## SUBSTITUTE FOR HOUSE BILL NO. 5406

A bill to amend 1994 PA 451, entitled "Natural resources and environmental protection act," (MCL 324.101 to 324.90106) by adding part 50.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 PART 50 WATER ASSET MANAGEMENT COUNCIL
- 2 SEC. 5001. AS USED IN THIS SECTION:
- 3 (A) "ASSET MANAGEMENT" MEANS AN ONGOING PROCESS OF
- 4 MAINTAINING, UPGRADING, AND OPERATING PHYSICAL ASSETS COST-
- 5 EFFECTIVELY, BASED ON A CONTINUOUS PHYSICAL INVENTORY AND CONDITION
- 6 ASSESSMENT AND INVESTMENT TO ACHIEVE PERFORMANCE GOALS.
- 7 (B) "ASSET MANAGEMENT PLAN" MEANS A SET OF PROCEDURES TO
- 8 MANAGE ASSETS THROUGH THEIR LIFE CYCLES, BASED ON PRINCIPLES OF
- 9 LIFE CYCLE COSTING.
- 10 (C) "ASSET OWNER" MEANS A PERSON OR AGENCY THAT OWNS OR

- 1 OPERATES DRINKING WATER ASSETS, STORMWATER ASSETS, OR WASTEWATER
- 2 ASSETS THAT SERVE 1,000 OR MORE INDIVIDUALS.
- 3 (D) "CENTRAL STORAGE DATA AGENCY" MEANS THE ENTITY SELECTED BY
- 4 THE WATER ASSET MANAGEMENT COUNCIL WHERE THE DATA COLLECTED ARE
- 5 STORED AND MAINTAINED.
- 6 (E) "DEPARTMENT" MEANS THE DEPARTMENT OF ENVIRONMENTAL
- 7 QUALITY.
- 8 (F) "DRINKING WATER ASSETS" MEANS A SYSTEM OF PIPES AND
- 9 STRUCTURES THROUGH WHICH DRINKING WATER IS OBTAINED AND
- 10 DISTRIBUTED, INCLUDING, BUT NOT LIMITED TO, WELLS AND WELL
- 11 STRUCTURES, WELLHEAD PROTECTION AREAS, GROUNDWATER PROTECTION
- 12 AREAS, INTAKES AND CRIBS, PUMPING STATIONS, TREATMENT PLANTS,
- 13 STORAGE TANKS, PIPELINES, AND APPURTENANCES, OR A COMBINATION OF
- 14 THESE PIPES AND STRUCTURES THAT ARE USED OR INTENDED FOR USE FOR
- 15 THE PURPOSE OF FURNISHING DRINKING WATER FOR DRINKING OR HOUSEHOLD
- 16 PURPOSES.
- 17 (G) "MICHIGAN INFRASTRUCTURE COUNCIL" MEANS THE MICHIGAN
- 18 INFRASTRUCTURE COUNCIL CREATED IN THE MICHIGAN INFRASTRUCTURE
- 19 COUNCIL ACT.
- 20 (H) "PERFORMANCE GOALS" MEANS STANDARDS OF SYSTEM PERFORMANCE
- 21 THAT REFLECT ASSET MANAGEMENT PRINCIPLES FOR ASSET PRESERVATION AND
- 22 SUSTAINABILITY, OPERATIONS, CAPACITY CONSISTENT WITH LOCAL NEEDS,
- 23 AND IDENTIFIED LEVELS OF SERVICE.
- 24 (I) "REGION" MEANS THE GEOGRAPHIC JURISDICTION OF ANY OF THE
- 25 FOLLOWING:
- 26 (i) A REGIONAL PLANNING COMMISSION CREATED PURSUANT TO 1945 PA
- 27 281, MCL 125.11 TO 125.25.

- 1 (ii) A REGIONAL ECONOMIC DEVELOPMENT COMMISSION CREATED
- 2 PURSUANT TO 1966 PA 46, MCL 125.1231 TO 125.1237.
- 3 (iii) A METROPOLITAN AREA COUNCIL FORMED PURSUANT TO THE
- 4 METROPOLITAN COUNCILS ACT, 1989 PA 292, MCL 124.651 TO 124.729.
- 5 (iv) A METROPOLITAN PLANNING ORGANIZATION ESTABLISHED PURSUANT
- 6 TO FEDERAL LAW.
- 7 (v) AN AGENCY DIRECTED AND FUNDED BY SECTION 822F OF ARTICLE
- 8 VIII OF 2016 PA 268 TO ENGAGE IN JOINT DECISION-MAKING PRACTICES
- 9 RELATED BUT NOT LIMITED TO COMMUNITY DEVELOPMENT, ECONOMIC
- 10 DEVELOPMENT, TALENT, AND INFRASTRUCTURE OPPORTUNITIES.
- 11 (J) "STORMWATER ASSETS" MEANS GREEN OR GRAY FEATURES THAT ARE
- 12 LOCATED WITHIN THE GEOGRAPHIC LIMITS OF AN ASSET SERVICE AREA AND
- 13 ARE DESIGNED OR ACTIVELY MANAGED BY A LOCAL UNIT OF GOVERNMENT FOR
- 14 COLLECTING, STORING, TREATING, CONVEYING, OR ATTENUATING
- 15 STORMWATER, SUCH AS CATCH BASINS, CURBS, GUTTERS, DITCHES AND
- 16 CHANNELS SOLELY CONVEYING STORMWATER, PIPES, CONDUITS, SWALES,
- 17 BIOSWALES, STORM DRAINS, GULCHES, GULLIES, FLUMES, CULVERTS,
- 18 BRIDGES, SIPHONS, RETENTION, DETENTION, OR INFILTRATION AREAS,
- 19 FLOODWALLS, LEVEES, PUMPING STATIONS, AND OTHER SIMILAR FACILITIES.
- 20 (K) "TRANSPORTATION ASSET MANAGEMENT COUNCIL" MEANS THE
- 21 TRANSPORTATION ASSET MANAGEMENT COUNCIL CREATED IN SECTION 9A OF
- 22 1951 PA 51, MCL 247.659A.
- 23 (I) "WASTEWATER ASSETS" MEANS A SYSTEM OF PIPES AND
- 24 STRUCTURES, INCLUDING PIPES, CHANNELS, CONDUITS, MANHOLES, PUMPING
- 25 STATIONS, WASTEWATER OR WASTEWATER TREATMENT FIXED ASSETS,
- 26 DIVERSION AND REGULATORY DEVICES, OUTFALL STRUCTURES, AND
- 27 APPURTENANCES, USED TO COLLECT, CONVEY, TRANSPORT, TREAT, OR

- 1 OTHERWISE HANDLE WASTEWATER.
- 2 SEC. 5002. (1) THE WATER ASSET MANAGEMENT COUNCIL IS CREATED
- 3 WITHIN THE DEPARTMENT.
- 4 (2) THE WATER ASSET MANAGEMENT COUNCIL CONSISTS OF 9 VOTING
- 5 MEMBERS APPOINTED BY THE MICHIGAN INFRASTRUCTURE COUNCIL. THE
- 6 MEMBERS SHALL REPRESENT THE NONPROFIT, PUBLIC, AND PRIVATE SECTORS
- 7 AND ACADEMIA, INCLUDING INDIVIDUALS REPRESENTING INTERESTS SUCH AS
- 8 DRINKING WATER, WASTEWATER, AND STORMWATER AGENCIES, THIS STATE,
- 9 REGIONAL GOVERNMENT, LOCAL UNITS OF GOVERNMENT, DRAIN
- 10 COMMISSIONERS, AND ENVIRONMENTAL ORGANIZATIONS. AT LEAST 1 MEMBER
- 11 MUST HAVE PROFESSIONAL ENGINEERING EXPERIENCE AND A DEGREE IN
- 12 ENGINEERING. THE WATER ASSET MANAGEMENT COUNCIL MAY APPOINT THE
- 13 CENTRAL DATA STORAGE AGENCY AS AN EX OFFICIO, NONVOTING MEMBER.
- 14 (3) WATER ASSET MANAGEMENT COUNCIL MEMBERS SERVE FOR TERMS OF
- 15 3 YEARS. HOWEVER, OF THE INITIAL APPOINTMENTS TO THE WATER ASSET
- 16 MANAGEMENT COUNCIL, 3 SHALL SERVE FOR 1 YEAR, 3 SHALL SERVE FOR 2
- 17 YEARS, AND 3 SHALL SERVE FOR 3 YEARS. A VACANCY ON THE WATER ASSET
- 18 MANAGEMENT COUNCIL SHALL BE FILLED IN THE SAME MANNER AS THE
- 19 ORIGINAL APPOINTMENT.
- 20 (4) A MEMBER OF THE WATER ASSET MANAGEMENT COUNCIL MAY BE
- 21 REMOVED FOR INCOMPETENCE, DERELICTION OF DUTY, MALFEASANCE DURING
- 22 HIS OR HER TENURE IN OFFICE, OR ANY OTHER CAUSE CONSIDERED
- 23 APPROPRIATE BY THE MICHIGAN INFRASTRUCTURE COUNCIL.
- 24 (5) AT THE FIRST MEETING OF THE WATER ASSET MANAGEMENT
- 25 COUNCIL, THE WATER ASSET MANAGEMENT COUNCIL SHALL SELECT A
- 26 CHAIRPERSON FROM AMONG ITS MEMBERS.
- 27 (6) THE WATER ASSET MANAGEMENT COUNCIL MAY APPOINT

- 1 SUBCOMMITTEES WHOSE MEMBERS SERVE AS NEEDED TO PROVIDE RESEARCH ON
- 2 ISSUES AND PROJECTS AS DETERMINED BY THE WATER ASSET MANAGEMENT
- 3 COUNCIL.
- 4 (7) THE DEPARTMENT SHALL PROVIDE QUALIFIED ADMINISTRATIVE
- 5 STAFF AND QUALIFIED TECHNICAL ASSISTANCE TO THE WATER ASSET
- 6 MANAGEMENT COUNCIL.
- 7 SEC. 5003. THE WATER ASSET MANAGEMENT COUNCIL SHALL DO ALL OF
- 8 THE FOLLOWING:
- 9 (A) ADVISE THE MICHIGAN INFRASTRUCTURE COUNCIL ON A STATEWIDE
- 10 WATER ASSET MANAGEMENT STRATEGY AND THE PROCESSES AND TOOLS NEEDED
- 11 TO IMPLEMENT A STRATEGY FOR ALL DRINKING WATER, WASTEWATER, AND
- 12 STORMWATER AGENCIES AND ASSET OWNERS.
- 13 (B) PROMOTE AND OVERSEE THE IMPLEMENTATION OF THE
- 14 RECOMMENDATIONS FROM THE REGIONAL INFRASTRUCTURE ASSET MANAGEMENT
- 15 PILOT PROGRAM CREATED UNDER EXECUTIVE DIRECTIVE 2017-1 AT A STATE
- 16 LEVEL RELATED TO DRINKING WATER, WASTEWATER, AND STORMWATER
- 17 INFRASTRUCTURE.
- 18 (C) DEVELOP A TEMPLATE FOR AN ASSET MANAGEMENT PLAN BY OCTOBER
- 19 1, 2019 FOR USE UNDER SECTION 5004 BY LOCAL DRINKING WATER,
- 20 WASTEWATER, AND STORMWATER AGENCIES AND ASSET OWNERS SUBMITTING
- 21 ASSET MANAGEMENT PLANS TO THE WATER ASSET MANAGEMENT COUNCIL FOR
- 22 APPROVAL. AT A MINIMUM, THE TEMPLATE SHOULD ENSURE THAT LOCAL ASSET
- 23 MANAGEMENT PLANS INCLUDE ALL OF THE FOLLOWING COMPONENTS:
- 24 (i) AN ASSET INVENTORY THAT INCLUDES THE LOCATION, MATERIAL,
- 25 SIZE, AND CONDITION OF THE ASSETS IN A FORMAT THAT ALLOWS FOR
- 26 DIGITAL MAPPING. ALL QUALITY CONTROL STANDARDS AND PROTOCOLS SHALL,
- 27 AT A MINIMUM, BE CONSISTENT WITH EXISTING FEDERAL REQUIREMENTS AND

- 1 REGULATIONS AND EXISTING GOVERNMENT ACCOUNTING STANDARDS.
- 2 (ii) A LEVEL OF SERVICE ANALYSIS THAT INCLUDES DESIRED LEVELS
- 3 OF SERVICE AND PERFORMANCE GOALS OF THE ASSETS TO HELP THE SYSTEM
- 4 ACHIEVE RELIABILITY, RESPONSIVENESS, SAFETY, CAPACITY,
- 5 ENVIRONMENTAL IMPACTS, COST AND AFFORDABILITY, AND COMPLIANCE WITH
- 6 LAW. LEVELS OF SERVICE MAY VARY AMONG ASSETS UNDER THE LOCAL
- 7 AGENCY'S JURISDICTION.
- 8 (iii) A RISK OF FAILURE ANALYSIS THAT IDENTIFIES THE
- 9 PROBABILITY AND CRITICALITY OF FAILURE OF THE MOST CRITICAL ASSETS
- 10 AND ANY CONTINGENCY PLANS.
- 11 (iv) ANTICIPATED REVENUES AND EXPENSES, INCLUDING A
- 12 DESCRIPTION OF ALL REVENUE SOURCES AND ANTICIPATED RECEIPTS FOR THE
- 13 PERIOD OF THE ASSET MANAGEMENT PLAN, AND EXPECTED INFRASTRUCTURE
- 14 REPAIR AND REPLACEMENT EXPENDITURES, INCLUDING PLANNED IMPROVEMENTS
- 15 OR CAPITAL RECONSTRUCTION.
- 16 (v) A PERFORMANCE OUTCOMES ANALYSIS THAT DETERMINES HOW THE
- 17 INVESTMENT STRATEGY ACHIEVES THE DESIRED LEVELS OF SERVICE AND
- 18 PERFORMANCE GOALS. THE ASSET MANAGEMENT PLAN MUST INCLUDE STEPS
- 19 NECESSARY TO ENSURE ASSET CONDITIONS MEET OR ACHIEVE STATED GOALS,
- 20 INCLUDING A DESCRIPTION AND EXPLANATION FOR ANY GAP BETWEEN
- 21 ACHIEVABLE CONDITION AND PERFORMANCE THROUGH THE INVESTMENT
- 22 STRATEGY AND DESIRED GOALS.
- 23 (vi) A DESCRIPTION OF HOW THE AGENCY PLANS TO COORDINATE WITH
- 24 OTHER ASSET OWNERS, INCLUDING NEIGHBORING JURISDICTIONS, TO
- 25 MINIMIZE DUPLICATION OF EFFORT WITH REGARD TO INFRASTRUCTURE
- 26 PRESERVATION AND MAINTENANCE.
- 27 (vii) PROOF OF ACCEPTANCE, CERTIFICATION, OR ADOPTION BY THE

- 1 JURISDICTION'S GOVERNING BODY.
- 2 SEC. 5004. (1) BY OCTOBER 1, 2019, THE WATER ASSET MANAGEMENT
- 3 COUNCIL SHALL ESTABLISH A SCHEDULE FOR SUBMISSION OF ASSET
- 4 MANAGEMENT PLANS FOR DRINKING WATER, WASTEWATER, AND STORMWATER
- 5 AGENCIES AND ASSET OWNERS THAT INCLUDES ALL OF THE FOLLOWING:
- 6 (A) BEGINNING OCTOBER 1, 2020, EACH DRINKING WATER,
- 7 WASTEWATER, AND STORMWATER AGENCY AND ASSET OWNER SHALL SUBMIT AN
- 8 ASSET MANAGEMENT PLAN TO THE WATER ASSET MANAGEMENT COUNCIL.
- 9 (B) THE ASSET MANAGEMENT PLANS SUBMITTED UNDER SUBDIVISION (A)
- 10 SHALL COVER AND BE VALID FOR A MINIMUM OF 3 YEARS AND SHALL BE
- 11 CONSISTENT WITH THE TEMPLATE PROVIDED BY THE WATER ASSET MANAGEMENT
- 12 COUNCIL.
- 13 (C) THE ASSET MANAGEMENT PLANS SUBMITTED UNDER SUBDIVISION (A)
- 14 SHALL BE REVIEWED BY THE WATER ASSET MANAGEMENT COUNCIL WITHIN 6
- 15 MONTHS OF RECEIPT. THE WATER ASSET MANAGEMENT COUNCIL SHALL COMPARE
- 16 SUBMITTED ASSET MANAGEMENT PLANS TO THE MINIMUM COMPONENTS REQUIRED
- 17 BY THIS ACT AND THE TEMPLATE PROVIDED BY THE WATER ASSET MANAGEMENT
- 18 COUNCIL AND SHALL DETERMINE IF THE ASSET MANAGEMENT PLANS ARE IN
- 19 COMPLIANCE WITH THOSE STANDARDS. IF THE WATER ASSET MANAGEMENT
- 20 COUNCIL DETERMINES THAT AN ASSET MANAGEMENT PLAN DOES NOT MEET
- 21 ESTABLISHED STANDARDS, THE WATER ASSET MANAGEMENT COUNCIL SHALL
- 22 SEEK CONCURRENCE FROM THE DEPARTMENT. IF THE DEPARTMENT CONCURS,
- 23 THE WATER ASSET MANAGEMENT COUNCIL SHALL REQUIRE THAT THE ENTITY
- 24 SUBMITTING THE ASSET MANAGEMENT PLAN MEET ACCEPTABLE STANDARDS
- 25 WITHIN 6 MONTHS OF THE SUBMITTAL.
- 26 (D) A DRINKING WATER, WASTEWATER, OR STORMWATER AGENCY OR
- 27 ASSET OWNER THAT IS REQUIRED UNDER THIS PART TO HAVE AN APPROVED

- 1 ASSET MANAGEMENT PLAN MUST IMPLEMENT THE APPROVED ASSET MANAGEMENT
- 2 PLAN BY OCTOBER 1, 2024.
- 3 (2) A DRINKING WATER, WASTEWATER, OR STORMWATER AGENCY OR
- 4 ASSET OWNER MAY SEEK AND USE FEDERAL GRANTS OR LOANS TO ACHIEVE THE
- 5 GOALS AND MANAGE THE ASSET INVENTORY DESCRIBED IN ITS ASSET
- 6 MANAGEMENT PLAN.
- 7 SEC. 5005. THE WATER ASSET MANAGEMENT COUNCIL SHALL ANNUALLY
- 8 SUBMIT TO THE MICHIGAN INFRASTRUCTURE COUNCIL A REPORT ON ASSET
- 9 CONDITION AND INVESTMENT THAT INCLUDES A SUMMARY ANALYSIS OF THE
- 10 ASSET MANAGEMENT PLANS RECEIVED FROM DRINKING WATER, WASTEWATER,
- 11 AND STORMWATER ENTITIES. THE REPORT SHALL ALSO INCLUDE
- 12 RECOMMENDATIONS ON DRINKING WATER, WASTEWATER, AND STORMWATER
- 13 CONDITION GOALS AND ANALYSIS OF HOW THE UTILITIES ARE MEETING THOSE
- 14 GOALS. THE WATER INFRASTRUCTURE ASSET MANAGEMENT ANALYSES CONTAINED
- 15 IN THE REPORT SHALL BE CONSISTENT WITH THE MICHIGAN INFRASTRUCTURE
- 16 COUNCIL'S ASSET MANAGEMENT PROCESS AND SHALL BE REPORTED CONSISTENT
- 17 WITH CATEGORIES ESTABLISHED BY THE MICHIGAN INFRASTRUCTURE COUNCIL.
- 18 SEC. 5006. (1) STATE FUNDING MAY BE PROVIDED TO DRINKING
- 19 WATER, WASTEWATER, AND STORMWATER AGENCIES AND ASSET OWNERS TO
- 20 IMPLEMENT THIS PART AT A COST-SHARE DETERMINED BY THE WATER ASSET
- 21 MANAGEMENT COUNCIL. FUNDING NECESSARY FOR THE DEPARTMENT TO SUPPORT
- 22 THE ACTIVITIES DESCRIBED IN THIS SECTION SHALL BE PROVIDED BY AN
- 23 ANNUAL APPROPRIATION.
- 24 (2) EACH DRINKING WATER, WASTEWATER, AND STORMWATER AGENCY AND
- 25 ASSET OWNER SHALL ANNUALLY REPORT TO THE WATER ASSET MANAGEMENT
- 26 COUNCIL, CONSISTENT WITH CURRENT ACCOUNTING PROCEDURES, HOW ITS
- 27 CAPITAL IMPROVEMENT PLANS ARE MEETING ITS INVESTMENT GOALS, TO

- 1 ENSURE CONSISTENCY WITH ITS ASSET MANAGEMENT PLANS.
- 2 (3) THE DEPARTMENT AND EACH DRINKING WATER, WASTEWATER, AND
- 3 STORMWATER AGENCY AND ASSET OWNER SHALL KEEP ACCURATE AND UNIFORM
- 4 RECORDS ON ALL WORK PERFORMED AND FUNDS EXPENDED FOR THE PURPOSES
- 5 OF THIS SECTION, ACCORDING TO THE PROCEDURES DEVELOPED BY THE
- 6 MICHIGAN INFRASTRUCTURE COUNCIL.
- 7 (4) THE WATER ASSET MANAGEMENT COUNCIL SHALL ANNUALLY PREPARE
- 8 A REPORT ON THE ACTIVITIES CONDUCTED DURING THE PRECEDING YEAR AND
- 9 THE EXPENDITURE OF FUNDS RELATED TO THE PROCESSES AND ACTIVITIES
- 10 IDENTIFIED BY THE WATER ASSET MANAGEMENT COUNCIL. THE REPORT SHALL
- 11 ALSO INCLUDE AN OVERVIEW OF THE ACTIVITIES IDENTIFIED FOR THE
- 12 SUCCEEDING YEAR. THE WATER ASSET MANAGEMENT COUNCIL SHALL SUBMIT
- 13 THIS REPORT TO THE MICHIGAN INFRASTRUCTURE COUNCIL AND THE
- 14 LEGISLATURE BY MAY 2 OF EACH YEAR.
- 15 SEC. 5007. (1) THE WATER ASSET MANAGEMENT COUNCIL SHALL
- 16 IDENTIFY TRAINING NEEDS TO DEVELOP PROFICIENCY IN USING A MULTI-
- 17 ASSET MANAGEMENT SYSTEM FOR DRINKING WATER, WASTEWATER, AND
- 18 STORMWATER AGENCIES AND ASSET OWNERS, AND TRAINING TO IDENTIFY
- 19 ASSET SYSTEM CONDITIONS BASED ON A STATEWIDE ASSET CONDITION
- 20 MEASURE.
- 21 (2) THE WATER ASSET MANAGEMENT COUNCIL SHALL COORDINATE AND
- 22 COLLABORATE WITH THE TRANSPORTATION ASSET MANAGEMENT COUNCIL ON
- 23 PLANNING, REPORTING, AND TRAINING.
- 24 Enacting section 1. This amendatory act does not take effect
- 25 unless all of the following bills of the 99th Legislature are
- 26 enacted into law:
- 27 (a) House Bill No. 5335.

1 (b) House Bill No. 5408.