## SENATE BILL No. 202

March 19, 1991, Introduced by Senators N. SMITH and POSTHUMUS and referred to the Committee on Finance.

A bill to amend sections 23 and 31 of Act No. 228 of the Public Acts of 1975, entitled

"Single business tax act,"

section 23 as amended by Act No. 208 of the Public Acts of 1981 and section 31 as amended by Act No. 262 of the Public Acts of 1987, being sections 208.23 and 208.31 of the Michigan Compiled Laws; and to add sections 23a and 35a.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. Sections 23 and 31 of Act No. 228 of the Public
- 2 Acts of 1975, section 23 as amended by Act No. 208 of the Public
- 3 Acts of 1981 and section 31 as amended by Act No. 262 of the
- 4 Public Acts of 1987, being sections 208.23 and 208.31 of the
- 5 Michigan Compiled Laws, are amended and sections 23a and 35a are

6 added to read as follows:

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- 1 Sec. 23. After allocation as provided in section 40 or
- 2 apportionment as provided in section 41, the tax base shall be
- 3 adjusted by the following:
- 4 (a) -Deduct- FOR A TAX YEAR ENDING BEFORE MARCH 31, 1991 IF
- 5 SECTION 23A IS NOT IN EFFECT, DEDUCT the cost, including fabrica-
- 6 tion and installation, paid or accrued in the taxable year of
- 7 tangible assets of a type -which THAT are, or under the internal
- 8 revenue code will become, eligible for depreciation, amortiza-
- 9 tion, or accelerated capital cost recovery for federal income tax
- 10 purposes excluding costs of assets -which- THAT are defined in
- 11 section 1250 of the internal revenue code, except that for tangi-
- 12 ble assets -which- THAT are subject to a lease back agreement
- 13 under -section 168(f)(8) of the internal revenue code THE FORMER
- 14 PROVISIONS OF SECTION 168(F)(8) OF THE INTERNAL REVENUE CODE AS
- 15 THAT SECTION PROVIDED IMMEDIATELY BEFORE THE TAX REFORM ACT OF
- 16 1986, PUBLIC LAW 99-514, BECAME EFFECTIVE OR TO A LEASE BACK OF
- 17 PROPERTY TO WHICH THE AMENDMENTS MADE BY THE TAX REFORM ACT OF
- 18 1986 DO NOT APPLY AS PROVIDED IN SECTION 204 OF THE TAX REFORM
- 19 ACT OF 1986, the deduction shall be allowed only to the lessee or
- 20 sublessee as the case may be under the 168(f)(8) agreement. This
- 21 deduction shall be multiplied by a fraction, the numerator of
- 22 which is the payroll factor plus the property factor and the
- 23 denominator of which is 2.
- 24 (b) -Add IF THE COST OF AN ASSET WAS PAID OR ACCRUED IN A
- 25 TAX YEAR ENDING BEFORE MARCH 31, 1991 AND IF SECTION 23A IS NOT
- 26 IN EFFECT FOR THAT YEAR, ADD the gross proceeds or benefit
- 27 derived from the sale or other disposition of the tangible assets

- 1 -defined DESCRIBED in subdivision (a) minus the gain and plus
- 2 the loss from the sale reflected in federal taxable income and
- 3 minus the gain from the sale or other disposition added to the
- 4 tax base in section 9(6). This addition shall be multiplied by a
- 5 fraction, the numerator of which is the payroll factor plus the
- 6 property factor and the denominator of which is 2. As used in
- 7 this subdivision, "sale or other disposition" -shall DOES not
- 8 include the transfer of tangible assets that are leased back to
- 9 the transferor under -section 168(f)(8) of the internal revenue
- 10 code- THE FORMER PROVISIONS OF SECTION 168(F)(8) OF THE INTERNAL
- 11 REVENUE CODE AS THAT SECTION PROVIDED IMMEDIATELY BEFORE THE TAX
- 12 REFORM ACT OF 1986, PUBLIC LAW 99-514, BECAME EFFECTIVE OR TO A
- 13 LEASE BACK OF PROPERTY TO WHICH THE AMENDMENTS MADE BY THE TAX
- 14 REFORM ACT OF 1986 DO NOT APPLY AS PROVIDED IN SECTION 204 OF THE
- 15 TAX REFORM ACT OF 1986.
- 16 (c) -Deduct FOR A TAX YEAR ENDING BEFORE MARCH 31, 1991 IF
- 17 SECTION 23A IS NOT IN EFFECT, DEDUCT the cost including fabrica-
- 18 tion and installation, excluding the cost deducted under subdivi-
- 19 sion (a) paid or accrued in the taxable year of tangible assets
- 20 of a type —which— THAT are, or under the internal revenue code
- 21 will become eligible for depreciation, amortization, or acceler-
- 22 ated capital cost recovery for federal income tax purposes, pro-
- 23 vided that the assets are physically located in Michigan.
- 24 (d) -Add IF THE COST OF AN ASSET WAS PAID OR ACCRUED IN A
- 25 TAX YEAR ENDING BEFORE MARCH 31, 1991 AND IF SECTION 23A IS NOT
- 26 IN EFFECT FOR THAT YEAR, ADD the gross proceeds or benefit
- 27 derived from the sale or other disposition of the tangible assets

- 1 -defined in subsection DESCRIBED IN SUBDIVISION (c), minus the
- 2 gain, multiplied by the apportionment factor for the taxable year
- 3 as -defined PRESCRIBED in chapter 3, and plus the loss, multi-
- 4 plied by the apportionment factor as -defined- PRESCRIBED in
- 5 chapter 3, from the sale or other disposition reflected in fed-
- 6 eral taxable income and minus the gain from the sale or other
- 7 disposition added to the tax base in section 9(6).
- 8 (e) Deduct any available business loss. —"Business— AS USED
- 9 IN THIS SUBDIVISION, "BUSINESS loss" means -any A negative
- 10 amount after allocation or apportionment as -provided PRESCRIBED
- 11 in chapter 3, -and- AFTER adjustments as provided in subdivisions
- 12 (a) to (d) without regard to the deduction under this
- 13 subdivision, AND AFTER ADJUSTMENTS AS PRESCRIBED IN SECTION 23A.
- 14 The business loss shall be carried forward to the year next fol-
- 15 lowing the loss year as an offset to the allocated or apportioned
- 16 tax base including the adjustments provided in subdivisions (a)
- 17 to (d), then successively to the next 9 taxable years following
- 18 the loss year or until the loss is used up, whichever occurs
- 19 first, but for not more than 10 taxable years after the loss
- 20 year.
- 21 (f) Deduct any unused net operating loss carryover arising
- 22 under former sections 32(3) and 34(3) of Act No. 281 of the
- 23 Public Acts of 1967, pertaining to net operating losses of corpo-
- 24 rations and financial institutions. This deduction shall not be
- 25 made for a tax year ending after December 31, 1980.

- 1 SEC. 23A. (1) AFTER ALLOCATION AS PROVIDED IN SECTION 40 OR
- 2 APPORTIONMENT AS PROVIDED IN SECTION 41. THE TAX BASE SHALL BE
- 3 ADJUSTED BY THE FOLLOWING:
- 4 (A) FOR TAX YEARS BEGINNING AFTER SEPTEMBER 30, 1989 AND
- 5 ENDING BEFORE MARCH 31, 1991, DEDUCT THE COST, INCLUDING FABRICA-
- 6 TION AND INSTALLATION, PAID OR ACCRUED IN THE TAXABLE YEAR OF
- 7 TANGIBLE ASSETS OF A TYPE THAT ARE, OR UNDER THE INTERNAL REVENUE
- 8 CODE WILL BECOME, ELIGIBLE FOR DEPRECIATION, AMORTIZATION, OR
- 9 ACCELERATED CAPITAL COST RECOVERY FOR FEDERAL INCOME TAX
- 10 PURPOSES. THIS DEDUCTION SHALL BE MULTIPLIED BY THE APPORTION-
- 11 MENT FACTOR FOR THE TAXABLE YEAR AS DEFINED IN CHAPTER 3.
- 12 (B) IF THE COST OF AN ASSET WAS PAID OR ACCRUED IN A TAX
- 13 YEAR BEGINNING AFTER SEPTEMBER 30, 1989 AND ENDING BEFORE
- 14 MARCH 31, 1991, ADD THE GROSS PROCEEDS OR BENEFIT DERIVED FROM
- 15 THE SALE OR OTHER DISPOSITION OF THE TANGIBLE ASSETS DESCRIBED IN
- 16 SUBDIVISION (A) MINUS THE GAIN AND PLUS THE LOSS FROM THE SALE
- 17 REFLECTED IN FEDERAL TAXABLE INCOME AND MINUS THE GAIN FROM THE
- 18 SALE OR OTHER DISPOSITION ADDED TO THE TAX BASE IN SECTION 9(6).
- 19 THIS ADDITION SHALL BE MULTIPLIED BY THE APPORTIONMENT FACTOR FOR
- 20 THE TAXABLE YEAR AS PRESCRIBED IN CHAPTER 3.
- 21 (2) THIS SECTION DOES NOT APPLY TO A TAX BASE OR ADJUSTED
- 22 TAX BASE THAT IS CALCULATED UNDER SECTION 22A.
- 23 Sec. 31. (1) There is -hereby levied and imposed a spe-
- 24 cific tax of 2.35% upon the adjusted tax base of every person
- 25 with business activity in this state -which THAT is allocated or
- 26 apportioned to this state.

- 1 (2) As used in this section, "adjusted tax base" means the
- 2 tax base allocated or apportioned to this state pursuant to
- 3 chapter 3 -and WITH the adjustments -permitted PRESCRIBED by
- 4 section SECTIONS 23 AND 23A and the exemptions permitted
- 5 PRESCRIBED by -sections 35 and 37 SECTION 35. If the adjusted
- 6 tax base, REDUCED FOR TAX YEARS BEGINNING AFTER MARCH 30, 1991 BY
- 7 THE SUM OF THE AMOUNTS CALCULATED UNDER SECTION 35A(1)(A) TO (G),
- 8 exceeds 50% of the sum of gross receipts APPORTIONED OR ALLOCATED
- 9 TO THIS STATE WITH THE APPORTIONMENT FACTOR CALCULATED PURSUANT
- 10 TO CHAPTER 3 plus the adjustments provided in section 23(b) and
- 11 (d) AND SECTION 23A(B), apportioned or allocated to Michigan
- 12 with the apportionment fraction calculated pursuant to chapter-3-
- 13 AND PLUS THE AMOUNTS CALCULATED PURSUANT TO SECTION 35A(1)(D) AND
- 14 (G), the adjusted tax base may, at the option of the taxpayer, be
- 15 reduced by -such THAT excess. -The taxpayer shall not be IF A
- 16 TAXPAYER REDUCES THE ADJUSTED TAX BASE UNDER THIS SUBSECTION, THE
- 17 TAXPAYER IS NOT entitled to the adjustment provided in subsection
- 18 (4) for the same taxable year. This subsection does not apply to
- 19 an adjusted tax base under section 22a.
- 20 (3) The tax -so levied UNDER THIS SECTION and imposed is
- 21 upon the privilege of doing business and not upon income.
- 22 (4) In lieu of the -adjustment REDUCTION provided in sub-
- 23 section (2), a person may elect to -reduce- CLAIM A DEDUCTION FOR
- 24 AN AMOUNT EQUAL TO THE PRODUCT OF the adjusted tax base, -by-
- 25 REDUCED FOR TAX YEARS BEGINNING AFTER MARCH 30, 1991 BY THE SUM
- 26 OF THE AMOUNTS CALCULATED UNDER SECTION 35A(1)(A) TO (G), AND the
- 27 percentage that the compensation divided by the tax base exceeds

- 1 63%. The FOR A TAX YEAR ENDING BEFORE MARCH 31, 1991, THE
- 2 deduction shall not exceed 37% of the adjusted tax base. FOR A
- 3 TAX YEAR BEGINNING AFTER MARCH 30, 1991, THE DEDUCTION SHALL NOT
- 4 EXCEED 37% OF AN AMOUNT EQUAL TO THE ADJUSTED TAX BASE MINUS THE
- 5 SUM OF THE AMOUNTS CALCULATED UNDER SECTION 35A(1)(A) TO (G). For
- 6 the 1976 tax year and each tax year thereafter, for purposes of
- 7 computing the deduction allowed by this subsection, as effective
- 8 for the respective tax year, compensation -shall- DOES not
- 9 include amounts of compensation exempt from tax under section
- 10 35(1)(e). -or(f). This subsection does not apply to an adjusted
- 11 tax base under section 22a.
- SEC. 35A. (1) EXCEPT AS PROVIDED IN SUBSECTION (6), FOR A
- 13 TAX YEAR ENDING AFTER MARCH 30, 1991, A TAXPAYER MAY CLAIM AN
- 14 INVESTMENT TAX CREDIT AGAINST THE TAX IMPOSED BY THIS ACT OF
- 15 2.35% OF AN AMOUNT CALCULATED PURSUANT TO THE FOLLOWING:
- 16 (A) ADD THE COST, INCLUDING FABRICATION AND INSTALLATION,
- 17 PAID OR ACCRUED IN THE TAXABLE YEAR OF TANGIBLE ASSETS, EXCEPT
- 18 MOBILE TANGIBLE ASSETS AND SPECIAL TOOLS, OF A TYPE THAT ARE, OR
- 19 UNDER THE INTERNAL REVENUE CODE WILL BECOME, ELIGIBLE FOR DEPRE-
- 20 CIATION, AMORTIZATION, OR ACCELERATED CAPITAL COST RECOVERY FOR
- 21 FEDERAL INCOME TAX PURPOSES, PROVIDED THAT THE ASSETS ARE PHYSI-
- 22 CALLY LOCATED IN MICHIGAN FOR USE IN A BUSINESS ACTIVITY.
- 23 (B) FOR MOBILE TANGIBLE ASSETS AND SPECIAL TOOLS, ADD THE
- 24 COST PAID OR ACCRUED IN THE TAXABLE YEAR OF THOSE ASSETS THAT
- 25 ARE, OR UNDER THE INTERNAL REVENUE CODE WILL BECOME, ELIGIBLE FOR
- 26 DEPRECIATION, AMORTIZATION, OR ACCELERATED CAPITAL COST RECOVERY

- 1 FOR FEDERAL INCOME TAX PURPOSES MULTIPLIED BY THE APPORTIONMENT
- 2 FACTOR FOR THE TAXABLE YEAR AS PRESCRIBED IN CHAPTER 3.
- 3 (C) FOR TANGIBLE ASSETS, OTHER THAN MOBILE TANGIBLE ASSETS
- 4 OR SPECIAL TOOLS, PURCHASED OR ACQUIRED OUTSIDE OF THIS STATE IN
- 5 A TAX YEAR ENDING AFTER MARCH 30, 1991 AND PHYSICALLY LOCATED IN
- 6 THIS STATE AFTER A TAX YEAR ENDING AFTER MARCH 30, 1991 FOR USE
- 7 IN A BUSINESS ACTIVITY, ADD THE FEDERAL ADJUSTED BASIS FOR DEPRE-
- 8 CIATION OR ACCELERATED CAPITAL COST RECOVERY AS OF THE DATE THE
- 9 TANGIBLE ASSETS WERE PHYSICALLY LOCATED IN THIS STATE FOR USE IN
- 10 A BUSINESS ACTIVITY PLUS THE COST OF FABRICATION OR INSTALLATION
- 11 OF THE TANGIBLE ASSET IN THIS STATE.
- 12 (D) FOR TANGIBLE ASSETS DESCRIBED IN SUBDIVISION (A) THAT
- 13 ARE SOLD OR OTHERWISE DISPOSED OF, SUBTRACT THE FEDERAL ADJUSTED
- 14 BASIS FOR DEPRECIATION OR ACCELERATED CAPITAL COST RECOVERY AS OF
- 15 THE DATE OF THE SALE OR DISPOSITION.
- 16 (E) FOR MOBILE TANGIBLE ASSETS AND SPECIAL TOOLS AS
- 17 DESCRIBED IN SUBDIVISION (B) THAT AE SOLD OR OTHERWISE DISPOSED
- 18 OF, SUBTRACT THE FEDERAL ADJUSTED BASIS FOR DEPRECIATION OR
- 19 ACCELERATED CAPITAL COST RECOVERY AS OF THE DATE OF THE SALE OR
- 20 DISPOSITION. THIS SUBTRACTION SHALL BE MULTIPLIED BY THE APPOR-
- 21 TIONMENT FACTOR FOR THE TAXABLE YEAR AS PRESCRIBED IN CHAPTER 3.
- 22 (F) FOR ASSETS, OTHER THAN MOBILE TANGIBLE ASSETS AND SPE-
- 23 CIAL TOOLS, PURCHASED OR ACQUIRED IN A TAX YEAR ENDING AFTER
- 24 MARCH 30, 1991 ELIGIBLE FOR A CREDIT UNDER SUBDIVISION (A) AND
- 25 THAT ARE TRANSFERRED OUT OF THIS STATE, SUBTRACT THE FEDERAL
- 26 ADJUSTED BASIS FOR DEPRECIATION OR ACCELERATED CAPITAL COST
- 27 RECOVERY AS OF THE DATE OF THE TRANSFER.

- 1 (G) FOR TANGIBLE PERSONAL PROPERTY TAXABLE UNDER THE GENERAL
- 2 PROPERTY TAX ACT, ACT NO. 206 OF THE PUBLIC ACTS OF 1893, BEING
- 3 SECTIONS 211.1 TO 211.157 OF THE MICHIGAN COMPILED LAWS, PUR-
- 4 CHASED OR ACQUIRED IN A TAX YEAR ENDING AFTER MARCH 30, 1991 THAT
- 5 WAS ELIGIBLE FOR A CREDIT UNDER SUBDIVISION (A) IN THE IMMEDI-
- 6 ATELY PRECEDING YEAR, SUBTRACT THE AMOUNT INCLUDED IN
- 7 SUBDIVISION (A) IN THE IMMEDIATELY PRECEDING YEAR IF THE COST OF
- 8 THE ASSET WAS NOT REPORTED IN THE CALENDAR YEAR FOLLOWING THE
- 9 PURCHASE TO THE LOCAL ASSESSOR ON THE STATEMENT REQUIRED BY
- 10 SECTION 18 OF THE GENERAL PROPERTY TAX ACT, ACT NO. 206 OF THE
- 11 PUBLIC ACTS OF 1893, BEING SECTION 211.18 OF THE MICHIGAN
- 12 COMPILED LAWS.
- 13 (2) IF THE AMOUNT CALCULATED UNDER SUBSECTION (1) IS NEGA-
- 14 TIVE, THAT AMOUNT IS CONSIDERED AN ADDITIONAL TAX LEVIED UNDER
- 15 THIS ACT.
- 16 (3) IF THE CREDIT UNDER THIS SECTION EXCEEDS THE TAX LIABIL-
- 17 ITY OF THE TAXPAYER FOR THE TAX YEAR, THE FIRST \$500.00 OF EXCESS
- 18 CREDIT SHALL BE REFUNDED, WITHOUT INTEREST, BY THE DEPARTMENT TO
- 19 THE TAXPAYER AND THE REMAINDER SHALL BE CARRIED FORWARD TO THE
- 20 YEAR NEXT FOLLOWING THE TAXABLE YEAR AS AN OFFSET TO THE TAX
- 21 LIABILITY, THEN SUCCESSIVELY TO THE NEXT 9 TAXABLE YEARS OR UNTIL
- 22 THE EXCESS CREDIT IS USED UP, WHICHEVER OCCURS FIRST.
- 23 (4) NOTWITHSTANDING SECTIONS 36 AND 38C, THE CREDIT PROVIDED
- 24 IN THIS SECTION SHALL BE TAKEN BEFORE ANY OTHER CREDIT UNDER THIS
- 25 ACT AND THE CREDITS UNDER SECTIONS 36 AND 38C SHALL BE CALCULATED
- 26 USING THE TAX LIABILITY AFTER THE CALCULATION OF THE CREDIT UNDER
- 27 THIS SECTION. THE CALCULATION FOR THE CREDIT UNDER SECTION 37

- 1 SHALL USE THE TAX LIABILITY AFTER THE CALCULATION OF THE CREDITS
- 2 UNDER THIS SECTION AND SECTION 36. THE CALCULATION FOR THE CRED-
- 3 ITS UNDER SECTIONS 37A AND 37B SHALL USE THE TAX LIABILITY AFTER
- 4 THE CALCULATION OF THE CREDITS PROVIDED BY THIS SECTION AND
- 5 SECTIONS 36, 37, 38, AND 39.
- 6 (5) IF ANY PART OF THIS SECTION IS DETERMINED, PURSUANT TO A
- 7 FINAL ORDER OF A COURT, TO BE A VIOLATION OF THE UNITED STATES
- 8 CONSTITUTION, THE ENTIRE SECTION SHALL EXPIRE ON THE EFFECTIVE
- 9 DATE OF THE RULING AND SHALL BE SEVERED FROM THE REMAINDER OF THE 10 ACT.
- 11 (6) IF, NOTWITHSTANDING THE PROVISIONS OF SECTION 23A, THE
- 12 DEDUCTION UNDER SECTION 23 IS ALLOWED WITHOUT APPORTIONMENT, PUR-
- 13 SUANT TO A COURT RULING, FOR A TAX YEAR ENDING BEFORE MARCH 31,
- 14 1991, THIS SECTION SHALL BE EFFECTIVE FOR THE 1992 TAX YEAR AND
- 15 EACH TAX YEAR AFTER 1992.
- 16 (7) A TAXPAYER WHOSE TAX BASE OR ADJUSTED TAX BASE IS CALCU-
- 17 LATED PURSUANT TO SECTION 22A IS NOT ELIGIBLE FOR A CREDIT UNDER
- 18 THIS SECTION.
- 19 (8) AS USED IN THIS SECTION:
- 20 (A) "MOBILE TANGIBLE ASSETS" MEANS ROLLING STOCK EQUIPMENT
- 21 USED IN TRANSPORTATION OF FREIGHT OR PASSENGERS AND EQUIPMENT
- 22 USED DIRECTLY IN COMPLETION OF CONSTRUCTION CONTRACTS FOR THE
- 23 PLANNING, DESIGN, CONSTRUCTION, ALTERATION, REPAIR, OR IMPROVE-
- 24 MENT OF PROPERTY.
- 25 (B) "SPECIAL TOOLS" MEANS THAT TERM AS DEFINED BY SECTION 9B
- 26 OF ACT NO. 206 OF THE PUBLIC ACTS OF 1893, BEING SECTION 211.9B
- 27 OF THE MICHIGAN COMPILED LAWS.

- 1 Section 2. The provision of section 23a of this amendatory
- 2 act is curative and intended to correct any misinterpretation of
- 3 legislative intent in the Michigan court of appeals decision in
- 4 Caterpillar v State of Michigan, Department of Treasury, Docket
- 5 No. 119584. The legislature finds that for persons whose tax
- 6 base is apportioned under chapter 3 of the single business tax
- 7 (SBT) act, an unapportioned capital acquisition deduction is
- 8 inconsistent with the manifest intent of the legislature. This
- 9 legislation further expresses the original intent of the legisla-
- 10 ture to either apportion or allocate to Michigan the capital
- 11 acquisition deduction for persons whose tax base is apportioned
- 12 under chapter 3.