

SUBSTITUTE FOR
HOUSE BILL NO. 4408

A bill to amend 1978 PA 368, entitled
"Public health code,"
by amending sections 16221 and 16226 (MCL 333.16221 and 333.16226),
as amended by 2016 PA 379, and by adding section 7303b.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 SEC. 7303B. (1) EXCEPT AS OTHERWISE PROVIDED IN THIS SECTION,
2 A PRESCRIBER SHALL COMPLY WITH ALL OF THE FOLLOWING BEFORE ISSUING
3 FOR A MINOR THE FIRST PRESCRIPTION IN A SINGLE COURSE OF TREATMENT
4 FOR A CONTROLLED SUBSTANCE CONTAINING AN OPIOID, REGARDLESS OF
5 WHETHER THE PRESCRIBER MODIFIES THE DOSAGE DURING THE COURSE OF
6 TREATMENT:

7 (A) DISCUSS ALL OF THE FOLLOWING WITH THE MINOR, AND WITH THE
8 MINOR'S PARENT OR GUARDIAN OR WITH ANOTHER ADULT AUTHORIZED TO
9 CONSENT TO THE MINOR'S MEDICAL TREATMENT:

1 (i) THE RISKS OF ADDICTION AND OVERDOSE ASSOCIATED WITH THE
2 CONTROLLED SUBSTANCE.

3 (ii) THE INCREASED RISK OF ADDICTION TO A CONTROLLED SUBSTANCE
4 TO AN INDIVIDUAL WHO IS SUFFERING FROM BOTH MENTAL AND SUBSTANCE
5 ABUSE DISORDERS.

6 (iii) THE DANGER OF TAKING A CONTROLLED SUBSTANCE CONTAINING
7 AN OPIOID WITH A BENZODIAZEPINE, ALCOHOL, OR ANOTHER CENTRAL
8 NERVOUS SYSTEM DEPRESSANT.

9 (iv) ANY OTHER INFORMATION IN THE PATIENT COUNSELING
10 INFORMATION SECTION OF THE LABEL FOR THE CONTROLLED SUBSTANCE THAT
11 IS REQUIRED UNDER 21 CFR 201.57(C) (18) .

12 (B) OBTAIN THE SIGNATURE OF THE MINOR'S PARENT OR GUARDIAN,
13 OR, SUBJECT TO SUBSECTION (3) , THE SIGNATURE OF ANOTHER ADULT
14 AUTHORIZED TO CONSENT TO THE MINOR'S MEDICAL TREATMENT, ON A START
15 TALKING CONSENT FORM. THE PRESCRIBER SHALL INCLUDE THE SIGNED START
16 TALKING CONSENT FORM IN THE MINOR'S MEDICAL RECORD.

17 (2) SUBSECTION (1) DOES NOT APPLY IN ANY OF THE FOLLOWING
18 CIRCUMSTANCES:

19 (A) IF THE MINOR'S TREATMENT IS ASSOCIATED WITH OR INCIDENT TO
20 A MEDICAL EMERGENCY.

21 (B) IF THE MINOR'S TREATMENT IS ASSOCIATED WITH OR INCIDENT TO
22 A SURGERY, REGARDLESS OF WHETHER THE SURGERY IS PERFORMED ON AN
23 INPATIENT OR OUTPATIENT BASIS.

24 (C) IF, IN THE PRESCRIBER'S PROFESSIONAL JUDGMENT, FULFILLING
25 THE REQUIREMENTS OF SUBSECTION (1) WOULD BE DETRIMENTAL TO THE
26 MINOR'S HEALTH OR SAFETY.

27 (D) IF THE MINOR'S TREATMENT IS RENDERED IN A HOSPICE AS THAT

1 TERM IS DEFINED IN SECTION 20106 OR AN ONCOLOGY DEPARTMENT OF A
2 HOSPITAL THAT IS LICENSED UNDER ARTICLE 17.

3 (E) IF THE PRESCRIBER IS ISSUING THE PRESCRIPTION FOR THE
4 MINOR AT THE TIME OF DISCHARGE FROM A FACILITY DESCRIBED IN
5 SUBDIVISION (D) .

6 (F) IF THE CONSENT OF THE MINOR'S PARENT OR GUARDIAN IS NOT
7 LEGALLY REQUIRED FOR THE MINOR TO OBTAIN TREATMENT.

8 (3) IF THE INDIVIDUAL SIGNING A START TALKING CONSENT FORM IS
9 ANOTHER ADULT AUTHORIZED TO CONSENT TO THE MINOR'S MEDICAL
10 TREATMENT, THE PRESCRIBER SHALL NOT PRESCRIBE MORE THAN A SINGLE,
11 72-HOUR SUPPLY OF THE CONTROLLED SUBSTANCE DESCRIBED IN SUBSECTION
12 (1) TO THE MINOR.

13 (4) A START TALKING CONSENT FORM MUST BE ON A FORM THAT IS
14 SEPARATE FROM ANY OTHER DOCUMENT THAT A PRESCRIBER USES TO OBTAIN
15 THE INFORMED CONSENT FOR THE TREATMENT OF A MINOR AND MUST CONTAIN
16 ALL OF THE FOLLOWING:

17 (A) THE NAME AND QUANTITY OF THE CONTROLLED SUBSTANCE BEING
18 PRESCRIBED FOR THE MINOR AND THE AMOUNT OF THE INITIAL DOSE.

19 (B) A STATEMENT INDICATING THAT A CONTROLLED SUBSTANCE IS A
20 DRUG OR OTHER SUBSTANCE THAT THE UNITED STATES DRUG ENFORCEMENT
21 ADMINISTRATION HAS IDENTIFIED AS HAVING A POTENTIAL FOR ABUSE.

22 (C) A STATEMENT CERTIFYING THAT THE PRESCRIBER DISCUSSED WITH
23 THE MINOR, AND WITH THE MINOR'S PARENT OR GUARDIAN OR WITH ANOTHER
24 ADULT AUTHORIZED TO CONSENT TO THE MINOR'S MEDICAL TREATMENT, THE
25 TOPICS DESCRIBED IN SUBSECTION (1) .

26 (D) THE NUMBER OF REFILLS, IF ANY, THAT ARE AUTHORIZED BY THE
27 PRESCRIPTION.

(E) A SPACE FOR THE SIGNATURE OF THE MINOR'S PARENT OR
GUARDIAN, OR THE SIGNATURE OF ANOTHER ADULT AUTHORIZED TO CONSENT
TO THE MINOR'S MEDICAL TREATMENT, AND A SPACE TO INDICATE THE DATE
THAT THE MINOR'S PARENT OR GUARDIAN, OR ANOTHER ADULT AUTHORIZED TO
CONSENT TO THE MINOR'S MEDICAL TREATMENT, SIGNED THE FORM.

(5) AS USED IN THIS SECTION:

(A) "ANOTHER ADULT AUTHORIZED TO CONSENT TO THE MINOR'S
MEDICAL TREATMENT" MEANS AN ADULT TO WHOM A MINOR'S PARENT OR
GUARDIAN HAS GIVEN WRITTEN AUTHORIZATION TO CONSENT TO THE MINOR'S
MEDICAL TREATMENT.

(B) "MEDICAL EMERGENCY" MEANS A SITUATION THAT, IN THE
PRESCRIBER'S GOOD-FAITH MEDICAL JUDGMENT, CREATES AN IMMEDIATE
THREAT OF SERIOUS RISK TO THE LIFE OR PHYSICAL HEALTH OF THE MINOR.

(C) "MINOR" MEANS AN INDIVIDUAL UNDER 18 YEARS OF AGE WHO IS
NOT EMANCIPATED UNDER SECTION 4 OF 1968 PA 293, MCL 722.4.

(D) "START TALKING CONSENT FORM" MEANS THE FORM DESCRIBED IN
SUBSECTION (4).

Sec. 16221. The department shall investigate any allegation
that 1 or more of the grounds for disciplinary subcommittee action
under this section exist, and may investigate activities related to
the practice of a health profession by a licensee, a registrant, or
an applicant for licensure or registration. The department may hold
hearings, administer oaths, and order the taking of relevant
testimony. After its investigation, the department shall provide a
copy of the administrative complaint to the appropriate
disciplinary subcommittee. The disciplinary subcommittee shall
proceed under section 16226 if it finds that 1 or more of the

1 following grounds exist:

2 (a) Except as otherwise specifically provided in this section,
3 a violation of general duty, consisting of negligence or failure to
4 exercise due care, including negligent delegation to or supervision
5 of employees or other individuals, whether or not injury results,
6 or any conduct, practice, or condition that impairs, or may impair,
7 the ability to safely and skillfully engage in the practice of the
8 health profession.

9 (b) Personal disqualifications, consisting of 1 or more of the
10 following:

11 (i) Incompetence.

12 (ii) Subject to sections 16165 to 16170a, substance use
13 disorder as defined in section 100d of the mental health code, 1974
14 PA 258, MCL 330.1100d.

15 (iii) Mental or physical inability reasonably related to and
16 adversely affecting the licensee's or registrant's ability to
17 practice in a safe and competent manner.

18 (iv) Declaration of mental incompetence by a court of
19 competent jurisdiction.

20 (v) Conviction of a misdemeanor punishable by imprisonment for
21 a maximum term of 2 years; conviction of a misdemeanor involving
22 the illegal delivery, possession, or use of a controlled substance;
23 or conviction of any felony other than a felony listed or described
24 in another subparagraph of this subdivision. A certified copy of
25 the court record is conclusive evidence of the conviction.

26 (vi) Lack of good moral character.

27 (vii) Conviction of a criminal offense under section 520e or

1 520g of the Michigan penal code, 1931 PA 328, MCL 750.520e and
2 750.520g. A certified copy of the court record is conclusive
3 evidence of the conviction.

4 (viii) Conviction of a violation of section 492a of the
5 Michigan penal code, 1931 PA 328, MCL 750.492a. A certified copy of
6 the court record is conclusive evidence of the conviction.

7 (ix) Conviction of a misdemeanor or felony involving fraud in
8 obtaining or attempting to obtain fees related to the practice of a
9 health profession. A certified copy of the court record is
10 conclusive evidence of the conviction.

11 (x) Final adverse administrative action by a licensure,
12 registration, disciplinary, or certification board involving the
13 holder of, or an applicant for, a license or registration regulated
14 by another state or a territory of the United States, by the United
15 States military, by the federal government, or by another country.
16 A certified copy of the record of the board is conclusive evidence
17 of the final action.

18 (xi) Conviction of a misdemeanor that is reasonably related to
19 or that adversely affects the licensee's or registrant's ability to
20 practice in a safe and competent manner. A certified copy of the
21 court record is conclusive evidence of the conviction.

22 (xii) Conviction of a violation of section 430 of the Michigan
23 penal code, 1931 PA 328, MCL 750.430. A certified copy of the court
24 record is conclusive evidence of the conviction.

25 (xiii) Conviction of a criminal offense under section 83, 84,
26 316, 317, 321, 520b, 520c, 520d, or 520f of the Michigan penal
27 code, 1931 PA 328, MCL 750.83, 750.84, 750.316, 750.317, 750.321,

1 750.520b, 750.520c, 750.520d, and 750.520f. A certified copy of the
2 court record is conclusive evidence of the conviction.

3 (c) Prohibited acts, consisting of 1 or more of the following:

4 (i) Fraud or deceit in obtaining or renewing a license or
5 registration.

6 (ii) Permitting a license or registration to be used by an
7 unauthorized person.

8 (iii) Practice outside the scope of a license.

9 (iv) Obtaining, possessing, or attempting to obtain or possess
10 a controlled substance as defined in section 7104 or a drug as
11 defined in section 7105 without lawful authority; or selling,
12 prescribing, giving away, or administering drugs for other than
13 lawful diagnostic or therapeutic purposes.

14 (d) Except as otherwise specifically provided in this section,
15 unethical business practices, consisting of 1 or more of the
16 following:

17 (i) False or misleading advertising.

18 (ii) Dividing fees for referral of patients or accepting
19 kickbacks on medical or surgical services, appliances, or
20 medications purchased by or in behalf of patients.

21 (iii) Fraud or deceit in obtaining or attempting to obtain
22 third party reimbursement.

23 (e) Except as otherwise specifically provided in this section,
24 unprofessional conduct, consisting of 1 or more of the following:

25 (i) Misrepresentation to a consumer or patient or in obtaining
26 or attempting to obtain third party reimbursement in the course of
27 professional practice.

1 (ii) Betrayal of a professional confidence.

2 (iii) Promotion for personal gain of an unnecessary drug,
3 device, treatment, procedure, or service.

4 (iv) Either of the following:

5 (A) A requirement by a licensee other than a physician or a
6 registrant that an individual purchase or secure a drug, device,
7 treatment, procedure, or service from another person, place,
8 facility, or business in which the licensee or registrant has a
9 financial interest.

10 (B) A referral by a physician for a designated health service
11 that violates 42 USC 1395nn or a regulation promulgated under that
12 section. For purposes of this subdivision, 42 USC 1395nn and the
13 regulations promulgated under that section as they exist on June 3,
14 2002 are incorporated by reference. A disciplinary subcommittee
15 shall apply 42 USC 1395nn and the regulations promulgated under
16 that section regardless of the source of payment for the designated
17 health service referred and rendered. If 42 USC 1395nn or a
18 regulation promulgated under that section is revised after June 3,
19 2002, the department shall officially take notice of the revision.
20 Within 30 days after taking notice of the revision, the department
21 shall decide whether or not the revision pertains to referral by
22 physicians for designated health services and continues to protect
23 the public from inappropriate referrals by physicians. If the
24 department decides that the revision does both of those things, the
25 department may promulgate rules to incorporate the revision by
26 reference. If the department does promulgate rules to incorporate
27 the revision by reference, the department shall not make any

1 changes to the revision. As used in this sub-subparagraph,
2 "designated health service" means that term as defined in 42 USC
3 1395nn and the regulations promulgated under that section and
4 "physician" means that term as defined in sections 17001 and 17501.

5 (v) For a physician who makes referrals under 42 USC 1395nn or
6 a regulation promulgated under that section, refusing to accept a
7 reasonable proportion of patients eligible for Medicaid and
8 refusing to accept payment from Medicaid or Medicare as payment in
9 full for a treatment, procedure, or service for which the physician
10 refers the individual and in which the physician has a financial
11 interest. A physician who owns all or part of a facility in which
12 he or she provides surgical services is not subject to this
13 subparagraph if a referred surgical procedure he or she performs in
14 the facility is not reimbursed at a minimum of the appropriate
15 Medicaid or Medicare outpatient fee schedule, including the
16 combined technical and professional components.

17 (vi) Any conduct by a health professional with a patient while
18 he or she is acting within the health profession for which he or
19 she is licensed or registered, including conduct initiated by a
20 patient or to which the patient consents, that is sexual or may
21 reasonably be interpreted as sexual, including, but not limited to,
22 sexual intercourse, kissing in a sexual manner, or touching of a
23 body part for any purpose other than appropriate examination,
24 treatment, or comfort.

25 (vii) Offering to provide practice-related services, such as
26 drugs, in exchange for sexual favors.

27 (f) Failure to notify under section 16222(3) or (4).

1 (g) Failure to report a change of name or mailing address as
2 required in section 16192.

3 (h) A violation, or aiding or abetting in a violation, of this
4 article or of a rule promulgated under this article.

5 (i) Failure to comply with a subpoena issued pursuant to this
6 part, failure to respond to a complaint issued under this article,
7 article 7, or article 8, failure to appear at a compliance
8 conference or an administrative hearing, or failure to report under
9 section 16222(1) or 16223.

10 (j) Failure to pay an installment of an assessment levied
11 under the insurance code of 1956, 1956 PA 218, MCL 500.100 to
12 500.8302, within 60 days after notice by the appropriate board.

13 (k) A violation of section 17013 or 17513.

14 (l) Failure to meet 1 or more of the requirements for
15 licensure or registration under section 16174.

16 (m) A violation of section 17015, 17015a, 17017, 17515, or
17 17517.

18 (n) A violation of section 17016 or 17516.

19 (o) Failure to comply with section 9206(3).

20 (p) A violation of section 5654 or 5655.

21 (q) A violation of section 16274.

22 (r) A violation of section 17020 or 17520.

23 (s) A violation of the medical records access act, 2004 PA 47,
24 MCL 333.26261 to 333.26271.

25 (t) A violation of section 17764(2).

26 (u) Failure to comply with the terms of a practice agreement
27 described in section 17047(2) (a) or (b), 17547(2) (a) or (b), or

1 18047(2) (a) or (b) .

2 **(V) A VIOLATION OF SECTION 7303B.**

3 Sec. 16226. (1) After finding the existence of 1 or more of
4 the grounds for disciplinary subcommittee action listed in section
5 16221, a disciplinary subcommittee shall impose 1 or more of the
6 following sanctions for each violation:

7 <u>Violations of Section 16221</u>	<u>Sanctions</u>
8 Subdivision (a), (b) (i),	Probation, limitation, denial,
9 (b) (ii), (b) (iii), (b) (iv),	suspension, revocation,
10 (b) (v), (b) (vi), (b) (vii),	permanent revocation,
11 (b) (ix), (b) (x), (b) (xi),	restitution, or fine.
12 or (b) (xii)	
13	
14 Subdivision (b) (viii)	Revocation, permanent revocation,
15	or denial.
16	
17 Subdivision (b) (xiii)	Permanent revocation
18	for a violation described in
19	subsection (5); otherwise,
20	probation, limitation, denial,
21	suspension, revocation,
22	restitution, or fine.
23	
24 Subdivision (c) (i)	Denial, revocation, suspension,
25	probation, limitation, or fine.
26	
27 Subdivision (c) (ii)	Denial, suspension, revocation,

1 restitution, or fine.
2
3 Subdivision (c) (iii) Probation, denial, suspension,
4 revocation, restitution, or fine.
5
6 Subdivision (c) (iv) Fine, probation, denial,
7 or (d) (iii) suspension, revocation, permanent
8 revocation, or restitution.
9
10 Subdivision (d) (i) Reprimand, fine, probation,
11 or (d) (ii) denial, or restitution.
12
13 Subdivision (e) (i) , Reprimand, fine, probation,
14 (e) (iii) , (e) (iv) , (e) (v) , limitation, suspension,
15 (h) , or (s) revocation, permanent revocation,
16 denial, or restitution.
17
18 Subdivision (e) (ii) Reprimand, probation, suspension,
19 or (i) revocation, permanent
20 revocation, restitution,
21 denial, or fine.
22
23 Subdivision (e) (vi) Probation, suspension, revocation,
24 or (e) (vii) limitation, denial,
25 restitution, or fine.
26
27 Subdivision (f) Reprimand, denial, limitation,

1		probation, or fine.
2		
3	Subdivision (g)	Reprimand or fine.
4		
5	Subdivision (j)	Suspension or fine.
6		
7	Subdivision (k), (p),	Reprimand, probation, suspension,
8	or (r)	revocation, permanent revocation,
9		or fine.
10		
11	Subdivision (l)	Reprimand, denial, or
12		limitation.
13		
14	Subdivision (m) or (o)	Denial, revocation, restitution,
15		probation, suspension,
16		limitation, reprimand, or fine.
17		
18	Subdivision (n)	Revocation or denial.
19		
20	Subdivision (q)	Revocation.
21		
22	Subdivision (t)	Revocation, permanent revocation,
23		fine, or restitution.
24		
25	Subdivision (u)	Denial, revocation, probation,
26		suspension, limitation, reprimand,
27		or fine.

(2) Determination of sanctions for violations under this section shall be made by a disciplinary subcommittee. If, during judicial review, the court of appeals determines that a final decision or order of a disciplinary subcommittee prejudices substantial rights of the petitioner for 1 or more of the grounds listed in section 106 of the administrative procedures act of 1969, 1969 PA 306, MCL 24.306, and holds that the final decision or order is unlawful and is to be set aside, the court shall state on the record the reasons for the holding and may remand the case to the disciplinary subcommittee for further consideration.

(3) A disciplinary subcommittee may impose a fine in an amount that does not exceed \$250,000.00 for a violation of section 16221(a) or (b). A disciplinary subcommittee shall impose a fine of at least \$25,000.00 if the violation of section 16221(a) or (b) results in the death of 1 or more patients.

(4) A disciplinary subcommittee may require a licensee or registrant or an applicant for licensure or registration who has violated this article, article 7, or article 8 or a rule promulgated under this article, article 7, or article 8 to satisfactorily complete an educational program, a training program, or a treatment program, a mental, physical, or professional competence examination, or a combination of those programs and examinations.

1 (5) A disciplinary subcommittee shall impose the sanction of
2 permanent revocation for a violation of section 16221(b) (xiii) if
3 the violation occurred while the licensee or registrant was acting
4 within the health profession for which he or she was licensed or
5 registered.

6 (6) Except as otherwise provided in subsection (5), a
7 disciplinary subcommittee shall not impose the sanction of
8 permanent revocation under this section without a finding that the
9 licensee or registrant engaged in a pattern of intentional acts of
10 fraud or deceit resulting in personal financial gain to the
11 licensee or registrant and harm to the health of patients under the
12 licensee's or registrant's care.

13 Enacting section 1. This amendatory act takes effect 90 days
14 after the date it is enacted into law.