

SENATE BILL No. 704

December 5, 2017, Introduced by Senators SCHMIDT and HORN and referred to the Committee on Commerce.

A bill to amend 2010 PA 254, entitled "Regional convention and tourism promotion act," by amending the title and section 2 (MCL 141.1432) and by adding sections 1a, 6a, and 6b.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

TITLE

2	An act relating to the promotion of convention business and
3	tourism in this state; to provide for regional tourism and
4	convention marketing and promotion programs in certain areas; to
5	provide for imposition and collection of assessments on the owners
6	of transient facilities to support tourism and convention marketing
7	and promotion programs; to provide for the disbursement of the

assessments; to establish the OVERSIGHT functions and duties of

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- 1 certain state departments, STATE AGENCIES, and STATE employees; and
- 2 to prescribe penalties and remedies.
- 3 SEC. 1A. (1) THE LEGISLATURE FINDS ALL OF THE FOLLOWING:
- 4 (A) TOURISM IS A MAJOR SOURCE OF EMPLOYMENT, INCOME, AND TAX
- 5 REVENUES IN THIS STATE, AND THE EXPANSION OF THE TOURISM INDUSTRY
- 6 IS VITAL TO THE GROWTH OF THE STATE'S ECONOMY.
- 7 (B) THE TOURISM INDUSTRY IS IMPORTANT TO THIS STATE, NOT ONLY
- 8 BECAUSE OF THE NUMBER OF PEOPLE IT SERVES AND THE VAST HUMAN,
- 9 FINANCIAL, AND PHYSICAL RESOURCES IT EMPLOYS, BUT BECAUSE OF THE
- 10 BENEFITS TOURISM AND RELATED ACTIVITIES CONFER ON INDIVIDUALS AND
- 11 ON SOCIETY AS A WHOLE.
- 12 (C) STATE OVERSIGHT AND RESOURCES ARE NEEDED TO IMPLEMENT A
- 13 COORDINATED AND EFFECTIVE MARKETING PROGRAM CONSISTENT WITH THE
- 14 MASTER PLAN DEVELOPED BY THIS STATE TO PROMOTE TRAVEL TO, AND
- 15 WITHIN, THIS STATE UNDER THE MICHIGAN TOURISM POLICY ACT, 1945 PA
- 16 106, MCL 2.101 TO 2.103A, AND TO OPTIMIZE THE CONSIDERABLE
- 17 INVESTMENT OF TIME, ENERGY, CAPITAL, AND RESOURCES BEING MADE BY
- 18 THE TOURISM INDUSTRY.
- 19 (D) THIS STATE CAN BEST UNDERTAKE EFFECTIVE TOURISM MARKETING
- 20 THROUGH THE COORDINATED EFFORTS OF EXISTING STATE GOVERNMENT
- 21 AGENCIES IN TOURISM PROMOTION AND PRIVATE CONVENTION AND TOURISM
- 22 PROMOTIONAL BUREAUS WHO ARE BETTER ABLE THAN STATE AGENCIES TO
- 23 MARKET AND PROMOTE THEIR UNIQUE ASSESSMENT DISTRICTS, WHICH WILL
- 24 MAXIMIZE THE ECONOMIC AND EMPLOYMENT BENEFITS OF THE TOURISM
- 25 INDUSTRY TO THIS STATE AND ITS CITIZENS.
- 26 (E) THE COORDINATED EFFORTS WITHIN THIS ACT TO MARKET AND
- 27 PROMOTE TOURISM REPRESENT A BROADER REGULATOR SCHEME THAT DOES NOT

- 1 IMPINGE ON AN INDIVIDUAL'S FIRST AMENDMENT RIGHTS.
- 2 (2) NOTHING IN THIS ACT SHALL BE CONSTRUED TO DO 1 OR MORE OF
- 3 THE FOLLOWING:
- 4 (A) RESTRAIN AN OWNER OR PARTICIPANT FROM COMMUNICATING ITS
- 5 OWN MESSAGE OR MARKETING PLAN.
- 6 (B) REQUIRE ANY OWNER OR PARTICIPANT TO ADOPT ANY ACTUAL OR
- 7 SYMBOLIC SPEECH.
- 8 (C) ENDORSE OR FINANCE ANY POLITICAL SPEECH OR IDEOLOGICAL
- 9 VIEW.
- 10 Sec. 2. As used in this act:
- 11 (a) "Assessment" means the amount levied against an owner of a
- 12 transient facility within an assessment district computed by
- 13 application of the applicable percentage against aggregate room
- 14 charges with respect to that transient facility during the
- 15 applicable assessment period.
- 16 (b) "Assessment district" means a combination of 2 or more
- 17 adjoining municipalities as described in a marketing program.
- 18 (c) "Assessment revenues" means the money derived from the
- 19 assessment, including any interest and penalties on the assessment,
- 20 imposed by this act.
- 21 (d) "Board" means the board of directors of a bureau.
- 22 (e) "Bureau" means a nonprofit corporation incorporated under
- 23 the laws of this state existing solely to promote convention
- 24 business and tourism within this state or a portion of this state
- 25 and that complies with all of the following:
- 26 (i) Has been actively engaged in promoting convention business
- 27 and tourism for not less than 5 years.

- $\mathbf{1}$ (ii) Has a board of directors elected by its members.
- (iii) Has a full-time chief executive officer and not fewer
- 3 than 2 full-time equivalent employees.
- $\mathbf{4}$ (*iv*) Is a member of 1 or more nationally recognized
- 5 associations of travel and convention bureaus.
- 6 (f) "Director" means the chief executive officer of the
- 7 Michigan economic development corporation or his or her designee.
- 8 (g) "Marketing program" means a program established by a
- 9 bureau to develop, encourage, solicit, and promote regional
- 10 convention business and tourism within this state or a portion of
- 11 this state within which the bureau operates. The encouragement and
- 12 promotion of regional convention business and tourism shall include
- 13 any service, function, or activity, whether or not performed,
- 14 sponsored, or advertised by a bureau, that intends to attract
- 15 transient guests to the assessment district.
- 16 (h) "Marketing program notice" means the notice described in
- 17 section 3.
- 18 (I) "MASTER PLAN" MEANS THE COMPREHENSIVE, LONG-RANGE MASTER
- 19 PLAN DEVELOPED BY THE MICHIGAN TRAVEL COMMISSION AND THE TRAVEL
- 20 BUREAU UNDER SECTION 2C OF THE MICHIGAN TOURISM POLICY ACT, 1945 PA
- 21 106, MCL 2.102C.
- 22 (J) (i)—"Municipality" means a county with a population of
- 23 more than 80,000 and less than 115,000 and that contains a city
- 24 with a population of more than 35,000 and less than 45,000, at the
- 25 time the marketing notice is filed with the director, and that
- 26 shares a border with a county that levies a tax on accommodations
- 27 under 1974 PA 263, MCL 141.861 to 141.867.

- 1 (K) (j) "Owner" means the owner of a transient facility
- 2 located within the assessment district or, if the transient
- 3 facility is operated or managed by a person other than the owner,
- 4 then the operator or manager of that transient facility.
- 5 (l) $\frac{(k)}{(k)}$ "Room" means a room or other space provided for
- 6 sleeping, including the furnishings and other accessories in the
- 7 room.
- 8 (M) $\frac{(l)}{(l)}$ "Room charge" means the charge imposed for the use or
- 9 occupancy of a room, excluding charges for food, beverages, state
- 10 use tax, telephone service or like services paid in connection with
- 11 the charge, and reimbursement of the assessment imposed by this
- **12** act.
- (N) (m) "Transient facility" means a building that contains 2
- 14 or more rooms used in the business of providing dwelling, lodging,
- 15 or sleeping to transient guests, whether or not membership is
- 16 required for the use of the rooms. A transient facility shall not
- 17 include a hospital or nursing home.
- 18 (O) (n) "Transient guest" means a NATURAL person who occupies
- 19 a room in a transient facility for less than 30 consecutive days
- 20 regardless of who pays the room charge for the room.
- 21 (P) "TRAVEL BUREAU" MEANS THE MICHIGAN TRAVEL BUREAU CREATED
- 22 UNDER SECTION 2A OF THE MICHIGAN TOURISM POLICY ACT, 1945 PA 106,
- 23 MCL 2.102A.
- (Q) (O) "Use tax" means the tax imposed under the use tax act,
- 25 1937 PA 94, MCL 205.91 to 205.111.
- 26 SEC. 6A. THE BOARD AT REGULAR INTERVALS, BUT NOT LESS THAN
- 27 TWICE PER YEAR, SHALL CONVENE A FORMAL MEETING AT WHICH THE BOARD

- 1 SHALL REVIEW ITS CURRENT ANNUAL MARKETING PLAN AND ITS PROPOSED
- 2 ANNUAL MARKETING PLAN FOR THE SUCCEEDING 1-YEAR PERIOD. ONCE A YEAR
- 3 AT THESE FORMAL MEETINGS, THE BOARD SHALL REVIEW AND EITHER APPROVE
- 4 OR REJECT THE PROPOSED ANNUAL MARKETING PLAN. SUBJECT TO SECTION
- 5 6B, AN APPROVED ANNUAL MARKETING PLAN SHALL BE INSTITUTED BY THE
- 6 BUREAU. A REJECTED MARKETING PLAN SHALL NOT BE INSTITUTED BY THE
- 7 BUREAU.
- 8 SEC. 6B. (1) THE VICE-PRESIDENT OF THE TRAVEL BUREAU AND THE
- 9 PRESIDENT OR CHIEF ADMINISTRATIVE OFFICER OF THE BUREAU SHALL MEET
- 10 PERIODICALLY, BUT AT LEAST ONCE EACH YEAR, TO DISCUSS THE MASTER
- 11 PLAN AND THE ANNUAL MARKETING PLAN APPROVED BY THE BOARD.
- 12 (2) THE BUREAU AND THE TRAVEL BUREAU SHALL COORDINATE THEIR
- 13 MARKETING PROGRAM ACTIVITIES AND ANNUAL MARKETING PLAN ACTIVITIES
- 14 WITH THE MASTER PLAN WITH A GOAL OF MAXIMIZING THE IMPACT OF
- 15 TOURISM AND CONVENTION BUSINESS ON THE ECONOMY OF THIS STATE.
- 16 (3) THE DIRECTOR SHALL DISAPPROVE OF THE BUREAU'S ANNUAL
- 17 MARKETING PLAN WITHIN 30 DAYS OF THE MEETING PROVIDED FOR IN
- 18 SUBSECTION (1) UPON FINDING THAT IT IS DETRIMENTAL TO THE MASTER
- 19 PLAN OR THE TRAVEL BUREAU'S PROMOTIONAL PROGRAMS. THE BUREAU SHALL
- 20 NOT IMPLEMENT AN ANNUAL MARKETING PLAN THAT IS DISAPPROVED BY THE
- 21 TRAVEL BUREAU. IF THE DIRECTOR DOES NOT DISAPPROVE OF AN ANNUAL
- 22 MARKETING PLAN WITHIN THE 30-DAY PERIOD, THE ANNUAL MARKETING PLAN
- 23 SHALL BE CONSIDERED APPROVED AND MAY BE IMPLEMENTED BY THE BUREAU.