or to confer with the
- 24 attorney general in person, by counsel, or by other representative
- 25 as to the proposed action before the proposed filing date. The
- 26 notice may be given to the person by first-class mail, postage
- 27 prepaid, to his or her usual place of business or, if the person

- 1 does not have a usual place of business, to his or her last known
- 2 address, or, if the person is a corporation, only to a resident
- 3 agent who is designated to receive service of process or to an
- 4 officer of the corporation.
- 5 (3) In an action brought under this section, the court may
- 6 award investigation and enforcement costs.
- 7 (4) In an action brought under this section, the court may
- 8 assess the defendant a civil fine of not more than \$50,000.00.
- **9** (5) A person that knowingly violates the terms of an
- 10 injunction or judgment issued under this section is subject to a
- 11 civil fine of not more than \$5,000.00 for each violation.
- 12 (6) On the petition of the attorney general, the circuit court
- 13 may enjoin a person from doing business in this state if the person
- 14 persistently and knowingly evades or prevents compliance with an
- 15 injunction issued under this act.
- Sec. 11. (1) Subject to section 5, this act does not make it
- 17 an unlawful practice for a person that owns or has the right to
- 18 license or enforce a patent to do any of the following:
- 19 (a) Advise others of that ownership or right of license or
- 20 enforcement.
- 21 (b) Communicate to others that the patent is available for
- 22 license or sale.
- (c) Notify another of the infringement of the patent.
- 24 (d) Seek compensation because of past or present infringement
- 25 or for a license to the patent.
- 26 (2) This act does not limit rights and remedies available to
- 27 this state or to any person under any other law and does not alter

- 1 or restrict the attorney general's authority under the Michigan
- 2 consumer protection act, 1976 PA 331, MCL 445.901 to 445.922, with
- 3 regard to conduct involving assertions of patent infringement.
- 4 (3) This act does not apply to a written or electronic
- 5 communication sent by any of the following:
- 6 (a) An owner or licensee of a patent that is using the
- 7 patented invention in connection with research, development,
- 8 production, manufacturing, processing, or delivery of products or
- 9 materials.
- 10 (b) An institution of higher education as that term is defined
- 11 in section 101 of the higher education act of 1965, 20 USC 1001.
- 12 (c) A technology transfer organization whose primary purpose
- 13 is to facilitate the commercialization of technology developed by
- 14 an institution of higher education, not-for-profit research
- 15 institute, or health system.
- 16 (d) A person seeking a claim for relief arising under 21 USC
- 17 355, 35 USC 271(e)(2), or 42 USC 262.
- 18 Sec. 13. This act takes effect October 1, 2017.