## SENATE SUBSTITUTE FOR HOUSE BILL NO. 5545

A bill to amend 2014 PA 93, entitled "Alternative state essential services assessment act," by amending sections 3, 7, and 9 (MCL 211.1073, 211.1077, and 211.1079), sections 3 and 7 as amended by 2015 PA 121.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3. As used in this act:
- 2 (A) EXCEPT AS OTHERWISE PROVIDED IN SUBPARAGRAPH (ii),
- 3 "ACQUISITION COST" MEANS THAT TERM AS DEFINED IN SUBPARAGRAPH (i),
- 4 AS FOLLOWS:
- 5 (i) (a) "Acquisition cost" means the fair market value of
- 6 personal property at the time of acquisition by the first owner,
- 7 including the cost of freight, sales tax, and installation, and
- 8 other capitalized costs, except capitalized interest. There is a
- 9 rebuttable presumption that the acquisition price paid by the first

- 1 owner for personal property, and any costs of freight, sales tax,
- 2 and installation, and other capitalized costs, except capitalized
- 3 interest, reflect the acquisition cost. For personal property
- 4 exempt under section 9m or 9n of the general property tax act, 1893
- 5 PA 206, MCL 211.9m and 211.9n, that would otherwise be PRIOR TO THE
- 6 CURRENT TAX YEAR WAS exempt under section 7k of the general
- 7 property tax act, 1893 PA 206, MCL 211.7k, under an industrial
- 8 facilities exemption certificate issued under 1974 PA 198, MCL
- 9 207.551 to 207.572, and effective before January 1, 2013, and WHICH
- 10 HAS BEEN EXTENDED FOR PROPERTY NOT YET EXEMPT UNDER SECTION 9M OR
- 11 9N OF THE GENERAL PROPERTY TAX ACT, 1893 PA 206, MCL 211.9M AND
- 12 211.9N, for personal property subject to an extended industrial
- 13 facilities exemption certificate under section 11a of 1974 PA 198,
- 14 MCL 207.561a, that is exempt under an industrial facilities
- exemption certificate issued under 1974 PA 198, MCL 207.551 to
- 16 207.572, and effective before January 1, 2013, acquisition cost
- 17 means 1/2 of the fair market value of that personal property at the
- 18 time of acquisition by the first owner, including the cost of
- 19 freight, sales tax, and installation, and other capitalized costs,
- 20 except capitalized interest. The acquisition cost for personal
- 21 property exempt under the Michigan renaissance zone act, 1996 PA
- 22 376, MCL 125.2681 to 125.2696, is \$0.00 except for the 3 years
- 23 immediately preceding the expiration of the exemption of that
- 24 personal property under the Michigan renaissance zone act, 1996 PA
- 25 376, MCL 125.2681 to 125.2696, during which period of time the
- 26 acquisition cost for that personal property means the fair market
- 27 value of that personal property at the time of acquisition by the

- 1 first owner, including the cost of freight, sales tax, and
- 2 installation, and other capitalized costs, except capitalized
- 3 interest, multiplied by the percentage reduction in the exemption
- 4 as provided in section 9(3) of the Michigan renaissance zone act,
- 5 1996 PA 376, MCL 125.2689. The state tax commission DEPARTMENT may
- 6 provide quidelines for circumstances in which the actual
- 7 acquisition price is not determinative of acquisition cost and the
- 8 basis of determining acquisition cost in those circumstances. When
- 9 the acquisition cost, year of acquisition by the first owner, or
- 10 both are unknown, the state tax commission DEPARTMENT may provide
- 11 guidelines for estimating the acquisition cost and year of
- 12 acquisition by the first owner. The state tax commission DEPARTMENT
- 13 may issue guidelines that allow for the reduction of acquisition
- 14 cost for property that is idle, is obsolete or has material
- 15 obsolescence, or is surplus.
- 16 (ii) BEGINNING WITH THE 2017 ASSESSMENT YEAR, FOR PROPERTY
- 17 THAT IS CONSTRUCTION IN PROGRESS ONLY, "ACQUISITION COST" MEANS 1/2
- 18 OF THE FAIR MARKET VALUE AT THE TIME ACQUIRED BY THE FIRST OWNER,
- 19 INCLUDING THE COST OF FREIGHT, SALES TAX, AND INSTALLATION. FOR
- 20 PROPERTY THAT IS CONSTRUCTION IN PROGRESS, "ACQUIRED BY" MEANS THE
- 21 YEAR THE PROPERTY IS FIRST REPORTED ON THE COMBINED FORM AS
- 22 PRESCRIBED IN SECTION 7(8) IN THE REPORT OF THE FAIR MARKET VALUE
- 23 AND YEAR OF ACQUISITION BY THE FIRST OWNER OF QUALIFIED NEW
- 24 PERSONAL PROPERTY OR QUALIFIED PREVIOUSLY EXISTING PERSONAL
- 25 PROPERTY.
- 26 (b) "Assessment" means the alternative state essential
- 27 services assessment levied under section 5.

- 1 (c) "Assessment year" means the year in which the alternative
- 2 state essential services assessment levied under section 5 is due.
- 3 (d) "Eligible claimant" means a person that owns, leases, or
- 4 is in the possession of eligible personal property.
- (e) "Eligible personal property" means personal property
- 6 exempt from the tax levied under the state essential services
- 7 assessment act, 2014 PA 92, MCL 211.1051 to 211.1061, and
- 8 determined to be subject to the alternative state essential
- 9 services assessment as provided in section 9 of the state essential
- 10 services assessment act, 2014 PA 92, MCL 211.1059.
- 11 (F) "DEPARTMENT" MEANS THE DEPARTMENT OF TREASURY.
- Sec. 7. (1) The department of treasury shall collect and
- 13 administer the alternative state essential services assessment as
- 14 provided in this section.
- 15 (2) Not later than May 1 in each assessment year, the
- 16 department of treasury shall make available in electronic form to
- 17 each eligible claimant a statement for calculation of the
- 18 assessment as provided in section 5. THAT STATEMENT SHALL BE
- 19 DEVELOPED FROM THE INFORMATION SUBMITTED BY THE ELIGIBLE CLAIMANT
- 20 ON THE COMBINED DOCUMENT AS REQUIRED BY SECTIONS 9M AND 9N OF THE
- 21 GENERAL PROPERTY TAX ACT, 1893 PA 206, MCL 211.9M AND 211.9N.
- 22 (3) Not later than August 15 in each assessment year, each
- 23 eligible claimant shall submit electronically to the department of
- 24 treasury REVISE AS NECESSARY AND CERTIFY the completed statement  $\tau$
- 25 in a form and manner prescribed by the department of treasury, and
- 26 MAKE full payment of the assessment levied under section 5 for that
- 27 assessment year as calculated in section 5(2). The department  $\frac{1}{2}$

- 1 treasury may waive or delay the electronic filing CERTIFICATION
- 2 requirement at its discretion. The department of treasury may
- 3 accept a timely filed statement THAT CALCULATES THE TAX UNDER THIS
- 4 ACT THAT IS TRANSMITTED AND CERTIFIED using reporting software
- 5 approved by the department, of treasury, subject to audit under
- 6 subsection (6). A statement submitted CERTIFIED by an eligible
- 7 claimant shall include all of the eligible claimant's eligible
- 8 personal property located in this state subject to the assessment
- 9 levied under section 5. The completed statement required under this
- 10 subsection shall not be subject to disclosure under the freedom of
- 11 information act, 1976 PA 442, MCL 15.231 to 15.246.
- 12 (4) If an eligible claimant does not submit CERTIFY the
- 13 statement and full payment of the assessment levied under section 5
- 14 by August 15, the department of treasury shall issue a notice to
- 15 the eligible claimant not later than September 15. The notice shall
- 16 include a statement explaining the consequences of nonpayment as
- 17 set forth in subsection (5) and instructing the eligible claimant
- 18 of its potential responsibility under subsection (5)(e). An
- 19 eligible claimant shall submit payment in full by October 15 of the
- 20 assessment year along with a penalty of 1% per week on the unpaid
- 21 balance for each week payment is not made in full up to a maximum
- 22 of 5% of the total amount due and unpaid. For the eligible
- 23 claimant's first assessment year, the penalty shall be waived if
- 24 the eliqible claimant submits CERTIFIES the statement and MAKES
- 25 full payment of the assessment levied under section 5 by September
- 26 15. An eligible claimant may amend a filed CERTIFIED statement for
- 27 the current year up to September 15. Payments made due to an

- 1 amended statement are subject to the penalties as described in this
- 2 subsection. The department of treasury shall issue refunds for
- 3 overpayments due to an amended statement. All refunds due to
- 4 overpayment shall be remitted without interest except as provided
- 5 by section 37 of the tax tribunal act, 1973 PA 186, MCL 205.737.
- 6 (5) For any assessment year in which an eligible claimant does
- 7 not submit payment in full and any penalty due under subsection (4)
- 8 or (6) by October 15, or if the state tax commission DEPARTMENT
- 9 discovers that the property is not eligible under section 9m or 9n
- 10 of the general property tax act, 1893 PA 206, MCL 211.9m and
- 11 211.9n, all of the following shall apply:
- 12 (a) The state tax commission DEPARTMENT shall issue an order
- 13 to rescind no later than the first Monday in December for the
- 14 assessment year any exemption described in section 9m or 9n of the
- 15 general property tax act, 1893 PA 206, MCL 211.9m and 211.9n,
- 16 granted for any parcel for which payment in full and any penalty
- 17 due have not been received or for which the state tax commission
- 18 DEPARTMENT discovers that the property is not eligible under
- 19 section 9m or 9n of the general property tax act, 1893 PA 206, MCL
- 20 211.9m and 211.9n.
- 21 (b) The UPON THE REQUEST OF THE DEPARTMENT, THE state tax
- 22 commission shall issue an order to rescind no later than the first
- 23 Monday in December for the assessment year any exemption under
- 24 section 9f of the general property tax act, 1893 PA 206, MCL
- 25 211.9f, which exemption was approved under section 9f of the
- 26 general property tax act, 1893 PA 206, MCL 211.9f, after 2013 for
- 27 any parcel for which payment in full and any penalty due have not

- 1 been received or for which the state tax commission discovers that
- 2 the property is not eligible under section 9m or 9n of the general
- 3 property tax act, 1893 PA 206, MCL 211.9m and 211.9n.PERSONAL
- 4 PROPERTY.
- 5 (c) The UPON THE REQUEST OF THE DEPARTMENT, THE state tax
- 6 commission shall issue an order to rescind no later than the first
- 7 Monday in December for the assessment year any exemption for
- 8 eligible personal property subject to an extended industrial
- 9 facilities exemption certificate under section 11a of 1974 PA 198,
- 10 MCL 207.561a, for any parcel for which payment in full and any
- 11 penalty due have not been received or for which the state tax
- 12 commission DEPARTMENT discovers that the property is not eligible
- 13 under section 9m or 9n of the general property tax act, 1893 PA
- 14 206, MCL 211.9m and 211.9n.PERSONAL PROPERTY.
- 15 (d) The UPON THE REQUEST OF THE DEPARTMENT, THE state tax
- 16 commission shall issue an order to rescind no later than the first
- 17 Monday in December for the assessment year any extended exemption
- 18 for eligible personal property under section 9f(8)(a) of the
- 19 general property tax act, 1893 PA 206, MCL 211.9f, for any parcel
- 20 for which payment in full and any penalty due have not been
- 21 received or for which the state tax commission DEPARTMENT discovers
- 22 that the property is not eligible under section 9m or 9n of the
- 23 general property tax act, 1893 PA 206, MCL 211.9m and
- 24 211.9n.PERSONAL PROPERTY.
- 25 (e) The eligible claimant shall file with the assessor of the
- 26 township or city within 30 days of the date of the state tax
- 27 commission order to rescind RESCISSION issued under subdivisions

- 1 (a) to (d) a statement under section 19 of the general property tax
- 2 act, 1893 PA 206, MCL 211.19, for all property for which the
- 3 exemption has been rescinded under this section.
- 4 (f) Within 60 days of an order of rescission by the state tax
- 5 commission—A RESCISSION under subdivisions (a) to (d), the
- 6 treasurer of the local tax collecting unit shall issue amended tax
- 7 bills for any taxes, including penalty and interest, that were not
- 8 billed under the general property tax act, 1893 PA 206, MCL 211.1
- **9** to 211.155, or under 1974 PA 198, MCL 207.551 to 207.572, and that
- 10 are owed as a result of the order of rescission.
- 11 (6) An eligible claimant shall provide access to the books and
- 12 records, for audit purposes, relating to the location and
- 13 description; the date of purchase, lease, or acquisition; and the
- 14 purchase price, lease amount, or value of all personal property
- 15 owned by, leased by, or in the possession of that person or a
- 16 related entity if requested by the assessor of the township or
- 17 city, county equalization department, or department of treasury for
- 18 the year in which the statement is filed and the immediately
- 19 preceding 3 years. The department of treasury shall develop and
- 20 implement an audit program which includes, but is not limited to,
- 21 the audit of statements submitted under subsection (3) and amended
- 22 statements submitted under subsection (4) for the current calendar
- 23 year and the 3 calendar years immediately preceding the
- 24 commencement of an audit. An assessment as a result of an audit
- 25 shall be paid in full within 35 days of issuance and shall include
- 26 penalties and interest as described in section 154(3) of the
- 27 general property tax act, 1893 PA 206, MCL 211.154. Refunds as a

- 1 result of an audit under this subsection shall be without interest.
- 2 The exemption for personal property for which an assessment has
- 3 been issued as a result of an audit under this subsection shall be
- 4 subject to the rescission provisions of subsection (5) for the
- 5 years of the assessment if full payment is not timely made as
- 6 required by this subsection.
- 7 (7) An eligible claimant may appeal an assessment levied under
- 8 section 5 or a penalty or rescission under this section to the
- 9 state tax commission MICHIGAN TAX TRIBUNAL by filing a petition not
- 10 later than December 31 in that tax year. An eligible claimant may
- 11 appeal an assessment issued, including penalties, interest, or
- 12 rescission, as a result of an audit conducted under subsection (6)
- 13 by filing a petition with the state tax commission MICHIGAN TAX
- 14 TRIBUNAL within 30-35 days of the date of that assessment's
- 15 issuance. The department of treasury may appeal to the state tax
- 16 commission MICHIGAN TAX TRIBUNAL by filing a petition for the
- 17 current calendar year and 3 immediately preceding calendar years.
- 18 The state tax commission shall decide any appeal based on the
- 19 written petition and the written recommendation of state tax
- 20 commission staff and any other relevant information. The department
- 21 of treasury or any eligible claimant may appeal the determination
- 22 of the state tax commission to the Michigan tax tribunal within 35
- 23 days of the date of the determination.
- 24 (8) For any year before 2023, the THE department of treasury
- 25 may require eligible claimants to ANNUALLY file by February 20 of
- 26 the EACH year a combined document that includes the affidavit FORM
- 27 TO CLAIM THE EXEMPTION under sections 9f(9), 9m, and 9n of the

- 1 general property tax act, 1893 PA 206, MCL 211.9f, 211.9m, and
- 2 211.9n, the affidavit AND under section 11a of 1974 PA 198, MCL
- 3 207.561a, A REPORT OF THE FAIR MARKET VALUE AND YEAR OF ACQUISITION
- 4 BY THE FIRST OWNER OF ELIGIBLE PERSONAL PROPERTY, AND FOR ANY YEAR
- 5 BEFORE 2023, a statement under section 19 of the general property
- 6 tax act, 1893 PA 206, MCL 211.19. , and a report of the acquisition
- 7 cost and year of acquisition by the first owner of eligible
- 8 personal property. ALL OF THE FOLLOWING APPLY TO THE FILING OF A
- 9 COMBINED DOCUMENT UNDER THIS SUBSECTION:
- 10 (A) The combined document shall be in a form prescribed by the
- 11 state tax commission. DEPARTMENT.
- 12 (B) LEASING COMPANIES ARE NOT ELIGIBLE TO RECEIVE THE
- 13 EXEMPTION UNDER THIS SECTION AND MAY NOT USE THE COMBINED DOCUMENT
- 14 PRESCRIBED IN THIS SECTION. WITH RESPECT TO PERSONAL PROPERTY THAT
- 15 IS THE SUBJECT OF A LEASE AGREEMENT, REGARDLESS OF WHETHER THE
- 16 AGREEMENT CONSTITUTES A LEASE FOR FINANCIAL OR TAX PURPOSES, ALL OF
- 17 THE FOLLOWING APPLY:
- 18 (i) IF THE PERSONAL PROPERTY IS ELIGIBLE MANUFACTURING
- 19 PERSONAL PROPERTY, THE LESSEE AND LESSOR MAY ELECT THAT THE LESSEE
- 20 REPORT THE LEASED PERSONAL PROPERTY ON THE COMBINED DOCUMENT.
- 21 (ii) AN ELECTION MADE BY THE LESSOR AND THE LESSEE UNDER THIS
- 22 SUBDIVISION SHALL BE MADE IN A FORM AND MANNER APPROVED BY THE
- 23 DEPARTMENT.
- 24 (iii) ABSENT AN ELECTION, THE PERSONAL PROPERTY SHALL BE
- 25 REPORTED BY THE LESSOR ON THE PERSONAL PROPERTY STATEMENT UNLESS
- 26 THE EXEMPTION FOR ELIGIBLE MANUFACTURING PERSONAL PROPERTY IS
- 27 CLAIMED BY THE LESSEE ON THE COMBINED DOCUMENT.

- 1 (C) FOR ELIGIBLE PERSONAL PROPERTY EXEMPT UNDER THE MICHIGAN
- 2 RENAISSANCE ZONE ACT, 1996 PA 376, MCL 125.2681 TO 125.2696, AN
- 3 ELIGIBLE CLAIMANT SHALL REPORT THE FAIR MARKET VALUE OF THAT
- 4 PERSONAL PROPERTY AT THE TIME OF ACQUISITION BY THE FIRST OWNER,
- 5 INCLUDING THE COST OF FREIGHT, SALES TAX, INSTALLATION, AND OTHER
- 6 CAPITALIZED COSTS, EXCEPT CAPITALIZED INTEREST.
- 7 (D) The combined document shall be filed with the assessor of
- 8 the township or city in which the eligible personal property is
- 9 located.
- 10 (E) The assessor shall transmit the information contained in
- 11 the combined document filed under this subsection, and other parcel
- 12 information required by the department, of treasury, to the
- 13 department of treasury in the form and in the manner prescribed by
- 14 the department of treasury no later than April 1.
- 15 Sec. 9. (1) Proceeds of the assessment collected under section
- 16 7 shall be credited to the general fund.
- 17 (2) Beginning in fiscal year 2014-2015 and each fiscal year
- 18 thereafter, the legislature shall appropriate funds in an amount
- 19 equal to the necessary expenses incurred by the department of
- 20 treasury in implementing this act.