## **HOUSE BILL No. 4113**

February 7, 1991, Introduced by Reps. Hunter, Hollister, Brown and DeMars and referred to the Committee on Social Services and Youth.

A bill to create the children and family services agency as an autonomous entity within the department of social services and to prescribe its powers and duties; to create certain state and local entities and prescribe their powers and duties; to prescribe the powers and duties of certain state departments, agencies, boards, and officials; to create funds and provide for their expenditure; to provide for the establishment and evaluation of certain pilot projects; to provide for the promulgation of rules; and to repeal certain acts and parts of acts.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 ARTICLE 1. PRELIMINARY PROVISIONS
- 2 PART 1. SHORT TITLE AND GENERAL DEFINITIONS
- 3 Sec. 1101. This act shall be known and may be cited as the
- 4 "children and family services agency act".

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- 1 Sec. 1103. For purposes of this act, the words and phrases
- 2 defined in section 1105 have the meanings ascribed to them in
- 3 that section, unless the context requires otherwise. Other defi-
- 4 nitions applicable to specific articles, parts, or sections of
- 5 this act are found in those articles, parts, or sections.
- 6 Sec. 1105. (1) "Agency" means the children and family serv-
- 7 ices agency.
- 8 (2) "Child" means a person who is less than 18 years of age
- 9 and who is not emancipated as provided in section 4 of Act
- 10 No. 293 of the Public Acts of 1968, being section 722.4 of the
- 11 Michigan Compiled Laws.
- (3) "Children's advocate" means the principal executive
- 13 officer of the office of the children's advocate created in
- 14 section 17105.
- 15 (4) "Contract provider" means a person or a public or pri-
- 16 vate organization with which the agency enters into a contract
- 17 for the provision of services to children and families.
- 18 (5) "Director" means the director of the agency.
- (6) "Early intervention" means the provision of services
- 20 that are designed and implemented for children and families who
- 21 are experiencing early symptoms of problem behavior that left
- 22 unchecked may result in mandatory or intensive long-term
- 23 treatment.
- 24 (7) "Family", for purposes of determining which adults are
- 25 to be served under this act, means all those persons related to a
- 26 child or living in the household of a child whom the agency
- 27 determines should be served by the agency, based on the

- 1 relationship of the person's needs and problems to the well-being
  2 of the child.
- 3 (8) "Juvenile justice service" means a service, exclusive of
- 4 judicial functions, provided for juveniles who are within, or are
- 5 likely to come within, the jurisdiction of the juvenile division
- 6 of the probate court under section 2 of chapter XIIA of Act
- 7 No. 288 of the Public Acts of 1939, being section 712A.2 of the
- 8 Michigan Compiled Laws, or within the jurisdiction of the court
- 9 of general criminal jurisdiction under section 606 of the revised
- 10 judicature act of 1961, Act No. 236 of the Public Acts of 1961,
- 11 being section 600.606 of the Michigan Compiled Laws, or section
- 12 10a(1)(c) of Act No. 369 of the Public Acts of 1919, being sec-
- 13 tion 725.10a of the Michigan Compiled Laws, if the court of gen-
- 14 eral criminal jurisdiction commits the juvenile to a county or
- 15 court juvenile facility under section 27a of chapter IV of the
- 16 code of criminal procedure, Act No. 175 of the Public Acts of
- 17 1927, being section 764.27a of the Michigan Compiled Laws.
- 18 Juvenile justice service includes all of those services described
- 19 in section 19119. Juvenile justice service does not include
- 20 juvenile justice judicial functions consisting of all of the
- 21 following:
- (a) "Adjudication", which means arriving at a decision about
- 23 charges in a petition on the basis of evidence presented.
- (b) "Disposition", which means deciding whether a child
- 25 should be made a ward of the court and determining what control
- 26 or treatment option is appropriate for the child.

- 1 (c) "Intake", which means the determination of what judicial
- 2 action, if any, should be taken upon a complaint or petition.
- 3 (d) "Judicial support", which means clerical support, main-
- 4 tenance of courtroom security, court administration, and related
- 5 functions.
- 6 (e) "Nontreatment probation", which means oversight of the
- 7 execution and result of court orders through periodic case
- 8 reviews and postdispositional hearings.
- 9 (f) "Preliminary hearing", which means, for children who
- 10 have been taken into custody, determination of whether a petition
- 11 should be authorized and whether the child should continue to be
- 12 detained or should be released to parents, guardian, or
- 13 custodian.
- (g) "Recording", which means the making of verbatim records
- 15 of juvenile court proceedings by the use of shorthand, machine
- 16 shorthand, or electronic equipment, and the preparation of tran-
- 17 scripts as directed.
- (h) "Registering", which means the processing of legal docu-
- 19 ments and related clerical and bookkeeping activities.
- 20 (9) "Local director" means the director of a local office in
- 21 a local unit operating a pilot project under article 3.
- 22 (10) "Local office" means an office of the agency that is
- 23 responsible for the provision of services to children and fami-
- 24 lies residing in a particular county or group of counties.
- 25 (11) "Local unit" means a county or a group of counties that
- 26 serves as the geographical and jurisdictional unit in which

- 1 services to children and families are provided in a pilot project
- 2 under article 3.
- 3 (12) "Local unit board" means the local unit board described
- 4 in section 25105.
- 5 (13) "Primary prevention" means the provision of services to
- 6 children and families in the general population in order to
- 7 permit and promote healthy physical, cognitive, and psychosocial
- 8 development.
- 9 (14) "Rule" means a rule promulgated pursuant to the admin-
- 10 istrative procedures act of 1969, Act No. 306 of the Public Acts
- 11 of 1969, being sections 24.201 to 24.328 of the Michigan Compiled
- 12 Laws.
- 13 PART 3. GENERAL PROVISIONS AND PURPOSE
- 14 Sec. 3101. (1) A heading or title of an article or part of
- 15 this act is not a part of the act and shall not be used to con-
- 16 strue the act more broadly or narrowly than the text of the sec-
- 17 tions would indicate. Headings or titles are inserted for conve-
- 18 nience only.
- (2) This act shall be liberally construed to promote the
- 20 physical, emotional, and social well-being of the children and
- 21 families of this state.
- Sec. 3103. The Michigan legislature declares that it is the
- 23 policy of this state to provide an opportunity for every child in
- 24 this state to reach his or her full potential, and that the pur-
- 25 poses of this act are all of the following:
- 26 (a) To consolidate certain services within a single agency
- 27 and create a coordinating mechanism for other services in order

- 1 to provide a continuum of care and to avoid fragmentation of
- 2 services to children and families.
- 3 (b) To increase accountability for the delivery and adminis-
- 4 tration of services to children and families.
- 5 (c) To plan, develop, and administer a racially and cultur-
- 6 ally appropriate system of delivering services to all children
- 7 who are abused, neglected, dependent, delinquent, developmentally
- 8 disabled, or mentally ill, and to those who have other emotional
- 9 or physical needs.
- (d) To assist children and families to become responsible
- 11 for their own lives and to develop the capacity to control their
- 12 own futures.
- (e) To emphasize early intervention and primary prevention
- 14 services in order to avoid the costs to the state of individual
- 15 and family dysfunction.
- (f) To ensure that a core of services that provides a con-
- 17 tinuum of care consistent with the principles set forth in
- 18 section 19101 is available to all children and families in a con-
- 19 venient, accessible manner and on an equitable basis.
- 20 (g) To strengthen and encourage families and family life in
- 21 this state.
- (h) To ensure that every child in this state is protected
- 23 from neglect and abuse.
- 24 (i) To provide through the use of pilot projects an opportu-
- 25 nity to test a variety of models for the consolidation of all
- 26 social, mental health, and juvenile justice services for children
- 27 and their families in a single state department.

- 1 Sec. 3105. To accomplish the consolidation of services to 2 children and families in this state, departments and other agen-3 cies of the executive branch of government shall do all of the
- 4 following:
- 5 (a) Cooperate with the agency in the development of plans,
- 6 budgets, programs, and evaluations pertaining to children and
- 7 family services and programs.
- 8 (b) Provide the director with information and reports neces-
- 9 sary to the administration of the agency.
- (c) Conform to directives or orders of the governor pertain-
- 11 ing to the coordination, establishment, consolidation, continua-
- 12 tion, or revision of children and family services and programs.
- 13 Sec. 3107. To establish, define, and maintain coordinated
- 14 services, the agency may enter into intergovernmental agreements
- 15 as necessary to achieve the purposes of this act.
- 16 PART 5. JOINT COMMITTEE ON CHILDREN AND FAMILY SERVICES
- 17 Sec. 5101. (1) The joint committee on children and family
- 18 services is created to oversee and report to the legislature on
- 19 the progress being made with respect to the goals and mandates of
- 20 this act. The joint committee shall consist of 6 members of the
- 21 senate and 6 members of the house of representatives appointed in
- 22 the same manner as standing committees are appointed for terms of
- 23 2 years. Members of the joint committee shall serve without com-
- 24 pensation but shall be reimbursed for expenses incurred in con-
- 25 ducting the business of the committee. The expenses of the mem-
- 26 bers of the senate shall be paid from appropriations to the

- 1 senate and the expenses of the members of the house shall be paid
- 2 from appropriations to the house of representatives.
- 3 (2) The joint committee shall employ such employees as may
- 4 be necessary and fix their compensation within the appropriations
- 5 made by the legislature for this purpose.
- 6 Sec. 5103. Annually the joint committee on children and
- 7 family services shall elect from its membership a chairperson and
- 8 alternate chairperson, who shall be from different houses. The
- 9 position of chairperson shall alternate between the senate and
- 10 the house of representatives.
- 11 Sec. 5105. The joint committee on children and family serv-
- 12 ices shall meet at least twice a year and may meet during a ses-
- 13 sion of the legislature and during an interim between sessions.
- 14 The joint committee may hold a hearing on matters related to its
- 15 oversight of this act. The chairperson of the joint committee or
- 16 a member designated by the chairperson, upon majority vote of the
- 17 joint committee, may administer oaths, subpoena witnesses, and
- 18 examine books and records of a person involved in a matter prop-
- 19 erly before the joint committee.
- 20 Sec. 5107. (1) The joint committee shall report its activi-
- 21 ties and recommendations to the legislature at each regular
- 22 session.
- 23 (2) The joint committee shall review the evaluations of the
- 24 pilot projects described in part 27 and no later than January 1,
- 25 1996, shall submit to the legislature a report containing recom-
- 26 mendations regarding legislation to implement 1 or more features

- 1 of the pilot projects statewide in a department of children and
- 2 family services.
- 3 ARTICLE 2. CHILDREN AND FAMILY SERVICES AGENCY
- 4 PART 7. ADMINISTRATION
- 5 Sec. 7101. (1) The children and family services agency is
- 6 created as an autonomous agency within the department of social
- 7 services. The agency shall exercise its powers and functions,
- 8 including the promulgation of rules, budgeting, personnel, pro-
- 9 curement, and related management functions, as an autonomous
- 10 entity, independent of the director of the department of social
- 11 services.
- 12 (2) The governor shall appoint a director of the agency with
- 13 the advice and consent of the senate. The director shall be
- 14 exempt from state classified civil service and shall receive com-
- 15 pensation as provided by the legislature. The director shall
- 16 serve as a special assistant to the governor on matters concern-
- 17 ing children and families.
- (3) All powers and duties of the office of children and
- 19 youth services in the department of social services are trans-
- 20 ferred to the agency.
- 21 (4) All powers and duties relating to juvenile justice serv-
- 22 ices are transferred to the agency from the office of criminal
- 23 justice in the department of management and budget. The advisory
- 24 committee on juvenile justice created in section 5 of Act No. 541
- 25 of the Public Acts of 1978, being section 18.405 of the Michigan
- 26 Compiled Laws, is transferred to the agency. The composition and
- 27 powers of the advisory committee are not affected by this act.

- 1 (5) The state child abuse and neglect prevention board
  2 created in section 3 of the child abuse and neglect prevention
  3 act, Act No. 250 of the Public Acts of 1982, being section
  4 722.603 of the Michigan Compiled Laws, is transferred to the
- 5 agency. The composition and powers of the board are not affected
  6 by this act.
- 7 (6) The domestic violence prevention and treatment board 8 created in section 2 of Act No. 389 of the Public Acts of 1978, 9 being section 400.1502 of the Michigan Compiled Laws, is trans-10 ferred to the agency. The composition and powers of the board 11 are not affected by this act.
- Sec. 7103. The agency shall operate all state facilities

  13 for children that were operated by the department of social serv
  14 ices, including detention facilities for juveniles, training

  15 schools and camps, and residential treatment centers.
- 16 Sec. 7105. (1) Employees of county offices of the depart17 ment of social services performing child and family services
  18 before the effective date of this act shall transfer to the
  19 agency in Berrien, Calhoun, Genesee, Ingham, Kalamazoo, Kent,
  20 Macomb, Muskegon, Oakland, Saginaw, and Wayne counties.
- 21 (2) A proportionate share of administrative support staff
  22 needed to support child and family services shall be transferred
  23 to the agency in the counties listed in subsection (1).
- (3) For the purposes of planning and local input, a local
  25 children and family services board shall be created in accordance
  26 with this subsection in each of the counties listed in subsection
  27 (1). The board shall consist of 3 members appointed from persons

- 1 residing in the county who do not hold elective office. Each
- 2 member shall be appointed for a 3-year term. The county board of
- 3 commissioners shall appoint 2 members, and the agency shall
- 4 appoint 1 member. In a county that has an elected county execu-
- 5 tive with power to appoint board members, the county executive
- 6 shall appoint the 2 members for the county.
- 7 (4) Child and family service workers employed by the depart-
- 8 ment of social services shall not transfer to the agency in coun-
- 9 ties other than those identified in subsection (1). The agency
- 10 and county departments of social services shall enter into per-
- 11 formance agreements to govern the administration of child and
- 12 family services in those counties. Subject to the provisions of
- 13 this act, and except as provided otherwise in agreements entered
- 14 into between the agency and counties participating in pilot
- 15 projects, performance agreements shall govern the relationship
- 16 between the agency and the county departments of social
- 17 services.
- 18 (5) This section shall take effect 1 year after the effec-
- 19 tive date of this act.
- 20 Sec. 7107. (1) The agency may enter into all contracts nec-
- 21 essary for the performance of its duties and the execution of its
- 22 policies under this act. The contracts may be with state agen-
- 23 cies, local public agencies, or private agencies, organizations,
- 24 associations, or persons.
- 25 (2) If it considers it appropriate, the agency may request
- 26 the attorney general to bring an action in the proper court to

- 1 enforce the terms of an agreement or contract entered into by the
  2 agency.
- 3 Sec. 7109. The agency shall develop and publish an informa-
- 4 tion pamphlet explaining the release of information from adoption
- 5 records pursuant to the Michigan adoption code, chapter X of Act
- 6 No. 288 of the Public Acts of 1939, being sections 710.21 to
- 7 710.70 of the Michigan Compiled Laws.
- 8 Sec. 7111. (1) The agency shall ensure that the purposes of
- 9 this act and the goals and operation of the agency are understood
- 10 by the public, and particularly by the children and families it
- 11 is designed to serve.
- 12 (2) The agency shall do all of the following:
- (a) Educate the public by means of brochures, posters, press
- 14 releases, television and radio announcements, and any other rea-
- 15 sonable means, regarding all of the following:
- 16 (i) The existence of the agency and the location of local
- 17 offices of the agency.
- 18 (ii) The goals and purposes of this act.
- 19 (iii) The ways in which the agency can meet the needs of
- 20 children and families.
- 21 (iv) The steps a child or family should take to receive
- 22 services.
- (v) The manner in which a child or family can resolve prob-
- 24 lems by enlisting the help of the children's advocate.
- 25 (vi) Any other matters the director considers necessary or
- 26 advisable to ensure the implementation of this act.

- (b) Emphasize in all publicity that the agency is a
- 2 supporter of all children and families and is not created to
- 3 serve a particular group of clients.
- 4 (c) Coordinate educational and public information programs.
- 5 for the purpose of developing appropriate awareness regarding the
- 6 problems of children and families.
- 7 (d) Encourage professional groups to recognize and deal with
- 8 the problems confronting children and families.
- 9 (e) Make information about the problems of children and fam-
- 10 ilies available to organizations dealing with juvenile problems
- 11 and to the general public.
- (f) Encourage the development of community programs to
- 13 improve the status of children and families.
- (q) Provide outreach services for Native Americans, and for
- 15 migrant and seasonal farm workers, including all those programs
- 16 for children and families operated by the department of social
- 17 services before the effective date of this act.
- 18 PART 9. PLANNING, RESEARCH, AND EVALUATION
- 19 Sec. 9101. (1) The agency shall annually submit to the gov-
- 20 ernor, legislature, and supreme court a state plan for children
- 21 and family services. The plan shall include at a minimum all of
- 22 the following:
- 23 (a) An assessment of current and projected service needs of
- 24 children and families, available resources to meet those needs,
- 25 and program gaps.
- 26 (b) A statement of policy goals and recommendations to
- 27 improve the effectiveness of public and private services to

- 1 children and families, and to ensure equal availability and
- 2 quality of these services throughout the state.
- 3 (c) A description of proposed programs and services for the
- 4 coming year and a projection of anticipated future changes.
- 5 (d) A description of which services shall be provided
- 6 directly by state and local government employees and which serv-
- 7 ices shall be purchased from contract providers.
- 8 (e) An evaluation of programs and services currently being9 provided.
- 10 (f) A compilation of the information collected pursuant to 11 subsection (2).
- 12 (2) The plan required under subsection (1) shall be based 13 upon the following:
- (a) The consolidation of local unit plans from pilot
- 15 projects submitted to the agency pursuant to article 3.
- 16 (b) The collection and analysis of information related to
- 17 service needs, existing problems, and resources available within
- 18 the system.
- (c) An evaluation of the degree of equity in the statewide
- 20 provision of services.
- (d) The projection of potential changes in the client popu-
- 22 lation being served.
- (e) An evaluation of changes made during the prior year to
- 24 state statutes, court rules, and funding arrangements.
- (f) An evaluation of the results of research undertaken
- 26 during the prior year.

- (q) An evaluation of the results of monitoring with respect
- 2 to performance objectives and standards of practice'developed
- 3 pursuant to section 11101.
- 4 Sec. 9103. With the assistance of the advisory committee on
- 5 juvenile justice, the agency shall develop the state plan
- 6 required by the juvenile justice and delinquency prevention act
- 7 of 1974, Public Law 93-415, 88 Stat. 1109.
- 8 Sec. 9105. The agency shall conduct research necessary to
- 9 provide effective services to children and families throughout
- 10 the state. Research shall be integrated with planning
- 11 activities.
- 12 Sec. 9107. The agency shall enter into interstate or other
- 13 types of agreements, if appropriate, for the purpose of joint
- 14 research and planning with other states or the federal
- 15 government.
- 16 Sec. 9109. The agency shall monitor and evaluate children
- 17 and family services according to performance objectives and stan-
- 18 dards of practice established pursuant to section 11101.
- 19 Sec. 9111. The agency shall identify new and innovative
- 20 service delivery strategies and shall establish a special fund
- 21 for the development and implementation of those service
- 22 strategies. One percent of the agency's total budget appropri-
- 23 ated by the legislature shall be placed in this special fund and
- 24 shall be allocated solely for new and innovative service
- 25 strategies. A service strategy project shall not extend beyond 3
- 26 years and a decision shall be reached within this 3-year period

- 1 whether to fund the innovation through the regular budget
  2 process.
- 3 PART 11, RULES AND LICENSING
- 4 Sec. 11101. (1) The agency shall promulgate rules for all 5 of the following:
- 6 (a) Performance objectives to be met by state and local
- 7 employees and by contract providers performing duties or provid-
- 8 ing services under this act.
- 9 (b) Practice requirements for providers of services to chil-
- 10 dren and families under contract with the agency. The require-
- 11 ments shall be consistent with rules promulgated under Act
- 12 No. 116 of the Public Acts of 1973, being sections 722.111 to
- 13 722.128 of the Michigan Compiled Laws.
- 14 (c) Rules to monitor juvenile justice services money and to
- 15 prescribe accounting, reporting, and authorization controls and
- 16 procedures, and expenditure classifications for the child care
- 17 funds established pursuant to section 21111.
- (d) Rules pertaining to payment for services, including all
- 19 of the following:
- 20 (i) Identification of those services provided under this act
- 21 for which payment is to be made by the person financially respon-
- 22 sible for a child.
- 23 (ii) Criteria for determining the financial ability of the
- 24 responsible person to pay for services.
- 25 (iii) A sliding scale payment schedule based on ability to
- 26 pay.

- 1 (iv) Procedures for review and redetermination of financial  $\bf 2$  ability.
- 3 (e) Procedures and standards for determining whether serv-
- 4 ices should be provided directly by the state or purchased from
- 5 contract providers.
- 6 (f) Any other rules considered necessary by the agency to
- 7 implement this act.
- 8 (2) Rules prescribed by subsection (1)(a) and (b) shall be
- 9 promulgated not later than January 1, 1996.
- 10 Sec. 11103. (1) The office of service and facility regula-
- 11 tion is created as a separate division within the agency. It
- 12 shall be headed by a director appointed by the director of the
- 13 agency and shall be assigned staff to efficiently carry out its
- 14 duties. The director and staff of the office of service and
- 15 facility regulation shall be engaged only in licensing and regu-
- 16 latory activities as provided in this section, and shall have no
- 17 responsibility in the delivery, contracting, administration, or
- 18 coordination of services.
- (2) The office of service and facility regulation shall do
- 20 all of the following:
- 21 (a) License and regulate child care organizations according
- 22 to Act No. 116 of the Public Acts of 1973, being sections 722.111
- 23 to 722.128 of the Michigan Compiled Laws.
- (b) Monitor the compliance of child care organizations and
- 25 contract providers according to Act No. 116 of the Public Acts of
- **26** 1973.

- (c) Inspect local infirmaries and places of detention for
- 2 juveniles to obtain facts concerning the usefulness and proper
- 3 management of the infirmaries and places of detention, and to
- 4 promote proper, efficient, and humane administration of those
- 5 infirmaries and places of detention. A reasonable order of the
- 6 office of service and facility regulation fixing minimum stan-
- 7 dards of sanitation, fire protection, food, and comfortable lodg-
- 8 ing may be enforced through mandamus or injunction in the circuit
- 9 court for the county where the local infirmary or place of deten-
- 10 tion for the juveniles is located, by the attorney general on
- 11 behalf of the office. The burden of proof shall be on the office
- 12 of service and facility regulation to establish the reasonable-
- 13 ness of the order.
- (d) Regulate all institutions for children maintained by the
  15 agency.
- (e) Biennially evaluate all programs administered, reim-
- 17 bursed, or contracted by the agency to determine compliance with
- 18 the rules promulgated for these programs.
- (f) Find the program in compliance, conditional compliance,
- 20 or unacceptable to deliver the service, and issue reports of such
- 21 findings for public review.
- (q) Impose sanctions against programs as provided in this
- 23 act or otherwise by law.
- 24 (h) Establish policies and procedures necessary to imple-
- 25 ment, administer, and enforce its powers and duties as described
- 26 in this section.

- (i) Investigate complaints of neglect or abuse by service
- 2 providers licensed, inspected, or approved by the office of
- 3 service and facility regulation or funded by the agency.
- 4 Sec. 11105. (1) The office of recipient rights is created
- 5 within the office of service and facility regulation.
- 6 (2) The head of the office of recipient rights is the admin-
- 7 istrator of the office of recipient rights. The administrator
- 8 shall be appointed by the director of the office of service and
- 9 facility regulation.
- 10 (3) The office of recipient rights shall protect those
- 11 rights, benefits, and privileges of recipients of agency services
- 12 guaranteed by the United States and Michigan constitutions, this
- 13 act, and other provisions of law.
- (4) This act shall be construed to protect and promote the
- 15 basic human dignity to which a recipient of services is
- 16 entitled.
- 17 (5) Recipients of services and in the case of minors, the
- 18 recipient's parent or guardian, shall be notified by the provid-
- 19 ers of those services of the rights guaranteed by this act. The
- 20 provider of a service shall give the recipient an accurate sum-
- 21 mary of relevant provisions of this act when the recipient is
- 22 first accepted for service.
- PART 13. INFORMATION SYSTEMS
- Sec. 13101. The agency shall collaborate with the state
- 25 court administrator to do all of the following:
- 26 (a) Develop and encourage the use of a uniform information
- 27 system by the agency, contract providers, and the courts.

- (b) Standardize terminology to be used by the agency,
- 2 contract providers, and the courts.
- 3 Sec. 13103. (1) The agency shall develop and implement an
- 4 information system to provide adequate, accurate, and up-to-date
- 5 information on clients, providers, payments, and services
- 6 throughout the state. The system shall have, at a minimum, all
- 7 of the following features:
- 8 (a) All services provided or purchased by the agency shall
- 9 be entered into the system according to standard reporting
- 10 methods prescribed by the agency.
- (b) Provisions shall be made to maintain confidentiality of
- 12 individual clients.
- (c) Information shall be retrievable from or entered into
- 14 the system from remote terminals in each local office of the
- 15 agency.
- (d) The agency shall provide line staff with computer print-
- 17 outs containing diagnostic information and information regarding
- 18 client and family change during treatment.
- (e) The system shall have the potential to become a fully
- 20 integrated system for management information, program evaluation,
- 21 and human decision making in the statewide provision of children
- 22 and family services.
- (f) The system shall collect information on client charac-
- 24 teristics, service needs, rate at which services are used, pro-
- 25 vider locations, measures of service results, assessments of
- 26 risk, cost of services, and other information necessary to
- 27 effectively provide services to children and families.

- (g) Training programs shall be developed and made available
   for all personnel using the system.
- 3 (2) The agency shall implement the information system in
- 4 each local office. The agency shall track both individual chil-
- 5 dren and families through all services described in this act.
- 6 (3) The agency shall require all contract providers to
- 7 report periodically to the agency so that information may be
- 8 entered into the system to track children and families receiving
- 9 contract services.
- (4) The agency shall require employees in all local offices
- 11 to provide prompt and accurate information needed to manage, mon-
- 12 itor, and direct local services, central intake operations, and
- 13 case management activities.
- 14 Sec. 13105. The agency shall collect from all counties the
- 15 data described in section 27103 to serve as a basis of comparison
- 16 in evaluation of the pilot projects.
- 17 PART 15. PERSONNEL ADMINISTRATION
- 18 Sec. 15101. The agency shall recommend to the civil service
- 19 commission personnel standards and procedures in the following
- 20 areas:
- 21 (a) Minimum standards for children and family services
- 22 personnel.
- 23 (b) Procedures for the certification of personnel that meet
- 24 standards prescribed pursuant to subdivision (a).
- (c) Standards for training programs and procedures for
- 26 accreditation of programs meeting those standards.

- (d) Standards and procedures for the retraining of employees transferring to the agency from other departments of the state or other units of government.
- 4 (e) Standards and procedures for the monitoring of personnel5 performance.
- 6 Sec. 15103. (1) A person employed by the agency who is
- 7 injured during the course of his or her employment as a result of
- 8 an assault by a recipient of services shall receive his or her
- 9 full wages from the agency until worker's compensation benefits
- 10 begin and then shall receive in addition to worker's compensation
- 11 benefits a supplement from the agency which together with the
- 12 worker's compensation benefits equals but does not exceed the
- 13 weekly net wage of the employee at the time of the injury. This
- 14 supplement only applies while the person is on the agency's pay-
- 15 roll and is receiving worker's compensation benefits and
- 16 includes, on the effective date of this act, an employee who is
- 17 receiving worker's compensation due to an injury covered by
- 18 former section 1c of the social welfare act, Act No. 280 of the
- 19 Public Acts of 1939, or under section 113 of the mental health
- 20 code, Act No. 258 of the Public Acts of 1974, being section
- 21 330.1113 of the Michigan Compiled Laws. Fringe benefits normally
- 22 received by an employee shall be in effect during the time the
- 23 employee receives the supplement provided by this section from
- 24 the agency.
- 25 (2) Subsection (1) applies whether the employee was directly
- 26 assaulted or was assaulted as a result of aiding another employee
- 27 in subduing a recipient.

- 1 Sec. 15105. (1) In accordance with policies and procedures
- 2 developed by the director and the civil service commission, state
- 3 employees occupying positions in children and family service pro-
- 4 grams shall have the opportunity to transfer to the agency.
- 5 (2) Each state employee who transfers to the agency shall be
- 6 given a comparable position with the agency at a rate of compen-
- 7 sation that is not less than the employee was being paid by the
- 8 state immediately before the effective date of this act. The
- 9 salary and position to which an employee is entitled under this
- 10 subsection may be altered by a future collective bargaining
- 11 agreement.
- 12 (3) Unless a policy more favorable to the employee is other-
- 13 wise provided by law, annual leave accumulated to a maximum of 80
- 14 hours shall be transferred with the employee. The employee shall
- 15 have an option to receive a cash payment for the value of his or
- 16 her accumulated annual leave in excess of 80 hours to be paid
- 17 over a period of time not to exceed 2 years, or a payment of that
- 18 amount in the form of deferred compensation. The employee shall
- 19 have 90 days after the transfer of employment to exercise his or
- 20 her option.
- 21 (4) Seniority rights, sick leave, longevity, and any other
- 22 benefits that a transferred employee has accumulated shall not be
- 23 diminished or impaired as a result of the individual becoming an
- 24 employee of the agency. The rights and benefits protected by
- 25 this subsection may be altered by a future collective bargaining
- 26 agreement.

- 1 (5) A transferred employee shall be entitled to receive
- 2 insurance benefits not less than those insurance benefits
- 3 previously received as an employee of the state. The insurance
- 4 benefits to which an employee is entitled under this subsection
- 5 may be altered under a future collective bargaining agreement.
- 6 Sec. 15107. The agency shall report annually to the legis-
- 7 lature on the percentage increase, if any, in the use of contract
- 8 providers over the prior year.
- 9 PART 17. COORDINATION OF SERVICES
- 10 Sec. 17101. As used in this part:
- (a) "Council" means the children's cabinet council created
- 12 in section 17103.
- (b) "Legislative council" means the legislative council
- 14 established under section 15 of article IV of the state constitu-
- 15 tion of 1963.
- (c) "Office" means the office of the children's advocate
- 17 created in section 17105.
- 18 Sec. 17103. (1) The children's cabinet council is created
- 19 in the office of the governor to advise the governor on issues
- 20 and concerns of children and their families and to perform other
- 21 duties described in this section. The children's cabinet council
- 22 shall be chaired by the director and shall include all of the
- 23 following members or their designated representatives:
- 24 (a) The director of the agency.
- 25 (b) The director of mental health.
- 26 (c) The director of social services.

- (d) The director of public health.
- 2 (e) The superintendent of public instruction.
- 3 (f) The director of labor.
- 4 (g) The director of the office of substance abuse services.
- 5 (h) The director of the department of state police.
- 6 (i) The director of the department of corrections.
- 7 (j) The director of the department of management and
- 8 budget.
- 9 (k) The state court administrator.
- 10 (1) The executive director of the department of civil:
- 11 rights.
- (2) The council shall do all of the following:
- 13 (a) Coordinate the provision of services to children and
- 14 families by all state departments and agencies to avoid fragmen-
- 15 tation and unplanned duplication.
- (b) Annually prepare and submit to the legislature, gover-
- 17 nor, and department of management and budget a list of budget
- 18 priorities for services provided by all departments and agencies
- 19 of state government to children and families.
- 20 (c) Annually prepare and submit to the governor and legisla-
- 21 ture a report that summarizes the total expenditures made by the
- 22 state for services to children and families during the fiscal
- 23 year immediately before the year in which the report is
- 24 prepared. The report shall itemize the expenditures by depart-
- 25 ment and agency.

- 1 (d) Hold public hearings throughout the state in order to
  2 receive consumer input on the status of services to children and
- 3 families.
- 4 (e) Review and resolve problems pursuant to subsection (3).
- 5 (f) Make annual reports to the legislative committees deal-
- 6 ing with services to children and families. The reports shall
- 7 include information gathered at the public hearings prescribed in
- 8 subdivision (d), a summary of all matters reviewed pursuant to
- 9 subsection (3), recommendations for action based on information
- 10 gathered at public hearings or on matters reviewed pursuant to
- 11 subsection (3), and identification of the progress and problems
- 12 resulting from the coordination of services prescribed in subdi-
- 13 vision (a).
- (g) Advise the governor and the legislature of any needed
- 15 reordering of services for children and families to assure effi-
- 16 cient operation of state and local programs.
- 17 (3) The council shall review matters that are brought to it
- 18 by the children's advocate or that come to its attention by any
- 19 other means regarding a dispute over which the governmental
- 20 agency or department should deliver particular services to a
- 21 child, a complaint that services are not being provided to a
- 22 child, or a complaint that services are not being delivered in
- 23 compliance with this act or rules promulgated under this act.
- 24 The council shall do all of the following:
- 25 (a) Provide opportunities to receive testimony and evidence
- 26 from the child, the child's family, a representative of the child

- 1 or family, a representative of an agency or department, and the 2 children's advocate.
- 3 (b) Identify the services necessary to resolve the matter or
  4 the actions necessary to bring the services into compliance.
- 5 (c) Designate the agency or department that shall provide or 6 contract for necessary services if services are not being
- 7 provided.
- 8 (d) Direct the designated agency or department to accept
  9 responsibility for the child and to provide or contract for the
  10 necessary services or to take action to bring the services into
- 11 compliance.
- (e) Inform the governor and the legislature if the council
- 13 cannot resolve the matter without legislative or executive
- 14 action.
- 15 Sec. 17105. (1) The office of the children's advocate is 16 created within the legislative council.
- 17 (2) The principal executive officer of the office of the
- 18 children's advocate is the children's advocate, who shall be
- 19 appointed by and serve at the pleasure of the legislative
- 20 council.
- 21 (3) The legislative council shall establish procedures for
- 22 approving the budget of the office of the children's advocate,
- 23 for expending funds of the office, and for the employment of per-
- 24 sonnel for the office.
- 25 Sec. 17107. The children's advocate shall do all of the
- 26 following:

- (a) Monitor, on behalf of the children and families of this
   state, the compliance of all agencies and departments of state
- 4 (b) Act as an advocate and problem solver for all children
  5 and families and assist them in directing and communicating their
- 6 concerns, problems, and needs to the appropriate governmental
- 7 agency or department.

3 government with this act.

- 8 (c) Strengthen and improve the understanding of children's
- 9 and families' issues within all departments and agencies of state 10 government.
- 11 (d) Study and evaluate, at the state and local levels, the
- 12 extent to which coordination of services to children and families
- 13 has been achieved.
- (e) Report annually to the legislative council and the leg-
- 15 islature on the activities of the office of the children's advo-
- 16 cate, the status of coordination of services to children and fam-
- 17 ilies, and the types of problems encountered by consumers of
- 18 those services. The report shall also include recommendations as
- 19 to legislative action needed to improve coordination of services
- 20 and correct the problems experienced by consumers of the
- 21 services.
- 22 Sec. 17109. (1) All agencies and departments of state gov-
- 23 ernment shall give the children's advocate access to all informa-
- 24 tion, records, and documents within their possession that the
- 25 children's advocate considers necessary to carry out his or her
- 26 duties.

- 1 (2) Upon the request of the children's advocate and with or 2 without notice, the director of a facility under the control of 3 the agency shall grant the children's advocate entrance to the 4 facility.
- 5 (3) The children's advocate may hold informal hearings and
- 6 may request that any person appear before the advocate, or at a
- 7 hearing, and give testimony or produce documentary or other evi-
- 8 dence that the children's advocate considers relevant to a prob-
- 9 lem concerning delivery of services to children and families.
- 10 Sec. 17111. The children's advocate shall bring to the
- 11 attention of the children's cabinet council or, in the case of a
- 12 county participating in a pilot project under article 3, the
- 13 local unit board, all of the following:
- (a) A dispute between agencies or departments of state or
- 15 local government regarding which one is responsible for providing
- 16 a particular service or services to children and families.
- 17 (b) A complaint by an individual child or family that needed
- 18 services are not being provided to that child or family by any
- 19 agency or department of state or local government.
- 20 (c) A complaint by the children's advocate that services are
- 21 being duplicated or are not being provided.
- 22 (d) A complaint by an individual child or family or by the
- 23 children's advocate that services are not being delivered in com-
- 24 pliance with this act or rules promulgated under this act.
- 25 PART 19. SERVICES
- 26 Sec. 19101. Services to children and families shall be
- 27 provided in accordance with all of the following principles:

- (a) Services shall be delivered in the context of a child's
- 2 family whenever consistent with the best interests of the child.
- 3 (b) Services for a child without a family, or for a child
- 4 whose best interests require that the child be removed from the
- 5 family, shall be directed toward finding the child a permanent
- 6 home at the earliest possible time.
- 7 (c) Services shall be delivered within the least restrictive
- 8 and most normal environment that is practical.
- 9 (d) Whenever possible, a core of services shall be made
- 10 available to all children and families, not just to those in
- 11 crisis or at risk.
- (e) Services shall be based on an assessment and treatment
- 13 plan designed to achieve the best interests of the child and to
- 14 meet the particular needs and potential of each child and
- 15 family.
- (f) Services shall be provided based on the agency's assess-
- 17 ment of the need of the child or family for the services, and not
- 18 on financial or categorical eligibility.
- 19 (q) Services shall be ethnically sensitive and culturally
- 20 relevant to the unique needs of multiracial, multicultural, and
- 21 multilingual populations.
- Sec. 19103. A listing of services in this act is not an
- 23 inclusive list or a limiting description of services that may be
- 24 provided to children and families to meet the goals of this act.
- 25 The agency shall engage in planning, research, and evaluation, as
- 26 provided in this act, to identify needs, design programs, and

- 1 deliver services that meet the changing needs of children and
  2 families.
- 3 Sec. 19105. Except as otherwise provided by the agency, all
- 4 services delivered under this act shall be paid for by the person
- 5 or persons who are financially responsible for the child accord-
- 6 ing to ability to pay, pursuant to rules promulgated under
- 7 section 11101.
- 8 Sec. 19107. The agency shall assume responsibility for all
- 9 children committed to it by the juvenile division of the probate
- 10 court or the court of general criminal jurisdiction. The agency
- 11 may provide care necessary to meet the needs of those children
- 12 and families or it may obtain appropriate services from other
- 13 state agencies, local public agencies, other district agencies,
- 14 or private agencies. If the program of another state agency is
- 15 considered by the agency to best serve the needs of the child or
- 16 family, the other state agency shall give priority to the child
- 17 or family.
- 18 Sec. 19109. The equipment, records, supplies, and all other
- 19 property in the possession of the agencies or departments that
- 20 were providing the services transferred under this act are trans-
- 21 ferred to the agency.
- 22 Sec. 19111. The children's cabinet council shall ensure
- 23 that all of the following services are coordinated with services
- 24 provided by the agency in such a way that there is no fragmenta-
- 25 tion or unplanned duplication of services:
- (a) Services that protect and enhance the physical health of
- 27 children and families.

- (b) Services that protect and enhance the mental health of children and families and treat children with mental disease or disability.
- 4 (c) Educational, training, and employment services.
- 5 (d) All other services to children and families that are
- 6 being provided by other agencies of state or local government.
- 7 Sec. 19113. (1) The agency shall provide all services
- 8 related to the mental health of children and families that were
- 9 being provided before the effective date of this act by the
- 10 office of children and youth services in the department of social
- 11 services.
- 12 (2) The agency may enter into agreements with the department
- 13 of mental health and community mental health boards for coordi-
- 14 nated planning and prevention services.
- 15 Sec. 19115. (1) The agency shall provide all protective
- 16 services to children and families that were provided by the
- 17 department of social services before the effective date of this
- 18 act.
- 19 (2) The agency shall act as the implementing agency for the
- 20 child protection law, Act No. 238 of the Public Acts of 1975,
- 21 being sections 722.621 to 722.636 of the Michigan Compiled Laws.
- 22 (3) The agency shall initiate action in an appropriate court
- 23 if such action is required because of the conduct of a parent,
- 24 quardian, or custodian.
- 25 (4) If it is possible to provide in-home services to chil-
- 26 dren and families as an alternative to foster care or other
- 27 out-of-home placement, the in-home services shall be provided.

- 1 Sec. 19117. (1) The agency shall provide all out-of-home
- 2 placement services that were provided to children by the depart-
- 3 ment of social services before the effective date of this act,
- 4 including all of the following:
- 5 (a) Operation of the Michigan children's institute pursuant
- 6 to Act No. 220 of the Public Acts of 1935, being sections 400.201
- 7 to 400.214 of the Michigan Compiled Laws.
- 8 (b) Adoption services, including the programs or services
- 9 described in subsections (3) and (4), the adoption subsidy pro-
- 10 gram operated by the department of social services before the
- 11 effective date of this act, and services described in the
- 12 Michigan adoption code, chapter X of Act No. 288 of the Public
- 13 Acts of 1939, being sections 710.21 to 710.70 of the Michigan
- 14 Compiled Laws.
- (c) Foster care and residential treatment.
- (d) Shelter care.
- 17 (2) The agency shall provide all child and family support
- 18 services that were provided by the department of social services
- 19 before the effective date of this act, including all of the
- 20 following:
- 21 (a) State administered child day care programs, including
- 22 federally funded programs and services.
- 23 (b) Runaway services, including counseling, short-term shel-
- 24 ter, and support groups for children and parents.
- 25 (c) Counseling services.
- 26 (d) Teen parent programs.

- (e) Domestic violence programs.
- 2 (3) The agency shall conduct an investigation prescribed by
- 3 section 46 of chapter X of Act No. 288 of the Public Acts of
- 4 1939, being section 710.46 of the Michigan Compiled Laws, when an
- 5 adoption agency or organization proposes to place for adoption,
- 6 with a person domiciled in this state, a child who is a citizen
- 7 of or who resides in a country other than the United States or
- 8 Canada. The investigation shall be conducted within 180 days
- 9 after receipt of the request from the adoption agency or
- 10 organization. In a county where the agency determines it to be
- 11 more feasible both geographically and economically, the agency
- 12 may purchase the adoption services up to the actual cost of pro-
- 13 viding those services. The agency shall charge parent fees pre-
- 14 scribed by the legislature.
- 15 (4) The following foster care or adoption placements in this
- 16 state shall be under the supervision of the agency:
- (a) Placement of a child in a family home of persons unre-
- 18 lated to the child by a person not a resident of this state.
- (b) Placement of a child in any family home by an adoption
- 20 agency or organization that does not have a place of business in
- 21 this state.
- 22 (5) Foster care or adoption placements described in subsec-
- 23 tion (4) shall not be made without written approval of the
- 24 agency.
- 25 (6) The person, adoption agency, or organization described
- 26 in subsection (4) shall furnish the agency with necessary
- 27 information regarding the child and the prospective foster

- 1 parents and a guaranty required by the agency to protect the
- 2 interests of the county in which the child is to be placed. The
- 3 information shall be forwarded for investigation to the local
- 4 office in the county in which the prospective home is located, if
- 5 the judge of probate has given prior general consent to the pro-
- 6 cedure, or to the director of a licensed child-placing agency, or
- 7 to an employee of the agency. If, in the investigator's opinion,
- 8 the placement should be made, the investigator shall file an
- 9 approval with the agency.
- 10 (7) If a proposed placement under subsection (4) is or
- 11 appears to be made with the intention that the child shall be
- 12 adopted under the law of this state by the family with whom the
- 13 child is to be placed, the prior approval of the proposed place-
- 14 ment by the judge of probate of the county of residence of the
- 15 family is required. If requested, the agency may require super-
- 16 vision of the child in the home until the child is legally
- 17 adopted or otherwise discharged from care.
- 18 Sec. 19119. (1) The agency shall provide services in con-
- 19 junction with the probate courts to prevent juvenile delinquency
- 20 and care for and treat children in the juvenile justice system of
- 21 this state. The agency shall provide all juvenile justice serv-
- 22 ices that were provided by the department of social services and
- 23 by the office of criminal justice before the effective date of
- 24 this act, including all of the following:
- 25 (a) Programs directed at the prevention of delinquency.
- 26 (b) Investigation, supervision, and foster care services
- 27 ordered by the probate court.

- 1 (c) Training programs for delinquent children, including
- 2 camps, training schools, and programs operated in conjunction or
- 3 by contract with other public or private agencies or
- 4 organizations.
- 5 (d) Operation of half-way houses, detention facilities,
- 6 training schools and camps, group homes, regional short-term
- 7 treatment centers, and other facilities and programs established
- 8 with the approval of the legislature to provide effective
- 9 out-of-home care for children placed in the care and custody of
- 10 the agency by probate courts, courts of general criminal juris-
- 11 diction, or, where provided by law, the voluntary action of par-
- 12 ents or quardians.
- (e) Supervision for juveniles on conditional release from
- 14 facilities of the agency, either through direct agency programs
- 15 or, with the approval of the legislature, by agreement with other
- 16 units of state, district, or local government, or with private
- 17 agencies.
- (f) Diversion programs that serve as alternatives to juve-
- 19 nile court adjudication and disposition, including the consent
- 20 docket, consent calendar, and other informal court contacts.
- 21 (g) Shelter care programs that serve as an alternative to
- 22 secure custody detention for low risk delinquent children.
- 23 (h) Predisposition investigation and report services to
- 24 assist the juvenile court in determining appropriate orders of
- 25 disposition.
- 26 (i) Treatment probation services consisting of investigative
- 27 and supervisory activities for children placed by the court in

- 1 the community, in their own homes or the homes of relatives, and
  2 in foster homes.
- 3 (j) Diagnostic evaluation and treatment services for chil-4 dren and families.
- 5 (k) Transportation of children to and from the court.
- 6 (2) If a service listed in subsection (1) is being provided
- 7 by a juvenile court on the effective date of this act, the court
- 8 may continue to provide the service except as provided in pilot
- 9 agreements in counties that are operating pilot projects pursuant
- 10 to article 3.
- 11 Sec. 19121. (1) The agency, to the extent of funds appro-
- 12 priated for that purpose, may assume the administration and oper-
- 13 ation or the administration, operation, and facilities of a
- 14 detention home established as an agency of the probate court
- 15 under section 16 of chapter XIIA of Act No. 288 of the Public
- 16 Acts of 1939, being section 712A.16 of the Michigan Compiled
- 17 Laws.
- 18 (2) The agency shall not assume the administration, opera-
- 19 tion, or facilities of a detention home unless an agreement is
- 20 made with the county board of commissioners and the presiding
- 21 judge of the probate court to transfer the administration, opera-
- 22 tion, or facilities of the detention home to the agency.
- 23 (3) The agency may offer persons employed at a detention
- 24 home transferred pursuant to this section, as of the effective
- 25 date of the transfer, the opportunity to be employed in the state
- 26 classified service in accordance with procedures established by
- 27 the civil service commission. All transferred employees shall

- 1 retain accrued employment rights and benefits if consistent with
- 2 rules of the civil service commission.
- 3 Sec. 19123. (1) Until June 1, 1991, a youth parole and
- 4 review board is created within the agency to consist of 3 members
- 5 appointed by the director. The members shall be within the state
- 6 civil service. The chairperson of the board shall be designated
- 7 by the director from the membership of the board.
- 8 (2) Until June 1, 1991, the youth parole and review board
- 9 shall do all of the following:
- 10 (a) Be responsible for approval of releases from all youth
- 11 training school facilities of the agency, return to the facili-
- 12 ties from release status, and discharge from legal delinquency
- 13 commitment, except for youth committed as follows:
- (i) A youth committed to the agency under section 18(1)(e)
- 15 of chapter XIIA of Act No. 288 of the Public Acts of 1939, being
- 16 section 712A.18 of the Michigan Compiled Laws, for an offense
- 17 that, if committed by an adult, would be punishable by imprison-
- 18 ment for more than 1 year or an offense expressly designated by
- 19 law to be a felony.
- 20 (ii) A youth committed to the agency under section 1 of
- 21 chapter IX of the code of criminal procedure, Act No. 175 of the
- 22 Public Acts of 1927, being section 769.1 of the Michigan Compiled
- 23 Laws.
- 24 (b) Have other duties and responsibilities as authorized by
- 25 the director or as otherwise authorized by law.

- 1 (3) The agency may be represented in any proceeding before 2 the youth parole and review board by a duly authorized employee 3 or agent of the agency.
- 4 (4) The business which the youth parole and review board may 5 perform shall be conducted at a public meeting of the youth 6 parole and review board held in compliance with the open meetings 7 act, Act No. 267 of the Public Acts of 1976, being sections 8 15.261 to 15.275 of the Michigan Compiled Laws. Public notice of 9 the time, date, and place of the meeting shall be given in the 10 manner required by Act No. 267 of the Public Acts of 1976.

## 11 PART 21. FINANCING

- 12 Sec. 21101. The agency shall establish a single fiscal man-13 agement system for the funding of children and family services 14 under this act. The agency shall do all of the following:
- (a) Accept gifts, grants, bequests, and other donations for 16 use in performing its functions. Funds or property accepted 17 shall be used as directed by the donor and in accordance with law 18 and the rules and procedures of the agency.
- 19 (b) If necessary in order to provide services that are
  20 wholly or partially financed with federal funds, enter into con21 tracts with the state agency designated under federal law to
  22 administer funds for federal programs.
- (c) Recommend to the governor and the legislature appropri-24 ate allocations of public funds for children and family services 25 and programs.
- 26 (d) Apply for, accept, and disburse private, state, and
  27 federal grants and other types of funding available for the types

- 1 of activities that the agency is required or authorized to engage
- 2 in under this act.
- 3 (e) Serve as a special advisor to the governor on children
- 4 and family services budgets and programs.
- 5 (f) Administer grants, subsidies, incentive payments, and
- 6 other fiscal programs authorized by the legislature.
- 7 (g) Develop and allocate the budget of the agency.
- 8 (h) Oversee the administration of the children's trust fund
- 9 pursuant to the child abuse and neglect prevention act, Act
- 10 No. 250 of the Public Acts of 1982, being sections 722.601 to
- 11 722.613 of the Michigan Compiled Laws. Composition and powers of
- 12 the state child abuse and neglect prevention board are not
- 13 affected by this act.
- 14 (i) Oversee the administration of the domestic violence pre-
- 15 vention and treatment fund pursuant to Act No. 389 of the Public
- 16 Acts of 1978, being sections 400.1501 to 400.1510 of the Michigan
- 17 Compiled Laws. Composition and powers of the domestic violence
- 18 prevention and treatment board are not affected by this act.
- 19 Sec. 21103. The agency shall establish a unified funding
- 20 system. The unified funding system shall be designed to accom-
- 21 plish all of the following:
- 22 (a) Subordinate eligibility to need.
- 23 (b) Maximize federal funding sources, including but not
- 24 limited to titles IVB, IVE, XIX, and XX of the social security
- 25 act, chapter 531, 49 Stat. 620, and the juvenile justice and
- 26 delinquency prevention act, Public Law 93-415.

- 1 (c) Maximize funding through health insurance.
- 2 (d) Allocate funds to local offices of the agency based upon
- 3 formulas established by the agency.
- 4 (e) Pay for all services authorized by agency employees
- 5 according to agency policy.
- 6 (f) Collect fees for services as established pursuant to 7 section 21105.
- 8 Sec. 21105. (1) The agency shall establish, in cooperation
- 9 with the Michigan supreme court, a standard parent or guardian
- 10 fee schedule for all services other than information and refer-
- 11 ral; intake, initial assessment, and eligibility determination;
- 12 community information and education; and services provided to
- 13 families pursuant to the child protection law, Act No. 238 of the
- 14 Public Acts of 1975, being sections 722.621 to 722.636 of the
- 15 Michigan Compiled Laws.
- (2) Except as otherwise provided in subsection (1), parents
- 17 and guardians of children and youth shall be charged for their
- 18 fair share of service cost based upon ability to pay as provided
- 19 by agency rules. For children and youth who are wards of the
- 20 court, the parent or guardian shall pay the fee provided in the
- 21 court order which shall be set according to the established fee
- 22 schedule.
- 23 (3) The fee schedule shall be approved by the director.
- Sec. 21107. (1) The agency shall establish and administer a
- 25 juvenile justice funding system, including supervision of county
- 26 child care funds established under section 21111.

- 1 (2) The agency shall distribute to counties money
- 2 appropriated by the legislature for the foster care of children.
- 3 The amount distributed to each county shall equal 50% of the
- 4 annual expenditures from the child care fund of the county estab-
- 5 lished pursuant to section 21111, except the annual expenditures
- 6 shall not include expenditures made pursuant to section 21111(3)
- 7 or expenditures that exceed the amount of a budget approved under
- 8 section 21111(6). A distribution shall not be made to a county
- 9 that does not comply with the requirements of this act. The
- 10 agency may reduce the amount distributed to each county by the
- 11 amount owed to the state for care received in a state operated
- 12 facility, for care received pursuant to Act No. 220 of the Public
- 13 Acts of 1935, being sections 400.201 to 400.214 of the Michigan
- 14 Compiled Laws, or for care received pursuant to the youth reha-
- 15 bilitation services act, Act No. 150 of the Public Acts of 1974,
- 16 being sections 803.301 to 803.309 of the Michigan Compiled Laws.
- 17 The distribution may be reduced by the amount of liability that
- 18 is not contested by the county.
- 19 (3) In making an allocation of state appropriated funds to a
- 20 county juvenile justice services program, the agency shall
- 21 consider:
- 22 (a) The state's juvenile justice needs.
- 23 (b) The county's juvenile justice needs.
- (c) The state's need for a reasonable degree of statewide
- 25 standardization and control of juvenile justice services.

- (d) The need for a reasonable degree of flexibility and
- 2 freedom to design, staff, and administer services in a manner
- 3 that the county considers appropriate to its circumstances.
- 4 (e) The demonstrated relevancy, quality, effectiveness, and
- 5 efficiency of the county's existing and planned juvenile justice
- 6 services.
- 7 (f) The adequacy of the county's juvenile justice accounting
- 8 procedures for the expenditure of federal, state, county, and
- 9 other public and private funds.
- (g) The maximum use of existing juvenile justice services,
- 11 whether county, state, or privately administered.
- (h) An equitable statewide distribution of funds for juve-
- 13 nile justice programs.
- 14 Sec. 21109. The agency may award an annual basic grant of
- 15 state funds for juvenile justice services to a county having a
- 16 population of less than 75,000. Basic grants shall be in the
- 17 amount of \$15,000.00 and shall be awarded only to those counties
- 18 that meet the requirements of this act. A county shall not be
- 19 required to contribute matching funds to receive state financial
- 20 support under this section. A basic grant may be used only to
- 21 supplement added juvenile justice service costs and shall not be
- 22 used to replace county money currently being expended on juvenile
- 23 justice services.
- 24 Sec. 21111. (1) The county treasurer is the custodian of
- 25 all money provided for the use of the agency and the juvenile
- 26 division of the probate court in the county. The county

- 1 treasurer shall create and maintain a child care fund consisting
  2 of the following money:
- 3 (a) All money raised by the county for the use of the agency
- 4 for the foster care of children with respect to whom the juvenile
- 5 division of the probate court has not taken jurisdiction.
- 6 (b) Money for the foster care of children under the juris-
- 7 diction of the juvenile division of the probate court raised by
- 8 the county for the purpose of receiving supplementary funds from
- 9 the state as provided in section 21107.
- (c) All funds made available by the state government for the
- 11 foster care of children.
- (d) All payments made pursuant to support orders issued by
- 13 the probate court for the reimbursement of government for expen-
- 14 ditures made or to be made from the child care fund for the
- 15 foster care of children.
- (e) All prepayments and refunds for reimbursement of the
- 17 agency for the foster care of children.
- (f) All funds made available to the county for the foster
- 19 care of children from any other source whatsoever, except gifts
- 20 which are conditioned on a different disposition or reimburse-
- 21 ments of the general fund.
- 22 (q) Money for the foster care of children under the juris-
- 23 diction of the court of general criminal jurisdiction committed
- 24 to a county facility or a facility of the juvenile division of
- 25 the probate court in the county in which the court of general
- 26 criminal jurisdiction is located.

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- (h) All payments made pursuant to support orders issued by

  the court of general criminal jurisdiction for the reimbursement

  of government for expenditures made or to be made from the child

  tare fund for the foster care of children.
- 5 (2) The child care fund shall be used for the costs of pro-6 viding foster care for children under this act and the costs of 7 providing child care pursuant to the jurisdiction of the probate 8 court and the court of general criminal jurisdiction.
- 9 (3) The child care fund may be used for payment of the
  10 county's share of the cost of maintaining children committed to
  11 the Michigan children's institute pursuant to Act No. 220 of the
  12 Public Acts of 1935, being sections 400.201 to 400.214 of the
  13 Michigan Compiled Laws, or of the costs of state wards pursuant
  14 to the youth rehabilitation services act, Act No. 150 of the
  15 Public Acts of 1974, being sections 803.301 to 803.309 of the
  16 Michigan Compiled Laws.
- (4) The account for the child care fund shall be maintained separate and apart from all other accounts of county funds. The fund shall be used exclusively for carrying out the purposes authorized by this act. Each county board of commissioners shall distinguish in its appropriations for the child care fund the sums of money to be used by the juvenile division of the probate court, the agency, and, in Wayne county, the entity designated by the Wayne county board of commissioners or county executive to provide juvenile justice services. The treasurer shall keep these segregated in subaccounts.

- 1 (5) A county shall make and preserve accurate records of its
- 2 juvenile justice services and expenditures. Upon the request of
- 3 the agency, a county shall make available the information con-
- 4 tained in the records.
- 5 (6) A county annually shall develop and submit a plan and
- 6 budget for the funding of foster care services to the agency for
- 7 approval. Funds shall not be distributed under section 21107
- 8 except for reimbursement of expenditures made pursuant to an
- 9 approved plan and budget. The agency shall not approve plans and
- 10 budget which exceed the amount appropriated by the legislature.
- 11 Sec. 21113. A county shall not allocate less money for a
- 12 program under this act than the county allocated in the fiscal
- 13 year this act becomes effective. Funding disputes between coun-
- 14 ties and the agency regarding funding shall be resolved by legis-
- 15 lative action subject to the requirements of article IX,
- 16 section 29 of the state constitution of 1963.
- 17 ARTICLE 3. PILOT PROJECTS
- 18 PART 23. ESTABLISHMENT OF PILOT PROJECTS
- 19 Sec. 23101. (1) By October 1, 1992, the agency shall estab-
- 20 lish at least 7 pilot projects at the county level to test models
- 21 of a functionally integrated service system for the provision of
- 22 child welfare, mental health, and juvenile justice treatment
- 23 services.
- 24 (2) The agency shall establish a pilot task force consisting
- 25 of the following members:
- 26 (a) The director or his or her designated representative.

- (b) The director of the department of social services or his
   or her designated representative.
- 3 (c) The director of the department of mental health or his
- 4 or her designated representative.
- 5 (d) The state court administrator or his or her designated 6 representative.
- 7 (e) The president of united auto workers local 6000 or his
- 8 or her designated representative.
- 9 (f) A representative of each of the following
- 10 organizations:
- 11 (i) Michigan association of community mental health boards.
- 12 (ii) Michigan association of counties.
- (iii) Michigan county social services association.
- 14 (iv) Michigan probate judges association.
- 15 (g) A private provider of services to children and families
- 16 designated by the Michigan federation of private child and family
- 17 agencies.
- (h) A consumer of children and family services designated by
  19 the director.
- 20 (3) The pilot task force shall develop and distribute to
- 21 each county in the state a request for proposals to participate
- 22 in a pilot project. The request for proposals shall set forth
- 23 all of the following:
- 24 (a) Criteria to be used in the selection of pilot project
- 25 participants, including, but not limited to, all of the criteria
- 26 listed in section 23103.

- (b) Information required to be in the proposal of an2 applicant, including, but not limited to, the specifications for
- 3 the plan and budget required under section 25113.
- 4 (c) Requirements for the operation of pilot projects as pre-5 scribed by this act.
- 6 (d) Expansion and clarification of the pilot evaluation mea-7 sures identified in section 27103.
- 9 project shall submit a proposal to the pilot task force. The
  10 pilot task force shall review proposals submitted and make recom11 mendations to the agency. By June 1, 1992, the agency shall
  12 notify each county that has been selected to participate in a
  13 pilot project that the county has been selected and should begin
  14 taking all actions necessary for the establishment of the pilot
  15 project.
- 16 (5) The agency and the pilot counties shall enter into the 17 pilot agreement prescribed by section 23105, and begin operating 18 pilot projects by October 1, 1992.
- 19 (6) Pilot projects shall operate for a period of 3 years,
  20 beginning October 1, 1992 and ending September 30, 1995. The
  21 agency and the local unit may agree in writing to extend a pilot
  22 project until a department of children and family services is
  23 established.
- (7) The pilot task force shall monitor the progress of the pilots and the pilot evaluations and shall make recommendations to the agency, the independent evaluator, and the joint committee on children and family services regarding changes needed in the

- 1 operation of the pilots or in implementation of the pilots on a
- 2 statewide basis.
- 3 Sec. 23103. (1) To the extent possible, the agency shall
- 4 select counties or groups of counties to serve as local units for
- 5 the operation of pilot projects to test the consolidated service
- 6 system in each of the following:
- 7 (a) One large county in the Lower Peninsula.
- 8 (b) One medium county in the Lower Peninsula.
- 9 (c) One county in the Lower Peninsula that has a human serv-
- 10 ices department.
- 11 (d) One county with an elected county executive.
- (e) A group of counties operating a regional program in the
- 13 Lower Peninsula.
- (f) One large or medium county in the Upper Peninsula.
- 15 (g) A group of counties operating a regional program in the
- 16 Upper Peninsula.
- 17 (2) The agency shall select at least 1 local unit to test
- 18 each of the 3 funding formulas described in section 25119.
- (3) The agency shall select counties or groups of counties
- 20 to serve as local units for the operation of pilot projects based
- 21 on all of the following criteria:
- (a) The extent of community commitment to the goals of this
- 23 act, as evidenced by letters of support from local providers of
- 24 children and family services.
- (b) The probability that the county can achieve the goals of
- 26 this act, as evidenced by the planning and proposed methodology
- 27 in the proposal.

- 1 (c) The extent to which the proposal includes innovative 2 methods for delivery and coordination of services.
- 3 (d) The county's ability to specifically describe desired 4 outcomes consistent with the goals of this act and to propose
- 6 (e) The probability that the county can establish and test

5 methods for measuring such outcomes.

7 the factors listed in section 27103.

- 8 (f) The probability that the county can create a long range
  9 strategy for converting to a system of care that balances the
  10 need for out-of-home care with effective early intervention, pri11 mary prevention, family education, and family support programs.
- 12 (g) The extent and nature of the proposed methods for coor13 dination with other agencies and providers of services that are
  14 not within the direct responsibility of the agency.
- Sec. 23105. Pilot projects shall be established by a volun16 tary agreement between the agency and the board of commissioners
  17 for each county in the local unit. In a county that has an
  18 elected county executive with power to enter into the agreement,
  19 the county executive shall be substituted for the board of
  20 commissioners. The agreements shall contain all of the
  21 following:
- (a) An identification of the entity on the county level that 23 is designated to submit to the agency the plan and budget pre24 scribed in section 25113. The entity may be the local unit 25 board, the board of commissioners or county executive of 1 of the 26 counties in the local unit, or a committee made up of county

- 1 commissioners or county executives from all counties in the local
  2 unit.
- 3 (b) A mechanism for resolution in the event of disputes
- 4 among the counties in a local unit.
- 5 (c) Provisions consistent with this act that shall govern
- 6 the operation of the local office in the local unit.
- 7 (d) Specification of the type of local unit board and the
- 8 names of the members of the local unit board.
- 9 (e) Specification of the particular funding formula to be
- 10 used in the local unit for allocation of costs between the state
- 11 and the counties.
- (f) Specification of the percentage or minimum amount of
- 13 available funds that will be directed toward early intervention
- 14 and primary prevention services.
- (g) Specification of the level of services to be provided in
- 16 the local unit.
- (h) The location of the local office of the agency in the
- 18 local unit.
- 19 PART 25. OPERATION OF PILOT PROJECTS
- 20 Sec. 25101. As used in this part:
- 21 (a) "Citizen member" means a person who is not serving in an
- 22 elected or appointed office or employed more than 20 hours per
- 23 week by an agency of federal, state, or local government.
- 24 (b) "Human services coordinating council" means a coordinat-
- 25 ing body established in a county that has combined human services
- 26 into a single department.

- 1 (c) "Pilot agreement" means the agreement described in 2 section 23105 between the agency and a local unit.
- 3 Sec. 25103. (1) To the extent of available funds, and based
- 4 on local needs as set forth in the annual plan and budget, the
- 5 agency shall make available in each local unit, directly or by
- 6 arrangement with a local government, local public agency, or a
- 7 private service provider, all of the services described in
- 8 part 19. The local unit shall be responsible for functionally
- 9 integrating children's mental health services and all juvenile
- 10 justice services with other services to children and families.
- 11 This may be accomplished by contractual arrangements with commu-
- 12 nity mental health boards and probate courts or by the transfer
- 13 of functions and allocation of funds. Services shall be provided
- 14 consistently with rules and standards promulgated pursuant to
- 15 section 11101, but the manner of delivery and coordination of
- 16 services in each local unit shall be governed by the pilot agree-
- 17 ment and the plan and budget prescribed by section 25113.
- 18 (2) During the first year of operating a pilot project, the
- 19 agency shall collect baseline data with which to compare the
- 20 progress of the local unit during the pilot phase. The data
- 21 shall include at least all of the data described in section
- **22** 27103.
- 23 Sec. 25:05. (1) Each local unit shall have a local unit
- 24 board that meets the requirements of this section. The size and
- 25 composition of the local unit board may be selected by the local
- 26 unit, but it shall include, at a minimum, all of the following:

- (a) At least 4 citizen members, who shall be either
  consumers of services to children and families, or persons with
  professional experience in issues concerning children and
- 4 families.
- (b) A representative of 1 of the bargaining units for civilservice employees employed by the agency.
- 7 (2) A judge of the juvenile division of a probate court
- 8 located within the local unit may be an ex officio member of the
- 9 local unit board.
- 10 (3) A local unit may appoint public officials to the local
- 11 unit board. A local unit that has a human services coordinating
- 12 council may appoint that council to serve as the local unit
- 13 board, but the members described in subsection (1) shall be added
- 14 to the human services coordinating council during the time it
- 15 functions as a local unit board under this act.
- 16 (4) A person shall not serve as a citizen member of a local
- 17 unit board if the person or a member of the person's family is
- 18 employed by, a board member of, or financially interested in an
- 19 agency under contract with the state for the provision of serv-
- 20 ices to children and families.
- 21 (5) Membership of the local unit board shall reflect the
- 22 racial and cultural diversity of the county or counties in the
- 23 local unit.
- 24 (6) Unless the pilot agreement provides otherwise, the
- 25 respective county boards of commissioners in a local unit con-
- 26 sisting of more than 1 county shall appoint members of the local
- 27 unit board in proportion to the number of children in each

- 1 county's population. In a county that has an elected county
- 2 executive with power to make such appointments, the county execu-
- 3 tive shall substitute for the board of commissioners. The ratio
- 4 of the number of members appointed by a particular county to the
- 5 total number of local unit board members shall be the same as the
- 6 ratio of the number of children residing in that county to the
- 7 total number of children residing in the local unit.
- 8 (7) The term of office of a citizen member of a local unit
- 9 board shall be 3 years. A vacancy shall be filled for the
- 10 remainder of an unexpired term in the same manner as an original
- 11 appointment. A member may be removed from the local unit board
- 12 by the appointing authority for neglect of official duty or mis-
- 13 conduct in office after the member has been given a written
- 14 statement of reasons and an opportunity to be heard on the
- 15 removal.
- 16 (8) The agency shall pay each citizen member a per diem set
- 17 by the agency. The per diem shall be no larger than the highest
- 18 per diem for members of other county boards. A board member
- 19 shall also be reimbursed for necessary travel expenses for each
- 20 meeting attended, at a reimbursement rate that shall not exceed
- 21 the mileage reimbursement rate determined by the state officers
- 22 compensation commission. A board member shall not receive more
- 23 than 1 per diem payment per day regardless of the number of meet-
- 24 ings scheduled by the local unit board for that day.
- 25 Sec. 25107. A local unit board shall do all of the
- 26 following:

- 1 (a) Recommend candidates for local director and evaluate the
- 2 local director's performance pursuant to section 25109.
- 3 (b) Assess the needs of children and families residing in
- 4 those counties within the boundaries of the local unit.
- 5 (c) Prepare and submit the plan and budget prescribed in
- 6 section 25113 to the respective county budget authorities. If a
- 7 budget authority in a local unit is a county executive, the
- 8 county executive shall submit the plan and budget to the county
- 9 board of commissioners for approval.
- (d) Coordinate at the local level the provision of services
- 11 to children and families by all departments and agencies of state
- 12 and county government to avoid fragmentation and unplanned
- 13 duplication.
- 14 Sec. 25109. The director shall appoint a local director
- 15 from among persons certified as eligible by the civil service
- 16 commission and recommended by the local unit board. The local
- 17 unit board shall review the qualifications of and interview each
- 18 applicant for the position of local director. The local unit
- 19 board shall advise and make recommendations to the director of
- 20 the agency regarding the performance of the local director within
- 21 6 months after the appointment of the local director and annually
- 22 after that time. A copy of each evaluation shall be provided to
- 23 the local director.
- 24 Sec. 25111. (1) The agency shall develop specifications for
- 25 the development of plans and budgets to be submitted by local
- 26 units pursuant to section 25113. The specifications shall be
- 27 contained in the request for proposals prescribed in

- 1 section 23101 and shall include, at a minimum, all of the
  2 following:
- 3 (a) Standard definitions of terms to be used.
- 4 (b) Specifications for the collection of data assessing
- 5 service needs in a local unit.
- 6 (c) Specification of the contents that are required to be in
- 7 the plan and budget. The plan and budget shall include, at a
- 8 minimum, a description of proposed programs, staffing, funding
- 9 needs, design of central intake and coordination systems, recom-
- 10 mendations as to which services should be provided under con-
- 11 tract, and recommendations as to which service providers should
- 12 be given contracts.
- (d) A requirement that the plan and budget take into account
- 14 the particular needs of each county in the local unit.
- 15 (e) The date on which the local unit plans and budgets must
- 16 be submitted.
- (f) Specification of the procedures that will be used by the
- 18 agency to evaluate local unit plans and budgets.
- (2) The agency shall review and evaluate each plan and
- 20 budget submitted by a local unit according to the rules promul-
- 21 gated pursuant to subsection (1). The agency shall approve or
- 22 disapprove each plan and budget in whole or in part and shall
- 23 identify those changes that need to be made in order for the plan
- 24 and budget to be approved.
- 25 Sec. 25113. (1) The entity designated in the pilot agree-
- 26 ment shall annually submit to the agency a plan and budget for
- 27 the next fiscal year of the pilot project. The plan and budget

- 1 shall comply with the specifications set forth in the request for
- 2 proposals. The submission constitutes the official application
- 3 for state funds of each county in the local unit.
- 4 (2) The local unit board shall submit a recommended plan and
- 5 budget to the board of commissioners of each county within the
- 6 boundaries of the local unit for county approval of expenditures
- 7 to be made using local funds. Prior to its submission of the
- 8 plan and budget to the county boards of commissioners, the local
- 9 unit board shall hold a public hearing, after giving adequate
- 10 notice to all interested persons. In a county that has an
- 11 elected county executive, the local unit board shall submit the
- 12 plan and budget to the county executive for approval before hold-
- 13 ing the public hearing and submitting the plan and budget to the
- 14 board of commissioners.
- 15 (3) In a multicounty local unit, the plan and budget shall
- 16 be approved by a resolution passed by a majority vote of the
- 17 county board of commissioners for each county in the local unit.
- 18 (4) The entity designated in the pilot agreement shall have
- 19 the right to appeal the agency's disapproval of all or any part
- 20 of the plan and budget of a local unit pursuant to procedures
- 21 established in the rules.
- 22 (5) The proposal submitted by a local unit pursuant to
- 23 section 23101 is the plan and budget for the first year the pilot
- 24 project is operated.
- 25 Sec. 25115. A local office shall establish a central commu-
- 26 nity resource repository and information clearinghouse for
- 27 children and family services in the local unit. It shall develop

- 1 and distribute a comprehensive local service directory to
- 2 identify all available services for children and families within
- 3 the local unit regardless of whether those services are provided
- 4 by the local unit, the agency, or other public or private
- 5 organizations.
- 6 Sec. 25117. (1) In order to test the effectiveness of
- 7 alternative methods of financing children and family services,
- 8 pilot projects shall operate under 1 of the funding formulas
- 9 described in section 25119.
- 10 (2) The annual plan and budget of the local unit shall be
- 11 based on the funding formula chosen by the local unit pursuant to
- 12 section 25119. The first year's budget shall be based on the
- 13 consolidated total of the prior year's expenditures in the local
- 14 unit for children and family services.
- 15 (3) Each local unit shall receive its proportionate share of
- 16 federal funds and state funds from the child care fund, basic
- 17 grant, foster care payment, children's community mental health
- 18 services, and children's psychiatric hospitals. These shall be
- 19 matched by local funds to the degree specified in section 25119.
- 20 (4) Local units shall not be charged for costs of central
- 21 agency staffing, children's advocate, intercounty adoptions,
- 22 adoption subsidies, and automated information systems.
- 23 (5) Funds not expended by a local unit at the end of the
- 24 state's fiscal year may be carried forward without penalty by the
- 25 local unit and used for early intervention and primary prevention
- 26 services.

- 1 Sec. 25119. A local unit shall operate a pilot program
- 2 under 1 of the following funding formulas:
- 3 (a) Formula A, which includes all of the following:
- 4 (i) Payment of family foster care, funded relative place-
- 5 ments, private institutional care, shelter care, residential
- 6 care, and all other costs considered to be related to out-of-home
- 7 care up to the level specified in the pilot agreement at 75%
- 8 state and federal and 25% local unit.
- 9 (ii) Payment of costs for local administration, in-home
- 10 services, early intervention, and primary prevention services up
- 11 to the level specified in the pilot agreement at 90% state and
- 12 federal and 10% local unit.
- 13 (iii) Payment of out-of-home costs beyond the level speci-
- 14 fied in the pilot agreement at 50% state and federal and 50%
- 15 local unit.
- (b) Formula B, which includes all of the following:
- 17 (i) Payment of family foster care, funded relative place-
- 18 ments, private institutional care, shelter care, residential
- 19 care, and all other costs considered to be related to out-of-home
- 20 care other than mental health residential services up to the
- 21 level specified in the pilot agreement at 75% state and federal
- 22 and 25% local unit.
- 23 (ii) Payment of costs for mental health services, local
- 24 administration, in-home services, early intervention, and primary
- 25 prevention services up to the level specified in the pilot agree-
- 26 ment at 90% state and federal and 10% local unit.

- 1 (iii) Payment of out-of-home costs other than mental health
- 2 residential services beyond the level specified in the pilot
- 3 agreement at 50% state and federal and 50% local unit.
- 4 (c) Formula C, which includes state funding at the same
- 5 level provided in the state fiscal year 1989-1990. This funding
- 6 formula is a block grant approach that permits the local unit to
- 7 spend the money on children and family services without regard to
- 8 categorical restrictions. Under this formula, the local unit
- 9 shall not reduce its total of spending on children and family
- 10 services below the level spent during the state's fiscal year
- 11 1988-1989, but it may allocate funds among services in any way it
- 12 chooses, so long as the services are provided in accordance with
- 13 the plan and budget for the local unit approved by the agency.
- 14 PART 27. EVALUATION OF PILOT PROJECTS
- 15 Sec. 27101. (1) In order to test the effectiveness of the
- 16 alternative approaches to consolidation of children and family
- 17 services in each pilot project, the following persons and enti-
- 18 ties shall evaluate the pilot projects in accordance with section
- 19 27103:
- 20 (a) The agency.
- 21 (b) Each county in a local unit.
- (c) A county that is not involved in a pilot project, if it
- 23 wishes to participate in evaluating a particular pilot project or
- 24 projects.
- 25 (d) An independent person or organization selected by the
- 26 governor pursuant to subsection (2).

- 1 (2) The governor shall appoint an independent person or 2 organization to evaluate the pilot projects operated under this 3 article. The governor shall make the appointment by October 1, 4 1992, and the term of the appointment shall end after the submis-5 sion of the final report and recommendation prescribed by subsec-
- 6 tion (5).
  7 (3) All persons participating in pilot projects shall coop8 erate fully with the evaluators listed in subsection (1), and
- 9 shall provide the evaluators with all materials necessary for the 10 assessment of the pilot projects.
- (4) The local director and the local unit board shall submit 12 to the agency, the independent evaluator, and the joint committee 13 on children and family services annual reports summarizing the 14 progress of the pilot project with regard to the factors listed 15 in section 27103 and other factors considered relevant.
- 16 (5) By October 1, 1995, each person or organization partici17 pating in the evaluation of the pilot projects shall submit to
  18 the joint committee on children and family services a report that
  19 includes an assessment of the particular pilot project's
  20 experience with respect to the evaluation criteria described in
  21 section 27103, and recommendations as to implementation of 1 or
  22 more of the pilot project operations in a state department of
- 23 children and family services.

  24 Sec. 27103. (1) The evaluators listed in section 27101
- Sec. 27103. (1) The evaluators listed in section 27101
  25 shall assess the ability of a particular pilot project to do all
  26 of the following:

- 1 (a) Consolidate and simplify the flow of funds to improve
  2 the delivery of services in the local unit.
- 3 (b) Increase the percentage of in-home, early intervention,
- 4 and primary prevention services as opposed to out-of-home place-
- 5 ments in the local unit.
- 6 (c) Identify and implement client-centered goals as opposed7 to agency-centered goals.
- 8 (d) Establish and operate a central intake system in the
- 9 local unit for all services provided under this act.
- (e) Provide effective case management for every child and
- 11 family served in the local unit.
- (f) Integrate management information, program evaluation,
- ${f 13}$  and human services decision making in an effective information
- 14 system.
- 15 (g) Make connections with recreational, transportation, edu-
- 16 cational, cultural, health, and other community resources to
- 17 improve children's lives.
- (h) Provide a range of culturally and racially appropriate
- 19 services that reflect the needs and composition of the local
- 20 unit.
- 21 (i) Improve the social stability, emotional healthiness, and
- 22 economic functioning of families receiving services.
- (j) Increase the capacity of children and families to con-
- 24 trol their own lives.
- 25 (k) Improve the physical, cognitive, and psychosocial func-
- 26 tioning of children.

- 1 (1) Identify a minimum core of services that should be
- 2 provided on a statewide basis to children and families.
- 3 (2) In addition to other measurements proposed by local
- 4 units in their proposals to participate in pilot projects, the
- 5 evaluators shall examine all of the following:
- 6 (a) Number and type of families and children served.
- 7 (b) Length of a child's stay in out-of-home care.
- 8 (c) Length of time for finding a permanent home for a9 child.
- (d) Proportion of the population in out-of-home care.
- (e) Ratio of funds spent on out-of-home care to funds spent
  on in-home care.
- (f) Proportion of children removed from home by the court.
- (g) Proportion of funds spent on early intervention and pri-15 mary prevention services.
- (h) Number and type of problems related to school
- 17 performance.
- (i) Number and type of health problems reported.
- (j) Number of injuries or deaths of children in abuse or
- 20 neglect situations.
- 21 (3) The evaluators shall make both of the following compari-
- 22 sons with respect to all of the factors listed in subsection
- 23 (2):
- 24 (a) The experience of the local unit prior to the pilot
- 25 project with the experience of the local unit during the pilot
- 26 project.

- 1 (b) The experience of counties that are not participating in
- 2 pilot projects with local units that are operating pilot
- 3 projects.
- 4 Sec. 27107. The report of an evaluator shall include all of
- 5 the following:
- 6 (a) A summary of the methods chosen by each local unit for
- 7 funding, establishing central intake and case management, and
- 8 coordinating services.
- 9 (b) The assessment and evaluation described in section
- 10 27103.
- (c) Documentation of assessments by participants in the
- 12 pilot project, including, but not limited to, local directors,
- 13 local unit board members, judges, line staff, community mental
- 14 health board members, and county commissioners.
- (d) Documentation of client reactions to the pilot project.
- (e) Recommendations regarding procedural or operational
- 17 changes that should be made before the pilot project models are
- 18 implemented statewide.
- 19 ARTICLE 4
- 20 PART 29. REPEALS AND PROVISIONS AS TO EFFECT
- 21 Sec. 29101. The following acts and parts of acts are
- 22 repealed:
- 23 (a) Act No. 181 of the Public Acts of 1956, being sections
- 24 803.211 to 803.215 of the Michigan Compiled Laws.
- 25 (b) Act No. 229 of the Public Acts of 1962, being section
- 26 803.317 of the Michigan Compiled Laws.

- 1 (c) Act No. 145 of the Public Acts of 1963, being sections 2 803.321 to 803.323 of the Michigan Compiled Laws.
- 3 (d) Act No. 145 of the Public Acts of 1965, being sections
  4 803.331 to 803.333 of the Michigan Compiled Laws.
- 5 Sec. 29103. This act shall take effect June 1, 1991.