SENATE SUBSTITUTE FOR HOUSE BILL NO. 5770

A bill to amend 1976 PA 331, entitled "Michigan consumer protection act,"

by amending sections 3, 5, and 11 (MCL 445.903, 445.905, and 445.911), section 3 as amended by 2018 PA 211 and section 5 as amended by 2006 PA 508, and by adding section 3l.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 3. (1) Unfair, unconscionable, or deceptive methods,
 acts, or practices in the conduct of trade or commerce are unlawful
 and are defined as follows:
- 4 (a) Causing a probability of confusion or misunderstanding as
 5 to the source, sponsorship, approval, or certification of goods or
 6 services.
- 7 (b) Using deceptive representations or deceptive designations



- 1 of geographic origin in connection with goods or services.
- 2 (c) Representing that goods or services have sponsorship,
- 3 approval, characteristics, ingredients, uses, benefits, or
- 4 quantities that they do not have or that a person has sponsorship,
- 5 approval, status, affiliation, or connection that he or she does
- 6 not have.
- 7 (d) Representing that goods are new if they are deteriorated,
- 8 altered, reconditioned, used, or secondhand.
- **9** (e) Representing that goods or services are of a particular
- 10 standard, quality, or grade, or that goods are of a particular
- 11 style or model, if they are of another.
- 12 (f) Disparaging the goods, services, business, or reputation
- 13 of another by false or misleading representation of fact.
- 14 (g) Advertising or representing goods or services with intent
- 15 not to dispose of those goods or services as advertised or
- 16 represented.
- 17 (h) Advertising goods or services with intent not to supply
- 18 reasonably expectable public demand, unless the advertisement
- 19 discloses a limitation of quantity in immediate conjunction with
- 20 the advertised goods or services.
- 21 (i) Making false or misleading statements of fact concerning
- 22 the reasons for, existence of, or amounts of price reductions.
- 23 (j) Representing that a part, replacement, or repair service
- 24 is needed when it is not.
- 25 (k) Representing to a party to whom goods or services are
- 26 supplied that the goods or services are being supplied in response
- 27 to a request made by or on behalf of the party, when they are not.
- 28 (l) Misrepresenting that because of some defect in a consumer's
- 29 home the health, safety, or lives of the consumer or his or her



- 1 family are in danger if the product or services are not purchased,
- 2 when in fact the defect does not exist or the product or services
- 3 would not remove the danger.
- 4 (m) Causing a probability of confusion or of misunderstanding
- 5 with respect to the authority of a salesperson, representative, or
- 6 agent to negotiate the final terms of a transaction.
- 7 (n) Causing a probability of confusion or of misunderstanding
- 8 as to the legal rights, obligations, or remedies of a party to a
- 9 transaction.
- 10 (o) Causing a probability of confusion or of misunderstanding
- 11 as to the terms or conditions of credit if credit is extended in a
- 12 transaction.
- 13 (p) Disclaiming or limiting the implied warranty of
- 14 merchantability and fitness for use, unless a disclaimer is clearly
- 15 and conspicuously disclosed.
- 16 (g) Representing or implying that the subject of a consumer
- 17 transaction will be provided promptly, or at a specified time, or
- 18 within a reasonable time, if the merchant knows or has reason to
- 19 know it will not be so provided.
- 20 (r) Representing that a consumer will receive goods or
- 21 services "free" or "without charge", or using words of similar
- 22 import in the representation, without clearly and conspicuously
- 23 disclosing with equal prominence in immediate conjunction with the
- 24 use of those words the conditions, terms, or prerequisites to the
- 25 use or retention of the goods or services advertised.
- 26 (s) Failing to reveal a material fact, the omission of which
- 27 tends to mislead or deceive the consumer, and which fact could not
- 28 reasonably be known by the consumer.
- 29 (t) Entering into a consumer transaction in which the consumer

- waives or purports to waive a right, benefit, or immunity provided
 by law, unless the waiver is clearly stated and the consumer has
 specifically consented to it.
- 4 (u) Failing, in a consumer transaction that is rescinded, 5 canceled, or otherwise terminated in accordance with the terms of 6 an agreement, advertisement, representation, or provision of law, 7 to promptly restore to the person or persons entitled to it a 8 deposit, down payment, or other payment, or in the case of property 9 traded in but not available, the greater of the agreed value or the 10 fair market value of the property, or to cancel within a specified 11 time or an otherwise reasonable time an acquired security interest.
- (v) Taking or arranging for the consumer to sign an acknowledgment, certificate, or other writing affirming acceptance, delivery, compliance with a requirement of law, or other performance, if the merchant knows or has reason to know that the statement is not true.
- (w) Representing that a consumer will receive a rebate,
 discount, or other benefit as an inducement for entering into a
 transaction, if the benefit is contingent on an event to occur
 subsequent to the consummation of the transaction.
- 21 (x) Taking advantage of the consumer's inability reasonably to
 22 protect his or her interests by reason of disability, illiteracy,
 23 or inability to understand the language of an agreement presented
 24 by the other party to the transaction who knows or reasonably
 25 should know of the consumer's inability.
- (y) Gross discrepancies between the oral representations of the seller and the written agreement covering the same transaction or failure of the other party to the transaction to provide the promised benefits.

- 1 (z) Charging the consumer a price that is grossly in excess of2 the price at which similar property or services are sold.
- 3 (aa) Causing coercion and duress as the result of the time and4 nature of a sales presentation.
- (bb) Making a representation of fact or statement of fact
 material to the transaction such that a person reasonably believes
 the represented or suggested state of affairs to be other than it
 actually is.
- 9 (cc) Failing to reveal facts that are material to the 10 transaction in light of representations of fact made in a positive 11 manner.
- 12 (dd) Subject to subdivision (ee), representations by the
 13 manufacturer of a product or package that the product or package is
 14 1 or more of the following:
- (i) Except as provided in subparagraph (ii), recycled,
 recyclable, degradable, or is of a certain recycled content, in
 violation of guides for the use of environmental marketing claims,
 16 CFR part 260.
- (ii) For container holding devices regulated under part 163 of the natural resources and environmental protection act, 1994 PA 451, MCL 324.16301 to 324.16303, representations by a manufacturer that the container holding device is degradable contrary to the definition provided in that act.
 - (ee) Representing that a product or package is degradable, biodegradable, or photodegradable unless it can be substantiated by evidence that the product or package will completely decompose into elements found in nature within a reasonably short period of time after consumers use the product and dispose of the product or the package in a landfill or composting facility, as appropriate.

25

26

2728

- 1 (ff) Offering a consumer a prize if in order to claim the
 2 prize the consumer is required to submit to a sales presentation,
 3 unless a written disclosure is given to the consumer at the time
 4 the consumer is notified of the prize and the written disclosure
 5 meets all of the following requirements:
- 6 (i) Is written or printed in a bold type that is not smaller7 than 10-point.
- $oldsymbol{8}$ (ii) Fully describes the prize, including its cash value, won $oldsymbol{9}$ by the consumer.
- 10 (iii) Contains all the terms and conditions for claiming the 11 prize, including a statement that the consumer is required to 12 submit to a sales presentation.
- (iv) Fully describes the product, real estate, investment,
 service, membership, or other item that is or will be offered for
 sale, including the price of the least expensive item and the most
 expensive item.
- 17 (gg) Violating 1971 PA 227, MCL 445.111 to 445.117, in
 18 connection with a home solicitation sale or telephone solicitation,
 19 including, but not limited to, having an independent courier
 20 service or other third party pick up a consumer's payment on a home
 21 solicitation sale during the period the consumer is entitled to
 22 cancel the sale.
- (hh) Except as provided in subsection (3), requiring a consumer to disclose his or her Social Security number as a condition to selling or leasing goods or providing a service to the consumer, unless any of the following apply:
- (i) The selling, leasing, providing, terms of payment, or
 transaction includes an application for or an extension of credit
 to the consumer.

- (ii) The disclosure is required or authorized by applicable state or federal statute, rule, or regulation.
- 3 (iii) The disclosure is requested by a person to obtain a
 4 consumer report for a permissible purpose described in section 604
 5 of the fair credit reporting act, 15 USC 1681b.
 - (iv) The disclosure is requested by a landlord, lessor, or property manager to obtain a background check of the individual in conjunction with the rent or leasing of real property.
 - (v) The disclosure is requested from an individual to effect, administer or enforce a specific telephonic or other electronic consumer transaction that is not made in person but is requested or authorized by the individual if it is to be used solely to confirm the identity of the individual through a fraud prevention service database. The consumer good or service shall must still be provided to the consumer upon on verification of his or her identity if he or she refuses to provide his or her Social Security number but provides other information or documentation that can be used by the person to verify his or her identity. The person may inform the consumer that verification through other means than use of the Social Security number may cause a delay in providing the service or good to the consumer.
 - (ii) If a credit card or debit card is used for payment in a consumer transaction, issuing or delivering a receipt to the consumer that displays any part of the expiration date of the card or more than the last 4 digits of the consumer's account number. This subdivision does not apply if the only receipt issued in a consumer transaction is a credit card or debit card receipt on which the account number or expiration date is handwritten, mechanically imprinted, or photocopied. This subdivision applies to

- 1 any consumer transaction that occurs on or after March 1, 2005,
- 2 except that if a credit or debit card receipt is printed in a
- 3 consumer transaction by an electronic device, this subdivision
- 4 applies to any consumer transaction that occurs using that device
- 5 only after 1 of the following dates, as applicable:
- 6 (i) If the electronic device is placed in service after March
- 7 1, 2005, July 1, 2005 or the date the device is placed in service,
- 8 whichever is later.
- 9 (ii) If the electronic device is in service on or before March
- 10 1, 2005, July 1, 2006.
- 11 (jj) Violating section 11 of the identity theft protection
- 12 act, 2004 PA 452, MCL 445.71.
- 13 (kk) Advertising or conducting a live musical performance or
- 14 production in this state through the use of a false, deceptive, or
- 15 misleading affiliation, connection, or association between a
- 16 performing group and a recording group. This subdivision does not
- 17 apply if any of the following are met:
- 18 (i) The performing group is the authorized registrant and owner
- 19 of a federal service mark for that group registered in the United
- 20 States Patent and Trademark Office.
- 21 (ii) At least 1 member of the performing group was a member of
- 22 the recording group and has a legal right to use the recording
- 23 group's name, by virtue of use or operation under the recording
- 24 group's name without having abandoned the name or affiliation with
- 25 the recording group.
- 26 (iii) The live musical performance or production is identified
- 27 in all advertising and promotion as a salute or tribute and the
- 28 name of the vocal or instrumental group performing is not so
- 29 closely related or similar to that used by the recording group that

- 1 it would tend to confuse or mislead the public.
- 2 (iv) The advertising does not relate to a live musical3 performance or production taking place in this state.
- 4 (ν) The performance or production is expressly authorized by 5 the recording group.
- 6 (ll) Violating section 3e, 3f, 3g, 3h, 3i, $\frac{1}{2}$ or 3l.
- 7 (2) The attorney general may promulgate rules to implement 8 this act under the administrative procedures act of 1969, 1969 PA 9 306, MCL 24.201 to 24.328. The rules shall must not create an 10 additional unfair trade practice not already enumerated by this 11 section. However, to assure national uniformity, rules shall must 12 not be promulgated to implement subsection (1) (dd) or (ee).
 - (3) Subsection (1) (hh) does not apply to either of the following:
- 15 (a) Providing a service related to the administration of
 16 health-related or dental-related benefits or services to patients,
 17 including provider contracting or credentialing. This subdivision
 18 is intended to limit the application of subsection (1) (hh) and is
 19 not intended to imply that this act would otherwise apply to
 20 health-related or dental-related benefits.
- 21 (b) An employer providing benefits or services to an employee.
- Sec. 3l. (1) A third-party delivery service shall not use a likeness, trademark, or other intellectual property belonging to a restaurant without obtaining written consent from the restaurant to use the likeness, trademark, or other intellectual property.
- Written consent under this subsection must be reflected in a valid agreement.
- 28 (2) To enter into a valid agreement under this section, the 29 third-party delivery service must be registered to do business in

- 1 this state.
- 2 (3) An agreement under this section must not require the
- 3 restaurant to indemnify the third-party delivery service, an
- 4 independent contractor acting on behalf of the third-party delivery
- 5 service, or a registered agent of the third-party delivery service
- 6 for damages or harm that may occur after a product leaves the
- 7 restaurant's place of business. A provision of an agreement that is
- 8 contrary to this section is void and unenforceable. This subsection
- 9 applies only to an agreement that takes effect or is extended,
- 10 renewed, or modified after the effective date of the amendatory act
- 11 that added this section.
- 12 (4) As used in this section:
- 13 (a) "Agreement" means a written contractual agreement between
- 14 a restaurant and a third-party delivery service.
- 15 (b) "Business entity" means a corporation, association,
- 16 partnership, limited liability company, limited liability
- 17 partnership, or other legal entity.
- 18 (c) "Customer" means a person that places an order for a
- 19 restaurant's product through a marketplace.
- 20 (d) "Likeness" means an identifiable symbol attributed and
- 21 easily identified as belonging to a specific restaurant.
- 22 (e) "Marketplace" means a third-party delivery service's
- 23 proprietary online communication platform where customers can view
- 24 and search the menus of restaurants or place an order for
- 25 restaurants' products, or both, via the third-party delivery
- 26 service's website or mobile application for delivery by the third-
- 27 party delivery service to the customer.
- 28 (f) "Restaurant" means a food service establishment defined
- 29 and licensed under the food law, 2000 PA 92, MCL 289.1101 to

1 289.8111.

2

4

5

6

7

8

9

10

11

12

13 14

15

16

1718

19

2021

22

23

24

25

26

27

28

29

(g) "Third-party delivery service" means a business entity, other than a restaurant, that provides limited delivery services to customers.

Sec. 5. (1) If the attorney general has probable cause to believe that a person has engaged, is engaging, or is about to engage in a method, act, or practice that is unlawful pursuant to under section 3, and gives notice in accordance with pursuant to this section, the attorney general may bring an action in accordance with principles of equity to restrain the defendant by temporary or permanent injunction from engaging in the method, act, or practice. The action may be brought in the circuit court of the county where the defendant is established or conducts business or, if the defendant is not established in this state, in the circuit court of Ingham county. County. The court may award costs to the prevailing party. For Except as otherwise provided in this section, for persistent and knowing violation of section 3 the court may assess the defendant a civil fine of not more than \$25,000.00. For a violation of section 3(1)(kk), each performance or production is a separate violation. For a violation of section 3l, the court may assess the defendant a civil fine of not more than \$1,000.00 per violation. Each day a violation of section 3l occurs counts as a separate violation.

(2) Unless waived by the court on good cause shown not less than 10 days before the commencement of an action under this section, the attorney general shall notify the person of his or her intended action and give the person an opportunity to cease and desist from the alleged unlawful method, act, or practice or to confer with the attorney general in person, by counsel, or by other

- 1 representative as to the proposed action before the proposed filing
- 2 date. The notice may be given to the person by mail, postage
- 3 prepaid, to his or her usual place of business or, if the person
- 4 does not have a usual place of business, to his or her last known
- 5 address, or, if the person is a corporation, only to a resident
- 6 agent who is designated to receive service of process or to an
- 7 officer of the corporation.
- 8 (3) A prosecuting attorney or law enforcement officer
- 9 receiving notice of an alleged violation of this act, or of a
- 10 violation of an injunction, order, decree, or judgment issued in an
- 11 action brought pursuant to this section, or of an assurance under
- 12 this act, shall immediately forward written notice of the violation
- 13 together with any information he or she may have to the office of
- 14 the attorney general.
- 15 (4) A person who knowingly violates the terms of an
- 16 injunction, order, decree, or judgment issued pursuant to under
- 17 this section shall forfeit and pay to the state a civil fine of not
- 18 more than \$5,000.00 for each violation. For the purposes of this
- 19 section, the court issuing an injunction, order, decree, or
- 20 judgment shall retain jurisdiction, the cause shall be continued,
- 21 and the attorney general may petition for recovery of a civil fine
- 22 as provided by this section.
- 23 Sec. 11. (1) Whether or not he a person seeks damages or has
- 24 an adequate remedy at law, a person may bring an action to do
- 25 either or both of the following:
- 26 (a) Obtain a declaratory judgment that a method, act, or
- 27 practice is unlawful under section 3.
- 28 (b) Enjoin in accordance with the principles of equity a
- 29 person who is engaging or is about to engage in a method, act, or

- 1 practice which that is unlawful under section 3.
- 2 (2) Except in a class action or as otherwise provided in
- 3 subsection (3), a person who suffers loss as a result of a
- 4 violation of this act may bring an action to recover actual damages
- 5 or \$250.00, whichever is greater, together with reasonable
- 6 attorneys' attorney fees.
- 7 (3) Except in a class action, a person who suffers a loss as a
- 8 result of a violation of section 3l may bring an action to recover
- 9 actual damages or \$5,000.00, whichever is greater, together with
- 10 reasonable attorney fees. In an action brought under this
- 11 subsection, the court may, in its discretion, award punitive
- 12 damages.
- (4) (3)—A person who suffers loss as a result of a violation
- 14 of this act may bring a class action on behalf of persons residing
- 15 or injured in this state for the actual damages caused by any of
- 16 the following:
- 17 (a) A method, act, or practice in trade or commerce defined as
- 18 unlawful under section 3.
- 19 (b) A method, act, or practice in trade or commerce declared
- 20 to be unlawful under section 3(1) by a final judgment of the
- 21 circuit court or an appellate court of this state which that is
- 22 either reported officially or made available for public
- 23 dissemination pursuant to section 9 by the attorney general not
- 24 less than 30 days before the method, act, or practice on which the
- 25 action is based occurs.
- 26 (c) A method, act, or practice in trade or commerce declared
- 27 by a circuit court of appeals or the supreme court of the United
- 28 States Supreme Court to be an unfair or deceptive act or practice
- 29 within the meaning of section 5(a)(1) of the federal trade

- 1 commission act, 15 U.S.C. USC 45(a)(1), in a decision which that
- 2 affirms or directs the affirmance of a cease and desist order
- 3 issued by the federal trade commission Federal Trade Commission if
- 4 the order is final within the meaning of section 5(g) of the
- 5 federal trade commission act, 15 U.S.C. USC 45(g), and which that
- 6 is officially reported not less than 30 days before the method,
- 7 act, or practice on which the action is based occurs. For purposes
- 8 of this subdivision, a method, act, or practice shall not be deemed
- 9 to be is not unfair or deceptive within the meaning of section
- 10 5(a)(1) of the federal trade commission act, 15 USC 45(a)(1),
- 11 solely because the method, act, or practice is made unlawful by
- 12 another federal statute that refers to or incorporates section
- 13 5(a)(1) of the federal trade commission act, 15 USC 45(a)(1).
- 14 (5) (4)—On motion of a person and without bond in an action
 15 brought under subsection (3)—(4), the court may make an appropriate
- 16 order \div to reimburse do 1 or more of the following:
- 17 (a) Reimburse persons who have suffered damages. ; to carry
- (c) Strike or limit the application of unconscionable clauses
 of contracts to avoid an unconscionable result. ; or to grant
 - (d) Grant other appropriate relief. The
- 23 (6) In an action brought under subsection (4), the court after
 24 a hearing may appoint a receiver or order sequestration of the
 25 defendant's assets if it appears to the satisfaction of the court
- ${f 26}$ that the defendant threatens or is about to remove, conceal, or
- 27 dispose of $\frac{\text{his}}{\text{the defendant's}}$ assets to the detriment of members
- 28 of the class.

29 (7) (5)—If at any stage of proceedings brought under

- subsection (3)—(4) the court requires that notice be sent to the 1 class, a person may petition the court to require the defendant to 2 bear the cost of notice. In determining whether to impose the cost 3 on the defendant or the plaintiff, the court shall consider the 4 probability that the person will succeed on the merits of his the 5 person's action. 6
 - (8) (6)—If the defendant shows by a preponderance of the evidence that a violation of this act resulted from a bona fide error notwithstanding the maintenance of procedures reasonably adapted to avoid the error, the amount of recovery shall be is limited to actual damages.
- (9) (7) An action under this section shall must not be brought 12 13 more than 6 years after the occurrence of the method, act, or practice which that is the subject of the action nor or more than 1 15 year after the last payment in a transaction involving the method, act, or practice which that is the subject of the action, whichever 16 period of time ends at a later date. However, when if a person 17 18 commences an action against another person, the defendant may assert, as a defense or counterclaim, any claim under this act 19 20 arising out of the transaction on which the action is brought. 21 Enacting section 1. This amendatory act takes effect April 1, 22 2021.



8

9

10

11