## **HOUSE BILL No. 4359**

February 21, 1991, Introduced by Reps. Alley and DeMars and referred to the Committee on Appropriations.

A bill to permit the creation of a racing corporation for the purpose of conducting certain forms of off-track wagering on certain horse races; to permit and regulate off-track wagering; to impose payment of certain portion of revenue received from off-track wagering; to provide for certain powers and duties for certain state officers and departments; and to provide for the promulgation of rules.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "telecommunications wagering act".
- 3 Sec. 3. As used in this act:
- 4 (a) "Breaks" means the cents over any multiple of 10 other-
- 5 wise payable to a patron on a wager of \$1.00.

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- 1 (b) "City area" means a city having a population of 750,000 2 or more, and includes the counties wholly or partly within 30 3 miles of the city limits of that city.
- 4 (c) "Commissioner" means the racing commissioner appointed
  5 pursuant to section 3 of the racing law of 1980.
- 6 (d) "Handle" means the gross receipts of a pari-mutuel bet-7 ting pool.
- 8 (e) "Off-track betting" means the placing of a pari-mutuel
  9 wagers at off-track facilities.
- (f) "Off-track facility" means a facility used for the con11 ducting of off-track betting on live horse races held within this
  12 state or simulcast races held outside this state.
- (g) "On-track betting" means the placing of pari-mutuel
  14 wagers on live horse races licensed by the commissioner on the
  15 race meeting grounds of a race meeting licensee where the races
  16 are being conducted.
- 17 (h) "Race meeting licensee" means any person who is the
  18 holder of a valid race meeting license issued by the commissioner
  19 under the racing law of 1980.
- 20 (i) "Racing law of 1980" means Act No. 327 of the Public 21 Acts of 1980, being sections 431.61 to 431.88 of the Michigan 22 Compiled Laws.
- 23 (j) "Racing corporation" means the corporation that may be 24 formed under section 5.
- 26 which patrons can view telecasts of live horse races taking place 27 at licensed racetracks in this state or tracks in other states as

- 1 allowed under this act, and at which patrons may engage in
- 2 pari-mutuel betting on the results of the telecast horse races.
- 3 A racing theater may provide ancillary facilities, such as park-
- 4 ing and food and beverage service provided at the viewing area.
- 5 (1) "Takeout" means the sum of money subtracted from
- 6 pari-mutuel pools pursuant to section 15 of the racing law of
- 7 1980, being section 431.75 of the Michigan Compiled Laws, prior
- 8 to calculating the odds and paying out winning wagers.
- 9 (m) "Telephone betting" means that part of the system of
- 10 off-track betting operated by an off-track facility by which
- 11 telephone betting account holders may place wagers over the tele-
- 12 phone, and by which deposits or withdrawals from telephone bet-
- 13 ting accounts are made at off-track facilities, licensed race-
- 14 tracks, or by mail.
- 15 Sec. 5. A racing corporation may be formed, for the opera-
- 16 tion of off-track facilities and telephone betting operations, by
- 17 some or all of the race meeting licensees who have held races on
- 18 which pari-mutuel wagering is conducted at a racetrack at which
- 19 race meetings are held for at least 60 days in a calendar year in
- 20 a city area.
- 21 Sec. 7. (1) Race meeting licensees authorized to operate
- 22 off-track facilities pursuant to this section or a racing corpo-
- 23 ration may conduct a pari-mutuel system of off-track betting by
- 24 patrons on the results of horse races held in this state under
- 25 the racing law of 1980 or on the results of special event horse
- 26 races held in other states. No other method of betting, pool

- 1 making, wagering, or gaming shall be used or permitted in 2 off-track betting under this act.
- 3 (2) Each race meeting licensee that has conducted 60 days or
- 4 more of racing in a calendar year at a racetrack within a city
- 5 area may establish off-track facilities outside the premises of
- 6 the racing enclosures, and may establish off-track facilities
- 7 which may be located within the racing enclosures at a licensed
- 8 racetrack.
- 9 (3) If any off-track facilities established pursuant to sub-
- 10 section (2) are within a city area, the off-track facilities may
- 11 only be established with the permission of all race meeting
- 12 licensees that are within 30 miles of the proposed off-track
- 13 facility and are within the city area.
- 14 (4) An off-track facility established outside of a city area
- 15 may only be established with the permission of all race meeting
- 16 licensees that are within 50 miles of the proposed off-track
- 17 facility.
- Sec. 9. (1) The off-track facility may use any racing
- 19 information as may be necessary to conduct off-track betting on
- 20 licensed horse racing in this state, if compensation is paid for
- 21 the information. The off-track facility shall compensate each
- 22 race meeting licensee for the use of its racing program and
- 23 racing information by paying a percentage of the off-track bet-
- 24 ting conducted by the off-track facility to each race meeting
- 25 licensee conducting the race on which off-track betting was
- 26 conducted.

- 1 (2) All expenses and operating costs of the off-track
- 2 facility, including, but not limited to, the cost of leasing or
- 3 buying data processing equipment or other real or personal prop-
- 4 erty, the cost of amortization of racing corporation debt, the
- 5 cost of telecommunications, and the costs of on-track facilities
- 6 that may be necessary to conduct off-track betting, shall be paid
- 7 by the off-track facility from its operating revenues, which
- 8 shall include a surcharge, not to exceed 5%, imposed on all win-
- 9 ning wagers from off-track betting.
- 10 Sec. 11. (1) The commissioner shall promulgate rules speci-
- 11 fying the conditions under which off-track betting shall be con-
- 12 ducted in this state. The rules shall be promulgated pursuant to
- 13 the administrative procedures act of 1969, Act No. 306 of the
- 14 Public Acts of 1969, being sections 24.201 to 24.328 of the
- 15 Michigan Compiled Laws.
- (2) The rules shall prohibit the acceptance or placing of an
- 17 off-track bet by an individual less than 18 years of age. The
- 18 rules may provide that an individual desiring to place off-track
- 19 wagers be required to present proof of age.
- 20 (3) The rules shall provide for the placing and receiving of
- 21 wagers by telephone.
- (4) The rules shall prohibit the placement of wagers on
- 23 credit.
- Sec. 13. (1) The system of off-track betting operated by
- 25 the racing corporation or by race meeting licensees under section
- 26 7 shall result in the combination of all off-track wagers and
- 27 on-track wagers made within this state so as to produce common

- 1 pari-mutuel betting pools for the calculation of odds and the
- 2 determination of payouts from the pools. The payout shall be the
- 3 same for all winning tickets, whether a bet is placed off-track
- 4 or on-track within this state, less the surcharge, not to exceed
- 5 5%, imposed pursuant to section 9(2).
- 6 (2) Off-track bets accepted by the off-track facility shall
- 7 conform in denomination, character, terms, conditions, and all
- 8 other respects to on-track wagers accepted for the same race.
- 9 The off-track facility may, with approval of the commissioner,
- 10 establish and accept other wager types on out-of-state races.
- 11 (3) The takeout at an off-track facility shall be the same
- 12 as the takeout of a race meeting licensee under the racing law of
- 13 1980.
- (4) The off-track facility shall retain the breaks on wagers
- 15 at off-track facilities.
- 16 Sec. 15. Each off-track facility shall pay to the state
- 17 treasurer from the off-track facility's commission 2% of all
- 18 money wagered on pari-mutuel wagering in a manner, and at times,
- 19 as the commissioner requires.
- 20 Sec. 17. Money received by the state treasurer under this
- 21 act shall be disposed of in the same manner prescribed in
- 22 section 13 of the racing law of 1980, being section 431.73 of the
- 23 Michigan Compiled Laws.
- 24 Sec. 19. A race meeting licensee that has conducted at
- 25 least 60 days of racing in a calendar year, during any period of
- 26 30 consecutive days or longer in which no live races will be held
- 27 at the race meeting licensee's racetrack, may operate as a racing

- 1 theater, except that if the race meeting licensee's racetrack is
- 2 located in a city area, the permission of any race meeting
- 3 licensee whose racetrack is within 30 miles of the proposed
- 4 racing theater or is within the city area shall be required
- 5 before the racetrack may be so utilized on that day. If the
- 6 racetrack that is to be operated as a racing theater is outside a
- 7 city area, the permission of any race meeting licensee within 50
- 8 miles of the proposed racing theater shall be required before the
- 9 racetrack may be so utilized on that day.
- 10 Sec. 21. (1) The auditing of off-track betting operations
- 11 shall be provided for by the commissioner. The expense of the
- 12 audits shall be paid by the state as a part of the commissioner's
- 13 budget. Daily audit reports on each day's off-track betting
- 14 shall be forwarded by the commissioner to the off-track facility
- 15 and the holder of the race meeting license on the day for which
- 16 the report is made. The scope of the audits shall be established
- 17 in specifications approved by the commissioner.
- (2) The auditors shall have free and full access to the
- 19 facility, space, or enclosure where the off-track betting system
- 20 of wagering is conducted, to the calculating room where the
- 21 pay-off prices are calculated, to the rooms and enclosures where
- 22 totalisator equipment is operated, and to the money rooms and
- 23 cashier terminals, and shall be responsible for the accuracy of
- 24 the calculations on which are based the pay-off prices to the
- 25 public and amount of racetrack commission, state tax and break-
- 26 age, and for the amounts withheld for payment of uncashed

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- 1 tickets. The auditors at all times shall have full and free
- 2 access to all off-track betting records.
- 3 Sec. 23. This act shall not take effect unless Senate Bill
- 4 No. \_\_\_ or House Bill No.  $\frac{4360}{}$  (request no. 02054'91) of the 86th
- 5 Legislature is enacted into law.

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