

## **SENATE BILL No. 705**

December 5, 2017, Introduced by Senators SCHMIDT and HORN and referred to the Committee on Commerce.

A bill to amend 1989 PA 244, entitled

"Regional tourism marketing act,"

by amending the title and section 2 (MCL 141.892) and by adding sections 1a, 7a, and 7b.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

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An act to promote tourism in certain regions of this state; to provide for the creation of tourism marketing programs; to provide for the imposition and collection of assessments on the owners of transient facilities to support tourism marketing programs; to provide for the disbursement of the assessments; to prescribe the OVERSIGHT powers and duties of certain STATE DEPARTMENTS, state

agencies, and officers; STATE EMPLOYEES; and to prescribe remedies

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- 1 and penalties.
- 2 SEC. 1A. (1) THE LEGISLATURE FINDS ALL OF THE FOLLOWING:
- 3 (A) TOURISM IS A MAJOR SOURCE OF EMPLOYMENT, INCOME, AND TAX
- 4 REVENUES IN THIS STATE, AND THE EXPANSION OF THE TOURISM INDUSTRY
- 5 IS VITAL TO THE GROWTH OF THIS STATE'S ECONOMY.
- 6 (B) THE TOURISM INDUSTRY IS IMPORTANT TO THIS STATE, NOT ONLY
- 7 BECAUSE OF THE NUMBER OF PEOPLE IT SERVES AND THE VAST HUMAN,
- 8 FINANCIAL, AND PHYSICAL RESOURCES IT EMPLOYS, BUT BECAUSE OF THE
- 9 BENEFITS TOURISM AND RELATED ACTIVITIES CONFER ON INDIVIDUALS AND
- 10 ON SOCIETY AS A WHOLE.
- 11 (C) STATE OVERSIGHT AND RESOURCES ARE NEEDED TO IMPLEMENT A
- 12 COORDINATED AND EFFECTIVE MARKETING PROGRAM CONSISTENT WITH THE
- 13 MASTER PLAN DEVELOPED BY THIS STATE TO PROMOTE TRAVEL TO, AND
- 14 WITHIN, THIS STATE UNDER THE MICHIGAN TOURISM POLICY ACT, 1945 PA
- 15 106, MCL 2.101 TO 2.103A, AND TO OPTIMIZE THE CONSIDERABLE
- 16 INVESTMENT OF TIME, ENERGY, CAPITAL, AND RESOURCES BEING MADE BY
- 17 THE TOURISM INDUSTRY.
- 18 (D) THIS STATE CAN BEST UNDERTAKE EFFECTIVE TOURISM MARKETING
- 19 THROUGH THE COORDINATED EFFORTS OF EXISTING STATE GOVERNMENT
- 20 AGENCIES IN TOURISM PROMOTION AND PRIVATE CONVENTION AND TOURISM
- 21 PROMOTIONAL BUREAUS WHO ARE BETTER ABLE THAN STATE AGENCIES TO
- 22 MARKET AND PROMOTE THEIR UNIQUE ASSESSMENT DISTRICTS, WHICH WILL
- 23 MAXIMIZE THE ECONOMIC AND EMPLOYMENT BENEFITS OF THE TOURISM
- 24 INDUSTRY TO THIS STATE AND ITS CITIZENS.
- 25 (E) THE COORDINATED EFFORTS WITHIN THIS ACT TO MARKET AND
- 26 PROMOTE TOURISM REPRESENT A BROADER REGULATOR SCHEME THAT DOES NOT
- 27 IMPINGE ON AN INDIVIDUAL'S FIRST AMENDMENT RIGHTS.

- 1 (2) NOTHING IN THIS ACT SHALL BE CONSTRUED TO DO 1 OR MORE OF
- 2 THE FOLLOWING:
- 3 (A) RESTRAIN AN OWNER OR PARTICIPANT FROM COMMUNICATING ITS
- 4 OWN MESSAGE OR MARKETING PLAN.
- 5 (B) REQUIRE ANY OWNER OR PARTICIPANT TO ADOPT ANY ACTUAL OR
- 6 SYMBOLIC SPEECH.
- 7 (C) ENDORSE OR FINANCE ANY POLITICAL SPEECH OR IDEOLOGICAL
- 8 VIEW.
- 9 Sec. 2. As used in this act:
- 10 (a) "Assessment" means the amount levied against an owner
- 11 under this act.
- 12 (b) "Assessment revenues" means the money collected by a
- 13 regional marketing organization from the assessment, including any
- 14 interest and penalties on the assessment, imposed under this act.
- 15 (c) "Board" means the board of directors elected by the
- 16 members of a regional marketing organization.
- 17 (d) "Director" means the director of commerce.PRESIDENT OF THE
- 18 MICHIGAN STRATEGIC FUND OR HIS OR HER DESIGNEE.
- 19 (E) "MASTER PLAN" MEANS THE COMPREHENSIVE, LONG-RANGE MASTER
- 20 PLAN DEVELOPED BY THE MICHIGAN TRAVEL COMMISSION AND THE TRAVEL
- 21 BUREAU UNDER SECTION 2C OF THE MICHIGAN TOURISM POLICY ACT, 1945 PA
- 22 106, MCL 2.102C.
- **23 (F)** "Owner" means the owner of a transient facility that
- 24 is located within the regional assessment district or, if the
- 25 transient facility is operated or managed by a person other than
- 26 the owner, then the operator or manager of that transient facility.
- 27 Owner includes a person electing to come under the provisions of

- 1 this act pursuant to section 9.
- 2 (G) (f)—"Regional assessment district" means a region of this
- 3 state composed of a number of counties in which a regional
- 4 marketing organization operates. Regional assessment district does
- 5 not include a portion of the region that is a special charter,
- 6 fourth class city.
- 7 (H) (g) "Regional marketing organization" means a nonprofit
- 8 corporation that promotes tourism within a region of this state.
- 9 Regional marketing organization includes only an organization that
- 10 has been operating for 10 or more years and that operates in a
- 11 region composed of 15 counties.
- (I) (h)—"Room" means a room or other space provided for
- 13 sleeping that can be rented independently, including the
- 14 furnishings and other accessories in the room. Room includes, but
- 15 is not limited to, a condominium or time-sharing unit that,
- 16 pursuant to a management agreement, may be used to provide
- 17 dwelling, lodging, or sleeping quarters for a transient guest.
- 18 (J) (i) "Room charge" means the charge imposed for the use or
- 19 occupancy of a room, excluding charges for food, beverages, state
- 20 use tax, telephone service, or like services paid in connection
- 21 with the room charge, and reimbursement of the assessment as
- 22 allowed in section 6.
- 23 (K) (j) "Transient facility" means a building or combination
- 24 of buildings under common ownership, operation, or management that
- 25 contains 10 or more rooms used in the business of providing
- 26 dwelling, lodging, or sleeping to transient guests, whether or not
- 27 membership is required for the use of the rooms. Transient facility

- 1 includes a building or combination of buildings, the owner of which
- 2 has elected to come under the provisions of this act pursuant to
- 3 section 9. Transient facility does not include a college or school
- 4 dormitory; a hospital; a nursing home; a hospice; a building or
- 5 combination of buildings that is otherwise a transient facility,
- 6 but that is located within 1 mile of a ski lift as defined in
- 7 section 2 of the ski area safety act of 1962, Act No. 199 of the
- 8 Public Acts of 1962, being section 408.322 of the Michigan Compiled
- 9 Laws; 1962 PA 199, MCL 408.322; or a facility owned and operated by
- 10 an organization qualified for an exemption from federal taxation
- 11 under section 501(c) of the internal revenue code.
- 12 (l) (k) "Transient guest" means a NATURAL person who occupies
- 13 a room in a transient facility for less than 30 consecutive days
- 14 REGARDLESS OF WHO PAYS THE ROOM CHARGE.
- 15 (M)  $\frac{(l)}{(l)}$  "Tourism marketing program" means a program
- 16 established by a regional marketing organization to develop,
- 17 encourage, solicit, and promote tourism within a region of this
- 18 state. The encouragement and promotion of tourism includes a
- 19 service, function, or activity, whether or not performed,
- 20 sponsored, or advertised by a regional marketing organization, that
- 21 intends to attract transient guests to the regional assessment
- 22 district.
- 23 (N) (m) "Tourism marketing program notice" means the notice
- 24 described in section 3.
- 25 (O) "TRAVEL BUREAU" MEANS THE MICHIGAN TRAVEL BUREAU CREATED
- 26 UNDER SECTION 2A OF THE MICHIGAN TOURISM POLICY ACT, 1945 PA 106,
- 27 MCL 2.102A.

- 1 SEC. 7A. THE BOARD AT REGULAR INTERVALS, BUT NOT LESS THAN
- 2 TWICE PER YEAR, SHALL CONVENE A FORMAL MEETING AT WHICH THE BOARD
- 3 SHALL REVIEW ITS CURRENT ANNUAL MARKETING PLAN AND ITS PROPOSED
- 4 ANNUAL MARKETING PLAN FOR THE SUCCEEDING 1-YEAR PERIOD. ONCE A YEAR
- 5 AT THESE FORMAL MEETINGS, THE BOARD SHALL REVIEW AND EITHER APPROVE
- 6 OR REJECT THE PROPOSED ANNUAL MARKETING PLAN. SUBJECT TO SECTION
- 7 7B, AN APPROVED ANNUAL MARKETING PLAN SHALL BE INSTITUTED BY THE
- 8 REGIONAL MARKETING ORGANIZATION. A REJECTED MARKETING PLAN SHALL
- 9 NOT BE INSTITUTED BY THE REGIONAL MARKETING ORGANIZATION.
- 10 SEC. 7B. (1) THE VICE-PRESIDENT OF THE TRAVEL BUREAU AND THE
- 11 PRESIDENT OR CHIEF ADMINISTRATIVE OFFICER OF THE REGIONAL MARKETING
- 12 ORGANIZATION SHALL MEET PERIODICALLY, BUT AT LEAST ONCE EACH YEAR,
- 13 TO DISCUSS THE MASTER PLAN AND THE ANNUAL MARKETING PLAN APPROVED
- 14 BY THE BOARD.
- 15 (2) THE REGIONAL MARKETING ORGANIZATION AND THE TRAVEL BUREAU
- 16 SHALL COORDINATE THEIR MARKETING PROGRAM ACTIVITIES AND ANNUAL
- 17 MARKETING PLAN ACTIVITIES WITH THE MASTER PLAN WITH A GOAL OF
- 18 MAXIMIZING THE IMPACT OF TOURISM AND CONVENTION BUSINESS ON THE
- 19 ECONOMY OF THIS STATE.
- 20 (3) THE DIRECTOR SHALL DISAPPROVE OF THE REGIONAL MARKETING
- 21 ORGANIZATION'S ANNUAL MARKETING PLAN WITHIN 30 DAYS OF THE MEETING
- 22 PROVIDED FOR IN SUBSECTION (1) UPON FINDING THAT IT IS DETRIMENTAL
- 23 TO THE MASTER PLAN OR THE TRAVEL BUREAU'S PROMOTIONAL PROGRAMS. THE
- 24 REGIONAL MARKETING ORGANIZATION SHALL NOT IMPLEMENT AN ANNUAL
- 25 MARKETING PLAN THAT IS DISAPPROVED BY THE TRAVEL BUREAU. IF THE
- 26 DIRECTOR DOES NOT DISAPPROVE OF AN ANNUAL MARKETING PLAN WITHIN THE
- 27 30-DAY PERIOD, THE ANNUAL MARKETING PLAN SHALL BE CONSIDERED

- 1 APPROVED AND MAY BE IMPLEMENTED BY THE REGIONAL MARKETING
- 2 ORGANIZATION.