HOUSE SUBSTITUTE FOR SENATE BILL NO. 1049

A bill to amend 1987 PA 231, entitled

"An act to create a transportation economic development fund in the state treasury; to prescribe the uses of and distributions from this fund; to create the office of economic development and to prescribe its powers and duties; to prescribe the powers and duties of the state transportation department, state transportation commission, and certain other bodies; and to permit the issuance of certain bonds,"

by amending sections 1, 3, 11, 12, 12a, and 13 (MCL 247.901, 247.903, 247.911, 247.912, 247.912a, and 247.913), section 1 as amended by 2010 PA 238, sections 3 and 12 as amended and section 12a as added by 1993 PA 149, and section 11 as amended by 2016 PA 273.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. As used in this act:
- 2 (a) "Administrator" means the person appointed by the

- 1 department, in accordance with the policies of the commission and
- 2 civil service rules, to serve as director of the office of economic
- 3 development.
- 4 (b) "Advanced traffic management systems" means the
- 5 application of new technology designed to monitor, control, and
- 6 manage the flow of traffic in real-time on a transportation network
- 7 through traffic detection, communications, traffic control, and
- 8 information processing technologies. Advanced traffic management
- 9 systems do not include on-board navigation systems or electronic
- 10 route guidance systems in a motor vehicle.
- 11 (c) "Commercial forest land" means land defined as commercial
- 12 forest in Michigan's fourth forest inventory completed in May 1981
- 13 and reported by the United States department of agriculture
- 14 DEPARTMENT OF AGRICULTURE in the resource bulletin NC-68 available
- 15 from the United States forest service's FOREST SERVICE'S north
- 16 central experiment station.
- 17 (d) "Commission" means the state transportation commission.
- (e) "County road agency" means the board of county road
- 19 commissioners, or if a board does not exist in a county, the agency
- 20 designated by county charter.
- 21 (f) "Department" means the state transportation department.
- 22 (g) "Fund" means the economic development fund created in
- 23 section 2.
- 24 (h) "National lakeshore" means land conveyed by this state to
- 25 the United States and which THAT the United States has designated
- 26 as national lakeshore.
- 27 (i) "National park" means land set aside and designated as a

- 1 national park by the United States.
- 2 (j) "Project" means a transportation road construction or
- 3 improvement. Project also includes a transit-oriented development
- 4 and a transit-oriented facility.
- 5 (k) "Qualified county" means a county in which a national
- 6 lakeshore or a national park is located, or a county in which 34%
- 7 or more of all the land is commercial forest land.
- $oldsymbol{8}$ (1) "Rural county" means any county in this state with a
- 9 population of 400,000 or less.
- 10 (m) "Transit-oriented development" means infrastructure
- 11 improvements that are located within 1/2 mile of a transit station
- 12 or transit-oriented facility that promotes transit ridership or
- 13 passenger rail use.
- 14 (M) (n) "Transit-oriented facility" means a facility that
- 15 houses a transit station in a manner that promotes transit
- 16 ridership or passenger rail use AND OTHER INFRASTRUCTURE
- 17 IMPROVEMENTS THAT FACILITATE TRANSIT RIDERSHIP OR PASSENGER RAIL
- 18 USE.
- 19 (N) (o) "Urban county" means a county in this state with a
- 20 population greater than 400,000.
- 21 Sec. 3. (1) Money from the fund shall be allocated for
- 22 projects to be funded pursuant to UNDER section 11(3)(a) and (b) in
- 23 accordance with the adopted policies of the commission. No funds
- 24 shall be committed to any project, nor shall any project be
- 25 authorized for any funds under this act, until the commission
- 26 notifies the senate committee on transportation and tourism and the
- 27 house committee on transportation and the subcommittees on

- 1 transportation of the senate and house appropriations committees of
- 2 the proposed projects in the manner provided in section 18k of Act
- 3 No. 51 of the Public Acts of 1951, being section 247.668k of the
- 4 Michigan Compiled Laws. 1951 PA 51, MCL 247.668K. Hearings may be
- 5 conducted to afford interested parties the opportunity to address
- 6 aspects of the selection process, the final project list, proposed
- 7 funding, and related issues. If such hearings are not conducted by
- 8 the senate committee on transportation and tourism and the house
- 9 committee on transportation and the subcommittees on transportation
- 10 of the senate and house appropriations committees within 30 days,
- 11 if both the senate and house are in session, or 60 days, if either
- 12 the senate or the house or both are not in session of project
- 13 notification by the commission, the department may proceed with
- 14 project authorization for funding.
- 15 (2) The commission shall not commit funds to any project in a
- 16 new category for funding under section 7(3) or section 9(1)(a) τ
- 17 added by this amendatory act, or future amendatory acts, before the
- 18 commission notifies the legislative committees of the criteria for
- 19 approval of projects under these categories in the same manner
- 20 described in this section.
- 21 (3) Projects in section 11(3)(a) shall be coordinated with
- 22 projects in section 11(3)(c) through the designated representatives
- 23 on the urban task forces and regional rural task forces.
- 24 respectively.
- 25 (4) The department may be the contracting agent for all
- 26 projects to be funded by this act. Contracts shall be awarded
- 27 consistent with the policies of the commission.

- 1 (5) The administrator or the person acting in that capacity
- 2 shall assist the commission in reviewing recommendations for
- 3 funding projects under this act.
- 4 (6) Of the money appropriated to the fund, not more than 1% as
- 5 annually appropriated by the legislature shall be appropriated for
- 6 administration of the fund.
- 7 (7) The commission shall do the following:
- 8 (a) Establish criteria for the awarding of projects.
- **9** (b) Exercise such oversight as it may consider appropriate to
- 10 facilitate its development of policy for administration of the
- **11** fund.
- 12 (c) Review all projects recommended for funding to assure that
- 13 they satisfy commission policies and criteria. Funds shall not be
- 14 allocated to projects unless they are in accord with commission
- 15 policy and criteria.
- 16 (8) The office of economic development shall review each
- 17 project application and recommend the award of funding to selected
- 18 projects in accordance with the adopted policies of the commission.
- 19 Sec. 11. (1) Bonds may be issued as authorized by the
- 20 commission for the purpose of funding projects under this act in
- 21 the manner provided in sections 18b and 18k of 1951 PA 51, MCL
- 22 247.668b and 247.668k, and in accordance with the adopted policies
- 23 of the commission. Bonds shall not be committed for any project
- 24 under this act until the requirements under section 3(1) have been
- 25 satisfied.
- 26 (2) After the payment of interest and principal on bonds
- 27 issued under this act and the appropriation for costs of

- 1 administration of the fund as provided under this act, fund revenue
- 2 shall be annually appropriated as follows:
- 3 (a) The first \$5,000,000.00 for a forest roads program. Forest
- 4 roads program funds shall be distributed each fiscal year to each
- 5 qualified county in a percentage amount equal to the same
- 6 percentage amount that the number of acres of commercial forest,
- 7 national park, and national lakeshore land in each qualified county
- 8 bears to the total number of acres of commercial forest, national
- 9 park, and national lakeshore land in all qualified counties in this
- 10 state. Revenue distributed under this subdivision shall be used for
- 11 the construction or reconstruction of roads.
- 12 (b) The next \$2,500,000.00 of the fund shall be distributed
- 13 each fiscal year for improvements WITHIN RURAL COUNTIES to roads
- 14 and streets that are eligible for federal aid in cities and
- 15 villages having a population of 5,000 or greater within rural
- 16 counties AND ARE LOCATED INSIDE THE BOUNDARIES OF AN URBAN AREA OR
- 17 AN URBANIZED AREA AS DETERMINED BY THE MOST RECENT FEDERAL
- 18 DECENNIAL CENSUS AND AS ADJUSTED BY THE DEPARTMENT.
- 19 (3) Of the balance remaining after funding projects under
- 20 subsection (2), projects shall be funded in the categories
- 21 described in section 9 based on the following percentages:
- 22 (a) Except as otherwise provided in subsection (4), 50% for
- 23 economic development road projects in any of the targeted
- 24 industries. For the fiscal year ending September 30, 2017 only, the
- 25 allocation made under this subdivision shall be reduced by
- **26** \$9,423,700.00.
- 27 (b) 25% for projects to reduce congestion on county primary

- 1 and city major streets within urban counties including advanced
- 2 traffic management systems. The funds shall be distributed to
- 3 counties with populations in excess of 400,000 in accordance with
- 4 the following formula:

5	<u>Population</u>	Percentage of Funds
6	1,750,000 or more	16%
7	1,000,000 to 1,749,999	40%
8	650,001 to 999,999	20%
9	400,000 to 650,000	24%

- 10 When 2 or more counties occupy the same category, the funds
- 11 shall be divided equally.
- 12 Projects funded under this category shall be used for the
- 13 widening of county primary roads or city major streets or for
- 14 advanced traffic management systems in eligible counties.
- 15 (c) 25% for development projects within rural counties. These
- 16 revenues shall be distributed for the improvement of rural primary
- 17 roads in rural counties and major streets in cities and villages
- 18 with a population of 5,000 or less THAT ARE LOCATED OUTSIDE THE
- 19 BOUNDARIES OF AN URBAN AREA OR AN URBANIZED AREA AS DETERMINED BY
- 20 THE MOST RECENT FEDERAL DECENNIAL CENSUS AND AS ADJUSTED BY THE
- 21 DEPARTMENT. Funds distributed under this subdivision shall be
- 22 allocated by the commission to the regional rural task force areas
- 23 defined in section 12a in the same proportion that the rural
- 24 primary mileage of the regional rural task force area bears to the
- 25 total rural primary mileage of all counties. Each rural county
- 26 shall be credited with an allocation in the proportion that the

- 1 county's rural primary mileage is to the total rural primary
- 2 mileage of those rural counties within the same regional rural task
- 3 force area. Projects funded under this subdivision shall be limited
- 4 to upgrading rural primary roads and major streets to create an
- 5 all-season road network. For the fiscal year ending September 30,
- 6 $\frac{2017}{2016}$ only, the allocation made under this subdivision shall be
- 7 reduced by \$2,000,000.00, AND \$2,000,000.00 SHALL BE ALLOCATED TO
- 8 THE APPROPRIATED PROJECT AS DESCRIBED IN SECTION 901 OF ARTICLE XX
- 9 OF 2016 PA 268.
- 10 (4) For the fiscal years ending September 30, 2011, September
- 11 30, 2012, September 30, 2013, and September 30, 2014 only, there is
- 12 appropriated \$12,000,000.00 from the fund for credit to the state
- 13 trunk line fund established in section 11 of 1951 PA 51, MCL
- 14 247.661, for the purposes of matching available federal-aid highway
- 15 funds, and the distribution to targeted industries under subsection
- 16 (3) (a) shall be reduced accordingly.
- 17 (4) (5) Beginning October 1, 2015, for the fiscal year ending
- 18 September 30, 2016 only, the following amounts are appropriated
- 19 from the fund and the distribution to targeted industries under
- 20 subsection (3) (a) shall be reduced accordingly:
- 21 (a) \$2,000,000.00 for credit to the state trunk line fund
- 22 established in section 11 of 1951 PA 51, MCL 247.661, for the
- 23 purposes of matching available federal-aid highway funds.
- 24 (b) \$2,000,000.00 for credit to the state aeronautics fund
- 25 established in section 34 of the aeronautics code of the state of
- 26 Michigan, 1945 PA 327, MCL 259.34, for the purpose of a 1-time
- 27 airport safety appropriation.

- 1 (5) (6) Beginning October 1, 2016, for the fiscal year ending
- 2 September 30, 2017 only, \$10,400,000.00 is appropriated from the
- 3 fund for credit to the state trunk line fund established in section
- 4 11 of 1951 PA 51, MCL 247.661, for the purpose of road and bridge
- 5 construction, and the distribution to targeted industries under
- 6 subsection (3)(a) shall be reduced accordingly.
- 7 (7) The obligation authority for any federal funds allocated
- 8 under section 10 of 1951 PA 51, MCL 247.660, shall be distributed
- 9 equally among urban task forces and regional rural task forces
- 10 according to the distribution formula outlined in subsection (3) (b)
- 11 and (c). An additional 1.5% of the obligation authority for federal
- 12 funds identified in section 10 of 1951 PA 51, MCL 247.660, shall be
- 13 distributed among the regional rural task forces according to the
- 14 distribution formula outlined in subsection (3)(c). These funds
- 15 shall be obligated and used consistent with section 10 of 1951 PA
- 16 51, MCL 247.660.
- 17 Sec. 12. (1) The urban task force which THAT represents the
- 18 majority of the communities in the urban area of each county shall
- 19 select and designate for eligibility projects for funding under
- 20 section $\frac{11(3)(c)}{11(3)}$ (B) within their respective allocations. One
- 21 nonvoting member of each task force shall be a designee of and
- 22 represent the administrator. In the case of widening projects only,
- 23 the task forces shall designate projects for eligibility as
- 24 follows:
- 25 (a) Projects shall be eligible for federal aid.
- 26 (b) Projects shall consist of adding ADD travel lanes, left
- 27 turn lanes, and intersectional improvements to roads with 2 travel

- 1 lanes carrying more than 10,000 vehicles per day or roads with more
- 2 than 2 travel lanes carrying more than 25,000 vehicles per day in
- 3 accordance with BASED ON THE MOST CURRENT TRAFFIC COUNT OR A
- 4 traffic counts COUNT done on or before April 1, 1993. PROJECTS MAY
- 5 ALSO BE FOR THE CONSTRUCTION OF NEW ROADS WITH 3 OR MORE TRAVEL
- 6 LANES WHERE THE PROJECTED TRAFFIC COUNT EXCEEDS 10,000 VEHICLES PER
- 7 DAY BASED ON AN ENGINEERING STUDY APPROVED BY THE DEPARTMENT.
- 8 (2) Projects funded under section 11(4) shall be consistent
- 9 with the provisions of section 10 of Act No. 51 of the Public Acts
- 10 of 1951, being section 247.660 of the Michigan Compiled Laws.
- 11 (2) (3)—If any task force fails to submit sufficient qualified
- 12 projects to obligate its allocation by July 1 of any fiscal year,
- 13 those funds shall be made available to the remaining urban task
- 14 forces in the same proportion as the original allocation.
- 15 (3) (4) The individual urban task forces shall propose project
- 16 result evaluation criteria for all projects to the administrator
- 17 and the commission for review and comment.
- 18 (4) (5)—The urban task forces shall report to the
- 19 administrator on an annual basis the status of all projects
- 20 selected for funding.
- 21 (5) (6) The programs and projects authorized in section
- 22 $\frac{11(3)(c)}{11(3)}$ (B) shall be administered in a similar manner as
- 23 current federal aid projects and in accordance with the adopted
- 24 policies of the commission.
- 25 Sec. 12a. (1) The regional rural task force shall make
- 26 recommendations to the commission and the administrator for funding
- 27 projects under section $\frac{11(3)(d)}{11(3)}$ (C) within their respective

- 1 regions. If any represented county fails to submit sufficient
- 2 qualified projects to obligate its allocation after 3 consecutive
- 3 years, those funds shall be reallocated to the remaining counties
- 4 in the same regional rural task force area. The regional rural task
- 5 force areas shall coincide with the boundaries of the 14 state
- 6 planning and development regions as configured on January 1, 1990.
- 7 In a regional rural task force area that is composed of 5 or more
- 8 counties, subtask forces of 2 or more of the counties may be formed
- 9 with the approval of the task force.
- 10 (2) The regional rural task force shall be composed of a
- 11 representative of each county road commission within the regional
- 12 area plus an equal number of representatives from incorporated
- 13 cities and villages with a population of 5,000 or less within the
- 14 regional area, and a representative selected by the administrator.
- 15 Projects submitted to the administrator for funding under section
- 16 $\frac{11(3)(d)}{11(3)(C)}$ shall be based on the following:
- 17 (a) Only projects eligible for federal aid shall be funded
- 18 unless otherwise approved by the regional rural task force.
- 19 (b) Projects shall be on existing hard surface roads unless
- 20 otherwise waived by the regional rural task force.
- 21 (c) Construction shall be to all-season standards.
- 22 (d) These funds shall be used for physical construction only
- 23 and shall not include costs of right-of-way acquisition and
- 24 engineering.
- 25 (3) Projects funded under section 11(4) shall be consistent
- 26 with the provisions of section 10 of Act No. 51 of the Public Acts
- 27 of 1951, being section 247.660 of the Michigan Compiled Laws.

Senate Bill No. 1049 as amended December 14, 2016

- 1 (3) (4) The programs and projects authorized in section
- $2 \frac{11(3)(d)}{11(3)(C)}$ shall be administered in a similar manner as the
- 3 current local federal aid projects and in accordance with the
- 4 adopted policies of the commission.
- 5 Sec. 13. By December 31 each year the commission shall report
- 6 to the governor, the house and senate appropriations committees,
- 7 and the house and senate fiscal agencies the following information
- 8 regarding this act:
- 9 (a) The projects funded during the previous fiscal year.
- 10 (b) The status of projects funded in the immediately preceding
- 11 fiscal year.
- 12 (c) The number of jobs created and retained and any other
- 13 economic benefits of the projects funded and listed under
- 14 subdivision (a). SECTION 11(3) (A).
- 15 (d) The degree to which the projects funded have achieved the
- 16 objectives of this act.
- 17 (e) Any other information considered necessary by the
- 18 commission for the legislature to evaluate the effectiveness of
- 19 this act.
- 20 [Enacting section 1. This amendatory act takes effect 90 days
- 21 after the date it is enacted into law.]
- Enacting section [1]. This amendatory act does not take effect
- 23 unless Senate Bill No. 25 of the 98th Legislature is enacted into
- **24** law.