SENATE SUBSTITUTE FOR HOUSE BILL NO. 5041

A bill to amend 1973 PA 116, entitled

"An act to provide for the protection of children through the licensing and regulation of child care organizations; to provide for the establishment of standards of care for child care organizations; to prescribe powers and duties of certain departments of this state and adoption facilitators; to provide penalties; and to repeal acts and parts of acts,"

by amending sections 1, 3h, and 11 (MCL 722.111, 722.113h, and 722.121), section 1 as amended by 2022 PA 70, section 3h as added by 2017 PA 257, and section 11 as amended by 2017 PA 257.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. (1) As used in this act:
- 2 (a) "Child care staff member" means an individual who is 18-16
- 3 years of age or older to whom 1 or more of the following





applies:apply:

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- 2 (i) The individual is employed by a child care center, group
 3 child care home, or family child care home for compensation,
 4 including a contract employee or a self-employed individual.
- 5 (ii) An individual whose activities involve the unsupervised
 6 care or supervision of children for a child care center, group
 7 child care home, or family child care home.
- 8 (iii) An individual who has unsupervised access to children who
 9 are cared for or supervised by a child care center, group child
 10 care home, or family child care home.
 - (iv) An individual who acts in the role of a licensee designee or program director.
 - (b) "Child care organization" means a governmental or nongovernmental organization having as its principal function receiving minor children for care, maintenance, training, and supervision, notwithstanding that educational instruction may be given. Child care organization includes organizations commonly described as child caring institutions, child placing agencies, children's camps, children's campsites, children's therapeutic group homes, child care centers, day care centers, nursery schools, parent cooperative preschools, foster homes, group homes, or child care homes. Child care organization does not include a governmental or nongovernmental organization that does either of the following:
 - (i) Provides care exclusively to minors who have been emancipated by court order under section 4(3) of 1968 PA 293, MCL 722.4.
- 27 (ii) Provides care exclusively to persons who are 18 years of 28 age or older and to minors who have been emancipated by court order 29 under section 4(3) of 1968 PA 293, MCL 722.4, at the same location.

- (c) "Child caring institution" means a child care facility 1 2 that is organized for the purpose of receiving minor children for care, maintenance, and supervision, usually on a 24-hour basis, in 3 buildings maintained by the child caring institution for that 4 5 purpose, and operates throughout the year. An educational program 6 may be provided, but the educational program shall not be the 7 primary purpose of the facility. Child caring institution includes 8 a maternity home for the care of unmarried mothers who are minors 9 and an agency group home, that is described as a small child caring 10 institution, owned, leased, or rented by a licensed agency 11 providing care for more than 4 but less than 13 minor children. 12 Child caring institution also includes an institution for developmentally disabled or emotionally disturbed minor children. 13 14 Child caring institution does not include a hospital, nursing home, 15 or home for the aged licensed under article 17 of the public health 16 code, 1978 PA 368, MCL 333.20101 to 333.22260, a boarding school 17 licensed under section 1335 of the revised school code, 1976 PA 451, MCL 380.1335, a hospital or facility operated by the state or 18 19 licensed under the mental health code, 1974 PA 258, MCL 330.1001 to 20 330.2106, or an adult foster care family home or an adult foster care small group home licensed under the adult foster care facility 21 licensing act, 1979 PA 218, MCL 400.701 to 400.737, in which a 22 23 child has been placed under section 5(6).
- 24 (d) "Child caring institution staff member" means an
 25 individual who is 18 years of age or older to whom 1 or more of the
 26 following applies:apply:
- (i) The individual is employed by a child caring institution
 for compensation, including an adult who does not work directly
 with children.

- (ii) The individual is a contract employee or self-employed
 individual with a child caring institution.
- 3 (iii) The individual is an intern or other individual who provides specific services under the rules promulgated under this act.
- (e) "Child placing agency" means a governmental organization 6 7 or an agency organized under the nonprofit corporation act, 1982 PA 8 162, MCL 450.2101 to 450.3192, for the purpose of receiving 9 children for placement in private family homes for foster care or 10 for adoption. The function of a child placing agency may include 11 investigating applicants for adoption and investigating and 12 certifying foster family homes and foster family group homes as 13 provided in this act. The function of a child placing agency may 14 also include supervising children who are at least 16 but less than 15 21 years of age and who are living in unlicensed residences as 16 provided in section 5(4).
- 17 (f) "Children's camp" means a residential, day, troop, or
 18 travel camp that provides care and supervision and is conducted in
 19 a natural environment for more than 4 children, apart from the
 20 children's parents, relatives, or legal guardians, for 5 or more
 21 days in a 14-day period.
 - (g) "Children's campsite" means the outdoor setting where a children's residential or day camp is located.
 - (h) "Children's therapeutic group home" means a child caring institution receiving not more than 6 minor children who are diagnosed with a developmental disability as defined in section 100a of the mental health code, 1974 PA 258, MCL 330.1100a, or a serious emotional disturbance as defined in section 100d of the mental health code, 1974 PA 258, MCL 330.1100d, and that meets all

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- 1 of the following requirements:
- 2 (i) Provides care, maintenance, and supervision, usually on a 24-hour basis.
- 4 (ii) Complies with the rules for child caring institutions,
 5 except that behavior management rooms, personal restraint,
 6 mechanical restraint, or seclusion, which is allowed in certain
 7 circumstances under licensing rules, are prohibited in a children's
 8 therapeutic group home.
- 9 (iii) Is not a private home.
- 10 (iv) Is not located on a campus with other licensed facilities.
- (i) "Child care center" means a facility, other than a private 11 residence, receiving 1 or more children under 13 years of age for 12 care for periods of less than 24 hours a day, where the parents or 13 14 quardians are not immediately available to the child. Child care center includes a facility that provides care for not less than 2 15 16 consecutive weeks, regardless of the number of hours of care per 17 day. The facility is generally described as a child care center, day care center, day nursery, nursery school, parent cooperative 18 preschool, play group, before- or after-school program, or drop-in 19 20 center. Child care center does not include any of the following:
 - (i) A Sunday school, a vacation bible school, or a religious instructional class that is conducted by a religious organization where children are attending for not more than 3 hours per day for an indefinite period or for not more than 8 hours per day for a period not to exceed 4 weeks during a 12-month period.
- (ii) A facility operated by a religious organization where
 children are in the religious organization's care for not more than
 3 hours while persons responsible for the children are attending
 religious services.

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- 6 (iv) A program that is primarily an incident of group athletic 7 or social activities for school-age children sponsored by or under 8 the supervision of an organized club or hobby group, including, but 9 not limited to, youth clubs, scouting, and school-age recreational 10 or supplementary education programs. This exclusion applies only to 11 the time the school-age child is engaged in the group athletic or 12 social activities and if the school-age child can come and go at 13 will.
- 14 (v) A program that primarily provides therapeutic services to a child.
 - (j) "Conviction" means a final conviction, the payment of a fine, a plea of guilty or nolo contendere if accepted by the court, a finding of guilt for a criminal law violation or a juvenile adjudication or disposition by the juvenile division of probate court or family division of circuit court for a violation that if committed by an adult would be a crime, or a conviction in a tribal court or a military court.
 - (k) "Criminal history check" means a fingerprint-based criminal history record information background check through the department of state police and the Federal Bureau of Investigation.
- 26 (l) "Criminal history record information" means that term as defined in section 1a of 1925 PA 289, MCL 28.241a.
- (m) "Department" means the department of health and humanservices and the department of licensing and regulatory affairs or

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- 1 a successor agency or department responsible for licensure under
- 2 this act. The department of licensing and regulatory affairs is
- 3 responsible for licensing and regulatory matters for child care
- 4 centers, group child care homes, family child care homes,
- 5 children's camps, and children's campsites. The department of
- 6 health and human services is responsible for licensing and
- 7 regulatory matters for child caring institutions, child placing
- 8 agencies, children's therapeutic group homes, foster family homes,
- 9 and foster family group homes.
- 10 (n) "Eligible" means that the individual obtained the checks
- 11 and clearances described in sections 5n and 5q and is considered
- 12 appropriate to obtain a license, to be a member of the household of
- 13 a group child care home or family child care home, or to be a child
- 14 care staff member.
- 15 (o) "Ineligible" means that the individual obtained the checks
- 16 and clearances as described in sections 5n and 5q and is not
- 17 considered appropriate to obtain a license, to be a member of the
- 18 household of a group child care home or family child care home, or
- 19 to be a child care staff member due to violation of section 5n, 5q,
- **20** or 5r.
- 21 (p) "Increased capacity" means 1 additional child added to the
- 22 total number of minor children received for care and supervision in
- 23 a family child care home or 2 additional children added to the
- 24 total number of minor children received for care and supervision in
- 25 a group child care home.
- 26 (q) (p) "Private home" means a private residence in which the
- 27 licensee permanently resides, which residency is not contingent
- 28 upon caring for children or employment by a child placing agency.
- 29 Private home includes a full-time foster family home, a full-time

- 1 foster family group home, a group child care home, or a family
 2 child care home, as follows:
- (i) "Foster family home" means the private home of an individual who is licensed to provide 24-hour care for 1 but not more than 4 minor children who are placed away from their parent, legal guardian, or legal custodian in foster care. The licensed individual providing care is required to comply with the reasonable
- 8 and prudent parenting standard as defined in section 1 of chapter
- **9** XIIA of the probate code of 1939, 1939 PA 288, MCL 712A.1.
- (ii) "Foster family group home" means the private home of an 10 11 individual who has been licensed by the department to provide 24hour care for more than 4 but fewer than 7 minor children who are 12 13 placed away from their parent, legal guardian, or legal custodian 14 in foster care. The licensed individual providing care is required 15 to comply with the reasonable and prudent parenting standard as defined in section 1 of chapter XIIA of the probate code of 1939, 16 17 1939 PA 288, MCL 712A.1.
- 18 (iii) "Family child care home" means a private home in which 1 19 but fewer than 7 minor children are received for care and 20 supervision for compensation for periods of less than 24 hours a day, unattended by a parent or legal quardian, except children 21 22 related to an adult member of the household by blood, marriage, or 23 adoption. Family child care home includes a home in which care is 24 given to an unrelated minor child for more than 4 weeks during a 25 calendar year. A family child care home does not include an individual providing babysitting services for another individual. 26 27 As used in this subparagraph, "providing babysitting services" 28 means caring for a child on behalf of the child's parent or 29 quardian if the annual compensation for providing those services

- 1 does not equal or exceed \$600.00 or an amount that would according
- 2 to the internal revenue code of 1986 obligate the child's parent or
- 3 guardian to provide a form 1099-MISC to the individual for
- 4 compensation paid during the calendar year for those services.
- 5 Family child care home includes a private home with increased 6 capacity.
- 7 (iv) "Group child care home" means a private home in which more
- 8 than 6 but not more than 12 minor children are given care and
- 9 supervision for periods of less than 24 hours a day unattended by a
- 10 parent or legal guardian, except children related to an adult
- 11 member of the household by blood, marriage, or adoption. Group
- 12 child care home includes a home in which care is given to an
- 13 unrelated minor child for more than 4 weeks during a calendar year.
- 14 Group child care home includes a private home with increased
- 15 capacity.
- 16 (r) (q) "Legal custodian" means an individual who is at least
- 17 18 years of age in whose care a minor child remains or is placed
- 18 after a court makes a finding under section 13a(5) of chapter XIIA
- 19 of the probate code of 1939, 1939 PA 288, MCL 712A.13a.
- 20 (s) "Legal entity" means a sole proprietorship, partnership,
- 21 corporation, limited liability company, or any other entity.
- 22 (t) (r) "Licensee" means a person, partnership, firm,
- 23 corporation, association, nongovernmental organization, or local or
- 24 state government organization—legal entity organized under a law of
- 25 this state, state or local government, or trust that has been
- 26 issued a license under this act to operate a child care
- 27 organization.
- 28 (u) (s) "Listed offense" means that term as defined in section
- 29 2 of the sex offenders registration act, 1994 PA 295, MCL 28.722.

- (v) (t) "Member of the household" means any individual who
 resides in a family child care home, group child care home, foster
- 3 family home, or foster family group home on an ongoing basis, or
- 4 who has a recurrent presence in the home, including, but not
- 5 limited to, overnight stays. For foster family homes and foster
- 6 family group homes, a member of the household does not include a
- 7 foster child. For group child care homes and family child care
- 8 homes, a member of the household does not include a child to whom
- 9 child care is being provided.
- 10 (w) (u) "Original license" means a license issued to a child
- 11 care organization during the first 6 months of operation indicating
- 12 that the organization is in compliance with all rules promulgated
- 13 by the department under this act.
- 14 (x) (v) "Provisional license" means a license issued to a
- 15 child care organization that is temporarily unable to conform to
- 16 the rules promulgated under this act.
- 17 (y) (w)—"Qualified residential treatment program" or "QRTP"
- 18 means a program within a child caring institution to which all of
- 19 the following apply:
- 20 (i) The program has a trauma-informed treatment model,
- 21 evidenced by the inclusion of trauma awareness, knowledge, and
- 22 skills into the program's culture, practices, and policies.
- 23 (ii) The program has registered or licensed nursing and other
- 24 licensed clinical staff on-site or available 24 hours a day, 7 days
- 25 a week, who provide care in the scope of their practice as provided
- 26 in parts 170, 172, 181, 182, 182A, and 185 of the public health
- 27 code, 1978 PA 368, MCL 333.17001 to 333.17097, 333.17201 to
- 28 333.17242, 333.18101 to 333.18117, 333.18201 to 333.18237,
- 29 333.18251 to 333.18267, and 333.18501 to 333.18518.

- (iii) The program integrates families into treatment, including
 maintaining sibling connections.
- (iv) The program provides aftercare services for at least 6 months post discharge.
- 5 (v) The program is accredited by an independent not-for-profit organization as described in 42 USC 672(k)(4)(G).
- 7 (vi) The program does not include a detention facility,
 8 forestry camp, training school, or other facility operated
 9 primarily for detaining minor children who are determined to be
 10 delinquent.
- 11 (z) (x) "Regular license" means a license issued to a child
 12 care organization indicating that the organization is in
 13 substantial compliance with all rules promulgated under this act
 14 and, if there is a deficiency, has entered into a corrective action
 15 plan.
- 16 (aa) $\frac{(y)}{(y)}$ "Guardian" means the guardian of the person.
- 17 (bb) (z) "Minor child" means any of the following:
- 18 (i) A person less than 18 years of age.
- (ii) A person who is a resident in a child caring institution, foster family home, or foster family group home, who is at least 18 but less than 21 years of age, and who meets the requirements of the young adult voluntary foster care act, 2011 PA 225, MCL 400.641 to 400.671.
- (iii) A person who is a resident in a child caring institution, children's camp, foster family home, or foster family group home; who becomes 18 years of age while residing in a child caring institution, children's camp, foster family home, or foster family group home; and who continues residing in a child caring institution, children's camp, foster family home, or foster family

- 1 group home to receive care, maintenance, training, and supervision.
- 2 A minor child under this subparagraph does not include a person 18
- 3 years of age or older who is placed in a child caring institution,
- 4 foster family home, or foster family group home under an
- 5 adjudication under section 2(a) of chapter XIIA of the probate code
- 6 of 1939, 1939 PA 288, MCL 712A.2, or under section 1 of chapter IX
- 7 of the code of criminal procedure, 1927 PA 175, MCL 769.1. This
- 8 subparagraph applies only if the number of those residents who
- 9 become 18 years of age does not exceed the following:
- 10 (A) Two, if the total number of residents is 10 or fewer.
- 11 (B) Three, if the total number of residents is not less than 12 11 and not more than 14.
- 13 (C) Four, if the total number of residents is not less than 15 14 and not more than 20.
 - (D) Five, if the total number of residents is 21 or more.
- 16 (iv) A person 18 years of age or older who is placed in an unlicensed residence under section 5(4) or a foster family home under section 5(7).
- (cc) (aa)—"Related" means in the relationship by blood,
 marriage, or adoption, as parent, grandparent, great-grandparent,
 great-great-grandparent, aunt or uncle, great-aunt or great-uncle,
 great-great-aunt or great-great-uncle, sibling, stepsibling, nephew
 or niece, first cousin or first cousin once removed, and the spouse
 of any of the individuals described in this definition, even after
 the marriage has ended by death or divorce.
- (dd) (bb)—"Religious organization" means a church,
 ccclesiastical corporation, or group, not organized for pecuniary
 profit, that gathers for mutual support and edification in piety or
 worship of a supreme deity.

- 1 (ee) (cc) "School-age child" means a child who is eligible to
 2 attend a grade of kindergarten or higher, but is less than 13 years
 3 of age. A child is considered to be a school-age child on the first
 4 day of the school year in which he or she is eligible to attend
 5 school.
- (ff) (dd)—"Severe physical injury" means serious physical harm
 as that term is defined in section 136b of the Michigan penal code,
 1931 PA 328, MCL 750.136b.
- 9 (qq) (ee) "Licensee designee" means the individual designated 10 in writing by the board of directors of the corporation or by the 11 owner or person with legal authority to act on behalf of the company or organization on licensing matters. The individual must 12 13 agree in writing to be designated as the licensee designee. All 14 license applications must be signed by the licensee in the case of 15 the individual or by a member of the corporation, company, or 16 organization.
- 17 (2) A family child care home or group child care home is 18 automatically eligible for increased capacity after satisfying all 19 of the following criteria:
 - (a) Holds a current license.
 - (b) Has been licensed to operate for at least 29 consecutive months.
- 23 (c) Has received 1 or more unrelated minor children for care 24 and supervision during the licensed period under subdivision (b).
- 25 (d) Has received a renewed regular license after at least 29 26 months of licensed operation under subdivision (b).
- 27 (3) The department may rescind increased capacity due to 1 or 28 more of the following:
- 29 (a) Corrective action.



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1 (b) Licensing action.

- 2 (c) Determination by the department that increased capacity is 3 not conducive to the welfare of children as that term is defined in 4 section 5m.
 - (4) If the department rescinds increased capacity as outlined in subsection (3), the family child care home or group child care home may be considered for increased capacity not less than 22 months after rescinding increased capacity in a form and manner determined by the department.
 - (5) A family child care home or group child care home may appeal rescission of increased capacity under a hearing held in the manner provided under section 11(2).
 - Sec. 3h. An annual—inspection in accordance with the approved state child care plan of a child care organization licensed under this act shall must be unannounced, unless the department, in its discretion, considers it necessary to schedule an appointment for an inspection.
- Sec. 11. (1) An original license shall not be granted under this act if the issuance of issuing the license would substantially contribute to an excessive concentration of community residential facilities within a city, village, township, or county of this state.
 - (2) The department may deny, revoke, or refuse to renew a license of a child care organization when the licensee or applicant falsifies information on the application or willfully and substantially violates this act, the rules promulgated under this act, or the terms of the license. A license shall not be revoked, a renewal of a license shall not be refused, or an application for a license shall not be denied, unless the licensee or applicant is

- 1 given notice in writing of the grounds of the proposed revocation,
- 2 denial, or refusal. If revocation, denial, or refusal is appealed
- 3 within 30 days after receipt of the notice by writing addressed to
- 4 the department director, the department director or his or her
- 5 designee shall conduct a hearing at which the licensee or applicant
- 6 may present testimony and confront witnesses. If the proposed
- 7 revocation, refusal, or denial is not appealed, the license shall
- 8 be revoked, the license shall be refused renewal, or the
- 9 application shall be denied. The proposed revocation, refusal, or
- 10 denial must be appealed within 30 days after receipt by writing the
- 11 department director or his or her designee. Upon receipt of the
- 12 written appeal, the department director or his or her designee must
- 13 initiate the provisions of chapters 4 and 5 of the administrative
- 14 procedures act of 1969, 1969 PA 306, MCL 24.271 to 24.292. Notice
- 15 of the hearing shall must be given to the licensee or applicant by
- 16 personal service or delivery to the proper address by certified
- 17 mail not less than 2 weeks before the date of the hearing. The
- 18 director's decision of the director shall must be made as soon as
- 19 practicable after the hearing, and forwarded to the licensee or
- 20 applicant by certified mail not more than 10 days after that. The
- 21 formal notice and hearing requirements in this subsection do not
- 22 apply if the licensee or applicant and the department comply with
- 23 the provisions of subsection (7).
- 24 (3) The department shall deny a license to a child caring
- 25 institution or foster family group home that does not comply with
- 26 section 206 of the Michigan zoning enabling act, 2006 PA 110, MCL
- **27** 125.3206.
- 28 (4) The legislative body of a city, village, or township in
- 29 which a child caring institution or foster family group home is

located may file a complaint with the department to have the 1 organization's license suspended, denied, or revoked according to 2 the procedures outlined in this act and the rules promulgated under 3 this act. The department director shall resolve the issues of the 4 5 complaint within 45 days after the receipt of the complaint. Notice 6 of the resolution of the issues shall be mailed by certified mail 7 to the complainant and the licensee. Failure of the department 8 director to resolve the issues of the complaint within 45 days 9 after receipt of the complaint shall serve as a decision by the 10 director to suspend, deny, or revoke the organization's license. If 11 the decision to suspend, deny, or revoke the license or the 12 resolution of the issues is protested by written objection of the complainant or licensee to the department director within 30 days 13 14 after the suspension, denial, or revocation of the license or the 15 receipt of the notice of resolution, the department director or a 16 designated representative of the director shall conduct a hearing 17 according to the administrative procedures act of 1969, 1969 PA 18 306, MCL 24.201 to 24.328, at which the complainant and licensee may present testimony and cross-examine witnesses. The director's 19 20 decision shall be mailed by certified mail to the complainant and 21 the licensee. If the resolution of the issues by the department director is not protested within 30 days after receipt of the 22 23 notice of the resolution, the resolution by the department director is final. 24 25 (5) The department shall not issue a license to or renew a

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(5) The department shall not issue a license to or renew a license of a child care center, group child care home, or family child care home if the applicant or licensee has had a previous license or certificate of registration revoked or refused renewal or an application denied due to a violation of this act, the rules

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- promulgated under this act, or the terms of the license or
 certificate of registration that resulted in the severe physical
 injury, sexual abuse, or death of a child while under its care.
- 4 (6) The department shall not issue a license to an individual 5 who worked in a child care center, group child care home, or family 6 child care home at the time of a violation of this act, the rules 7 promulgated under this act, or the terms of a license that resulted 8 in the severe physical injury or death of a child or resulted in a 9 child being sexually abused if the individual had direct care and 10 supervision of that child at the time of the violation.
- 11 (7) The department may immediately revoke or refuse to renew a
 12 licensee or deny an application for a license without providing
 13 written notice of the grounds of the proposed action or giving the
 14 licensee or applicant 30 days to appeal if the licensee or
 15 applicant, in writing, does all of the following:
- (a) Waives the requirement that the department provide writtennotice of the grounds for the proposed action.
- 18 (b) Waives the 30-day time frame in which to submit a written19 appeal to the proposed action.
- 20 (c) Waives the right to implement the provisions of chapters 4 21 and 5 of the administrative procedures act of 1969, 1969 PA 306, 22 MCL 24.271 to 24.292.
- (8) The director or his or her designee may issue a subpoenato do either of the following:
- (a) Compel the attendance of a witness to testify at acontested case hearing.
- (b) Produce books, papers, documents, or other items relevantto the investigation or hearing.
- 29 (9) If a subpoena is disobeyed, the director or his or her

- 1 designee may petition the circuit court to require the attendance
- 2 of a witness or the production of books, papers, documents, or
- 3 other items. The circuit court may issue an order requiring a
- 4 person to appear and give testimony or produce books, papers,
- 5 documents, or other items. Failure to obey the order of the circuit
- 6 court may be punished by the court as a contempt of court.
- 7 (10) As used in this section:
- 8 (a) "Substantially violates" means repeated violations of this
- 9 act or repeated instances of noncompliance of or a single instance
- 10 of noncompliance with this act, a rule promulgated under this act,
- 11 or the terms of a license that jeopardizes the health, safety,
- 12 care, treatment, maintenance, or supervision of individuals
- 13 receiving services or, in the case of an applicant, individuals who
- 14 may receive services.
- 15 (b) "Willfully violates" means, after receiving a copy of the
- 16 act, the rules promulgated under the act and, for a license, a copy
- 17 of the terms of a license, or a previous citation for a violation
- 18 of this act or a rule promulgated under this act, a licensee or an
- 19 applicant knew or had reason to know that his or her conduct was a
- 20 violation of the act, rules promulgated under the act, or the terms
- 21 of a license.

