HOUSE SUBSTITUTE FOR SENATE BILL NO. 476

A bill to amend 1993 PA 327, entitled "Tobacco products tax act,"

by amending sections 7 and 11 (MCL 205.427 and 205.431), section 7 as amended by 2014 PA 298 and section 11 as amended by 2012 PA 325.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 7. (1) Beginning May 1, 1994, a tax is levied on the sale
- 2 of tobacco products sold in this state as follows:
- 3 (a) Through July 31, 2002, for cigars, noncigarette smoking
- 4 tobacco, and smokeless tobacco, 16% of the wholesale price.
- **5** (b) For cigarettes, 37.5 mills per cigarette.
- 6 (c) Beginning August 1, 2002, for cigarettes, in addition to
- 7 the tax levied in subdivision (b), an additional 15 mills per
- 8 cigarette.

- 1 (d) Beginning August 1, 2002, for cigarettes, in addition to
- 2 the tax levied in subdivisions (b) and (c), an additional 10 mills
- 3 per cigarette.
- 4 (e) Beginning July 1, 2004, for cigarettes, in addition to the
- 5 tax levied in subdivisions (b), (c), and (d), an additional 37.5
- 6 mills per cigarette.
- 7 (f) Beginning August 1, 2002 and through June 30, 2004, for
- 8 cigars, noncigarette smoking tobacco, and smokeless tobacco, 20% of
- 9 the wholesale price.
- 10 (g) Beginning July 1, 2004, for cigars, noncigarette smoking
- 11 tobacco, and smokeless tobacco, 32% of the wholesale price.
- 12 However, beginning November 1, 2012 and through October 31, 2016,
- 13 2021, the amount of tax levied under this subdivision on cigars
- 14 shall not exceed 50 cents per individual cigar.
- 15 (2) On or before the twentieth day of each calendar month,
- 16 every licensee under section 3 other than a retailer, unclassified
- 17 acquirer licensed as a manufacturer, or vending machine operator
- 18 shall file a return with the department stating the wholesale price
- 19 of each tobacco product other than cigarettes purchased, the
- 20 quantity of cigarettes purchased, the wholesale price charged for
- 21 all tobacco products other than cigarettes sold, the number of
- 22 individual packages of cigarettes and the number of cigarettes in
- 23 those individual packages, and the number and denominations of
- 24 stamps affixed to individual packages of cigarettes sold by the
- 25 licensee for each place of business in the preceding calendar
- 26 month. The return shall also include the number and denomination of
- 27 unaffixed stamps in the possession of the licensee at the end of

- 1 the preceding calendar month. Wholesalers shall also report
- 2 accurate inventories of cigarettes, both stamped and unstamped at
- 3 the end of the preceding calendar month. Wholesalers and
- 4 unclassified acquirers shall also report accurate inventories of
- 5 affixed and unaffixed stamps by denomination at the beginning and
- 6 end of each calendar month and all stamps acquired during the
- 7 preceding calendar month. The return shall be signed under penalty
- 8 of perjury. The return shall be on a form prescribed by the
- 9 department and shall contain or be accompanied by any further
- 10 information the department requires. The department may also
- 11 require licensees to report cigarette acquisition, purchase, and
- 12 sales information in other formats and frequency.
- 13 (3) To cover the cost of expenses incurred in the
- 14 administration of this act, at the time of the filing of the
- 15 return, the licensee shall pay to the department the tax levied in
- 16 subsection (1) for tobacco products sold during the calendar month
- 17 covered by the return, less compensation equal to the following:
- 18 (a) One percent of the total amount of the tax due on tobacco
- 19 products sold other than cigarettes.
- 20 (b) Through July 31, 2002, 1.25% of the total amount of the
- 21 tax due on cigarettes sold.
- (c) Beginning August 1, 2002, 1.5% of the total amount of the
- 23 tax due on cigarettes sold and, beginning on June 20, 2012, for
- 24 sales of untaxed cigarettes to Indian tribes in this state, an
- amount equal to 1.5% of the total amount of the tax due on those
- 26 cigarettes sold as if those cigarette sales were taxable sales
- 27 under this act.

- 1 (d) Beginning on the first calendar month following the
- 2 implementation of the use of digital stamps as provided in section
- 3 5a(2), for licensees who are stamping agents, 0.5% of the total
- 4 amount of the tax due on cigarettes sold and, for sales of untaxed
- 5 cigarettes to Indian tribes in this state, 0.5% of the total amount
- 6 of the tax due on those cigarettes sold as if those cigarette sales
- 7 were taxable sales under this act, until the stamping agent is
- 8 compensated in an amount equal to the direct cost actually incurred
- 9 by the stamping agent for the purchase of upgrades to technology
- 10 and equipment, excluding the equipment reimbursed under subdivision
- 11 (e), that are necessary to affix the digital stamp as determined by
- 12 the department. Compensation under this subdivision may also be
- 13 claimed by a stamping agent for the direct costs actually incurred
- 14 by the stamping agent, as determined by the department and
- 15 reflected in the net purchase price, for the initial and 1-time
- 16 purchase of case packers or similar machines or conveyors as
- 17 follows:
- 18 (i) Case packers or similar machines to be used exclusively to
- 19 repack cigarette cartons into case boxes after digital stamps have
- 20 been applied by eligible equipment to the individual packages of
- 21 cigarettes contained within those cigarette cartons. Compensation
- 22 under this subparagraph may only be claimed by a stamping agent if
- 23 the case packers or similar machines are in addition to, and not a
- 24 replacement for, 1 or more case packers or similar machines used in
- 25 connection with cigarette stamping machines which do not use the
- 26 digital stamp authorized under this act.
- (ii) Conveyors to be used exclusively for that portion of a

- 1 cigarette stamping line that is necessary for and dedicated to
- 2 cigarette stamping operations using eligible equipment to affix
- 3 digital stamps to individual packages of cigarettes to be sold in
- 4 this state. Compensation under this subparagraph may only be
- 5 claimed by a stamping agent if the cigarette stamping line served
- 6 by the conveyors is in addition to 1 or more distinct and existing
- 7 cigarette stamping lines using stamping machines which do not use
- 8 the digital stamp authorized under this act and that compensation
- 9 shall not exceed a total of 50% of the amount reimbursed under
- 10 subdivision (e) for any particular stamping agent.
- 11 (iii) Compensation under subparagraphs (i) and (ii) shall also
- 12 include any applicable sales or use taxes paid, and shipping and
- 13 crating charges actually incurred, by the stamping agent in
- 14 connection with the purchase, but shall exclude any other costs
- 15 incurred by the stamping agent not otherwise expressly provided for
- 16 in this subdivision, including, but not limited to, charges for
- installation and ongoing maintenance.
- 18 (e) Beginning in the first calendar month following the
- 19 implementation of the use of digital stamps as provided in section
- 20 5a(2) and continuing for the immediately succeeding 17 months, for
- 21 licensees who are stamping agents, reimbursement of direct costs
- 22 actually incurred by the stamping agent, as determined by the
- 23 department, for the initial purchase of eligible equipment in an
- 24 amount equal to 5.55% of the total net purchase price of the
- 25 eligible equipment necessary to affix the digital stamp. The
- 26 reimbursement provided under this subdivision shall also include
- 27 reimbursement for any applicable sales or use taxes paid and

- 1 shipping and crating charges actually incurred by the stamping
- 2 agent for the initial purchase of eligible equipment, but shall
- 3 exclude reimbursement for any other costs incurred by the stamping
- 4 agent not otherwise expressly provided for in this subdivision,
- 5 including, but not limited to, charges for installation and ongoing
- 6 maintenance related to eligible equipment. A stamping agent may
- 7 only receive reimbursement under this subdivision to the extent
- 8 that the eligible equipment purchased by the stamping agent does
- 9 not exceed the total number of the stamping agent's existing
- 10 equipment as certified by the stamping agent on a form prescribed
- 11 by the department.
- 12 (f) Beginning in the first calendar month following the
- 13 implementation of the use of digital stamps as provided in section
- 14 5a(2), for licensees who are stamping agents, reimbursement of
- 15 qualified equipment costs actually incurred by the stamping agent,
- 16 not otherwise compensated or reimbursed under subdivision (d) or
- 17 (e), as determined by the department. The reimbursement provided
- 18 under this subdivision shall not exceed \$60,000.00 for all stamping
- 19 agents combined.
- 20 (4) Every licensee and retailer who, on August 1, 2002, has on
- 21 hand for sale any cigarettes upon which a tax has been paid
- 22 pursuant to subsection (1)(b) shall file a complete inventory of
- 23 those cigarettes before September 1, 2002 and shall pay to the
- 24 department at the time of filing this inventory a tax equal to the
- 25 difference between the tax imposed in subsection (1)(b), (c), and
- 26 (d) and the tax that has been paid under subsection (1)(b). Every
- 27 licensee and retailer who, on August 1, 2002, has on hand for sale

- 1 any cigars, noncigarette smoking tobacco, or smokeless tobacco upon
- 2 which a tax has been paid pursuant to subsection (1)(a) shall file
- 3 a complete inventory of those cigars, noncigarette smoking tobacco,
- 4 and smokeless tobacco before September 1, 2002 and shall pay to the
- 5 department at the time of filing this inventory a tax equal to the
- 6 difference between the tax imposed in subsection (1)(f) and the tax
- 7 that has been paid under subsection (1)(a).
- 8 (5) Every licensee and retailer who, on July 1, 2004, has on
- 9 hand for sale any cigarettes upon which a tax has been paid
- 10 pursuant to subsection (1)(b), (c), and (d) shall file a complete
- 11 inventory of those cigarettes before August 1, 2004 and shall pay
- 12 to the department at the time of filing this inventory a tax equal
- 13 to the difference between the tax imposed in subsection (1)(b),
- 14 (c), (d), and (e) and the tax that has been paid under subsection
- 15 (1)(b), (c), and (d). Every licensee and retailer who, on July 1,
- 16 2004, has on hand for sale any cigars, noncigarette smoking
- 17 tobacco, or smokeless tobacco upon which a tax has been paid
- 18 pursuant to subsection (1)(f) shall file a complete inventory of
- 19 those cigars, noncigarette smoking tobacco, and smokeless tobacco
- 20 before August 1, 2004 and shall pay to the department at the time
- 21 of filing this inventory a tax equal to the difference between the
- 22 tax imposed in subsection (1)(g) and the tax that has been paid
- 23 under subsection (1)(f). The proceeds derived under this subsection
- 24 shall be credited to the Michigan medicaid MEDICAID benefits trust
- 25 fund created under section 5 of the Michigan trust fund act, 2000
- 26 PA 489, MCL 12.255.
- 27 (6) The department may require the payment of the tax imposed

- 1 by this act upon the importation or acquisition of a tobacco
- 2 product. A tobacco product for which the tax under this act has
- 3 once been imposed and that has not been refunded if paid is not
- 4 subject upon a subsequent sale to the tax imposed by this act.
- 5 (7) An abatement or refund of the tax provided by this act may
- 6 be made by the department for causes the department considers
- 7 expedient. The department shall certify the amount and the state
- 8 treasurer shall pay that amount out of the proceeds of the tax.
- 9 (8) A person liable for the tax may reimburse itself by adding
- 10 to the price of the tobacco products an amount equal to the tax
- 11 levied under this act.
- 12 (9) A wholesaler, unclassified acquirer, or other person shall
- 13 not sell or transfer any unaffixed stamps acquired by the
- 14 wholesaler or unclassified acquirer from the department. A
- 15 wholesaler or unclassified acquirer who has any unaffixed stamps on
- 16 hand at the time its license is revoked or expires, or at the time
- 17 it discontinues the business of selling cigarettes, shall return
- 18 those stamps to the department. The department shall refund the
- 19 value of the stamps, less the appropriate discount paid.
- 20 (10) If the wholesaler or unclassified acquirer has unsalable
- 21 packs returned from a retailer, secondary wholesaler, vending
- 22 machine operator, wholesaler, or unclassified acquirer with stamps
- 23 affixed, the department shall refund the amount of the tax less the
- 24 appropriate discount paid. If the wholesaler or unclassified
- 25 acquirer has unaffixed unsalable stamps, the department shall
- 26 exchange with the wholesaler or unclassified acquirer new stamps in
- 27 the same quantity as the unaffixed unsalable stamps. An application

- 1 for refund of the tax shall be filed on a form prescribed by the
- 2 department for that purpose, within 4 years from the date the
- 3 stamps were originally acquired from the department. A wholesaler
- 4 or unclassified acquirer shall make available for inspection by the
- 5 department the unused or spoiled stamps and the stamps affixed to
- 6 unsalable individual packages of cigarettes. The department may, at
- 7 its own discretion, witness and certify the destruction of the
- 8 unused or spoiled stamps and unsalable individual packages of
- 9 cigarettes that are not returnable to the manufacturer. The
- 10 wholesaler or unclassified acquirer shall provide certification
- 11 from the manufacturer for any unsalable individual packages of
- 12 cigarettes that are returned to the manufacturer.
- 13 (11) On or before the twentieth of each month, each
- 14 manufacturer shall file a report with the department listing all
- 15 sales of tobacco products to wholesalers and unclassified acquirers
- 16 during the preceding calendar month and any other information the
- 17 department finds necessary for the administration of this act. This
- 18 report shall be in the form and manner specified by the department.
- 19 (12) Each wholesaler or unclassified acquirer shall submit to
- 20 the department an unstamped cigarette sales report on or before the
- 21 twentieth day of each month covering the sale, delivery, or
- 22 distribution of unstamped cigarettes during the preceding calendar
- 23 month to points outside of this state. A separate schedule shall be
- 24 filed for each state, country, or province into which shipments are
- 25 made. For purposes of the report described in this subsection,
- 26 "unstamped cigarettes" means individual packages of cigarettes that
- 27 do not bear a Michigan stamp. The department may provide the

- 1 information contained in this report to a proper officer of another
- 2 state, country, or province reciprocating in this privilege.
- 3 (13) As used in subsection (3):
- 4 (a) "Eligible equipment" means a cigarette tax stamping
- 5 machine that meets all of the following conditions:
- 6 (i) Was purchased by a stamping agent who was licensed as a
- 7 stamping agent as of December 31, 2011.
- 8 (ii) Enables the stamping agent to affix digital stamps to
- 9 individual packages of cigarettes in accordance with the
- 10 requirements under section 6a(2).
- 11 (iii) Was purchased to be used for the primary purpose of
- 12 permitting the stamping agent to affix digital stamps to individual
- 13 packages of cigarettes to be sold in this state following the
- 14 implementation of the use of digital stamps as provided in section
- **15** 5a(2).
- 16 (b) "Existing equipment" means a cigarette tax stamping
- 17 machine that meets all of the following conditions:
- 18 (i) Was owned by a person who was licensed as a stamping agent
- 19 as of December 31, 2011.
- 20 (ii) Was a cigarette tax stamping machine used prior to
- 21 January 1, 2012 by the stamping agent to apply stamps using stamp
- 22 rolls of 30,000 stamps.
- (c) "Qualified equipment" means equipment that was placed in
- 24 service by a stamping agent that included conveyors and additional
- 25 associated electrical line and compressed air line before August
- 26 15, 2014 in connection with the implementation of a digital
- 27 stamping line under a pilot program with the department as

- 1 determined by the department. Qualified equipment does not include
- 2 the cost of installation of a conveyor.
- 3 Sec. 11. (1) A person, either as principal or agent, shall not
- 4 sell or solicit a sale of a tobacco product to be shipped, mailed,
- 5 or otherwise sent or brought into the state, to a person not a
- 6 licensed manufacturer, licensed wholesaler, licensed secondary
- 7 wholesaler, licensed vending machine operator, licensed
- 8 unclassified acquirer, licensed transporter, or licensed
- 9 transportation company, unless the tobacco product is to be sold to
- 10 or through a licensed wholesaler.
- 11 (2) All sales conducted through the internet, INTERNET, by
- 12 telephone, or in a mail-order transaction shall not be completed
- 13 unless, before each delivery of cigarettes is made, whether through
- 14 the mail, through a transportation company, or through any other
- 15 delivery system, the seller has obtained from the purchaser an
- 16 affirmation that includes a copy of a valid government-issued
- 17 document that confirms the purchaser's name, address, and date of
- 18 birth showing that the purchaser is at least the legal minimum age
- 19 to purchase cigarettes; that the cigarettes purchased are not
- 20 intended for consumption by an individual who is younger than the
- 21 legal minimum age to purchase cigarettes; and a written statement
- 22 signed by the purchaser that affirms the purchaser's address and
- 23 that the purchaser is at least the minimum legal age to purchase
- 24 cigarettes. The statement shall also confirm that the purchaser
- 25 understands that signing another person's name to the affirmation
- 26 is illegal; that the sale of cigarettes to individuals under the
- 27 legal minimum purchase age is illegal; and that the purchase of

- 1 cigarettes by individuals under the legal minimum purchase age is
- 2 illegal under the laws of the state of Michigan. The seller shall
- 3 verify the information contained in the affirmation provided by the
- 4 purchaser against a commercially available database of governmental
- 5 records, or obtain a photocopy, fax copy, or other image of the
- 6 valid, government-issued identification stating the date of birth
- 7 or age of the purchaser.
- 8 (3) All invoices, bills of lading, sales receipts, or other
- 9 documents related to cigarette sales conducted through the
- 10 internet, by telephone, or in a mail-order transaction shall
- 11 contain the current seller's valid Michigan sales tax registration
- 12 number, business name and address of the seller, and a statement as
- 13 to whether all sales taxes and taxes levied under this act have
- 14 been paid. All packages of cigarettes shipped from a cigarette
- 15 seller to purchasers who reside in Michigan shall clearly print or
- 16 stamp the package with the word "CIGARETTES" on the outside of all
- 17 sides of the package so it is clearly visible to the shipper. In
- 18 addition, the package shall contain an externally visible and
- 19 clearly legible notice located on the same side of the package as
- 20 the address to which the package is delivered, as follows:
- 21 "IF THESE CIGARETTES HAVE BEEN SHIPPED TO YOU FROM A SELLER
- 22 LOCATED OUTSIDE OF THE STATE IN WHICH YOU RESIDE, THE SELLER HAS
- 23 REPORTED UNDER FEDERAL LAW THE SALE OF THESE CIGARETTES TO OUR
- 24 STATE TAX COLLECTION AGENCY, INCLUDING YOUR NAME AND ADDRESS. YOU
- 25 ARE LEGALLY RESPONSIBLE FOR ALL APPLICABLE UNPAID STATE TAXES ON
- 26 THESE CIGARETTES."
- 27 If an order is made as a result of advertisement over the

- 1 internet, INTERNET, the tobacco retailer shall request the
- 2 electronic mail address of the purchaser and shall receive payment
- 3 by credit card or check before shipping. This subsection and
- 4 subsection (2) do not apply to sales by wholesalers and
- 5 unclassified acquirers.
- 6 (4) The deliverer of the cigarettes is required to obtain
- 7 proof from a valid government-issued document that the person
- 8 signing for the cigarettes is the purchaser.
- 9 (5) Beginning November 1, 2012, a retailer that is **NOT**
- 10 licensed as an unclassified acquirer, retail importer of tobacco
- 11 products other than cigarettes, shall post a sign, visible to the
- 12 public inside the retail establishment that informs purchasers of
- 13 cigars through catalog sales or internet INTERNET sales of their
- 14 responsibility to pay all applicable unpaid state taxes on those
- 15 cigars.
- 16 (6) As used in this section:
- 17 (a) "Computer" means any connected, directly interoperable or
- 18 interactive device, equipment, or facility that uses a computer
- 19 program or other instructions to perform specific operations,
- 20 including logical, arithmetic, or memory functions with or on
- 21 computer data or a computer program, and that can store, retrieve,
- 22 alter, or communicate the results of the operations to a person,
- 23 computer program, computer, computer system, or computer network.
- 24 (b) "Computer network" means the interconnection of hardwire
- 25 or wireless communication lines with a computer through remote
- 26 terminals or a complex consisting of 2 or more interconnected
- 27 computers.

- 1 (c) "Computer program" means a series of internal or external
- 2 instructions communicated in a form acceptable to a computer that
- 3 directs the functioning of a computer, computer system, or computer
- 4 network in a manner designed to provide or produce products or
- 5 results from the computer, computer system, or computer network.
- 6 (d) "Computer system" means related, connected or unconnected,
- 7 computer equipment, devices, software, or hardware.
- 8 (e) "Credit card" means a card or device issued by a person
- 9 licensed under 1984 PA 379, MCL 493.101 to 493.114, or under the
- 10 consumer financial services act, 1988 PA 161, MCL 487.2051 to
- 11 487.2072, or issued by a depository financial institution as
- 12 defined in section 1a of the mortgage brokers, lenders, and
- 13 services licensing act, 1987 PA 173, MCL 445.1651a, under a credit
- 14 card arrangement.
- 15 (f) "Device" includes, but is not limited to, an electronic,
- 16 magnetic, electrochemical, biochemical, hydraulic, optical, or
- 17 organic object that performs input, output, or storage functions by
- 18 the manipulation of electronic, magnetic, or other impulses.
- 19 (g) "Internet" means the connection to the world wide web
- 20 WORLD WIDE WEB through the use of a computer, a computer network,
- 21 or a computer system.
- (h) "Sale conducted through the internet" INTERNET" means a
- 23 sale of, a solicitation to sell, a purchase of, or an offer to
- 24 purchase cigarettes conducted all or in part by accessing an
- 25 internet INTERNET website.