HOUSE BILL No. 5806

May 6, 1992, Introduced by Rep. DeBeaussaert and referred to the Committee on Conservation, Recreation and Environment.

A bill to amend the title of Act No. 641 of the Public Acts of 1978, entitled as amended

"Solid waste management act,"

as amended, being sections 299.401 to 299.437 of the Michigan Compiled Laws; and to add sections 32e, 32f, 32g, and 32h.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. The title of Act No. 641 of the Public Acts of
- 2 1978, as amended, being sections 299.401 to 299.437 of the
- 3 Michigan Compiled Laws, is amended and sections 32e, 32f, 32q,
- 4 and 32h are added to read as follows:
- 5 TITLE
- An act to protect the public health and the environment; to
- 7 provide for the regulation and management of solid wastes,
- 8 including ash resulting from the combustion of certain solid
- 9 wastes; TO REGULATE THE INTRODUCTION OF CERTAIN HEAVY METALS IN

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- 1 PACKAGING TO CONTROL THE AMOUNT OF HEAVY METALS IN THE SOLID
- 2 WASTE STREAM; to prescribe the powers and duties of certain state
- 3 and local agencies and officials; to impose certain charges on
- 4 the disposal of solid waste in certain disposal areas; to provide
- 5 for certain fees; to prescribe penalties; to make an appropria-
- 6 tion; and to repeal certain acts and parts of acts.
- 7 SEC. 32E. (1) AS USED IN THIS SECTION:
- 8 (A) "DISTRIBUTOR" MEANS A PERSON WHO TAKES TITLE TO GOODS
- 9 PURCHASED FROM A MANUFACTURER OR SUPPLIER FOR SALE OR PROMOTIONAL 10 USE.
- 11 (B) "PACKAGE" MEANS A CONTAINER THAT PROVIDES A MEANS OF
- 12 MARKETING, PROTECTING, OR HANDLING A PRODUCT, INCLUDING A UNIT
- 13 PACKAGE, AN INTERMEDIATE PACKAGE, A SHIPPING CONTAINER, AND
- 14 UNSEALED'RECEPTACLES, AS DEFINED BY ASTM D996 (1987). PACKAGE
- 15 INCLUDES, BUT IS NOT LIMITED TO, CARRYING CASES, CRATES, CUPS,
- 16 PAILS, RIGID FOIL AND OTHER TRAYS, WRAPPERS AND WRAPPING FILMS,
- 17 BAGS, AND TUBS.
- 18 (C) "PACKAGING COMPONENT" MEANS AN INDIVIDUAL ASSEMBLED PART
- 19 OF A PACKAGE, INCLUDING, BUT NOT LIMITED TO, INTERIOR OR EXTERIOR
- 20 BLOCKING, BRACING, CUSHIONING, WEATHERPROOFING, STRAPPING, CLO-
- 21 SURES, LABELS, AND TINPLATED STEEL THAT MEETS ASTM A623 (1987),
- 22 OR ANY ADDITIVE TO A PACKAGE, INCLUDING, BUT NOT LIMITED TO,
- 23 COATINGS, INKS, DYES, PIGMENTS, ADHESIVES, AND STABILIZERS.
- 24 (2) EXCEPT AS PROVIDED IN SUBSECTION (3), BEGINNING 2 YEARS
- 25 AFTER THE EFFECTIVE DATE OF THIS SECTION, A PERSON SHALL NOT
- 26 INTENTIONALLY INTRODUCE LEAD, CADMIUM, MERCURY, OR HEXAVALENT
- 27 CHROMIUM TO A PACKAGE OR PACKAGING COMPONENT DURING MANUFACTURING

- 1 OR DISTRIBUTION. IN ADDITION, THE SUM OF THE CONCENTRATION
- 2 LEVELS OF LEAD, CADMIUM, MERCURY, AND HEXAVALENT CHROMIUM PRESENT
- 3 IN A PACKAGE OR PACKAGING COMPONENT MANUFACTURED OR DISTRIBUTED
- 4 IN THIS STATE SHALL NOT EXCEED THE FOLLOWING:
- 5 (A) BEGINNING 2 YEARS AFTER THE EFFECTIVE DATE OF THIS SEC-
- 6 TION, 600 PARTS PER MILLION.
- 7 (B) BEGINNING 3 YEARS AFTER THE EFFECTIVE DATE OF THIS SEC-
- 8 TION, 250 PARTS PER MILLION.
- 9 (C) BEGINNING 4 YEARS AFTER THE EFFECTIVE DATE OF THIS SEC-
- 10 TION, 100 PARTS PER MILLION.
- 11 (3) THIS SECTION DOES NOT APPLY TO ANY OF THE FOLLOWING
- 12 PACKAGES OR PACKAGING COMPONENTS:
- 13 (A) PACKAGES AND PACKAGING COMPONENTS WITH A CODE INDICATING
- 14 THAT THE DATE OF MANUFACTURE WAS PRIOR TO THE EFFECTIVE DATE OF
- 15 THIS SECTION.
- 16 (B) PACKAGES AND PACKAGING COMPONENTS EXEMPTED BY PETITION
- 17 UNDER SUBSECTION (5).
- 18 (C) PACKAGES OR PACKAGING COMPONENTS CONTAINING LEAD, CADMI-
- 19 UM, MERCURY, OR HEXAVALENT CHROMIUM IN AMOUNTS THAT WOULD NOT
- 20 EXCEED THE MAXIMUM CONCENTRATION LEVELS SET FORTH IN
- 21 SUBSECTION (2), EXCEPT FOR THE ADDITION OF POSTCONSUMER
- 22 MATERIALS.
- 23 (4) EXCEPT AS OTHERWISE PROVIDED IN THIS SUBSECTION, THE
- 24 EXEMPTIONS REFERRED TO IN SUBSECTION (3)(B) AND (C) SHALL NOT BE
- 25 IN EFFECT ON AND AFTER THE EXPIRATION OF A 6-YEAR PERIOD FOLLOW-
- 26 ING THE EFFECTIVE DATE OF THIS ACT. HOWEVER, SUCH AN EXEMPTION
- 27 MAY BE RENEWED FOR A DESIGNATED TIME PERIOD AFTER THE 6-YEAR

- I PERIOD IF THE DIRECTOR MAKES A DETERMINATION UNDER SECTION 32H
- 2 THAT THE RENEWED EXEMPTION IS WARRANTED BY THE CIRCUMSTANCES.
- 3 (5) A MANUFACTURER, SUPPLIER, OR DISTRIBUTOR OF A PACKAGE OR
- 4 PACKAGING COMPONENT MAY PETITION THE DIRECTOR FOR A 2-YEAR EXEMP-
- 5 TION FROM THIS SECTION FOR A PARTICULAR PACKAGE OR PACKAGING COM-
- 6 PONENT ON THE BASIS OF SHOWING THAT THE ADDITION OF LEAD, CADMI-
- 7 UM, MERCURY, OR HEXAVALENT CHROMIUM TO THE PACKAGE OR PACKAGING
- 8 COMPONENT DURING THE MANUFACTURING, SUPPLY, OR DISTRIBUTION PRO-
- 9 CESS IS NECESSARY TO COMPLY WITH HEALTH OR SAFETY REQUIREMENTS OF
- 10 STATE OR FEDERAL LAW, OR IS ESSENTIAL FOR THE PROTECTION, SAFE
- 11 HANDLING, OR FUNCTION OF THE CONTENTS OF THE PACKAGE. THE DIREC-
- 12 TOR MAY GRANT THE EXEMPTION IF WARRANTED BY THE CIRCUMSTANCES.
- 13 SEC. 32F. (1) BEGINNING 2 YEARS AFTER THE EFFECTIVE DATE OF
- 14 THIS SECTION, A MANUFACTURER OR SUPPLIER OF A PACKAGE OR PACKAG-
- 15 ING COMPONENT SHALL CERTIFY, WITH RESPECT TO EACH TYPE OF PACKAGE
- 16 OR PACKAGING COMPONENT MANUFACTURED OR SUPPLIED, THAT THE PACKAGE
- 17 OR COMPONENT IS IN COMPLIANCE WITH THE REQUIREMENTS OF
- 18 SECTION 32E AND THIS SECTION OR, IF A PACKAGE OR COMPONENT IS
- 19 EXEMPT FROM THESE REQUIREMENTS PURSUANT TO SECTION 32E, THE SPE-
- 20 CIFIC BASIS UPON WHICH THE EXEMPTION IS GRANTED. THE CERTIFICA-
- 21 TION SHALL BE CONTAINED IN A CERTIFICATE OF COMPLIANCE SIGNED BY
- 22 AN AUTHORIZED OFFICIAL OF THE MANUFACTURER OR SUPPLIER. A COPY
- 23 OF THE CERTIFICATE SHALL BE KEPT ON FILE BY THE MANUFACTURER OR
- 24 SUPPLIER FOR AS LONG AS THE MANUFACTURER OR SUPPLIER CONTINUES TO
- 25 MANUFACTURE OR SUPPLY SUCH PACKAGE OR PACKAGING COMPONENT. IF
- 26 THE PACKAGE OR PACKAGING COMPONENT IS REFORMULATED OR REPLACED,
- 27 THE CERTIFICATE SHALL BE KEPT ON FILE UNTIL AT LEAST 1 YEAR HAS

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- 1 EXPIRED AFTER COMMENCEMENT OF DISTRIBUTION OF THE REFORMULATED OR
- 2 REPLACEMENT PACKAGE OR PACKAGING COMPONENT. THE MANUFACTURER OR
- 3 SUPPLIER SHALL PROVIDE TO EACH OF ITS DISTRIBUTORS A COPY OF EACH
- 4 CERTIFICATE OF COMPLIANCE REQUIRED UNDER THIS SUBSECTION FOR
- 5 PACKAGES OR PACKAGING COMPONENTS PURCHASED BY THE DISTRIBUTOR.
- 6 (2) IF THE MANUFACTURER OR SUPPLIER OF A PACKAGE OR PACKAG-
- 7 ING COMPONENT REFORMULATES OR CREATES A NEW PACKAGE OR PACKAGING
- 8 COMPONENT, THE MANUFACTURER OR SUPPLIER SHALL PROVIDE AN AMENDED
- 9 OR NEW CERTIFICATE OF COMPLIANCE FOR THE REFORMULATED OR NEW
- 10 PACKAGE OR PACKAGING COMPONENT, IN THE SAME MANNER AS THE ORIGI-
- 11 NAL CERTIFICATE WAS PROVIDED UNDER SUBSECTION (1).
- 12 (3) BEGINNING 2 YEARS AFTER THE EFFECTIVE DATE OF THIS SEC-
- 13 TION, A DISTRIBUTOR OF PACKAGES OR PACKAGING COMPONENTS SHALL
- 14 REQUEST FROM THE MANUFACTURER OR SUPPLIER OF THE PACKAGES OR
- 15 PACKAGING COMPONENTS THE RELEVANT CERTIFICATES OF COMPLIANCE AND
- 16 SHALL KEEP SUCH CERTIFICATES ON FILE FOR AS LONG AS THE DISTRIBU-
- 17 TOR CONTINUES TO DISTRIBUTE THE PACKAGE OR PACKAGING COMPONENT.
- 18 (4) THE MANUFACTURER, SUPPLIER, OR DISTRIBUTOR OF A PACKAGE
- 19 OR PACKAGING COMPONENT SHALL PROVIDE A COPY OF HIS OR HER CERTIF-
- 20 ICATE OF COMPLIANCE TO THE DIRECTOR UPON HIS OR HER REQUEST AND
- 21 TO MEMBERS OF THE PUBLIC WITHIN 60 DAYS AFTER REQUESTED IN
- 22 ACCORDANCE WITH THIS SUBSECTION. A REQUEST FROM A MEMBER OF THE
- 23 PUBLIC FOR A COPY OF A CERTIFICATE OF COMPLIANCE FROM THE MANU-
- 24 FACTURER, SUPPLIER, OR DISTRIBUTOR OF A PACKAGE OR PACKAGING COM-
- 25 PONENT SHALL COMPLY WITH BOTH OF THE FOLLOWING:
- 26 (A) THE REQUEST SHALL BE MADE IN WRITING, WITH A COPY
- 27 PROVIDED TO THE DIRECTOR.

- 1 (B) THE REQUEST SHALL SPECIFY THE PACKAGE OR PACKAGING
- 2 COMPONENT WITH RESPECT TO WHICH COMPLIANCE IS CERTIFIED IN THE
- 3 REOUESTED CERTIFICATE.
- 4 SEC. 32G. (1) IF ON THE BASIS OF ANY INFORMATION THE DIREC-
- 5 TOR DETERMINES THAT A PERSON HAS VIOLATED OR IS IN VIOLATION OF
- 6 SECTION 32E OR 32F, THE DIRECTOR MAY ISSUE AN ORDER ASSESSING A
- 7 CIVIL PENALTY FOR ANY PAST OR CURRENT VIOLATION, REQUIRING COM-
- 8 PLIANCE IMMEDIATELY OR WITHIN A SPECIFIED TIME PERIOD, OR BOTH,
- 9 OR FOR OTHER APPROPRIATE RELIEF, INCLUDING A TEMPORARY OR PER-
- 10 MANENT INJUNCTION.
- 11 (2) IN ADDITION, A PERSON WHO VIOLATES A REQUIREMENT OF
- 12 SECTION 32E OR 32F IS LIABLE FOR A CIVIL FINE IN AN AMOUNT NOT TO
- 13 EXCEED \$25,000.00 FOR EACH SUCH VIOLATION. EACH DAY A VIOLATION
- 14 CONTINUES CONSTITUTES A SEPARATE VIOLATION.
- 15 (3) A PERSON WHO WILLFULLY VIOLATES, OR FAILS OR REFUSES TO
- 16 COMPLY WITH, ANY ORDER OF THE DIRECTOR UNDER SUBSECTION (1) MAY,
- 17 IN AN ACTION BROUGHT IN THE APPROPRIATE COURT THAT ENFORCES THE
- 18 ORDER, BE FINED NOT MORE THAN \$25,000.00 FOR EACH DAY IN WHICH
- 19 SUCH VIOLATION OCCURS OR SUCH FAILURE TO COMPLY CONTINUES.
- 20 SEC. 32H. (1) NOT LATER THAN 1 YEAR AFTER THE EFFECTIVE
- 21 DATE OF THIS SECTION, THE DIRECTOR SHALL SUBMIT RULES TO THE
- 22 JOINT COMMITTEE ON ADMINISTRATIVE RULES TO IMPLEMENT SECTIONS 32E
- 23 THROUGH 32H.
- 24 (2) NOT LATER THAN 42 MONTHS AFTER THE EFFECTIVE DATE OF
- 25 THIS SECTION, THE DIRECTOR SHALL REVIEW THE EFFECTIVENESS OF SEC-
- 26 TIONS 32E, 32F, AND 32G AND SHALL REPORT TO THE LEGISLATURE THE
- 27 RESULTS OF THE REVIEW. THE REPORT SHALL CONTAIN A RECOMMENDATION

- 1 ON WHETHER TO RENEW FOR A DESIGNATED TIME PERIOD FOR ANY OF THE
- 2 EXEMPTIONS REFERRED TO IN SECTION 32E(3)(A) AND (B) AND (4), AND
- 3 A DESCRIPTION OF THE NATURE OF THE SUBSTITUTES USED IN LIEU OF
- 4 LEAD, MERCURY, CADMIUM, AND HEXAVALENT CHROMIUM IN PACKAGING AND
- 5 PACKAGING COMPONENTS. IN CARRYING OUT THE REVIEW, THE DIRECTOR
- 6 MAY REQUEST FROM A PERSON SUBJECT TO SECTIONS 32E, 32F, AND 32G,
- 7 AND THE PERSON SHALL PROVIDE, INFORMATION AS MAY BE NECESSARY TO
- 8 COMPLETE THE REVIEW. THE REPORT MAY CONTAIN RECOMMENDATIONS TO
- 9 PROHIBIT THE USE OF OTHER SUBSTANCES THAT THE DIRECTOR DETERMINES
- 10 ARE TOXIC IN PACKAGING AND PACKAGING COMPONENTS TO FURTHER REDUCE
- 11 THE TOXICITY OF PACKAGING WASTE.