SUBSTITUTE FOR SENATE BILL NO. 113

A bill to amend 1979 PA 94, entitled "The state school aid act of 1979,"

by amending section 101 (MCL 388.1701), as amended by 2018 PA 586.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 101. (1) To be eligible to receive state aid under this

2 article, not later than the fifth Wednesday after the pupil

3 membership count day and not later than the fifth Wednesday after

4 the supplemental count day, each district superintendent shall

5 submit to the center and the intermediate superintendent, in the

6 form and manner prescribed by the center, the number of pupils

7 enrolled and in regular daily attendance in the district as of the

8 pupil membership count day and as of the supplemental count day, as

9 applicable, for the current school year. In addition, a district





maintaining school during the entire year, as provided under 1 section 1561 of the revised school code, MCL 380.1561, shall submit 2 to the center and the intermediate superintendent, in the form and 3 manner prescribed by the center, the number of pupils enrolled and 4 in regular daily attendance in the district for the current school 5 6 year pursuant to rules promulgated by the superintendent. Not later 7 than the sixth Wednesday after the pupil membership count day and 8 not later than the sixth Wednesday after the supplemental count 9 day, the district shall certify the data in a form and manner 10 prescribed by the center and file the certified data with the 11 intermediate superintendent. If a district fails to submit and certify the attendance data, as required under this subsection, the 12 center shall notify the department and state aid due to be 13 14 distributed under this article shall be withheld from the 15 defaulting district immediately, beginning with the next payment after the failure and continuing with each payment until the 16 district complies with this subsection. If a district does not 17 18 comply with this subsection by the end of the fiscal year, the 19 district forfeits the amount withheld. A person who willfully 20 falsifies a figure or statement in the certified and sworn copy of 21 enrollment shall be punished in the manner prescribed by section 161. 22 23 (2) To be eligible to receive state aid under this article, 24 not later than the twenty-fourth Wednesday after the pupil 25 membership count day and not later than the twenty-fourth Wednesday 26 after the supplemental count day, an intermediate district shall

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submit to the center, in a form and manner prescribed by the

center, the audited enrollment and attendance data for the pupils

of its constituent districts and of the intermediate district. If

- 1 an intermediate district fails to submit the audited data as
- 2 required under this subsection, state aid due to be distributed
- 3 under this article shall be withheld from the defaulting
- 4 intermediate district immediately, beginning with the next payment
- 5 after the failure and continuing with each payment until the
- 6 intermediate district complies with this subsection. If an
- 7 intermediate district does not comply with this subsection by the
- 8 end of the fiscal year, the intermediate district forfeits the
- 9 amount withheld.
- 10 (3) Except as otherwise provided in subsections (11) and (12),
- all of the following apply to the provision of pupil instruction:
- 12 (a) Except as otherwise provided in this section, each
- 13 district shall provide at least 1,098 hours and, beginning in 2010-
- 14 2011, the required minimum number of days of pupil instruction.
- 15 Beginning in 2014-2015, the required minimum number of days of
- 16 pupil instruction is 175. However, all of the following apply to
- 17 these requirements:
- 18 (i) If a collective bargaining agreement that provides a
- 19 complete school calendar was in effect for employees of a district
- 20 as of July 1, 2013, and if that school calendar is not in
- 21 compliance with this subsection, then this subsection does not
- 22 apply to that district until after the expiration of that
- 23 collective bargaining agreement. If a district entered into a
- 24 collective bargaining agreement on or after July 1, 2013 and if
- 25 that collective bargaining agreement did not provide for at least
- 26 175 days of pupil instruction beginning in 2014-2015, then the
- 27 department shall withhold from the district's total state school
- 28 aid an amount equal to 5% of the funding the district receives in
- 29 2014-2015 under sections 22a and 22b.

- 1 (ii) A district may apply for a waiver under subsection (9) 2 from the requirements of this subdivision.
- 3 (b) Beginning in 2016-2017, the required minimum number of 4 days of pupil instruction is 180. If a collective bargaining agreement that provides a complete school calendar was in effect 5 for employees of a district as of the effective date of the 6 7 amendatory act that added this subdivision, June 24, 2014, and if 8 that school calendar is not in compliance with this subdivision, 9 then this subdivision does not apply to that district until after 10 the expiration of that collective bargaining agreement. A district may apply for a waiver under subsection (9) from the requirements 11
 - (c) Except as otherwise provided in this article, a district failing to comply with the required minimum hours and days of pupil instruction under this subsection shall forfeit from its total state aid allocation an amount determined by applying a ratio of the number of hours or days the district was in noncompliance in relation to the required minimum number of hours and days under this subsection. Not later than August 1, the board of each district shall either certify to the department that the district was in full compliance with this section regarding the number of hours and days of pupil instruction in the previous school year, or report to the department, in a form and manner prescribed by the center, each instance of noncompliance. If the district did not provide at least the required minimum number of hours and days of pupil instruction under this subsection, the deduction of state aid shall be made in the following fiscal year from the first payment of state school aid. A district is not subject to forfeiture of funds under this subsection for a fiscal year in which a forfeiture

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of this subdivision.

- 1 was already imposed under subsection (6).
- 2 (d) Hours or days lost because of strikes or teachers'
 3 conferences shall not be counted as hours or days of pupil
 4 instruction.
- (e) If a collective bargaining agreement that provides a
 complete school calendar is in effect for employees of a district
 as of October 19, 2009, and if that school calendar is not in
 compliance with this subsection, then this subsection does not
 apply to that district until after the expiration of that
 collective bargaining agreement.
 - (f) Except as otherwise provided in subdivisions (g) and (h), a district not having at least 75% of the district's membership in attendance on any day of pupil instruction shall receive state aid in that proportion of 1/180 that the actual percent of attendance bears to the specified percentage.
 - (g) If a district adds 1 or more days of pupil instruction to the end of its instructional calendar for a school year to comply with subdivision (a) because the district otherwise would fail to provide the required minimum number of days of pupil instruction even after the operation of subsection (4) due to conditions not within the control of school authorities, then subdivision (f) does not apply for any day of pupil instruction that is added to the end of the instructional calendar. Instead, for any of those days, if the district does not have at least 60% of the district's membership in attendance on that day, the district shall receive state aid in that proportion of 1/180 that the actual percentage of attendance bears to the specified percentage. For any day of pupil instruction added to the instructional calendar as described in this subdivision, the district shall report to the department the

- percentage of the district's membership that is in attendance, in
 the form and manner prescribed by the department.
- 3 (h) At the request of a district that operates a department4 approved alternative education program and that does not provide
 5 instruction for pupils in all of grades K to 12, the superintendent
- $oldsymbol{6}$ shall grant a waiver from the requirements of subdivision (f). The
- 7 waiver shall indicate that an eligible district is subject to the
- 8 proration provisions of subdivision (f) only if the district does
- 9 not have at least 50% of the district's membership in attendance on
- 10 any day of pupil instruction. In order to be eligible for this
- 11 waiver, a district must maintain records to substantiate its
- 12 compliance with the following requirements:
- 13 (i) The district offers the minimum hours of pupil instruction 14 as required under this section.
- 15 (ii) For each enrolled pupil, the district uses appropriate academic assessments to develop an individual education plan that leads to a high school diploma.
- (iii) The district tests each pupil to determine academicprogress at regular intervals and records the results of thosetests in that pupil's individual education plan.
- 21 (i) All of the following apply to a waiver granted under
 22 subdivision (h):
- (i) If the waiver is for a blended model of delivery, a waiver
 that is granted for the 2011-2012 fiscal year or a subsequent
 fiscal year remains in effect unless it is revoked by the
 superintendent.
- (ii) If the waiver is for a 100% online model of delivery and
 the educational program for which the waiver is granted makes
 educational services available to pupils for a minimum of at least

- 1 1,098 hours during a school year and ensures that each pupil
- 2 participates in the educational program for at least 1,098 hours
- 3 during a school year, a waiver that is granted for the 2011-2012
- 4 fiscal year or a subsequent fiscal year remains in effect unless it
- 5 is revoked by the superintendent.
- 6 (iii) A waiver that is not a waiver described in subparagraph
- 7 (i) or (ii) is valid for 1 fiscal year and must be renewed annually
- 8 to remain in effect.
- 9 (j) The superintendent shall promulgate rules for the
- 10 implementation of this subsection.
- 11 (4) Except as otherwise provided in this subsection, the first
- 12 6 days or the equivalent number of hours for which pupil
- 13 instruction is not provided because of conditions not within the
- 14 control of school authorities, such as severe storms, fires,
- 15 epidemics, utility power unavailability, water or sewer failure, or
- 16 health conditions as defined by the city, county, or state health
- 17 authorities, shall be are counted as hours and days of pupil
- 18 instruction. For 2018-2019 only, in addition to these 6 days, if
- 19 pupil instruction is not provided on 1 or more days that are
- 20 included in a period for which the governor has issued an executive
- 21 order declaring a state of emergency across this state, those days
- 22 and the equivalent number of hours are considered to be days and
- 23 hours of pupil instruction and the department shall count them as
- 24 days and hours of pupil instruction for the purposes of this
- 25 section. For 2018-2019, the days included in the executive order
- 26 are January 29, 2019 to February 2, 2019. With the approval of the
- 27 superintendent of public instruction, the department shall count as
- 28 hours and days of pupil instruction for a fiscal year not more than
- 29 3 additional days or the equivalent number of additional hours for

- which pupil instruction is not provided in a district due to
 unusual and extenuating occurrences resulting from conditions not
 within the control of school authorities such as those conditions
 described in this subsection. Subsequent such hours or days shall
 not be counted as hours or days of pupil instruction.
- 6 (5) A district shall not forfeit part of its state aid
 7 appropriation because it adopts or has in existence an alternative
 8 scheduling program for pupils in kindergarten if the program
 9 provides at least the number of hours required under subsection (3)
 10 for a full-time equated membership for a pupil in kindergarten as
 11 provided under section 6(4).
 - (6) In addition to any other penalty or forfeiture under this section, if at any time the department determines that 1 or more of the following have occurred in a district, the district shall forfeit in the current fiscal year beginning in the next payment to be calculated by the department a proportion of the funds due to the district under this article that is equal to the proportion below the required minimum number of hours and days of pupil instruction under subsection (3), as specified in the following:
 - (a) The district fails to operate its schools for at least the required minimum number of hours and days of pupil instruction under subsection (3) in a school year, including hours and days counted under subsection (4).
 - (b) The board of the district takes formal action not to operate its schools for at least the required minimum number of hours and days of pupil instruction under subsection (3) in a school year, including hours and days counted under subsection (4).
 - (7) In providing the minimum number of hours and days of pupil instruction required under subsection (3), a district shall use the

- following guidelines, and a district shall maintain records to
 substantiate its compliance with the following guidelines:
- (a) Except as otherwise provided in this subsection, a pupil
 must be scheduled for at least the required minimum number of hours
 of instruction, excluding study halls, or at least the sum of 90
 hours plus the required minimum number of hours of instruction,
 including up to 2 study halls.
 - (b) The time a pupil is assigned to any tutorial activity in a block schedule may be considered instructional time, unless that time is determined in an audit to be a study hall period.
 - (c) Except as otherwise provided in this subdivision, a pupil in grades 9 to 12 for whom a reduced schedule is determined to be in the individual pupil's best educational interest must be scheduled for a number of hours equal to at least 80% of the required minimum number of hours of pupil instruction to be considered a full-time equivalent pupil. A pupil in grades 9 to 12 who is scheduled in a 4-block schedule may receive a reduced schedule under this subsection if the pupil is scheduled for a number of hours equal to at least 75% of the required minimum number of hours of pupil instruction to be considered a full-time equivalent pupil.
 - (d) If a pupil in grades 9 to 12 who is enrolled in a cooperative education program or a special education pupil cannot receive the required minimum number of hours of pupil instruction solely because of travel time between instructional sites during the school day, that travel time, up to a maximum of 3 hours per school week, shall be considered to be pupil instruction time for the purpose of determining whether the pupil is receiving the required minimum number of hours of pupil instruction. However, if

- 1 a district demonstrates to the satisfaction of the department that
- 2 the travel time limitation under this subdivision would create
- 3 undue costs or hardship to the district, the department may
- 4 consider more travel time to be pupil instruction time for this
- 5 purpose.
- 6 (e) In grades 7 through 12, instructional time that is part of
- 7 a junior reserve officer training corps **Junior Reserve Officer**
- 8 Training Corps (JROTC) program shall be considered to be pupil
- 9 instruction time regardless of whether the instructor is a
- 10 certificated teacher if all of the following are met:
- 11 (i) The instructor has met all of the requirements established
- 12 by the United States Department of Defense and the applicable
- 13 branch of the armed services for serving as an instructor in the
- 14 junior reserve officer training corps Junior Reserve Officer
- 15 Training Corps program.
- 16 (ii) The board of the district or intermediate district
- 17 employing or assigning the instructor complies with the
- 18 requirements of sections 1230 and 1230a of the revised school code,
- 19 MCL 380.1230 and 380.1230a, with respect to the instructor to the
- 20 same extent as if employing the instructor as a regular classroom
- 21 teacher.
- 22 (8) Except as otherwise provided in subsections (11) and (12),
- 23 the department shall apply the guidelines under subsection (7) in
- 24 calculating the full-time equivalency of pupils.
- 25 (9) Upon application by the district for a particular fiscal
- 26 year, the superintendent shall waive for a district the minimum
- 27 number of hours and days of pupil instruction requirement of
- 28 subsection (3) for a department-approved alternative education
- 29 program or another innovative program approved by the department,

- 1 including a 4-day school week. If a district applies for and
- 2 receives a waiver under this subsection and complies with the terms
- 3 of the waiver, the district is not subject to forfeiture under this
- 4 section for the specific program covered by the waiver. If the
- 5 district does not comply with the terms of the waiver, the amount
- 6 of the forfeiture shall be calculated based upon a comparison of
- 7 the number of hours and days of pupil instruction actually provided
- 8 to the minimum number of hours and days of pupil instruction
- 9 required under subsection (3). Pupils enrolled in a department-
- 10 approved alternative education program under this subsection shall
- 11 be reported to the center in a form and manner determined by the
- 12 center. All of the following apply to a waiver granted under this
- 13 subsection:
- 14 (a) If the waiver is for a blended model of delivery, a waiver
- 15 that is granted for the 2011-2012 fiscal year or a subsequent
- 16 fiscal year remains in effect unless it is revoked by the
- 17 superintendent.
- 18 (b) If the waiver is for a 100% online model of delivery and
- 19 the educational program for which the waiver is granted makes
- 20 educational services available to pupils for a minimum of at least
- 21 1,098 hours during a school year and ensures that each pupil is on
- 22 track for course completion at proficiency level, a waiver that is
- 23 granted for the 2011-2012 fiscal year or a subsequent fiscal year
- 24 remains in effect unless it is revoked by the superintendent.
- 25 (c) A waiver that is not a waiver described in subdivision (a)
- 26 or (b) is valid for 1 fiscal year and must be renewed annually to
- 27 remain in effect.
- 28 (d) For 2018-2019 only, the department shall grant a waiver to
- 29 a district that applies for a waiver for a blended model of

- 1 delivery after the department's application deadline if the
- 2 district meets the other requirements for a waiver under this
- 3 subsection.
- 4 (10) Until 2014-2015, a district may count up to 38 hours of
- 5 qualifying professional development for teachers as hours of pupil
- 6 instruction. However, if a collective bargaining agreement that
- 7 provides for the counting of up to 38 hours of qualifying
- 8 professional development for teachers as pupil instruction is in
- 9 effect for employees of a district as of July 1, 2013, then until
- 10 the school year that begins after the expiration of that collective
- 11 bargaining agreement a district may count up to the contractually
- 12 specified number of hours of qualifying professional development
- 13 for teachers as hours of pupil instruction. Professional
- 14 development provided online is allowable and encouraged, as long as
- 15 the instruction has been approved by the district. The department
- 16 shall issue a list of approved online professional development
- 17 providers, which shall include the Michigan Virtual School. As used
- 18 in this subsection, "qualifying professional development" means
- 19 professional development that is focused on 1 or more of the
- 20 following:
- 21 (a) Achieving or improving adequate yearly progress as defined
- 22 under the no child left behind act of 2001, Public Law 107-110.
- 23 (b) Achieving accreditation or improving a school's
- 24 accreditation status under section 1280 of the revised school code,
- **25** MCL 380.1280.
- 26 (c) Achieving highly qualified teacher status as defined under
- 27 the no child left behind act of 2001, Public Law 107-110.
- 28 (d) Integrating technology into classroom instruction.
- 29 (e) Maintaining teacher certification.

- (11) Subsections (3) and (8) do not apply to a school of
 excellence that is a cyber school, as defined in section 551 of the
 revised school code, MCL 380.551, and is in compliance with section
 553a of the revised school code, MCL 380.553a.
- 5 (12) Subsections (3) and (8) do not apply to eligible pupils 6 enrolled in a dropout recovery program that meets the requirements 7 of section 23a. As used in this subsection, "eligible pupil" means 8 that term as defined in section 23a.
- 9 (13) Beginning in 2013, at least every 2 years the
 10 superintendent shall review the waiver standards set forth in the
 11 pupil accounting and auditing manuals to ensure that the waiver
 12 standards and waiver process continue to be appropriate and
 13 responsive to changing trends in online learning. The
 14 superintendent shall solicit and consider input from stakeholders
 15 as part of this review.

