HOUSE SUBSTITUTE FOR SENATE BILL NO. 992

A bill to provide for the operation and regulation of unmanned aircraft systems in this state; to create the unmanned aircraft systems task force; to provide for the powers and duties of state and local governmental officers and entities; and to prohibit conduct related to the operation of unmanned aircraft systems and prescribe penalties.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "unmanned aircraft systems act".
- 3 Sec. 3. As used in this act:
- 4 (a) "Person" means an individual, partnership, corporation,
- 5 association, governmental entity, or other legal entity.
- 6 (b) "Political subdivision" means a county, city, village,

- 1 township, or other political subdivision, public corporation,
- 2 authority, or district in this state.
- 3 (c) "Unmanned aircraft system" means an unmanned aircraft and
- 4 all of the associated support equipment, control station, data
- 5 links, telemetry, communications, navigation equipment, and other
- 6 equipment necessary to operate the unmanned aircraft.
- 7 (d) "Unmanned aircraft" means an aircraft flown by a remote
- 8 pilot via a ground control system, or autonomously through use of
- 9 an on-board computer, communication links, and any additional
- 10 equipment that is necessary for the unmanned aircraft to operate
- 11 safely.
- Sec. 5. (1) Except as expressly authorized by statute, a
- 13 political subdivision shall not enact or enforce an ordinance or
- 14 resolution that regulates the ownership or operation of unmanned
- 15 aircraft or otherwise engage in the regulation of the ownership or
- 16 operation of unmanned aircraft.
- 17 (2) This act does not prohibit a political subdivision from
- 18 promulgating rules, regulations, and ordinances for the use of
- 19 unmanned aircraft systems by the political subdivision within the
- 20 boundaries of the political subdivision.
- 21 (3) This act does not affect federal preemption of state law.
- 22 (4) If this act conflicts with section 40111c or 40112 of the
- 23 natural resources and environmental protection act, 1994 PA 451,
- 24 MCL 324.40111c and 324.40112, those sections control.
- 25 Sec. 11. A person that is authorized by the Federal Aviation
- 26 Administration to operate unmanned aircraft systems for commercial
- 27 purposes may operate an unmanned aircraft system in this state if

- 1 the unmanned aircraft system is operated in a manner consistent
- 2 with federal law.
- 3 Sec. 13. A person may operate an unmanned aircraft system in
- 4 this state for recreational purposes if the unmanned aircraft
- 5 system is operated in a manner consistent with federal law for the
- 6 operation of a model aircraft.
- 7 Sec. 21. An individual shall not knowingly and intentionally
- 8 operate an unmanned aircraft system in a manner that interferes
- 9 with the official duties of any of the following:
- 10 (a) A police officer.
- 11 (b) A firefighter.
- 12 (c) A paramedic.
- (d) Search and rescue personnel.
- 14 Sec. 22. (1) A person shall not knowingly and intentionally
- 15 operate an unmanned aircraft system to subject an individual to
- 16 harassment. As used in this subsection, "harassment" means that
- 17 term as defined in section 411h or 411i of the Michigan penal code,
- 18 1931 PA 328, MCL 750.411h and 750.411i.
- 19 (2) A person shall not knowingly and intentionally operate an
- 20 unmanned aircraft system within a distance that, if the person were
- 21 to do so personally rather than through remote operation of an
- 22 unmanned aircraft, would be a violation of a restraining order or
- 23 other judicial order.
- 24 (3) A person shall not knowingly and intentionally operate an
- 25 unmanned aircraft system to violate section 539j of the Michigan
- 26 penal code, 1931 PA 328, MCL 750.539j, or to otherwise capture
- 27 photographs, video, or audio recordings of an individual in a

- 1 manner that would invade the individual's reasonable expectation of
- 2 privacy.
- **3** (4) An individual who is required to register as a sex
- 4 offender under the sex offenders registration act, 1994 PA 295, MCL
- 5 28.721 to 28.736, shall not operate an unmanned aircraft system to
- 6 knowingly and intentionally follow, contact, or capture images of
- 7 another individual, if the individual's sentence in a criminal case
- 8 would prohibit the individual from following, contacting, or
- 9 capturing the image of the other individual.
- Sec. 23. (1) An individual who violates section 21 or 22 is
- 11 quilty of a misdemeanor punishable by imprisonment for not more
- 12 than 90 days or a fine of not more than \$500.00, or both.
- 13 (2) This section does not affect the ability to investigate or
- 14 to arrest, prosecute, or convict an individual for any other
- 15 violation of a law of this state.
- 16 Sec. 31. (1) The unmanned aircraft systems task force is
- 17 created to develop statewide policy recommendations on the
- 18 operation, use, and regulation of unmanned aircraft systems in this
- 19 state.
- 20 (2) Within 90 days after the effective date of this act, the
- 21 governor shall appoint initial members of the unmanned aircraft
- 22 systems task force. The individuals appointed to the unmanned
- 23 aircraft systems task force by the governor, initially and
- 24 subsequently, must comprise 1 member from each of the following
- 25 agencies or interest groups:
- (a) A member from the state transportation department
- 27 nominated by the director of the state transportation department.

- 1 (b) A member from the division of the state transportation
- 2 department that performs bridge inspections and road work,
- 3 nominated by the director of the state transportation department.
- 4 (c) A member from the department of state police, nominated by
- 5 the director of the department of state police.
- 6 (d) A member from the department of natural resources,
- 7 nominated by the director of the department of natural resources.
- 8 (e) A member from the department of agriculture and rural
- 9 development, nominated by the director of the department of
- 10 agriculture and rural development.
- 11 (f) A member from the department of licensing and regulatory
- 12 affairs nominated by the director of the department of licensing
- 13 and regulatory affairs.
- 14 (g) A member from the department of corrections, nominated by
- 15 the director of the department of corrections.
- 16 (h) An unmanned aircraft systems technical commercial
- 17 representative.
- (i) An unmanned aircraft systems manufacturing industry
- 19 representative.
- 20 (j) A member who is licensed by the Federal Aviation
- 21 Administration to operate unmanned aircraft that weigh less than 55
- 22 pounds.
- 23 (k) A member who represents airports in this state, nominated
- 24 by the director of the state transportation department.
- (l) A member from the Michigan Municipal League, nominated by
- 26 the executive director of the Michigan Municipal League.
- 27 (m) A law enforcement official from a municipality, nominated

- 1 by a statewide police chiefs association.
- 2 (n) A member who represents county sheriffs, nominated by the
- 3 president of the Michigan Sheriffs' Association.
- 4 (o) A member of a statewide agricultural association,
- 5 nominated by the president of the association.
- 6 (p) A member of a statewide retail association, nominated by
- 7 the president of the association.
- 8 (q) A member of a statewide manufacturing trade association,
- 9 nominated by the president or chief executive officer of the
- 10 association.
- 11 (r) A member of a statewide property and casualty insurance
- 12 association, nominated by the president or chief executive officer
- 13 of the association.
- 14 (s) A member of a statewide association that represents real
- 15 estate brokers licensed in this state, nominated by the president
- 16 of the association.
- 17 (t) A member of a statewide surveying association, nominated
- 18 by the president of the association.
- (u) A member of a statewide freight railroad association,
- 20 nominated by the president of the association.
- 21 (v) A member of a statewide broadcasters association,
- 22 nominated by the president of the association.
- 23 (w) A member who represents persons that operate key
- 24 facilities, as that term is defined in section 552c of the Michigan
- 25 penal code, 1931 PA 328, MCL 750.552c.
- 26 (x) A member who is knowledgeable about the operation of
- 27 public utilities who represents public utilities in the Upper

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- Peninsula, nominated by the chairman of the public service 1
- 2 commission.
- (y) A member who is knowledgeable about the operation of 3
- public utilities who represents public utilities in the Lower 4
- Peninsula, nominated by the chairman of the public service 5
- 6 commission.
- 7 (z) A member who represents the Mackinac Bridge Authority,
- 8
- nominated by the authority.
 [(aa) A member who represents the city of Mackinac Island.]
- (3) Initial nominations to the unmanned aircraft systems task 9
- force must be submitted to the governor within 60 days after the 10
- 11 effective date of this act. The governor shall make the initial
- appointments within 30 days after the close of nominations. 12
- 13 (4) Members of the unmanned aircraft systems task force shall
- 14 serve for terms of 4 years or until a successor is appointed,
- 15 whichever is later, except that of the initial members appointed, 6
- members, as designated by the governor, shall serve for 1 year, 6 16
- 17 members, as designated by the governor, shall serve for 2 years,
- and 7 members, as designated by the governor, shall serve for 3 18
- 19 years.
- 20 (5) If a vacancy occurs on the unmanned aircraft systems task
- 21 force, the governor shall make an appointment for the unexpired
- 22 term in the same manner as the original appointment.
- (6) The governor may remove a member of the unmanned aircraft 23
- 24 systems task force for incompetence, dereliction of duty,
- 25 malfeasance, misfeasance, or nonfeasance in office, or any other
- 26 good cause.
- 27 (7) The member from the state transportation department shall

- 1 chair the unmanned aircraft systems task force and serve as a
- 2 liaison to the governor and the standing committees in the house
- 3 and senate that mainly deal with transportation issues. The
- 4 unmanned aircraft systems task force shall meet as necessary to
- 5 complete the duties of the task force. Meetings of the unmanned
- 6 aircraft systems task force must be held in the central part of
- 7 this state.
- **8** (8) A majority of the members of the unmanned aircraft systems
- 9 task force constitute a quorum for the transaction of business at a
- 10 meeting of the task force. A majority of the members present and
- 11 serving are required for official action of the task force.
- 12 (9) The unmanned aircraft systems task force shall conduct its
- 13 business at public meetings of the task force held in compliance
- 14 with the open meetings act, 1976 PA 267, MCL 15.261 to 15.275.
- 15 (10) A writing prepared, owned, used, in the possession of, or
- 16 retained by the unmanned aircraft systems task force in the
- 17 performance of an official function is subject to the freedom of
- 18 information act, 1976 PA 442, MCL 15.231 to 15.246.
- 19 (11) The members of the unmanned aircraft systems task force
- 20 must receive no compensation for serving as members of the task
- 21 force.
- 22 (12) The unmanned aircraft systems task force shall consider
- 23 commercial and private uses of unmanned aircraft systems, landowner
- 24 and privacy rights, as well as general rules and regulations for
- 25 safe operation of unmanned aircraft systems, and prepare
- 26 comprehensive recommendations for the safe and lawful operation of
- 27 unmanned aircraft systems in this state. The recommendations must

- 1 include, but not be limited to, recommendations regarding the
- 2 protection of public and private property interests and the use of
- 3 unmanned aircraft systems over public property.
- 4 (13) The state transportation department shall provide
- 5 administrative support to the unmanned aircraft systems task force.
- 6 (14) The unmanned aircraft systems task force shall submit a
- 7 report with recommendations to the governor and the standing
- 8 committees in the house and senate that mainly deal with
- 9 transportation issues within 3 months after the first meeting of
- 10 the task force.
- 11 (15) After submitting the report required under subsection
- 12 (14), the unmanned aircraft systems task force shall meet not less
- 13 than once every 18 months to consider any new developments or
- 14 problems that may require further consideration and recommendations
- 15 by the task force.
- 16 Enacting section 1. This act takes effect 90 days after the
- 17 date it is enacted into law.