

SENATE BILL No. 352

February 9, 1993, Introduced by Senators CONROY, SCHWARZ, ARTHURHULTZ, CHERRY, BERRYMAN, STABENOW, HONIGMAN, HART, KELLY, KOIVISTO and FAXON and referred to the Committee on Local Government and Urban Development.

A bill to amend section 1a of chapter I, sections 1, 2, 6, 7, 9, 10, and 13 of chapter VI, sections 1, 2, 3, 40, 46, and 62 of chapter VII, and section 12 of chapter X of Act No. 3 of the Public Acts of 1895, entitled as amended

"An act to provide for the incorporation of villages; to define their powers and duties; to provide for the levy and collection of taxes, borrowing of money, and issuance of bonds and other evidences of indebtedness by villages; to define the powers and duties of the municipal finance commission or its successor agency and of the department of treasury with regard thereto; to define the application of this act and provide for its amendment by villages subject thereto; and to validate prior amendments and certain prior actions taken and bonds issued by villages,"

section 1 of chapter VII as amended by Act No. 176 of the Public Acts of 1991 and section 46 of chapter VII as amended by Act No. 173 of the Public Acts of 1985, being sections 61.1a, 66.1, 66.2, 66.6, 66.7, 66.9, 66.10, 66.13, 67.1, 67.2, 67.3, 67.40, 67.46, 67.62, and 70.12 of the Michigan Compiled Laws.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Section 1. Section 1a of chapter I, sections 1, 2, 6, 7, 9,
- 2 10, and 13 of chapter VI, sections 1, 2, 3, 40, 46, and 62 of
- 3 chapter VII, and section 12 of chapter X of Act No. 3 of the
- 4 Public Acts of 1895, section 1 of chapter VII as amended by Act
- 5 No. 176 of the Public Acts of 1991 and section 46 of chapter VII
- 6 as amended by Act No. 173 of the Public Acts of 1985, being sec-
- 7 tions 61.1a, 66.1, 66.2, 66.6, 66.7, 66.9, 66.10, 66.13, 67.1,
- 8 67.2, 67.3, 67.40, 67.46, 67.62, and 70.12 of the Michigan
- 9 Compiled Laws, are amended to read as follows:
- 10 CHAPTER I
- 11 Sec. la. As used in this act, -: The phrase "having a
- 12 population, " or any phrase or combination of words of like
- 13 import, shall be construed to mean "now or hereafter having a
- 14 population of." The words "last," "latest," "preceding" or "last
- 15 preceding" used in connection with a "federal" or "United States"
- 16 or other census, or any words, phrases or combinations of words
- 17 of like import, shall be construed to also include any such
- 18 census taken after the enactment of the statute. "CIVIL
- 19 INFRACTION", "CIVIL INFRACTION ACTION", AND "MUNICIPAL CIVIL
- 20 INFRACTION" MEAN THOSE TERMS AS DEFINED IN SECTION 113 OF THE
- 21 REVISED JUDICATURE ACT OF 1961, ACT NO. 236 OF THE PUBLIC ACTS OF
- 22 1961, BEING SECTION 600.113 OF THE MICHIGAN COMPILED LAWS.
- 23 CHAPTER VI
- 24 Sec. 1. The style of -all ordinances AN ORDINANCE shall
- **25** be: "The village of ordains." - All
- 26 ordinances AN ORDINANCE, except as -herein otherwise provided

- 1 -shall require, IN THIS ACT, REQUIRES for -their ITS passage
- 2 the concurrence of a majority of the council. No AN ordi-
- 3 nance imposing a -penalty SANCTION shall NOT take effect in less
- 4 than 20 days after its passage.
- 5 Sec. 2. Except as otherwise -specifically provided in this
- 6 act, the council of a village authorized to pass an ordinance -
- 7 may prescribe a -penalty SANCTION for a violation of the
- 8 ordinance. If a -penalty SANCTION is prescribed, it shall be
- 9 prescribed in the ordinance. -The- IF A VIOLATION OF THE ORDI-
- 10 NANCE IS A CIVIL INFRACTION, THE ORDINANCE MAY PROVIDE A CIVIL
- 11 FINE FOR ITS VIOLATION. A VIOLATION OF THE ORDINANCE IS A MUNIC-
- 12 IPAL CIVIL INFRACTION ONLY IF THE ORDINANCE EXPLICITLY STATES
- 13 THAT A VIOLATION IS A MUNICIPAL CIVIL INFRACTION. IF A VIOLATION
- 14 OF THE ORDINANCE IS NOT A CIVIL INFRACTION, THE ordinance may
- 15 provide that a person who violates the ordinance -may- IS SUBJECT
- 16 TO EITHER, OR BOTH, OF THE FOLLOWING:
- 17 (a) Be punished PUNISHMENT by imprisonment for not more
- 18 than 90 days or BY a fine of not more than \$500.00, or both.
- 19 (b) Be ordered to pay PAYMENT OF court costs.
- 20 Sec. 6. (1) Prosecutions AN ACTION for violation of the
- 21 village ordinances AN ORDINANCE shall be commenced not more than
- 22 2 years after the -commission of the offense, and VIOLATION
- 23 OCCURS. THIS SUBSECTION DOES NOT APPLY TO A VIOLATION OF AN ORDI-
- 24 NANCE THAT CONSTITUTES A CIVIL INFRACTION.
- 25 (2) AN ACTION FOR THE VIOLATION OF AN ORDINANCE shall be
- 26 brought in the district court or municipal court in the judicial
- 27 district in which the village is located UNLESS THE DEFENDANT

- 1 ALLEGED TO HAVE VIOLATED THE ORDINANCE ENTERS A PLEA OF GUILTY,
- 2 ADMITS RESPONSIBILITY, OR ADMITS RESPONSIBILITY WITH EXPLANATION
- 3 BEFORE A MAGISTRATE, TRAFFIC BUREAU, OR MUNICIPAL ORDINANCE VIO-
- 4 LATION BUREAU AS OTHERWISE PROVIDED BY LAW. That court may hear,
- 5 try, and determine -all- causes and actions arising under -those
- 6 ordinances AN ORDINANCE of the village, and -inflict punishment
- 7 for violations of those ordinances IMPOSE SANCTIONS FOR A VIOLA-
- 8 TION OF AN ORDINANCE as provided in the -ordinances- ORDINANCE.
- 9 Sec. 7. When IF a penalty shall be IS incurred for the
- 10 violation of an ordinance, and a provision is not made for the
- 11 imprisonment of the offender upon conviction of the violation,
- 12 -a THE penalty may be recovered in a civil action. -When IF a
- 13 corporation -shall incur INCURS a penalty for the violation of
- 14 an ordinance, the corporation shall be sued in a civil action.
- 15 Prosecutions for violations of the ordinances of the village, in
- 16 all cases except against corporations, EXCEPT IN THE CASE OF A
- 17 CIVIL INFRACTION ACTION OR AN ACTION AGAINST A CORPORATION, AN
- 18 ACTION FOR A VIOLATION OF AN ORDINANCE OF THE VILLAGE may be com-
- 19 menced by warrant for the arrest of the offender. The warrant
- 20 shall be in the name of the people of this state, -and- shall set
- 21 forth the substance of the offense complained of, AND SHALL be
- 22 substantially in the form, and be issued upon complaint made, as
- 23 provided by law in misdemeanor cases. The proceedings relating
- 24 to the arrest and custody of the accused during the pendency of
- 25 the action, the pleadings, and -all THE proceedings upon the
- 26 trial of the cause, -and- in procuring the attendance and
- 27 testimony of witnesses, and in the rendition of judgments and the

- 1 execution of judgments, except as otherwise provided by this act,
- 2 shall be ARE governed by and SHALL conform as nearly as may be
- 3 to the provisions of law regulating proceedings in misde-
- 4 meanor cases.
- 5 Sec. 9. (1) An action -, proceeding, or prosecution for
- 6 the violation of an ordinance need not state or set forth the
- 7 ordinance, or the provisions of the ordinance in a complaint,
- 8 warrant, process, or pleading, -- but shall -be considered suf-
- 9 ficiently set forth or stated by reciting its RECITE THE
- 10 ORDINANCE'S title and the date of its passage, adoption, or
- 11 approval.
- 12 (2) It -shall be IS a sufficient statement of the cause of
- 13 action in a complaint or warrant to set forth substantially,
- 14 and with reasonable certainty, as to time and place, the act -or
- 15 offense complained of, and to allege the act or offense to be
- 16 in violation of an ordinance of the village, referring to the
- 17 ordinance by its title and the date of its passage, adoption,
- 18 or approval. In all prosecutions for violations of the ordi-
- 19 nances of the village, either EITHER party may require a trial
- 20 by jury IN AN ACTION FOR VIOLATION OF THE ORDINANCE.
- 21 (3) The jury, except when other provision is made, shall
- 22 consist of 6 persons. In actions commenced by warrant, the jury
- 23 shall be selected and summoned as in misdemeanor cases before the
- 24 court in which the prosecution for the village ordinance viola-
- 25 tion is brought. In a civil action to recover penalties for
- 26 -the- A village ordinance violation, the jury shall be selected
- 27 and summoned as in any other civil action before the court in

- 1 which the action is brought. An inhabitant of the village
- 2 -shall IS not -be incompetent to serve as a juror in a cause in
- 3 which the village is a party or interested, on account merely of
- 4 the interest -as- THAT the inhabitant may have, in common with
- 5 the inhabitants of the village, in the results of the action.
- 6 (4) THIS SECTION DOES NOT APPLY TO AN ORDINANCE VIOLATION
- 7 THAT CONSTITUTES A CIVIL INFRACTION.
- 8 Sec. 10. A person convicted of a violation of an ordinance
- 9 of the village in an action commenced by warrant as set forth in
- 10 section 7 may appeal the judgment to the circuit court for
- 11 the county in which the village is located, by appeal, and the
- 12 time for the appeal, the proceedings for the appeal, -and the
- 13 bond or security to be given on the appeal, and the proceedings
- 14 and disposition of the cause in the circuit court shall be
- 15 the same as in misdemeanor cases on appeal from the court that
- 16 tried the village ordinance violation. In actions to which the
- 17 village -may be IS a party, brought to recover a -penalty FINE
- 18 for a violation OF A VILLAGE ORDINANCE, either party may appeal
- 19 from the judgment to the circuit court, and similar proceedings
- 20 shall be had on that appeal -, and similar bond or security
- 21 shall be given as in cases of appeal in civil actions before the
- 22 court -which THAT tried the village ordinance violation, except
- 23 that the village shall not be required to give a bond or security
- 24 on -those appeals THAT APPEAL.
- 25 Sec. 13. -All fines EXCEPT IN CASES IN WHICH A FINE IS
- 26 PAID TO A PARKING VIOLATIONS BUREAU OR A MUNICIPAL ORDINANCE
- 27 VIOLATIONS BUREAU PURSUANT TO SECTION 8395 OR 8396 OF THE REVISED

- 1 JUDICATURE ACT OF 1961, ACT NO. 236 OF THE PUBLIC ACTS OF 1961,
- 2 BEING SECTIONS 600.8395 AND 600.8396 OF THE MICHIGAN COMPILED
- 3 LAWS, A FINE imposed for -violations- A VIOLATION of -the
- 4 ordinances AN ORDINANCE of the village if paid before the
- 5 accused is committed, shall be received by the -court or magis-
- 6 trate before whom the CLERK OF THE COURT IN WHICH JUDGMENT OR
- 7 conviction was had. If -any THE fine -shall be IS collected
- 8 upon execution, the -officer or person receiving the -same FINE
- 9 shall immediately pay -over- the money collected to -said court
- 10 or magistrate THAT CLERK. If the -accused be DEFENDANT IS com-
- 11 mitted, payment of the fine and costs imposed shall be made
- 12 PAID to the sheriff or other keeper of the jail or prison, who
- 13 shall, within 30 days thereafter, pay the same to said court or
- 14 magistrate, and the court or magistrate receiving any such fine
- 15 or penalty, or any part thereof, shall pay the same into the vil-
- 16 lage treasury except such fines as by the constitution are appro-
- 17 priated for library purposes, on or before the first Monday of
- 18 the month next after the receipt of the same, and take the
- 19 treasurer's receipt therefor, and file the same with the clerk
- 20 AFTER RECEIVING PAYMENT, PAY THE MONEY TO THAT CLERK FOR DISTRI-
- 21 BUTION PURSUANT TO LAW.
- 22 CHAPTER VII
- 23 Sec. 1. A village subject to this act has, in addition to
- 24 other powers that are conferred, the general power and authority
- 25 granted in this chapter. The AND THE council of a village
- 26 subject to this act may enact ordinances relating to, the
- 27 FOLLOWING powers: described in this section as it considers

- 1 proper, including, but not limited to, ordinances relating to 1
- 2 or more of the following:
- 3 (a) To restrain and prevent vice and immorality.
- 4 (b) To punish vagrants, disorderly persons, and
- 5 prostitutes IMPOSE SANCTIONS ON INDIVIDUALS ENGAGED IN VAGRANCY,
- 6 DISORDERLY CONDUCT, OR PROSTITUTION.
- 7 (c) To abate nuisances and preserve the public health.
- 8 (d) To prohibit and suppress disorderly houses and gaming9 houses.
- 10 (e) To regulate, license, or suppress billiard tables and
- 11 ball alleys, public dance halls, and soft drink emporiums PLACES
- 12 OF ENTERTAINMENT.
- (f) To suppress gaming.
- 14 (g) To regulate and license public shows and exhibitions.
- (h) To license auctioneers, TO license and regulate hawkers
- 16 and peddlers, to regulate or prohibit sales of property at auc-
- 17 tion except sales made pursuant to an order of a court or public
- 18 law, to require transient traders and dealers to obtain a license
- 19 before engaging in business, and to regulate by ordinance the
- 20 terms and conditions of issuing those licenses.
- 21 (i) To license and regulate -hacks and other public
- 22 vehicles.
- 23 (j) To provide for and regulate the inspection of
- 24 provisions.
- 25 (k) To regulate or prohibit bathing in the -rivers, ponds,
- 26 streams, and waters BODIES OF WATER of the village.

- 1 (1) To regulate or prohibit the selling, storing, -or AND
- 2 transportation of combustible or explosive substances or
- 3 materials within the village and to regulate and restrain the
- 4 making of fires in the streets or other open spaces in the
- 5 village.
- 6 (m) To provide for the organization and regulation of a fire
- 7 department, to provide for the prevention and extinguishment of
- 8 fires, and to establish and maintain definite fire limits.
- 9 (n) To license and regulate solicitors for passengers or
- 10 baggage for any hotel, tavern, public house, boat, or railroad;
- 11 -, and draymen, carmen, truckmen, TO LICENSE AND REGULATE
- 12 porters, runners, AND drivers of -cabs, -hackney coaches, omni-
- 13 buses, carriages, sleighs, express vehicles, and other vehicles
- 14 used and employed for hire, and to fix and regulate the amount
- 15 and rate of compensation of those individuals.
- 16 (o) To require horses, mules, or other animals attached to
- 17 any vehicle VEHICLES or standing in any street, lane, or alley
- 18 in the village to be securely fastened, hitched, watched, or
- 19 held.
- 20 (p) To prevent and -punish IMPOSE SANCTIONS FOR horse
- 21 racing and immoderate driving in -any- A street, park, or alley
- 22 and to authorize the stopping and detaining of -any- A person who
- 23 is immoderately driving or riding in -any A street, park, or
- 24 alley in the village.
- 25 (q) To prevent the running at large of dogs, to require dogs
- 26 to be muzzled, and to authorize the destruction of dogs found at
- 27 large in violation of an ordinance of the village.

- 1 (r) To establish lines and grades upon which buildings may 2 be erected, and beyond which buildings shall not extend.
- (s) To prevent the erection and provide for the removal ofbuildings considered unsafe.
- (t) To regulate the placement and provide for the preserva tion of -horse posts or hitching posts.
- 7 (u) To declare and define the powers and duties of the offi-
- 8 cers of the village whose powers and duties are not specifically
- 9 prescribed in this act.
- 10 (v) To require the treasurer or marshal of the village, and
- 11 other officers of the village as the council considers proper, to
- 12 give bonds for the discharge of their official duties.
- 13 (w) To see that the officers of the village perform their
- 14 duties faithfully and that proper measures are taken to -punish
- 15 IMPOSE SANCTIONS FOR neglect of duty by -any AN officer of the
- 16 village.
- 17 (x) To provide for the care, custody, and preservation of
- 18 the public property of the village.
- 19 (y) To investigate any matter that may come under the juris-
- 20 diction of the village and that is pursuant to the authority
- 21 vested in the council or in -any AN officer under this act. The
- 22 council by majority -consent VOTE of the council members serving
- 23 may serve upon a person a subpoena that has been authorized by a
- 24 court of proper jurisdiction in the county in which the village
- 25 is located compelling the person to appear before the council or
- 26 any committee of the council to be examined under oath or to
- 27 produce a document or object for inspection or copying. If a

- 1 person objects to or otherwise fails to comply with the written
- 2 notice served upon him or her, the council may file in that court
- 3 an action to enforce the subpoena. The court may issue an order
- 4 requiring the person to appear to be examined or to produce a
- 5 document or object for inspection or copying. Failure to obey
- 6 the order of the court is punishable by the court as a contempt.
- 7 (z) To adopt other ordinances and make other regulations for
- 8 the safety and good government of the village and the general
- 9 welfare of its inhabitants that are not inconsistent with the
- 10 general laws of this state.
- 11 (aa) To regulate or prohibit public nudity within village
- 12 boundaries. As used in this subdivision, "public nudity" means
- 13 knowingly or intentionally displaying in a public place, or for
- 14 payment or promise of payment by any person including, but not
- 15 limited to, payment or promise of payment of an admission fee,
- 16 any individual's genitals or anus with less than a fully opaque
- 17 covering.
- 18 Sec. 2. (1) The council may prescribe the terms and condi-
- 19 tions upon which -licenses may A LICENSE SHALL be granted -
- 20 and may exact and require payment of such sum for any license
- 21 as shall be A reasonable and proper SUM FOR A LICENSE. The
- 22 person receiving the license shall, if required by the council or
- 23 AN ordinance of the village, before the issuing -thereof- OF THE
- 24 LICENSE, execute a bond to the -corporation in such VILLAGE IN A
- 25 sum -as- PRESCRIBED BY the council, -may prescribe, with 1 or
- 26 more sufficient sureties, conditioned for a faithful performance
- 27 of the laws relating to the -corporation- VILLAGE and the

- 1 ordinances of the council, and otherwise conditioned as the
- 2 council may prescribe. Every A license shall be IS revocable
- 3 by the council. -at pleasure ; and when any IF A license -shall
- 4 be IS revoked for -non-compliance NONCOMPLIANCE with the terms
- 5 and conditions upon which it was granted, or on account of any-
- 6 A violation of -any- AN ordinance or regulation passed or autho-
- 7 rized by the council, the person holding -such- THE license
- 8 shall, in addition to -all ANY other -penalties SANCTIONS
- 9 imposed, forfeit all payment PAYMENTS made for such THE
- 10 license. And the THE council may provide SANCTIONS for
- 11 punishment, by fine or imprisonment, or both, of any A person
- 12 who, without license, -shall exercise any occupation or trade, or
- 13 do anything for or in respect to DOES SOMETHING FOR which -any
- 14 A license -shall be IS required by -any AN ordinance -or
- 15 regulation of the council.
- 16 (2) The council of -any- A village may -make such provisions
- 17 as they shall deem expedient PROVIDE for the support and relief
- 18 of poor persons residing in the village -- and, for that
- 19 purpose, may provide, by ordinance or resolution, for the
- 20 appointment of a director of the poor for the village and may
- 21 prescribe -his- THE DIRECTOR'S duties and vest him OR HER with
- 22 -such authority -as may be proper for the -due exercise of
- 23 -his- THOSE duties.
- 24 Sec. 3. The council may provide and maintain 1 or more
- 25 pounds within the village; -, and may appoint, -pound masters,-
- 26 prescribe their THE powers and duties OF, and fix their THE
- 27 compensation OF POUND MASTERS; and -may authorize the

- 1 impounding of -all beasts and fowls ANIMALS found -in the
- 2 streets or otherwise at large, contrary to -any AN ordinance of
- 3 the village. and if IF there -shall be IS no pound or pound
- 4 master, -they THE COUNCIL may provide for the impounding of
- 5 -such beasts and fowls AN ANIMAL by the village marshal, in some
- 6 suitable place, under his OR HER immediate care and inspection
- 7 and may confer on him OR HER the powers and duties of pound
- 8 master. The council may also prescribe the fees for impounding
- 9 AN ANIMAL, and the amount or rate of expenses for keeping AN
- 10 IMPOUNDED ANIMAL, and the charges to be paid by the owner or
- 11 keeper of the beasts or fowls AN impounded and ANIMAL. THE
- 12 COUNCIL may authorize the sale of such beasts and fowls AN
- 13 IMPOUNDED ANIMAL for the payment of -such- THE fees, expenses,
- 14 and charges, and for -penalties- SANCTIONS incurred, and may
- 15 impose penalties SANCTIONS for rescuing any beast or fowl AN
- 16 ANIMAL impounded.
- 17 Sec. 40. The council of -any- A village may regulate and
- 18 license ferries from -such THE village, or -any A place -of
- 19 landing therein, to the opposite shore, or from one part of the
- 20 village to another IN THE VILLAGE; and may require the payment
- 21 of -such- A reasonable sum for -such- A FERRY license; -as the
- 22 council shall deem proper; and may impose such reasonable
- 23 terms and restrictions, in relation to the keeping and management
- 24 of ferries -- and the time, manner, and rates of carriage and
- 25 transportation of persons and property as may be proper, and
- 26 may BY FERRY; provide for the revocation of any such A FERRY
- 27 license -, and for the -punishment, by proper fines and

- 1 penalties, for violations of any IMPOSITION OF SANCTIONS FOR A
- 2 VIOLATION OF AN ordinance prohibiting unlicensed ferries --- or
- 3 regulating -those FERRIES established and licensed.
- 4 Sec. 46. The village marshal is the chief of police, and,
- 5 subject to the president, -shall have HAS the direction of the
- 6 police of the village. For the preservation of the peace, the
- 7 police officers -shall have all the powers given by law to
- 8 constables. The police shall suppress -all riots, disturbances,
- 9 and breaches of the peace; arrest -all persons ANY PERSON flee-
- 10 ing from justice; apprehend upon view any person found -in
- 11 the act of committing any offense against the laws of the state
- 12 or violating the ordinances VIOLATING A LAW OF THIS STATE OR AN
- 13 ORDINANCE of the village in -any- A manner involving a breach of
- 14 the peace and, UNLESS THE VIOLATION CONSTITUTES A CIVIL
- 15 INFRACTION, take the offender before the proper magistrate or
- 16 officer, to be punished; make complaints before the proper magis-
- 17 trate of any person known or believed by the police to be guilty
- 18 of crime or -any- RESPONSIBLE FOR violation of -the ordinances-
- 19 AN ORDINANCE of the council; and serve all processes PROCESS
- 20 that may be delivered to the police for that purpose; and gener-
- 21 ally perform all duties required by the council for the good gov-
- 22 ernment of the village. This section is subject to an ordinance
- 23 adopted under section 8 of chapter V.
- 24 Sec. 62. The council of -any A village owning a -public-
- 25 burial -ground or cemetery PLACE, whether within or without the
- 26 village, may pass and enforce -all ordinances AN ORDINANCE
- 27 necessary to carry into effect the provisions -herein and OF

- 1 THIS ACT CONCERNING BURIAL PLACES, to control or regulate -such
- 2 cemetery or THE burial place and the improvement -thereof- OF
- 3 THE BURIAL PLACE, -and- to protect -the same- IT and -the- ITS
- 4 appurtenances -thereof from injury, and to -punish violations of
- 5 any lawful orders and regulations IMPOSE SANCTIONS FOR A VIOLA-
- 6 TION OF A LAWFUL ORDER OR REGULATION made by the board of ceme-
- 7 tery trustees.
- 8 CHAPTER X
- 9 Sec. 12. The council of -any- A village located upon any of
- 10 the navigable waters of the state may by ordinance prescribe
- 11 -such- regulations, to be observed by owners, masters, and
- 12 employees of steamboats and water craft as may be EMPLOYEES OF
- 13 WATERCRAFT, necessary -for the prevention of TO PREVENT fires in
- 14 -the A harbor and to prevent the communication of fire from
- 15 -such boats and craft- WATERCRAFT, and may prescribe in such
- 16 ordinances AN ORDINANCE the manner of collecting any
- 17 -penalties SANCTION imposed -thereby BY THE ORDINANCE.
- 18 Section 2. This amendatory act shall not take effect unless
- 19 Senate Bill No. 348
- of the 87th Legislature is enacted into law.

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