## HOUSE BILL No. 5735

May 9, 1990, Introduced by Reps. Harrison, Joe Young, Jr., DeMars, Miller, Saunders, Kilpatrick, Berman, Joe Young, Sr., Varga and Stallworth and referred to the Committee on Appropriations.

A bill to create an office of housing within the department of commerce and prescribe its powers and duties; and to provide for the promulgation of rules.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "office of housing act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Authority" means the Michigan state housing development
- 5 authority created in section 21 of the state housing development
- 6 authority act of 1966, Act No. 346 of the Public Acts of 1966,
- 7 being section 125.1421 of the Michigan Compiled Laws.
- 8 (b) "Commission" means the housing policy commission created
- 9 in the housing policy commission act.
- (c) "Council" means the housing coordinating council created
- 11 in the housing policy commission act.

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- 1 (d) "Director" means the director of the office of housing.
- 2 (e) "Handicapper" means that term as defined in section 103
- 3 of the Michigan handicappers' civil rights act, Act No. 220 of
- 4 the Public Acts of 1976, being section 37.1103 of the Michigan
- 5 Compiled Laws.
- 6 (f) "Low income" means yearly gross income that is less than
- 7 150% of the poverty standard.
- 8 (g) "Moderate income" means yearly gross income that is less
- 9 than 250% of the poverty standard.
- (h) "Office" means the office of housing created in
- 11 section 3.
- (i) "Poverty standard" means a criterion established pursu-
- 13 ant to section 3 that is utilized by the office to categorize
- 14 income levels.
- (j) "Shelter provider" means any entity that, at a minimum,
- 16 furnishes, without charge, daytime or overnight lodging on a tem-
- 17 porary basis for homeless persons.
- (k) "Special populations" means categories of persons desig-
- 19 nated by the commission as having special housing needs. Special
- 20 populations may include, but are not limited to, handicappers,
- 21 persons who are mentally ill or have developmental disabilities,
- 22 the elderly, and homeless persons.
- 23 (1) "Very low income" means yearly gross income that is less
- 24 than 100% of the poverty standard.
- 25 Sec. 3. (1) The office of housing is created as an autono-
- 26 mous agency within the department of commerce. The office shall
- 27 exercise its powers and functions, including budgeting,

- 1 procurement, rule promulgation, and related management functions,
- 2 independent of the director of the department of commerce. The
- 3 office shall have the primary responsibility for developing,
- 4 administering, and coordinating housing programs and policies in
- 5 the state.
- 6 (2) The head of the office is the director of the office of
- 7 housing. The director shall be appointed by the governor with
- 8 the advice and consent of the senate.
- 9 (3) The office shall do all of the following:
- (a) Prepare the statewide assessment of housing needs
- 11 described in section 4. The assessment shall be reviewed and
- 12 approved by the commission.
- (b) Annually report to the legislature and the governor its
- 14 findings, conclusions, and recommendations based on an annual
- 15 update of the statewide assessment of housing needs described in
- 16 section 4, its accomplishments during the year, and its goals for
- 17 the coming year. The report shall be reviewed and approved by
- 18 the commission.
- 19 (c) Jointly with the commission, develop the state housing
- 20 plan described in section 5.
- 21 (d) Provide an information clearinghouse for public and pri-
- 22 vate agencies and organizations on the availability of residen-
- 23 tial housing and the resources available to persons of low, very
- 24 low, and moderate income and persons in special populations.
- (e) Assist local governments and private entities involved
- 26 with residential housing in determining and analyzing the needs
- 27 for residential housing in their areas.

- 1 (f) Provide planning and technical assistance to shelter 2 providers.
- 3 (g) Increase public awareness of the existence of homeless
- 4 persons by coordinating the exchange and dissemination of infor-
- 5 mation regarding the existence of shelter providers and programs
- 6 of a preventive nature.
- 7 (h) Coordinate and monitor the services of shelter providers
- 8 in the state, and provide information to the commission regarding
- 9 these functions.
- (i) Administer all federal funds or state funds appropriated
- 11 by the legislature to the office.
- (j) Prepare plans, proposals, and applications required in
- 13 order to obtain federal funding for housing programs.
- (k) To the extent of available funds, make grants to local
- 15 public and private nonprofit entities that are providing housing
- 16 services. Grants shall be made in accordance with criteria and
- 17 an approval process developed by the commission.
- 18 (1) Make recommendations regarding financing to the author-
- 19 ity and coordinate funding programs with the authority.
- (m) Develop and submit to the legislature and governor a
- 21 comprehensive report detailing housing programs in all state
- 22 departments.
- 23 (n) In cooperation with other state departments, determine
- 24 residential properties that have reverted to state ownership or
- 25 receivership.
- 26 (o) Provide planning and technical assistance to shelter
- 27 providers for the development, implementation, and administration

- 1 of services designed to prevent the increase in the number of
- 2 homeless persons and to provide shelter and services to homeless
- 3 persons.
- 4 (p) Establish a poverty standard to be used in determining
- 5 categories of income level. The office may consider the poverty
- 6 line established by the federal director of the office of manage-
- 7 ment and budget and issued by the United States secretary of
- 8 health and human services pursuant to section 673(2) of the omni-
- 9 bus budget reconciliation act of 1981, 42 U.S.C. 9902.
- 10 Sec. 4. (1) The office shall compile a statewide assessment
- 11 of housing needs. The commission shall review and approve the
- 12 assessment. The office shall make a report to the legislature
- 13 and the governor by October 1, 1991, and shall update the report
- 14 annually. In making its assessment and report, the office shall
- 15 do all of the following:
- 16 (a) Compile information regarding needs for residential
- 17 housing grouped by income levels and special populations, and by
- 18 the type of residential housing according to classifications
- 19 determined by the commission.
- 20 (b) Make an inventory and analysis of the projected reduc-
- 21 tion of existing subsidized and public housing.
- (c) Make projections as to the private residential housing
- 23 market's ability to meet the needs for housing identified in sub-
- 24 divisions (a) and (b), and the extent to which the private market
- 25 will not meet those needs.

- 1 (d) Evaluate the rental rates, vacancy rates, and building
  2 costs of residential housing for persons of low, very low, and
  3 moderate income and persons in specialized populations.
- 4 (e) Determine the amount of residential housing for persons 5 of low, very low, and moderate income and persons in specialized 6 populations that is in violation of local housing codes and the 7 nature of the violations.
- 8 (f) Determine the financial barriers to the purchase of res-9 idential housing that confront persons of low, very low, and mod-10 erate income, including, but not limited to, the availability of 11 mortgage loans, home improvement loans, and property insurance.
- (g) Determine the needs for residential housing for persons of low, very low, and moderate income and persons in specialized populations who desire or require shared housing, transitional housing, or single room occupancy residential housing.
- (h) Determine the availability of services related to resi-17 dential housing including, but not limited to, landlord and 18 tenant mediation, mortgage and debt counseling, and residential 19 housing information and referral.
- 20 (i) Determine the housing needs of homeless persons, includ21 ing housing needs of subgroups of homeless persons such as fami22 lies, minors, the elderly, runaways, and persons suffering from
  23 mental illness or substance abuse.
- (2) The office shall assist local communities in assessing
  25 their housing needs, and shall incorporate such assessments in
  26 its report to the authority, legislature, and governor.

- 1 Sec. 5. (1) With the advice and assistance of the
- 2 commission, and based on the statewide assessment of housing
- 3 needs described in section 4, the office shall develop a state
- 4 housing plan. The plan shall contain a statement of short-term
- 5 goals for the next 2-year period, including all those issues that
- 6 need immediate attention, and a 5-year long-term plan.
- 7 (2) The state housing plan shall be developed to meet all of
- 8 the following goals:
- 9 (a) Increase the supply and quality of housing for persons
- 10 of low, very low, and moderate income and persons in specialized
- 11 populations.
- (b) Stabilize neighborhoods and rehabilitate existing hous-
- 13 ing, including both rental and owner-occupied housing.
- (c) Prevent displacement of lower income households where
- 15 possible, and where such displacement is unavoidable, establish
- 16 effective relocation services.
- 17 (d) Increase the ability of persons of low, very low, and
- 18 moderate income to afford housing.
- (e) Increase the availability of consumer choices and
- 20 options in the housing market.
- 21 (f) Identify and encourage alternative forms of home
- 22 ownership.
- 23 (q) Ensure that services are available on a statewide basis
- 24 to meet the needs of homeless persons.
- 25 (h) Strengthen and build the capacity of local public and
- 26 private entities to deliver housing resources.

- (i) Improve accountability of landlords and encourage
   responsible stewardship of residential rental properties.
- 3 (j) Eliminate barriers to home ownership.
- 4 (k) Ensure equal access to housing.
- 5 (1) Other goals recommended by the commission.
- 6 (3) The state housing plan shall contain specific, measur-7 able objectives that allow progress to be monitored.
- 8 (4) The state housing plan shall be updated annually by the
  9 office.
- 10 Sec. 6. (1) The office shall develop and administer housing
- 11 programs consistent with this act and the state housing plan
- 12 developed pursuant to section 5.
- 13 (2) The office may enter into contracts with local public
- 14 and private nonprofit agencies for the administration of housing
- 15 programs and the delivery of housing services.
- 16 (3) With the assistance of the council, the office shall
- 17 coordinate with other state departments and local governments all
- 18 of the following programs:
- (a) Home repair, weatherization, and energy conservation
- 20 programs.
- 21 (b) Home improvement loan programs.
- (c) Home repair and home-sharing programs for the elderly.
- 23 (d) Standards for ensuring handicapper accessibility.
- (e) Regulation of real estate brokers.
- (f) Programs related to housing discrimination.
- 26 (g) Programs for homeless persons.

1		(h) Media	ation of	disputes	between	landlord	ds and	ténan	ts.
2		(i) Incom	ne assist	ance prog	rams pro	viding s	shelter	for	persons
3	with	h low income or very low income.							
4		(j) Subsidized housing programs.							
5		Sec. 7.	This act	shall no	t take e	ffect ur	nless S	enate	Bill
6	No.	or	House B	ill No.	(re	quest no	0522	9'90a	) of

7 the 85th Legislature is enacted into law.