

SENATE BILL No. 86

January 13, 1993, Introduced by Senator HONIGMAN and referred to the Committee on State Affairs and Military/Veteran Affairs.

A bill to regulate pet cemeteries; to regulate the sale of pet cemetery merchandise and services; and to prescribe penalties and remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "pet cemetery regulation act".
- Sec. 3. As used in this act:
- 4 (a) "Columbarium" means a structure, room, or other space in
- 5 a building used or intended to be used for inurnment or deposit
- 6 of cremated pet remains.
- 7 (b) "Communal burial" means the interment of pet remains in
- 8 a grave designed to contain more than 1 pet in compliance with
- 9 Act No. 239 of the Public Acts of 1982, being sections 287.651 to
- 10 287.683 of the Michigan Compiled Laws.

- 1 (c) "Crypt" means a chamber in a mausoleum of sufficient
- 2 size to entomb the uncremated remains of a deceased pet.
- 3 (d) "Dedication" means a restriction placed on the deed of
- 4 certain property that restricts the property to pet cemetery
- 5 use.
- 6 (e) "Endowed care fund" means money or assets that are col-
- 7 lected or received from pet owners or others for individual buri-
- 8 als and are placed in a trust fund to be used exclusively for the
- 9 ongoing care, maintenance, operation, and supervision of the pet
- 10 cemetery.
- 11 (f) "Group cremation" means the cremation of pets communally
- 12 with no separation of remains.
- 13 (g) "Individual burial" means the interment of a single
- 14 pet's remains in a separate grave in a nonbiodegradable
- 15 container.
- (h) "Individual cremation" means the cremation of a single
- 17 pet's remains in a manner that separates the pet's remains from
- 18 those of other pet remains.
- 19 (i) "Maintenance fee" means a fee that is collected on indi-
- 20 vidual pet burials that is separate from the endowed care fund
- 21 and that is placed in the general fund of the cemetery for the
- 22 care and maintenance of individual pet gravesites.
- (j) "Mausoleum" means a structure used, or intended to be
- 24 used, for the entombment of the remains of deceased pets in a
- 25 crypt or crypts in the structure.

- 1 (k) "Nonbiodegradable container" means a container that is
- 2 incapable of being readily decomposed by biological means,
- 3 especially by bacterial action.
- 4 (1) "Person" means an individual, partnership, corporation,
- 5 association, governmental entity, or other legal entity.
- 6 (m) "Pet" means an animal that has been tamed or adapted to
- 7 live in close association with human beings. Pet includes, but
- 8 is not limited to, a dog, cat, bird, rabbit, hamster, fish, rep-
- 9 tile, horse, large cat, and exotic animal.
- 10 (n) "Pet cemetery" means any land, place, structure, facili-
- 11 ty, or building provided by any person for a fee, whether or not
- 12 for profit, to any person for use, or reservation for use, for
- 13 the individual interment below ground or entombment above ground
- 14 of pet remains. Pet cemetery does not include land used exclu-
- 15 sively for landfilling or the communal burial of pets, but does
- 16 include a portion of the land in a pet cemetery that is used for
- 17 communal burial of pets. Pet cemetery includes, but is not
- 18 limited to, 1 or a combination of more than 1 of the following:
- 19 (i) A burial ground for earth interment of pets.
- 20 (ii) A mausoleum for crypt entombment of pets.
- (iii) A columbarium for the deposit of cremated pet
- 22 remains.
- (o) "Pet crematorium" means any land, structure, or facility
- 24 provided by any person for a fee, whether or not for profit, to
- 25 veterinarians or members of the general public for the individual
- 26 or communal cremation of pets.

- 1 (p) "Pet owner" means the person who is listed in the
- 2 veterinary records or pet cemetery or crematory records as the
- 3 owner of a pet. If a pet owner is a minor, then a parent or
- 4 legal guardian is considered the owner of the pet for the purpose
- 5 of the disposal form required in section 21.
- 6 (q) "Veterinarian" means a person licensed to practice vet-
- 7 erinary medicine under article 15 of the public health code, Act
- 8 No. 368 of the Public Acts of 1978, being sections 333.16101 to
- 9 333.18838 of the Michigan Compiled Laws, or under a state or fed-
- 10 eral law applicable to that person.
- Sec. 5. (1) Except as otherwise provided in section 35, the
- 12 owner of any land or a portion of land that is clear of any
- 13 encumbrance that is being used or proposed to be used as a pet
- 14 cemetery shall file a dedication in the office of the register of
- 15 deeds of the county in which the land is located. The owner
- 16 shall execute the dedication in the same manner and with the
- 17 effect as a conveyance of an interest in land. The register of
- 18 deeds shall record the dedication in the record of deeds. Unless
- 19 the restriction is removed, a person shall not use land
- 20 restricted as provided for in this section for any purposes other
- 21 than a pet cemetery.
- 22 (2) Except as otherwise provided in section 33(1), if pet
- 23 cemetery property has an encumbrance on it by a financial insti-
- 24 tution or private individual whose interest is first on the deed,
- 25 the owners of record of the pet cemetery shall set forth proper
- 26 and legal estate planning and trust arrangements, including
- 27 mortgage or life insurance policies, in place to pay in full the

- 1 encumbrance on the property in the event of his or her death, at
- 2 which time the personal representative of the estate shall file
- 3 with the register of deeds the dedication of the deed.
- 4 Sec. 7. (1) Except as otherwise provided in section 33(2),
- 5 a person operating a pet cemetery in this state shall establish
- 6 an endowed care fund from which proceeds from a portion of the
- 7 sale of the individual burial rights are placed in a trust fund
- 8 established for the purposes described in this act. The proceeds
- 9 shall represent not less than 15% of the sale price of the ceme-
- 10 tery plot. All fees collected for endowed care shall be depos-
- 11 ited not later than 30 days after the time of receipt of
- 12 payment.
- 13 (2) Beginning on the effective date of this act, a pet ceme-
- 14 tery shall charge an endowed care fee to the purchaser of indi-
- 15 vidual burial rights. If the endowed care fee on an individual
- 16 burial remains unpaid for a period of 180 days after interment,
- 17 the cemetery owner, after serving notice to the pet owner by reg-
- 18 istered mail at the last known address of the owner, may reclaim
- 19 the land for cemetery use and dispose of the pet's remains in a
- 20 manner that he or she so chooses under this act and Act No. 239
- 21 of the Public Acts of 1982, being sections 287.651 to 287.683 of
- 22 the Michigan Compiled Laws.
- 23 (3) The income from the endowed care trust fund shall be
- 24 used for the care, maintenance, and supervision of the cemetery
- 25 and may be used to satisfy property taxes and fees for accounting
- 26 and annual reports. The annual report of the fund shall be

- 1 available by request in writing by any pet owner with burial
- 2 rights to the cemetery.
- 3 (4) The pet cemetery may include in its customary charges a
- 4 maintenance fee for the immediate maintenance of the burial site
- 5 except that the fee shall not exceed the fee charged for endowed
- 6 care. The fees for maintenance shall be deposited in the general
- 7 cemetery account and used for cemetery maintenance only.
- 8 (5) If the maintenance fees for an individual burial remain
- 9 unpaid for a period of 180 days after billing, the owner of the
- 10 cemetery, after serving notice on the pet owner by registered
- 11 mail at the last known address of the owner, may reclaim the land
- 12 and dispose of the pet in a manner that he or she so chooses
- 13 under this act and Act No. 239 of the Public Acts of 1982.
- 14 Sec. 9. A person desiring to establish a pet cemetery shall
- 15 deposit a sum of \$10,000.00 in an endowed trust fund to be han-
- 16 dled in accordance with this act. When the cemetery has gener-
- 17 ated an additional \$10,000.00 in funds that have been placed in
- 18 the account from the individual burial of pets whose endowed care
- 19 fees have been paid, the owner of the original \$10,000.00 depos-
- 20 ited into the account may then withdraw his or her funds.
- Sec. 11. A person shall not operate a pet cemetery in this
- 22 state that is less than 3 acres in size unless that pet cemetery
- 23 was established before the effective date of this act.
- 24 Sec. 13. After the effective date of this act, a pet ceme-
- 25 tery offering to make arrangements in advance of interment for
- 26 individual burials shall place 130% of the costs of tangible
- 27 goods including, but not limited to, caskets and grave markers in

- 1 a preneed fund, separate from the general fund of the cemetery,
- 2 to be held until the time of the pet's interment.
- 3 Sec. 15. (1) A pet owner having burial rights in the ceme-
- 4 tery shall keep the owner of the pet cemetery fully informed of
- 5 his or her current mailing address.
- 6 (2) If 10 years pass after the purchase of preneed burial
- 7 arrangements without use or notification of a current address,
- 8 the property reverts back to the pet cemetery for resale. All
- 9 funds held on deposit for that individual customer for tangible
- 10 items may be deposited in the general fund of the pet cemetery.
- 11 If the owner of record comes forward after the 10-year period,
- 12 the pet cemetery shall reassign an interment right of equal value
- 13 in as close proximity to the original location as possible and at
- 14 no additional cost to the owner.
- 15 Sec. 17. A person operating a pet cemetery shall keep accu-
- 16 rate and complete records of all burial agreements, preneed
- 17 arrangements, and endowed care deposits. Copies of all records
- 18 shall be kept in duplicate and 1 copy shall be kept in a manner
- 19 that protects it from destruction by any unforeseen event.
- 20 Sec. 19. (1) A person operating a pet crematorium shall
- 21 keep accurate and complete records of each pet that it privately
- 22 cremates, including the owner's name, address, pet's name, breed,
- 23 color, weight, and date of acquiring the pet's body and delivery
- 24 of remains. All cremation records will be held by the pet crema-
- 25 torium for a period of not less than 1 year following the
- 26 cremation.

- 1 (2) A person operating a pet crematorium shall have the
- 2 proper permits in place from the department of natural resources
- 3 air quality control division and otherwise comply with applicable
- 4 state and federal laws.
- 5 Sec. 21. (1) A pet cemetery shall disclose to the client
- 6 disposal options available, whether communal burial, group crema-
- 7 tion, landfill, rendering, or individual burial or cremation.
- 8 The pet cemetery shall make this disclosure on a form which shall
- 9 be signed by the pet owner. More than 1 pet may be interred in a
- 10 grave in a nonbiodegradable container if the pet owner consents
- 11 in writing.
- 12 (2) When the pet owner has chosen individual burial or cre-
- 13 mation for his or her pet, a copy of the disposal form shall be
- 14 provided to the pet cemetery to keep with the pet's permanent
- 15 records.
- 16 (3) If a pet owner is not available to execute the disposal
- 17 form, a veterinarian in charge may execute the form acting upon
- 18 the written or verbal request of the pet owner.
- 19 (4) If the pet owner cannot be found, a disposal form is not
- 20 required.
- 21 Sec. 23. A person owning a parcel of land other than a pet
- 22 cemetery or landfill that is used for the communal burial of pets
- 23 shall file a declaration on the deed to that property stating
- 24 that the land has been used as a communal pet burial ground and
- 25 shall also file a copy of that declaration with the director of
- 26 the department of natural resources, solid waste management
- 27 division.

- Sec. 25. This act does not exempt a person establishing a
- 2 pet cemetery from obtaining any use permits from the local unit
- 3 of government having jurisdiction over the land in which a pet
- 4 cemetery is located or a proposed pet cemetery is to be located.
- 5 Sec. 27. A pet cemetery that has dedicated the cemetery
- 6 land for the sole use of cemetery purposes and has the endowed
- 7 trust established is exempt from the tax levied under the general
- 8 property tax act, Act No. 206 of the Public Acts of 1893, being
- 9 sections 211.1 to 211.157 of the Michigan Compiled Laws.
- 10 Sec. 29. (1) A court of competent jurisdiction shall remove
- 11 the dedication of the land upon proof satisfactory to the court
- 12 that 1 or more of the following have occurred:
- 13 (a) No interments have been made in the dedicated land.
- (b) All pet remains have been removed from the land from
- 15 which the dedication is to be removed and notice was given in the
- 16 manner provided for in section 31.
- (c) The owner of the pet cemetery or his or her heirs or
- 18 assigns have received from those persons who own burial rights in
- 19 the cemetery written authorization acknowledged before a notary
- 20 public to remove the dedication on the land.
- 21 (2) A person granting authorization to have a pet that is
- 22 already interred in the pet cemetery removed and reinterred else-
- 23 where shall state that fact on the authorization, and the pet
- 24 cemetery owner, at his or her expense, shall remove the pet's
- 25 remains and have them reinterred elsewhere, providing proof of
- 26 this removal and reinterment.

- 1 (3) If a preneed burial right purchase has been made but has
- 2 not been used and the pet cemetery owner refunds the purchase
- 3 price plus interest, the interest shall be computed in a manner
- 4 and at a rate agreed upon between the pet cemetery and the owner
- 5 of the burial right but not to exceed the average current rate of
- 6 interest for savings accounts.
- 7 Sec. 31. (1) If there is no current address or location of
- 8 an owner of record to burial rights, the pet cemetery owner shall
- 9 publish a notice in a newspaper of general circulation for a
- 10 period of 2 weeks that the pet cemetery owner intends to remove
- 11 the remains and reinter them in another pet cemetery within this
- 12 state at his or her own expense to satisfy the court for the
- 13 removal of the restriction as described in section 29.
- 14 (2) On the reinterment of all pets from the cemetery before
- 15 the removal of the restriction as described in section 29, the
- 16 owner of the cemetery shall deposit all necessary endowed care
- 17 funds from the established endowed care fund of the cemetery to
- 18 be sold to the existing cemetery or cemeteries accepting the pets
- 19 for burial so that the endowed care will continue for those pets'
- 20 graves. Any remaining earnings in the endowed care fund shall be
- 21 used at the pet cemetery owner's discretion to place the cemetery
- 22 that is to be sold back to marketable condition following the
- 23 removal of all gravesites.
- 24 Sec. 33. (1) Any person owning a pet cemetery that is orga-
- 25 nized or developed and operating on the effective date of this
- 26 act is exempt from complying with section 5 for 2 years after the
- 27 effective date of this act.

- 1 (2) Any person owning a pet cemetery that is organized or
- 2 developed and operating on the effective date of this act is
- 3 exempt from complying with section 7 for 1 year after the effec-
- 4 tive date of this act.
- 5 Sec. 35. (1) A person who violates this act is guilty of a
- 6 misdemeanor, punishable by a fine of not less than \$2,000.00,
- 7 community service work for not less than 120 hours, or imprison-
- 8 ment for not less than 90 days, or any combination thereof, and
- 9 the costs of prosecution.
- 10 (2) A person who violates this act a second or subsequent
- 11 time is guilty of a felony, punishable by a fine of not less than
- 12 \$5,000.00, community service work for not less than 240 hours, or
- 13 imprisonment for not less than 180 days, or any combination
- 14 thereof, and the costs of prosecution.