SUBSTITUTE FOR SENATE BILL NO. 893

A bill to amend 1978 PA 639, entitled "Hertel-Law-T. Stopczynski port authority act," by amending the title and sections 2, 8, 9, 10, 13, 14, 14a, 16, 18, 20, 23, 24, and 25 (MCL 120.102, 120.108, 120.109, 120.110, 120.113, 120.114, 120.114a, 120.116, 120.118, 120.120, 120.123, 120.124, and 120.125), the title as amended and section 14a as added by 1998 PA 188, sections 14 and 18 as amended by 2002 PA 412, and section 23 as amended by 1984 PA 256, and by adding section 19a.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 TITLE

An act to authorize the establishing of port authorities in cities and counties; to prescribe the powers and duties of port



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- 1 authorities, cities, and counties; to authorize the incurrence of
- 2 contract obligations and the issuance and payment of bonds or other
- 3 evidences of indebtedness; to provide for a pledge by a city or
- 4 county of its full faith and credit for the payment of contract
- 5 obligations entered into under this act and the levy of taxes
- 6 without limitation as to rate or amount to the extent necessary; to
- 7 validate obligations issued; to provide for the adoption of a port
- 8 facilities plan; to provide for the financing of the operating
- 9 budget of port authorities; to allow port authorities to enter
- 10 into, amend, or terminate ancillary financing facilities; to
- 11 prescribe penalties and provide remedies; and to repeal acts and
- 12 parts of acts.
- Sec. 2. As used in this act:
- 14 (a) "Ancillary financing facility" means any of the following:
- 15 (i) A revolving credit agreement, an agreement establishing a
- 16 line of credit, or a letter of credit.
- 17 (ii) A reimbursement agreement.
- 18 (iii) A standby bond purchase agreement.
- 19 (iv) An interest rate exchange or similar agreement.
- 20 (v) A currency exchange agreement.
- 21 (vi) A commodity exchange agreement.
- 22 (vii) An interest rate floor or cap.
- 23 (viii) An option, put, call, or similar agreement to hedge
- 24 payment, currency, commodity, rate, spread, or similar exposure.
- 25 (ix) An investment agreement.
- 26 (x) A float agreement.
- 27 (xi) A forward agreement or other investment arrangement.
- 28 (xii) An insurance contract.



- 1 (xiii) A surety bond.
- 2 (xiv) A commitment to purchase or sell securities.
- 3 (xv) A purchase or sale agreement or commitment.
- 4 (xvi) Any other contract or agreement or other security
- 5 agreement approved by an authority under this act, including, but
- 6 not limited to, any arrangement referred to in this act.
- 7 (b) (a) "Authority" means a port authority created under this
- 8 act and may also include the area within the jurisdiction of an
- 9 authority.
- (c) (b) "Constituent unit" means a city or county requesting
- 11 the incorporation of an authority.
- 12 (d) "Facilities" means port facilities and related facilities.
- (e) (c) "Governing body of the city" means the city council or
- 14 city commission of a city requesting incorporation of an authority.
- 15 created under this act.
- (f) (d) "Governing body of the county" means the county board
- 17 of commissioners of a county participating in an authority. created
- 18 under this act.
- 19 (g) (e) "Port facilities" means those facilities owned by the
- 20 port authority such as: seawall includes, but is not limited to,
- 21 all of the following:
- 22 (i) Seawall jetties. ; piers; wharves; docks; boat
- 23 (ii) Piers.
- 24 (iii) Wharves.
- (iv) Docks.
- 26 (v) Boat landings. ; marinas; warehouses; storehouses;
- 27 elevators; grain
- 28 (vi) Marinas.
- 29 (vii) Warehouses.



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          (viii) Storehouses.
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          (ix) Elevators.
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          (x) Grain bins. ; cold
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          (xi) Cold storage plants. ; terminal
          (xii) Terminal icing plants. ; bunkers; oil
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          (xiii) Bunkers.
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          (xiv) Oil tanks. ; ferries; canals; locks; bridges; tunnels;
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    seaways; conveyors; modern
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          (xv) Ferries.
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          (xvi) Canals.
          (xvii) Locks.
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          (xviii) Bridges, except for international bridges.
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          (xix) Tunnels.
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          (xx) Seaways.
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          (xxi) Conveyors.
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          (xxii) Modern appliances for the economical handling, storage,
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    and transportation of freight and handling of passenger traffic. +
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    transfer
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          (xxiii) Transfer and terminal facilities required for the
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    efficient operation and development of ports and harbors. ; other
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          (xxiv) Other harbor improvements. ; or improvements,
          (xxv) Improvements, enlargements, remodeling, or extensions of
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    any of these the buildings or structures described in subparagraphs
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     (i) to (xxiv).
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          (h) (f) "Project" means the acquisition, purchase,
    construction, reconstruction, rehabilitation, remodeling,
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    improvement, enlargement, repair, condemnation, maintenance, or
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operation of port-facilities.

- 1 (i) "Related facilities" means the following facilities
- 2 located within 5 miles of the navigable waters within the
- 3 geographic area of an authority, including, but not limited to, all
- 4 of the following:
- 5 (i) Public infrastructure.
- 6 (ii) Real and personal property used or useful to accomplish 7 the purposes of the authority.
- 8 (iii) Parking lots and parking structures that may be used in 9 connection with facilities.
- (iv) Commercial and tourism facilities related to maritime and public recreational facilities.
- 12 (v) Facilities used for freight, transportation, light 13 manufacturing, and intermodal operations and functions.
- Sec. 8. (1) An authority may do 1 or more of the following:
- (a) Adopt, amend, and repeal bylaws for the regulation of itsaffairs and the conduct of its business.
- (c) Adopt and register with the secretary of state an officialseal and alter that seal at its pleasure.
- (d) (c) Maintain offices at a place or places, either withinor without its jurisdiction, as it may determine.
- 23 (e) (d) Acquire, construct, reconstruct, rehabilitate,
- 24 improve, maintain, finance, lease as lessor or as lessee, repair,
- 25 or operate port—facilities within its territorial jurisdiction,
- 26 including, but not limited to, the dredging of ship channels and
- 27 turning basins and the filling and grading of land therefor.
- 28 related to these improvements. An authority may operate a leased
- 29 facility, owned by the authority, if the lessee defaults and a new



- 1 lease is negotiated or competitively bid.
- 2 (f) (e) Designate the location and character of the port
- 3 facilities which that the authority may hold, or own, finance, or
- 4 operate, or over which it is authorized to act, and regulate all
- 5 matters related to the location and character of those port
- 6 facilities.
- 7 (g) (f) Acquire, hold, and dispose of real and personal
- 8 property.
- 9 (h) (g) Make directly, or through the hiring of expert
- 10 consultants, investigations and surveys of whatever nature,
- 11 including studies of business conditions, freight rates, port
- 12 services, physical surveys of the conditions of channels and
- 13 structures, and the necessity for additional port facilities for
- 14 the development and improvement of commerce and recreation and for
- 15 the more expeditious handling of that commerce and recreation, and
- 16 make studies, surveys, and estimates, as necessary for the
- 17 execution of its powers under this act.
- (i) (h) Promulgate all necessary rules to fulfill the purposes
- 19 of this act.
- 20 (j) (i) Issue its bonds, notes, or other evidences of
- 21 indebtedness as provided in this act.
- 22 (k) (i) Fix, and revise from time to time, and charge, and
- 23 collect rates, fees, rentals, or other charges for the use of a
- 24 facility owned or operated by the authority.
- 25 (l) Enter into public-private partnerships or other agreements
- 26 necessary or useful to accomplish the purposes of this act.
- 27 (2) The powers granted under this act are in addition to those
- 28 powers granted by charter or other statute.
- Sec. 9. An authority may do 1 or more of the following:

- 1 (a) Appear in on its own behalf before boards, any of the
 2 following:
- 3 (i) Boards, commissions, departments, or other agencies of the
- 4 federal government or of any state or international conferences and
- 5 before committees of the congress of the United States and the
- 6 state legislature in all matters relating to the design,
- 7 establishment, construction, extension, operation, improvement,
- 8 repair, or maintenance of a project operated, and maintained,
- 9 financed, or supported by the authority under this act. , and
- 10 appear before any
- 11 (ii) Any federal or state agencies in matters relating to
- 12 transportation rates, port services and charges, demurrage,
- 13 switching, wharfage, towage, pilotage, differentials,
- 14 discriminations, labor relations, trade practices, river and harbor
- 15 improvements, aids to navigation, permits for structures in
- 16 navigable waters, and all other matters affecting the physical
- 17 development of, and the business interest of, the authority and
- 18 those it serves.
- 19 (b) Make application Apply for, receive, and accept from any a
- 20 federal, state, or municipal agency, foundation, public or private
- 21 agency, or individual, a grant or loan for, or in aid of, the
- 22 planning, construction, operation, or financing of a port-facility,
- 23 and receive and accept contributions from any source of money,
- 24 property, labor, or other things of value, to be held, used, and
- 25 applied for the purposes for which the grant or contribution may be
- 26 is made.
- 27 (c) Appoint an executive director. who shall be All of the
- 28 following apply to an executive director appointed under this
- 29 subdivision:



- (i) The executive director is the chief administrative executive officer of the authority. The and to whom the
- 3 (ii) The authority may delegate any of its administrative4 powers and authorizations to the executive director.
- (iii) During employment, the executive director shall not have a
 financial interest in port facilities or projects over which the
 authority has jurisdiction or power or authorization to act.
- 9 of private consultants and engineers, legal counsel, accountants, construction and financial experts, and other agents for rendering professional and technical assistance and advice as may be necessary. The authority shall determine the compensation of persons employed by the authority, including the executive director. The shall be determined by the authority.
- Sec. 10. An authority may do 1 or more of the following:
- (a) Subject to the authority of the federal government and the this state and with the agreement of the constituent units, provide all of the following:
- 19 (i) Provide for the preservation of navigation within its
 20 territorial jurisdiction, including the establishment by regulation
 21 of lines beyond which piers, bulkheads, wharves, pilings,
 22 structures, obstructions, or extensions of any character may not be
 23 built, erected, constructed, or extended. ; provide
- (ii) Provide by regulation for the stationing, anchoring, and
 movement of vessels or other watercraft. ; adopt
- 26 (iii) Adopt rules to prevent material, refuse, or matter of any
 27 kind from being thrown into, deposited, or placed where it may
 28 fall, or be washed, into navigable waters under its jurisdiction. +
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- (ν) Erect and maintain, authorize the erection and maintenance
 of, and make rules respecting wharves, bulkheads, piers, and
 piling, and the keeping of the same in repair, to prevent injury to
 navigation or health. ; regulate
- 7 (vi) Regulate the use of wharves, docks, piers, bulkheads, or 8 pilings owned by it. ; lease
- 9 (vii) Lease or rent the same, wharves, docks, piers, bulkheads,
 10 or pilings owned by it and impose and collect dockage from vessels
 11 and watercraft lying at —or using the same; and collect these.
 - (viii) Collect wharfage and other charges upon on goods, wares, merchandise or other articles landed at, shipped from, stored on, or passed over the same.wharves, docks, piers, bulkheads, or pilings owned by it.
- 16 (b) Make and enter into contracts and agreements necessary or
 17 incidental to the performance of its duties and the execution of
 18 its powers under this act.
 - (c) Lay out, construct, acquire, operate, lease, sell, and convey planned industrial districts as a part of port facilities within its jurisdiction, subject to the restrictions contained in this act upon on operation and ownership of port facilities.
- (d) Do all acts and things necessary or convenient to promote and increase commerce and recreation within its territorial jurisdiction and carry out the powers expressly granted and any powers implied or necessary for the exercise of the powers expressly granted in this act.
- Sec. 13. (1) An authority and 1 or more constituent units may enter into a contract or contracts for the acquisition,

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- 1 construction, improvement, enlargement, or extension, operation, or
- 2 financing of port facilities and for the payment of the cost
- 3 thereof by the contracting constituent units, with interest, over a
- 4 period of not more than 40 years. Additionally, an authority and 1
- 5 or more constituent units may enter into a contract or contracts
- 6 for the refunding of any prior indebtedness of the authority.
- 7 (2) Each contracting constituent unit shall pledge its full
- 8 faith and credit for the payment of its obligations under the
- 9 contract. If the constituent unit has taxing power, each year it
- 10 shall levy a tax upon on all real and personal property within the
- 11 constituent unit, which may be imposed without limitation as to
- 12 rate or amount, to the extent necessary for the prompt payment of
- 13 that part of the contract obligations as shall that fall due before
- 14 the following year's tax collection. The tax shall be in addition
- 15 to any tax which the contracting constituent unit may otherwise be
- 16 authorized to levy and may be imposed without limitation as to rate
- 17 or amount, but shall not be in excess of the rate or amount
- 18 necessary to pay the contract obligation. If any contracting
- 19 constituent unit at the time of its annual tax levy has on hand in
- 20 cash any amount pledged to the payment of the current obligations
- 21 for which the tax levy is to be made, then the annual tax levy may
- 22 be reduced by that amount. For the purpose of obtaining the credit,
- 23 Other funds may be raised by a—an authority or contracting
- 24 constituent unit in 1 or more of the following methods:
- 25 (a) By service charge to users of the facilities owned or
- 26 operated by the port authority.
- (b) By setting aside state collected funds disbursed to the
- 28 contracting constituent unit.
- (c) By special assessment upon on lands benefited.

- (d) By setting aside any other available money, including the general revenues of the contracting constituent units.
- (3) A contracting constituent unit may agree to raise all or any part of its contract obligation by 1 or more of the methods enumerated in subsection (2) which may be that are available. The various powers granted in this act to a constituent unit shall must be exercised by its governing body.
- 8 (4) If a constituent unit, other than a county, operating 9 under this act elects to raise money to pay all or a portion of its 10 share of the cost of a project by assessing the costs upon on 11 benefited lands, its governing body shall so determine make the 12 election by resolution and fix the district therefor. for assessment. The governing body shall then cause a special 13 14 assessment roll to be prepared. and thereafter Thereafter, the 15 proceedings in respect to the special assessment roll and the 16 making and collection of the special assessments on the roll, shall 17 must be in accordance with the provisions of the statute or charter 18 governing special assessments in the constituent unit, except that 19 the total assessment may be divided into any number of installments 20 not exceeding 30, and any person assessed shall have has the right 21 at the hearing upon on the special assessment roll to object to the special assessment district previously established. 22
 - Sec. 14. (1) An authority may provide by resolution for the issuance of revenue bonds of the authority for the purpose of providing funds for paying the cost of port facilities, or for paying the cost of an extension, enlargement, or improvement of a project then under the control of the authority. facility or facilities. The bonds issued under this section shall must mature at a time or times, not exceeding 40 years after their date of

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- 1 issuance, as the authority may provide. An authority may also
 2 provide by resolution for the issuance of revenue refunding bonds
 3 of the authority for the purpose of providing funds to pay the cost
 4 of refunding any prior indebtedness of the authority.
 - (2) Revenue bonds issued under this section are subject to the revenue bond act of 1933, 1933 PA 94, MCL 141.101 to 141.140.
- 7 (3) Revenue bonds issued pursuant to this section shall do not 8 be considered to constitute a debt of this state, a political 9 subdivision of this state, the authority, or any a constituent 10 unit, or a pledge of the faith and credit of this state, or a 11 political subdivision of this state, or of the authority, or any a constituent unit, but shall be are payable solely from the revenues 12 13 or income to be derived from the projects. The revenue bonds shall 14 must contain on their face a statement to the effect that the bonds 15 and attached coupons are payable solely from revenues and are not a general obligation of this state, a political subdivision of this 16 state, the authority, or a constituent unit, and neither the faith 17 18 and credit nor the taxing power of this state, a political subdivision of this state, the authority, or a constituent unit, is 19 20 pledged to the payment of the principal of or the interest on the bonds. 21
 - Sec. 14a. A petition under section 14, this act, including the circulation and signing of the petition, is subject to section 488 of the Michigan election law, 1954 PA 116, MCL 168.488. A person who violates a provision of the Michigan election law, 1954 PA 116, MCL 168.1 to 168.992, applicable to a petition described in this section is subject to the penalties prescribed for that violation in the Michigan election law, 1954 PA 116, MCL 168.1 to 168.992.
- Sec. 16. Revenue bonds Bonds issued pursuant to under this act

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shall must be secured by a trust agreement by and between the 1 authority and a corporate trustee. , which The corporate trustee 2 3 may be any trust company or bank having the powers of a trust company, within or without the this state. The trust agreement may 4 pledge or assign the rentals and other revenues of the authority, 5 6 but shall must not convey or mortgage part or all of a project. The 7 trust agreement shall must contain provisions for protecting and 8 enforcing the rights and remedies of the bondholders as may be that 9 are reasonable and proper and not in violation of law, including 10 convenants covenants setting forth the duties of the authority in 11 relation to the acquisition or construction of a project and the extension, enlargement, improvement, maintenance, operation, 12 repair, and insurance of a project and the custody, safeguarding, 13 14 and application of all money. and The trust agreement may contain 15 provisions for the employment of consulting engineers in connection with the construction and operation of a project. The trust 16 agreement shall set forth the rights and remedies of the 17 18 bondholders and of the trustee. and The trust agreement may restrict the individual right of action by the bondholders and may 19 20 contain any other provisions the authority may consider considers 21 reasonable and proper for the security of the bondholders. Sec. 18. (1) In addition to the bonds authorized in section 22 23 14, bonds may be issued for the purpose of acquiring, port constructing, improving, enlarging, extending, operating, or 24 25 financing facilities or refunding prior indebtedness of the 26 authority, as follows: 27 (a) By the issuance of bonds in anticipation of payments to

28 29 become due under contracts by which 1 or more constituent units

agree described in section 13 under which a constituent unit has

- 1 pledged its full faith and credit and, if necessary, has agreed to
- 2 pay to an authority operating under this act certain sums toward
- 3 the cost of the acquisition, construction, improvement,
- 4 enlargement, or extension, operation, or financing of a project or
- 5 refunding of prior bonds that may be made under this act. Contracts
- 6 are not subject to the revised municipal finance act, 2001 PA 34,
- 7 MCL 141.2101 to 141.2821.
- 8 (b) By money advanced by an authority operating under this act
- ${f 9}$ under agreements with a constituent unit or other ${f municipality}$ unit
- 10 for the repayment of the money.
- 11 (c) By money advanced, from time to time, before or during
- 12 construction of a project, by a public corporation, for which an
- 13 authority operating under this act shall reimburse the corporation
- 14 with interest not to exceed 8% per annum or without interest as may
- 15 be agreed, when funds are available for reimbursement. The
- 16 obligation of an authority to make the reimbursement may be
- 17 evidenced by a contract or note, which contract or note may be made
- 18 payable out of the payments to be made by constituent units under
- 19 contracts made pursuant to under subdivision (b), or out of the
- 20 proceeds of bonds issued pursuant to under this act by the county,
- 21 or out of any other available funds.
- 22 (2) Bonds issued under this section shall must be authorized
- 23 by a resolution adopted by the authority. The bonds shall must be
- 24 issued in the name of the authority and shall must be executed by
- 25 the chairperson and secretary-treasurer of the authority, who shall
- 26 also cause their facsimile signatures to be affixed to the interest
- 27 coupons to be attached to the bonds. The authority shall adopt a
- 28 seal that shall must be affixed to the bonds. Bonds issued under
- 29 this section shall be are negotiable instruments and shall must

- 1 mature not more than 40 years after the date of issuance. The bonds
- 2 and coupons shall must be made payable in lawful money of the
- 3 United States and shall be are exempt from all taxation whatsoever
- 4 by this state or by any taxing authority within this state.
- 5 (3) Bonds or notes issued under this section are subject to
- 6 the revised municipal finance act, 2001 PA 34, MCL 141.2101 to
- 7 141.2821.
- 8 Sec. 19a. (1) An authority may enter into, amend, or terminate
- 9 any ancillary financing facility, as it determines necessary or
- 10 appropriate, for any of the following purposes:
- (a) To facilitate the issue, sale, resale, purchase,
- 12 repurchase, or payment of bonds, or the making or performance of
- 13 swap contracts, including, but not limited to, bond insurance,
- 14 letters of credit, and liquidity facilities.
- 15 (b) To attempt to hedge risk or achieve a desirable effective
- 16 interest rate or cash flow.
- 17 (2) An authority may enter into, amend, or terminate any
- 18 ancillary financing facility, as it determines necessary or
- 19 appropriate, to place the obligations or investments of the
- 20 authority, as represented by the bonds or the investment of bond
- 21 proceeds, in whole or in part, on the interest rate, cash flow, or
- 22 other basis desired by the authority. The ancillary financing
- 23 facility may include, but is not limited to, contracts commonly
- 24 known as interest swap agreements and futures or contracts
- 25 providing for payments based on levels of, or changes in, interest
- 26 rates. The authority may enter into these contracts or arrangements
- 27 in connection with, or incidental to, entering into or maintaining
- 28 any agreement that secures bonds of the authority or any investment
- 29 of reserves or contract providing for investment of reserves, or

- similar ancillary financing facility guaranteeing an investment
 rate for a period of years.
- 3 (3) An authority's determination that an ancillary financing 4 facility, or the amendment or termination of an ancillary financing 5 facility, is necessary or appropriate is conclusive. The authority 6 may determine the terms and conditions of an ancillary financing 7 facility, including without limitation provisions as to security, 8 default, termination, payments, remedy, and consent to service of 9 process.
- 10 Sec. 20. Any 1 or more municipalities or other public 11 corporations, either within or without an authority, may contract for the use of port facilities from an authority operating under 12 this act. The charges specified in a contract shall be are subject 13 14 to increase by the authority at any time in order to provide funds 15 to meet the obligations of the project involved. A contract 16 authorized pursuant to under this section shall must be for a period of not more than 50 years. 17
 - Sec. 23. (1) An authority created on or after May 1, 1984 shall within not later than 2 years after its creation prepare or cause to be prepared a plan for the future development, construction, and improvement of the port and its facilities, including the maps, profiles, and other data and descriptions necessary to set forth the location and character of the work to be undertaken by the authority. An authority in existence before May 1, 1984 shall prepare or cause to be prepared the plan provided for in this subsection not later than September 30, 1985. The authority shall notify the legislature on April 15, 1985, as to the progress of the plan. The authority shall cause notice by publication to be given upon on the completion of the plan in a daily newspaper of

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general circulation in the area under the jurisdiction of the authority. The notice shall must fix the time and place for hearing on the plan, which shall must not be not less than 30 nor or more than 60 days after publication of the notice. Any interested person may file written comments to the plan , if those comments are filed with the secretary-treasurer of the authority not less than 5 days before the date fixed for the hearing. After the hearing, the authority may adopt the plan, with any modifications or amendments, as the official plan of the authority. The authority, after adoption of the plan, may modify, amend, or extend the plan after

notice and hearing in the manner prescribed in this subsection.

- (2) The plan and any modification, amendment, or extension, when adopted by the authority after notice and hearing, shall be is conclusive except that plans for specific projects, to be undertaken in execution of the official plan, shall may not be adopted by the authority without prior individual approval by the governing bodies of its constituent units, the state transportation department, and the department of commerce.licensing and regulatory affairs.
- Sec. 24. (1) The authority shall submit in writing a detailed estimate of the budget required for the business and conduct of an authority's affairs, initially, for a 2-year period, and annually thereafter to the governing bodies of its constituent units, the department of commerce, licensing and regulatory affairs, and the state transportation department of state highways and transportation—for approval. The—This state shall provide 50% of the operating budget of the authority, to be included in the state transportation department of state highways and transportation budget which shall be—subject to legislative approval. Fifty

- percent of the operating budget of an authority in which not more
 than 1 county and not more than 1 city participate shall must be
 funded equally by the participating county and city.
- 4 (2) A city or county creating or participating in an authority
 5 may appropriate for the use of the authority, and include in its
 6 levy for general fund purposes, an amount considered proper.
 7 However, the total amount permitted by law to be levied by a city
 8 or county for general fund purposes shall is not be considered
 9 increased by this section.
- 10 (3) As used in this section, "operating budget" means solely
 11 operation and maintenance expenses of an authority not included in
 12 the cost of a specific project, and interest on notes, but excludes
 13 amounts for debt service on bonds and amounts for acquisition,
 14 construction, enlargement, improvement, or extension of port
 15 facilities.
 - Sec. 25. If at the end of a fiscal year a surplus of unencumbered funds remains after providing for the operating expenses of an authority, the authority may pay that surplus into the general funds of the state and of its constituent units in the same proportion which the appropriations made by each to the authority bear to each other.funds do not lapse back to this state or constituent units but are carried forward for the next fiscal year of the authority.

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