HOUSE BILL No. 5623

March 5, 1992, Introduced by Rep. Bennane and referred to the Committee on Public Health.

A bill to amend sections 22215, 22221, 22225, 22226, 22230, 22231, 22232, 22237, 22239, and 22241 of Act No. 368 of the Public Acts of 1978, entitled as amended "Public health code,"

sections 22215, 22221, 22225, 22230, 22231, 22232, 22237, 22239, and 22241 as added by Act No. 332 of the Public Acts of 1988 and section 22226 as added by Act No. 331 of the Public Acts of 1988, being sections 333.22215, 333.22221, 333.22225, 333.22226, 333.22230, 333.22231, 333.22232, 333.22237, 333.22239, and 333.22241 of the Michigan Compiled Laws; and to repeal certain parts of the act on a specific date.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. Sections 22215, 22221, 22225, 22226, 22230,
- 2 22231, 22232, 22237, 22239, and 22241 of Act No. 368 of the
- 3 Public Acts of 1978, sections 22215, 22221, 22225, 22230, 22231,

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- 1 22232, 22237, 22239, and 22241 as added by Act No. 332 of the
- 2 Public Acts of 1988 and section 22226 as added by Act No. 331 of
- 3 the Public Acts of 1988, being sections 333.22215, 333.22221,
- 4 333.22225, 333.22226, 333.22230, 333.22231, 333.22232, 333.22237,
- 5 333.22239, and 333.22241 of the Michigan Compiled Laws, are
- 6 amended to read as follows:
- 7 Sec. 22215. (1) Pursuant to the requirements of this part,
- 8 the commission shall do all of the following:
- 9 (a) Upon submission by the department and the office,
- 10 approve, disapprove, or revise DETERMINE the designation of cov-
- 11 ered clinical services and covered medical equipment in addition
- 12 to the covered clinical services and covered medical equipment
- 13 listed in section 22203. Also, upon submission by the depart
- 14 ment and the office, the THE commission ALSO shall approve,
- 15 disapprove, or revise DETERMINE the deletion or revision of cov-
- 16 ered clinical services and covered medical equipment listed in
- 17 section 22203. Before final action is taken by the commission
- 18 under this subdivision, the commission shall seek the advice and
- 19 counsel of the department and the office.
- 20 (b) Upon submission by the department and the office,
- 21 approve, disapprove, or revise DETERMINE certificate of need
- 22 review standards that establish, for purposes of section 22225,
- 23 the need, if any, for the initiation of new services, acquisition
- 24 of covered medical equipment, acquisition or initiation of new
- 25 health facilities, making changes in bed capacity, or making cov-
- 26 ered capital expenditures, including conditions, standards,
- 27 assurances, or information that must be met, demonstrated, or

- 1 provided by a person who applies for a certificate of need. A
- 2 certificate of need review standard may also establish ongoing
- 3 quality assurance requirements including any or all of the
- 4 requirements specified in section 22225(2)(c). The statewide
- 5 health coordinating council may perform the duties of the commis-
- 6 sion under this subdivision, only until all members of the com-
- 7 mission are appointed and confirmed, or 5 months after the
- 8 effective date of this part UNTIL MARCH 1, 1989, whichever is
- 9 sooner. Before final action is taken by the commission or the
- 10 statewide health coordinating council under this subdivision, the
- 11 commission or the statewide health coordinating council shall
- 12 seek the advice and counsel of the department and the office.
- (c) Direct the department and the office to prepare and
- 14 submit recommendations regarding commission duties and functions
- 15 that are of interest to the commission including, but not limited
- 16 to, specific modifications of proposed actions considered under
- 17 this section, AND LANGUAGE FOR PROPOSED CERTIFICATE OF NEED
- 18 REVIEW STANDARDS TO REFLECT THE RECOMMENDATIONS OF THE AD HOC
- 19 ADVISORY COMMITTEES APPOINTED UNDER SUBDIVISION (M).
- 20 (d) Upon submission by the department and the office,
- 21 approve APPROVE, disapprove, or revise proposed data reporting
- 22 requirements under section 22209(2) AND SECTION 22237 and
- 23 ESTABLISH criteria for determining health facility viability
- 24 under section -22225 2225(2)(D). -Before final action is taken
- 25 by the commission under this subdivision, the commission shall
- 26 seek the advice and counsel of the department and the office.

- 1 (e) Annually assess the operations and effectiveness of the 2 certificate of need program based on periodic reports from the 3 department, PUBLIC TESTIMONY, and other information available to
- 6 BY OCTOBER 1, 1992, and every 5 years after that fourth year
 7 OCTOBER 1, 1992, make recommendations to the standing committees
 8 in the senate and the house that have jurisdiction over matters
 9 pertaining to public health regarding statutory changes to
 10 improve the certificate of need program, including, but not
 11 limited to, threshold levels for capital expenditures, the role
 12 of the commission, certificate of need review standards, and the
 13 need for the certificate of need program.
- 15 approve, disapprove, or revise DETERMINE standards to be used by
 16 the department in designating a regional certificate of need
 17 review agency, pursuant to section 22226. Before final action
 18 is taken by the commission under this subdivision, the commission
 19 shall seek the advice and counsel of the department and the
 20 office.
- 21 (h) Upon submission by the department and the office,
 22 approve, disapprove, or revise DETERMINE THE certificate of need
 23 review standards governing the acquisition of new technology.
 24 Before final action is taken by the commission under this subdi25 vision, the commission shall seek the advice and counsel of the
 26 department and the office.

4 the commission.

- 1 (i) In accordance with section 22255, approve, disapprove,
- 2 or revise DETERMINE proposed procedural rules for the
- 3 certificate of need program. Before final action is taken by
- 4 the commission under this subdivision, the commission shall seek
- 5 the advice and counsel of the department and the office.
- 6 (j) If determined by the commission to be consistent with
- 7 the purposes of this part, modify the 100 licensed bed limitation
- 8 set forth in section 22210. -Before-final action is taken by the
- 9 commission under this subdivision, the commission shall seek the
- 10 advice and counsel of the department and the office.
- (k) Consider the recommendations of the department and the
- 12 department of attorney general as to the administrative feasibil-
- 13 ity and legality of proposed actions under -subdivisions (a),
- 14 (b), and (c) THIS SECTION.
- 15 (1) Consider the impact of a proposed restriction on the
- 16 acquisition of equipment or availability of services on the qual-
- 17 ity, availability, and cost of health services in this state.
- 18 (M) ASSIST IN THE DEVELOPMENT OF A PROPOSED CERTIFICATE OF
- 19 NEED REVIEW STANDARD UNDER SUBDIVISIONS (A) AND (B) AND FOR THE
- 20 PURPOSE OF IMPLEMENTING SECTION 22225(2)(D), APPOINT AD HOC
- 21 ADVISORY COMMITTEES TO DEVELOP RECOMMENDATIONS. THE COMMISSION
- 22 SHALL SELECT THE MEMBERS OF EACH AD HOC ADVISORY COMMITTEE FROM
- 23 NOMINEES OF APPROPRIATE GROUPS TO INCLUDE ALL OF THE FOLLOWING:
- 24 (i) EXPERTS IN THE SUBJECT MATTER OF THE PROPOSED STANDARD,
- 25 WHO SHALL CONSTITUTE A MAJORITY OF THE AD HOC ADVISORY
- 26 COMMITTEE.

- 1 (ii) REPRESENTATIVES OF HEALTH CARE PROVIDER ORGANIZATIONS
- 2 CONCERNED WITH LICENSED HEALTH FACILITIES OR LICENSED HEALTH
- 3 PROFESSIONS.
- 4 (iii) REPRESENTATIVES OF ORGANIZATIONS CONCERNED WITH HEALTH
- 5 CARE CONSUMERS OR THE PURCHASERS OR PAYERS OF HEALTH CARE
- 6 SERVICES.
- 7 (2) THE COMMISSION MAY ALSO APPOINT ADVISORY COMMITTEES TO
- 8 ASSIST IT IN THE FULFILLMENT OF ITS DUTIES.
- 9 (3) -(2) The commission shall exercise its POWERS AND FUL-
- 10 FILL ITS duties under this part to promote -both- ALL of the
- 11 following:
- 12 (a) The availability of quality health services at reason-
- 13 able cost.
- (b) The general health objectives in the state health plan.
- 15 (C) APPROPRIATE DIFFERENTIAL CONSIDERATION OF THE HEALTH
- 16 CARE NEEDS OF RESIDENTS IN ISOLATED OR UNDERSERVED AREAS IN WAYS
- 17 THAT DO NOT COMPROMISE THE QUALITY AND AFFORDABILITY OF HEALTH
- 18 CARE SERVICES FOR THOSE RESIDENTS.
- 19 (4) -(3) Before final action is taken by the commission
- 20 under subsection (1)(a), (b), (d), (g), (h), or (j), the commis-
- 21 sion shall conduct a public hearing on the matter. In addition,
- 22 not less than 30 days before final action is taken by the commis-
- 23 sion under subsection (1)(a), (b), (d), (g), (h), or (j), the
- 24 commission shall submit the proposed final action for comment to
- 25 the standing committees in the senate and house of representa-
- 26 tives with jurisdiction over public health matters. Before a
- 27 final commission approval under subsection (1)(a), (b), (d), (g),

1 (h), or (j) is effective, the commission shall submit the 2 proposed action to the governor and the standing committee of 3 each house of the legislature having jurisdiction over public 4 health matters. The governor or the legislature may disapprove 5 the proposed action within 45 days after the date of submission. 6 If the legislature is not in session at the time of submission of 7 the proposed action, or is in recess, the 45 days shall commence 8 on the first day the legislature reconvenes. The 45 days shall 9 include not less than 9 legislative session days. Legislative 10 disapproval shall be expressed by concurrent resolution which 11 shall be adopted by each house of the legislature. The concur-12 rent resolution shall state specific objections to the proposed 13 action. A proposed commission action under subsection (1)(a), 14 (b), (d), (g), (h), or (j) shall not become effective if it has 15 been disapproved under this subsection. If the proposed action 16 is not disapproved under this subsection, it shall be effective 17 and binding on all persons affected by this part upon the expira-18 tion of the 45-day period or on a later date specified in the 19 proposed action. As used in this subsection, "legislative ses-20 sion day" means each day in which a quorum of either the house of 21 representatives or the senate, following a call to order, offi-22 cially convenes in Lansing to conduct legislative business. 23 (5) -(4) Every 5 years following the effective date of 24 this part OCTOBER 1, 1988, the standing committees of the senate 25 and the house of representatives having jurisdiction over public 26 health matters shall make findings and recommendations regarding

27 any changes in, or the continuation of, the certificate of need

- 1 program established under this part considered appropriate by
- 2 those committees after consideration of the recommendations sub-
- 3 mitted by the commission pursuant to subsection (1)(f).
- 4 (6) -(5) If the reports received under section 22221(1)(e)
- 5 indicate that the certificate of need application fees collected
- 6 under section 20161(2) have not been within 10% of 1/2 the cost
- 7 to the department of implementing this part, the commission shall
- 8 make recommendations -under-subsection (1)(f) TO THE GOVERNOR
- 9 AND THE LEGISLATURE regarding the revision of those fees so that
- 10 the certificate of need application fees collected equal approxi-
- 11 mately 1/2 of the cost to the department of implementing this
- 12 part.
- 13 Sec. 22221. (1) The department shall do all of the
- 14 following:
- 15 (a) Develop IN CONJUNCTION WITH THE OFFICE, DEVELOP rules
- 16 authorized by this part in conjunction with the office FOR
- 17 REVIEW, MODIFICATION, AND APPROVAL BY THE COMMISSION, PURSUANT TO
- 18 SECTIONS 22215(1)(I) AND 22255.
- (b) Report to the commission not less than 3 times each year
- 20 on the performance of the department's duties under this part.
- 21 (c) Develop, in IN conjunction with the office, DEVELOP
- 22 FOR SUBMISSION TO THE COMMISSION proposed certificate of need
- 23 review standards -for submission to IMPLEMENT THE RECOMMENDA-
- 24 TIONS OF AD HOC ADVISORY COMMITTEES APPOINTED BY THE COMMISSION
- 25 UNDER SECTION 22215(1)(M) AND RESPOND TO THE DIRECTION OF THE
- 26 COMMISSION PURSUANT TO SECTION 22215(1)(D). THE DEPARTMENT SHALL
- 27 INDICATE TO THE COMMISSION IF ITS VIEWS DIFFER FROM THE

- 1 RECOMMENDATIONS OF AN AD HOC ADVISORY COMMITTEE OR FROM THE
- 2 DIRECTION OF the commission.
- 3 (d) Administer and apply certificate of need review
- 4 standards.
- 5 (e) Following the first state fiscal year after the enact-
- 6 ment of this part, and annually thereafter, report to the commis-
- 7 sion regarding the costs to the department of implementing this
- 8 part and the certificate of need application fees collected under
- 9 section 20161(2) in the immediately preceding state fiscal year.
- 10 (2) In the development of a proposed certificate of need
- 11 review standard under subsection (1)(c), the THE department
- 12 shall -appoint PROVIDE ALL NECESSARY PROFESSIONAL AND CLERICAL
- 13 STAFF SUPPORT TO an ad hoc advisory committee which shall assist
- 14 in the development of the proposed standard and shall have the
- 15 opportunity to APPOINTED BY THE COMMISSION UNDER SECTION.
- 16 22215(1)(M). THE DEPARTMENT MAY review and comment on the propos-
- 17 als submitted to the commission, BUT THE DEPARTMENT SHALL NOT
- 18 REVISE OR AMEND THE PROPOSALS IN ANY WAY. The composition of
- 19 the ad hoc advisory committee shall include all of the
- 20 following:
- 21 (a) Experts in the subject matter of the proposed standard,
- 22 who shall constitute a majority of the ad hoc advisory
- 23 committee.
- 24 (b) Representatives of health care provider organizations
- 25 concerned with licensed health facilities or licensed health
- 26 professions.

- 1 (c) Representatives of organizations concerned with health
- 2 care consumers and the purchasers and payers of health care
- 3 services.
- 4 (3) THE DEPARTMENT SHALL DESIGNATE ADEQUATE STAFF TO ASSIST
- 5 HOSPITALS WITH LESS THAN 100 LICENSED BEDS IN PREPARING CERTIFI-
- 6 CATE OF NEED APPLICATIONS.
- 7 Sec. 22225. (1) In order to be approved under this part, an
- 8 applicant for a certificate of need shall demonstrate to the sat-
- 9 isfaction of the department that the proposed project will meet
- 10 an unmet need in the area proposed to be served. The need for a
- 11 proposed project shall be demonstrated by credible documentation
- 12 of compliance with the applicable certificate of need review
- 13 standards or, if -none THERE ARE NO APPLICABLE CERTIFICATE OF
- 14 NEED REVIEW STANDARDS, by credible documentation that the pro-
- 15 posed project will be geographically accessible and efficiently
- 16 and appropriately utilized in light of the type of proposed
- 17 project and the existing health care system, including approved
- 18 projects that are not yet operational, proposed projects under
- 19 appeal from a final decision of the department, or proposed
- 20 projects that are pending final department decision.
- 21 (2) If, and only if, the requirements of subsection (1) are
- 22 met, in order for an application to be approved under this part,
- 23 an applicant shall also demonstrate to the reasonable satisfac-
- 24 tion of the department all of the following:
- 25 (a) With respect to the method proposed to meet the unmet
- 26 need identified under subsection (1), that each of the following
- 27 is met:

- 1 (i) The project utilizes the most efficient and effective
- 2 feasible methods that are available to the health care industry.
- 3 (ii) In the case of a project proposing physical plant
- 4 expansion, that the project is the most efficient and effective
- 5 expansion alternative after consideration of at least new con-
- 6 struction, modernization, lease, or purchase.
- 7 (iii) In the case of proposed new construction, the project
- 8 is the most appropriate construction option.
- 9 (b) With respect to the financial aspects of the proposed
- 10 project, that each of the following is met:
- 11 (i) The proposed project, in terms of capital costs, is the
- 12 least costly project, in light of available alternatives.
- 13 (ii) The proposed project represents the least costly alter-
- 14 native of providing the health facility, service, or equipment.
- 15 (iii) Funds are available to meet the capital and operating
- 16 needs of the proposed project.
- 17 (iv) The proposed project utilizes the least costly method
- 18 of financing, in light of available alternatives.
- 19 (v) In the case of a construction project, the applicant
- 20 stipulates that the applicant will competitively bid covered cap-
- 21 ital expenditures among qualified contractors, or alternatively,
- 22 the applicant presents evidence satisfactory to the department
- 23 that the applicant is proposing an alternative to competitive
- 24 bidding that will result in the least costly method for imple-
- 25 menting the project.
- 26 (c) The proposed project will be delivered in compliance
- 27 with applicable operating standards and quality assurance

- 1 standards approved under section 22215(1)(b), including 1 or more
 2 of the following:
- 3 (i) Mechanisms for assuring appropriate utilization of the 4 project.
- 5 (ii) Methods for evaluating the effectiveness of the 6 project.
- 7 (iii) Means of assuring delivery of the project by qualified
- 8 personnel and in compliance with applicable safety and operating
- 9 standards.
- 10 (iv) Evidence of the current and historical compliance with
- 11 federal and state licensing and certification requirements in
- 12 this state by the applicant or the applicant's owner, or both, to
- 13 the degree determined appropriate by the commission in light of
- 14 the subject of the review standard.
- 15 (v) Other criteria approved by the commission as appropriate
- 16 to evaluate the quality of the project.
- 17 (d) The health services proposed in the project will be
- 18 delivered in a health facility that meets the criteria, if any,
- 19 established by the commission for determining health facility
- 20 viability, pursuant to this subdivision. The criteria shall be
- 21 proposed by the department and the office, and approved or disap-
- 22 proved by the commission. At a minimum, the criteria shall spec-
- 23 ify, to the extent applicable to the applicant, that an applicant
- 24 shall be considered viable by demonstrating at least 1 of the
- 25 following:
- 26 (i) A minimum percentage occupancy of licensed beds.

- 1 (ii) A minimum percentage of combined uncompensated
- 2 discharges and discharges under title XIX of the social security
- 3 act in the health facility's planning area.
- 4 (iii) A minimum percentage of the total discharges in the
- 5 health facility's planning area.
- 6 (iv) Evidence that the health facility is the only provider
- 7 in the health facility's planning area of a service that is con-
- 8 sidered essential by the commission.
- 9 (v) An operating margin in an amount determined by the
- 10 commission.
- 11 (vi) Other criteria approved by the commission as appropri-
- 12 ate for statewide application to determine health facility
- 13 viability.
- (e) In the case of a nonprofit health facility, the health
- 15 facility is in fact governed by a body composed of a majority
- 16 consumer membership broadly representative of the population
- 17 served. In the case of a health facility sponsored by a reli-
- 18 gious organization, or if the nature of the nonprofit health
- 19 facility is such that the legal rights of its owners or sponsors
- 20 might be impaired by a requirement as to the composition of its
- 21 governing body, an advisory board with majority consumer member-
- 22 ship broadly representative of the population served may be con-
- 23 strued by the department to be equivalent to the governing board
- 24 described in this subdivision, if the advisory board meets all of
- 25 the following requirements:
- 26 (i) The role assigned to the advisory board is meaningful,
- 27 as determined by the department.

- 1 (ii) The functions of the advisory board are clearly
 2 prescribed.
- 3 (iii) The advisory board is given an opportunity to influ-
- 4 ence policy formulation by the legally recognized governing body,
- 5 as determined by the department.
- 6 (F) THAT THE PROPOSED PROJECT WILL PARTICIPATE IN AND BE
- 7 AVAILABLE TO RECIPIENTS OF BENEFITS UNDER TITLE XIX AND WILL PRO-
- 8 VIDE SERVICES WITHOUT REGARD TO THE AMOUNT OR SOURCE OF PAYMENT.
- 9 AS USED IN THIS SUBDIVISION, "TITLE XIX" MEANS TITLE XIX OF THE
- 10 SOCIAL SECURITY ACT, CHAPTER 531, 49 STAT. 620, 42 U.S.C. 1396 TO
- 11 1396g AND 1396i TO 1396u.
- 12 Sec. 22226. (1) The department and the office shall
- 13 jointly develop standards for the designation by the department
- 14 of a regional certificate of need review agency for each review
- 15 area to develop advisory recommendations for proposed projects
- 16 . The standards shall be based on the requirements for a
- 17 regional certificate of review agency set forth in
- 18 subsection (3). The standards developed under this subsection
- 19 shall be approved by the commission before implementation by the
- 20 department.
- 21 (2) The department, with the concurrence of the commission,
- 22 shall designate a person to be a regional certificate of need
- 23 review agency for a specific review area, according to procedures
- 24 approved by the commission, if the person meets the standards
- 25 approved under subsection (1), and if a regional certificate of
- 26 need review agency has not already been designated for that
- 27 specific review area.

- 1 (3) A regional certificate of need review agency shall meet 2 all of the following requirements:
- 3 (a) Be an independent nonprofit organization that is not a 4 subsidiary of, or otherwise controlled by, any other person.
- 5 (b) Be governed by a board that is broadly representative of
- 6 consumers, providers, payers, and OR purchasers of health care
- 7 in the review area, with a majority of the board being consumers,
- 8 payers, and purchasers of health care.
- 9 (c) Demonstrate a willingness and ability to conduct reviews
- 10 of all proposed projects requiring a certificate of need that
- 11 would be located within the review area served by the regional
- 12 certificate of need review agency.
- (d) Avoid conflict of interest in its review of all applica-
- 14 tions for a certificate of need.
- (e) Provide data to the department to enable the department
- 16 to evaluate the regional certificate of need review agency's
- 17 performance. The data provided under this subdivision shall be
- 18 reviewed at periodic meetings between the department and the
- 19 regional certificate of need review agency.
- 20 (f) Not receive more than a designated proportion of its
- 21 financial support from health facilities and health profession-
- 22 als, as determined by the commission.
- 23 (g) Meet other requirements established by the commission
- 24 that are relevant to the functions of a regional certificate of
- 25 need review agency, pursuant to this part.
- 26 (4) The designation of a regional certificate of need review
- 27 agency shall be operative for a period of time approved by the

- 1 commission, but not for more than 24 months. The designation of
- 2 a regional certificate of need review agency may be terminated by
- 3 the department at any time for noncompliance with the standards
- 4 approved under subsection (1). In addition, the designation may
- 5 be terminated by the regional certificate of need review agency
- 6 upon the expiration of 60 days after the department receives
- 7 written notice of the termination.
- 8 (5) A local certificate of need review agency that was des-
- 9 ignated pursuant to a designation agreement authorized under
- 10 former section 22124 and effective on the effective date of this
- 11 part OCTOBER 1, 1988 is designated as the regional certificate
- 12 of need review agency for its review area until the expiration of
- 13 1 year after the date of final approval of the standards devel-
- 14 oped under subsection (1), unless the designation is terminated
- 15 by either the department or the regional certificate of need
- 16 review agency before that time.
- 17 (6) A person applying for a certificate of need under this
- 18 part shall simultaneously provide a copy of any letter of intent,
- 19 application, or additional information required by the department
- 20 to the regional certificate of need review agency designated by
- 21 the department for the review area in which the proposed project
- 22 would be located, unless the regional certificate of need review
- 23 agency determines that it will not review the application or
- 24 other information, and notifies both the applicant and the
- 25 department in writing of its determination. The regional certif-
- 26 icate of need review agency may review the application and submit
- 27 its recommendations to the department. If the regional

- 1 certificate of need review agency determines that it will not
- 2 review the application, then the regional certificate of need
- 3 review agency shall notify both the applicant and the department
- 4 in writing of its determination. In developing its recommenda-
- 5 tions, the regional certificate of need review agency shall uti-
- 6 lize the review procedures and time frames specified for health
- 7 systems agencies or regional certificate of need review agencies
- 8 in the rules continued or promulgated under this part, and shall
- 9 also utilize certificate of need review standards, statutory cri-
- 10 teria, and forms identical to those used by the department.
- 11 (7) Before developing a proposed decision on an application,
- 12 the department shall review the recommendations of the regional
- 13 certificate of need review agency for the review area in which
- 14 the proposed project would be located, if the recommendations are
- 15 submitted to the department within the time frames required under
- 16 subsection (6). If the director makes a final decision that is
- 17 inconsistent with the recommendations of the regional certificate
- 18 of need review agency, the department shall promptly provide the
- 19 regional certificate of need review agency with a detailed state-
- 20 ment of the reasons for the director's decision. The statement
- 21 shall address each instance in which the director's decision is
- 22 inconsistent with the recommendation of the regional certificate.
- 23 of need review agency regarding a specific certificate of need
- 24 review standard or criterion.
- 25 (8) A regional certificate of need review agency may convene
- 26 consumers, providers, purchasers, or payers of health care, or
- 27 representatives of all of those groups, related to activities in

- 1 its review area for the purpose of achieving the objectives of
 2 this part.
- (9) In the review of certificate of need applications, the
 4 department shall consider relevant written communications from
 5 any person.
- 6 (10) Before developing a recommendation on a certificate of 7 need application, a regional certificate of need review agency 8 shall hold a public hearing on the proposed project. If a 9 regional certificate of need review agency has not been designated for the review area in which the proposed project will be 11 located, the department may hold a public hearing on the proposed 12 project, if the department determines that local interest merits 13 a public hearing.
- (11) A regional certificate of need review agency shall con15 duct all meetings regarding its activities for the purpose of
 16 achieving the objectives of this part in compliance with the open
 17 meetings act, Act No. 267 of the Public Acts of 1976, being sec18 tions 15.261 to 15.275 of the Michigan Compiled Laws.
- 19 (12) As used in this section, "review area" means a geo20 graphic area established for a health systems agency pursuant to
 21 former section 1511 of the public health service act, or a geo22 graphic area otherwise established by the commission for a
 23 regional certificate of need review agency, after consideration
 24 of the recommendations of the department and the office.
- 25 Sec. 22230. In evaluating applications —for a health facil

 26 ity as defined under section 22205(1)(c)—in a comparative

 27 review, the department shall include participation in title XIX

- 1 of the social security act, 42 U.S.C. 1396 to 1396d, 1396f to
- 2 1396s, as a distinct criterion, weighted as very important, and
- 3 determine the degree to which an application meets this criterion
- 4 based on the extent of participation in the medicaid program-
- 5 TITLE XIX. AS USED IN THIS SECTION, "TITLE XIX" MEANS TITLE XIX
- 6 OF THE SOCIAL SECURITY ACT, CHAPTER 531, 49 STAT. 620, 42
- 7 U.S.C. 1396 TO 1396g AND 1396i TO 1396u.
- 8 Sec. 22231. (1) The decision to grant or deny an applica-
- 9 tion for a certificate of need shall be made by the director. A
- 10 decision shall be proposed to the director by a bureau within the
- 11 department designated by the director as responsible for the cer-
- 12 tificate of need program. A decision shall be in writing and
- 13 shall indicate 1 of the following:
- 14 (a) Approval of the application.
- (b) Disapproval of the application.
- (c) Subject to subsection (2), approval of the application
- 17 with conditions.
- (d) If agreed to by the department and the applicant,
- 19 approval of the application with stipulations.
- 20 (2) If an application is approved with conditions pursuant
- 21 to subsection (1)(c), the conditions shall be explicit, shall be
- 22 related to the proposed project or to the applicable provisions
- 23 of this part, and shall specify a time, not to exceed 1 year
- 24 after the date the decision is rendered, within which the condi-
- 25 tions shall be met.

- 1 (3) If the department is conducting a comparative review,
- 2 the director shall issue only 1 decision for all of the
- 3 applications included in the comparative review.
- 4 (4) Before a final decision on an application is made, the
- 5 bureau of the department designated by the director as responsing
- 6 ble for the certificate of need program shall issue a proposed
- 7 decision that individually addresses each of the criteria listed
- 8 in section 22225 and states with specificity the reasons and
- 9 authority of the department for the proposed decision. IF THE
- 10 PROPOSED DECISION IS A DISAPPROVAL, THE PROPOSED DECISION SHALL
- 11 BE ACCOMPANIED BY A CLEAR AND CONCISE EXPLANATION, NO MORE THAN 2
- 12 PAGES IN LENGTH, OF THE SPECIFIC REASONS FOR THE RECOMMENDED
- 13 DISAPPROVAL. If a proposed decision is issued within the applica-
- 14 tion review period specified in the rules promulgated under
- 15 former part 221, the department -shall be IS in compliance with
- 16 the review period requirement of those rules. The department
- 17 shall transmit a copy of the proposed decision to the applicant.
- 18 (5) The proposed decision shall be submitted to the director
- 19 on the day the proposed decision is issued, if the proposed deci-
- 20 sion is an approval without conditions or stipulations.
- 21 (6) If the proposed decision is other than an approval with-
- 22 out conditions or stipulations, the proposed decision shall be
- 23 submitted to the director not more than 16 days after receipt by
- 24 the applicant of the proposed decision.
- 25 (7) The director shall review the proposed decision before a

26 final decision is rendered.

- 1 (8) If a proposed decision is an approval, and if, upon
- 2 review, the director reverses the proposed decision, the director
- 3 immediately shall notify the applicant of the reversal. Within
- 4 15 days after receipt of the notice of reversal, the applicant
- 5 may request a hearing under section 22232. After the hearing,
- 6 the applicant may request the director to reconsider the reversal
- 7 of the proposed decision, based on the results of the hearing.
- 8 (9) The director shall issue a final decision not later than
- 9 60 days after the date a proposed decision is submitted to the
- 10 director under subsection (6) or, if the proposed decision is an
- 11 approval, not later than 20 days after the proposed decision is
- 12 submitted to the director.
- 13 (10) The final decision of the director may be appealed only
- 14 by the applicant and only on the record directly to the circuit
- 15 court for the county where the applicant has its principal place
- 16 of business in this state or the circuit court for Ingham
- 17 county. Judicial review -shall be IS governed by sections 103
- 18 to 106 of the administrative procedures act of 1969, Act No. 306
- 19 of the Public Acts of 1969, being sections 24.303 to 24.306 of
- 20 the Michigan Compiled Laws.
- 21 (11) The review and appeal of a certificate of need applica-
- 22 tion submitted with the required filing fee before the effective
- 23 date of this part OCTOBER 1, 1988 shall be conducted under
- 24 former part 221 and the rules promulgated under that part. The
- 25 certificate of need board created by former section 22121(2)
- 26 shall continue for the purpose of performing the functions vested

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27 in it by former part 221, until all appeals lawfully brought

- 1 under former part 221 are concluded. THE CERTIFICATE OF NEED
- 2 BOARD AND THE DEPARTMENT SHALL DO ALL OF THE FOLLOWING TO
- 3 PROMPTLY CONCLUDE ALL APPEALS DESCRIBED IN THIS SUBSECTION:
- 4 (A) ARRANGE FOR HEARING OFFICERS TO BE ASSIGNED FROM OTHER
- 5 PRINCIPAL EXECUTIVE DEPARTMENTS. IF AN APPLICANT UNDER FORMER
- 6 PART 221 DOES NOT PROCEED WITH AN APPEAL AT A HEARING, THE APPLI-
- 7 CATION IS CONSIDERED TO BE WITHDRAWN.
- 8 (B) REQUIRE EACH HEARING OFFICER ASSIGNED UNDER SUBDIVISION
- 9 (A) TO ANNOUNCE THE DATE FOR HEARING A PENDING APPEAL WITHIN 30
- 10 DAYS AFTER THE EFFECTIVE DATE OF THE AMENDATORY ACT THAT ADDED
- 11 THIS SUBDIVISION.
- 12 (C) REQUIRE EACH HEARING OFFICER ASSIGNED UNDER SUBDIVISION
- 13 (A) TO COMMENCE THE HEARING FOR A PENDING APPEAL NO LATER THAN 90
- 14 DAYS AFTER THE EFFECTIVE DATE OF THE AMENDATORY ACT THAT ADDED
- 15 THIS SUBDIVISION.
- 16 (D) REQUIRE EACH HEARING OFFICER TO ACT EXPEDITIOUSLY TO
- 17 CONCLUDE A HEARING FOR A PENDING APPEAL. A HEARING OFFICER
- 18 ASSIGNED UNDER SUBDIVISION (A) HAS ALL OF THE POWERS AND DUTIES
- 19 PRESCRIBED IN SECTION 22232(2).
- 20 (E) REQUIRE EACH HEARING OFFICER TO PROMPTLY SUBMIT A PRO-
- 21 POSAL FOR DECISION TO THE CERTIFICATE OF NEED BOARD FOLLOWING THE
- 22 CONCLUSION OF A HEARING FOR A PENDING APPEAL, BUT NOT MORE THAN
- 23 30 DAYS AFTER THE FILING BY THE PARTIES OF EXCEPTIONS AND REPLIES
- 24 AND THE FULFILLMENT OF OTHER HEARING PROCEDURES REQUIRED UNDER
- 25 THE ADMINISTRATIVE PROCEDURES ACT OF 1969.
- 26 (F) THE CERTIFICATE OF NEED BOARD SHALL MEET AT LEAST ONCE A
- 27 MONTH WHEN PROPOSALS FOR DECISIONS SUBMITTED BY HEARING OFFICERS

- 1 ARE PENDING BEFORE THE BOARD. THE BOARD SHALL ACT PROMPTLY ON
- 2 ALL PROPOSALS FOR DECISIONS, AND IN ALL CASES SHALL ACT WITHIN 60
- 3 DAYS AFTER SUBMISSION OF A PROPOSED DECISION BY THE HEARING
- 4 OFFICER.
- 5 (G) THE DEPARTMENT SHALL SUBMIT A MONTHLY REPORT ON THE
- 6 STATUS OF ALL APPEALS PENDING UNDER FORMER PART 221 TO THE COM-
- 7 MITTEES OF THE LEGISLATURE WITH RESPONSIBILITY FOR HEALTH
- 8 ISSUES. THE REPORT SHALL INDICATE THE PRECISE STATUS OF EACH
- 9 PENDING APPEAL, INCLUDING HOW MUCH TIME THE APPEAL HAS BEEN PEND-
- 10 ING AT EACH STAGE OF THE PROCESS.
- 11 (12) WITHIN 30 DAYS AFTER THE EFFECTIVE DATE OF THE AMENDA-
- 12 TORY ACT THAT ADDED THIS SUBSECTION, THE GOVERNOR SHALL EITHER
- 13 REAPPOINT OR REPLACE THE MEMBERS OF THE CERTIFICATE OF NEED BOARD
- 14 CREATED BY FORMER SECTION 22121(2) WHO HAVE SERVED THEIR FULL
- 15 DESIGNATED TERMS.
- 16 (13) $\frac{(12)}{}$ If the department exceeds the time frames set
- 17 forth in this section for other than good cause, as determined by
- 18 the commission, upon the written request of an applicant, the
- 19 department shall return to the applicant all of the certificate
- 20 of need application fee paid by the applicant under section
- 21 20161(2).
- Sec. 22232. (1) The applicant may, within 15 days after
- 23 receipt by the applicant of the bureau's proposed decision or
- 24 receipt of notice of reversal by the director of a proposed deci-
- 25 sion that is an approval, submit a written request for a hearing
- 26 to demonstrate to the department that the application filed by

- 1 the applicant meets the requirements for approval under this
 2 part.
- 3 (2) The department shall appoint a hearing officer for a
- 4 hearing held under this section. The hearing officer shall
- 5 establish a schedule for the hearing, control the presentation of
- 6 proofs, and take such other action determined by the hearing
- 7 officer to be necessary to ensure that the hearing is conducted
- 8 in an expeditious manner and completed within a reasonable period
- 9 of time. The hearing officer shall convene the hearing within 90
- 10 days after receipt of a request for a hearing under this
- 11 section. Upon written request by a party, a hearing officer may
- 12 issue subpoenas requiring the attendance and testimony of wit-
- 13 nesses and the production of evidence. The department shall
- 14 establish appropriate qualifications for hearing officers
- 15 appointed under this section. IF AN APPLICANT DOES NOT PROCEED
- 16 WITH AN APPEAL AT A HEARING HELD UNDER THIS SECTION, THE APPLICA-
- 17 TION IS CONSIDERED TO BE WITHDRAWN.
- 18 (3) If a hearing is requested under this section, chapter 4
- 19 of the administrative procedures act of 1969, Act No. 306 of the
- 20 Public Acts of 1969, being sections 24.271 to 24.287 of the
- 21 Michigan Compiled Laws, shall -govern- GOVERNS.
- 22 (4) FOLLOWING THE CONCLUSION OF A HEARING HELD UNDER THIS
- 23 SECTION, A HEARING OFFICER APPOINTED UNDER SUBSECTION (2) SHALL
- 24 PROMPTLY SUBMIT A PROPOSAL FOR DECISION TO THE DEPARTMENT. IN NO
- 25 CASE SHALL A HEARING OFFICER SUBMIT A PROPOSAL FOR DECISION UNDER
- 26 THIS SUBSECTION MORE THAN 30 DAYS AFTER THE FILING BY THE PARTIES
- 27 OF EXCEPTIONS AND REPLIES AND THE FULFILLMENT OF OTHER HEARING

- 1 PROCEDURES REQUIRED UNDER THE ADMINISTRATIVE PROCEDURES ACT OF 2 1969.
- 3 (5) THE DEPARTMENT SHALL SUBMIT A BIANNUAL REPORT ON THE
- 4 STATUS OF ALL APPEALS PENDING UNDER THIS PART TO THE COMMITTEES
- 5 OF THE LEGISLATURE WITH RESPONSIBILITY FOR HEALTH ISSUES. THE
- 6 REPORT SHALL INDICATE THE PRECISE STATUS OF EACH PENDING APPEAL,
- 7 INCLUDING HOW MUCH TIME THE APPEAL HAS BEEN PENDING AT EACH STAGE
- 8 OF THE PROCESS.
- 9 Sec. 22237. As a condition precedent to the issuance of a
- 10 certificate of need, the department may require that -a health
- 11 facility- AN APPLICANT provide the department with data and sta-
- 12 tistics determined necessary by the department AND THE COMMISSION
- 13 to carry out departmental duties required under this part, if the
- 14 data and statistics have not already been reported to the depart-
- 15 ment in a usable format.
- 16 Sec. 22239. A certificate of need shall cease CEASES to
- 17 be effective if the certificate of need approval was based on a
- 18 stipulation that the project would participate in title XIX -of
- 19 the social security act, 42 U.S.C. 1396 to 1396d, 1396f to
- 20 1396s, and the project has not participated in the medicaid
- 21 program TITLE XIX for not less than 12 consecutive months within
- 22 the first 2 years of operation. A stipulation described in this
- 23 section is germane only to a proposed hospital project. AS USED
- 24 IN THIS SECTION, "TITLE XIX" MEANS TITLE XIX OF THE SOCIAL SECUR-

the transfer of the second

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- 25 ITY ACT, CHAPTER 531, 49 STAT. 620, 42 U.S.C. 1396 TO 1396g AND
- 26 1396i TO 1396u.

- 1 Sec. 22241. (1) For purposes of this section and sections
- 2 22243 and 22245, "new technology" means medical equipment that
- 3 requires, but has not yet been granted, the approval of the fed-
- 4 eral food and drug administration for commercial use.
- 5 (2) The period ending 12 months after the date of federal
- 6 food and drug administration approval of new technology for com-
- 7 mercial use shall be considered the new technology review
- 8 period. A person shall not acquire new technology before the end
- 9 of a new technology review period, unless 1 of the following
- 10 occurs:
- 11 (a) The department, with the concurrence of the commission,
- 12 issues a public notice that the new technology will not be added
- 13 to the list of covered medical equipment during the new technol-
- 14 ogy review period. The notice may apply to specific new technol-
- 15 ogy or classes of new technology.
- 16 (b) The person complies with the requirements of section
- 17 22243.
- (c) The commission approves the addition of the new technol-
- 19 ogy to the list of covered medical equipment, and the person
- 20 obtains a certificate of need for that covered medical
- 21 equipment.
- (3) To assist in the identification of new medical technol-
- 23 ogy in the earliest possible stage of its development, the
- 24 -department and the office COMMISSION shall appoint a standing
- 25 new medical technology advisory committee. -- THE COMMITTEE
- 26 SHALL BE composed of: -representatives

- 1 (A) PERSONS KNOWLEDGEABLE IN MEDICAL TECHNOLOGY, WHO SHALL
- 2 CONSTITUTE A MAJORITY OF THE COMMITTEE.
- 3 (B) REPRESENTATIVES of health care provider organizations
- 4 concerned with licensed health facilities or licensed health
- 5 professions. -and other persons knowledgeable in medical
- 6 technology.
- 7 (C) REPRESENTATIVES OF ORGANIZATIONS CONCERNED WITH HEALTH
- 8 CARE CONSUMERS.
- 9 (D) REPRESENTATIVES OF PURCHASERS AND PAYERS OF HEALTH
- 10 CARE.
- 11 (4) THE COMMISSION SHALL APPOINT THE NEW MEDICAL TECHNOLOGY
- 12 ADVISORY COMMITTEE WITHIN 6 MONTHS AFTER THE EFFECTIVE DATE OF
- 13 THE AMENDATORY ACT THAT ADDED THIS SUBSECTION.
- 14 Section 2. Upon the expiration of 4 years after the effec-
- 15 tive date of this amendatory act, part 222 of Act No. 368 of the
- 16 Public Acts of 1978, being sections 333.22201 to 333.22260 of the
- 17 Michigan Compiled Laws, is repealed.