

## **SENATE BILL No. 656**

May 25, 1993, Introduced by Senator HONIGMAN and referred to the Committee on Labor.

A bill to amend sections 201, 210, 213, 274, 375, 535, 801, 835, 836, 837, 841, 847, 851, 853, 858, 859a, 861a, 862, 863, and 931 of Act No. 317 of the Public Acts of 1969, entitled as amended

"Worker's disability compensation act of 1969,"
sections 210, 213, 274, 859a, and 861a as added and sections 375,
535, 801, 835, 836, 837, 841, 847, 851, 853, 858, 862, 863, and
931 as amended by Act No. 103 of the Public Acts of 1985, being
sections 418.201, 418.210, 418.213, 418.274, 418.375, 418.535,
418.801, 418.835, 418.836, 418.837, 418.841, 418.847, 418.851,
418.853, 418.858, 418.859a, 418.861a, 418.862, 418.863, and
418.931 of the Michigan Compiled Laws; and to repeal certain
parts of the act.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

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- 1 Section 1. Sections 201, 210, 213, 274, 375, 535, 801, 835,
- 2 836, 837, 841, 847, 851, 853, 858, 859a, 861a, 862, 863, and 931
- 3 of Act No. 317 of the Public Acts of 1969, sections 210, 213,
- 4 274, 859a, and 861a as added and sections 375, 535, 801, 835,
- 5 836, 837, 841, 847, 851, 853, 858, 862, 863, and 931 as amended
- 6 by Act No. 103 of the Public Acts of 1985, being
- 7 sections 418.201, 418.210, 418.213, 418.274, 418.375, 418.535,
- 8 418.801, 418.835, 418.836, 418.837, 418.841, 418.847, 418.851,
- 9 418.853, 418.858, 418.859a, 418.861a, 418.862, 418.863, and
- 10 418.931 of the Michigan Compiled Laws, are amended to read as
- 11 follows:
- 12 Sec. 201. The bureau of -workmen's WORKER'S compensation,
- 13 herein referred to as the bureau, is created within the depart-
- 14 ment of labor. The position of director of the bureau is
- 15 created. -- he THE DIRECTOR shall possess the powers and perform
- 16 the duties granted and imposed by this act. As used in this act,
- 17 "director" means the director of the bureau or his OR HER duly
- 18 authorized representative.
- 19 Sec. 210. (1) The qualifications advisory committee, IN
- 20 CONSULTATION WITH THE BOARD OF MAGISTRATES, shall develop a writ-
- 21 ten examination. The examination shall be administered to appli-
- 22 cants for the position of worker's compensation magistrate in
- 23 order to determine the applicant's ability and knowledge with
- 24 regard to worker's compensation in the following areas:
- 25 (a) Knowledge of this act.
- 26 (b) Skills with regard to fact finding.

- 1 (c) The Michigan rules of evidence.
- 2 (d) A basic understanding of human anatomy and physiology.
- 3 (2) An applicant for the position of worker's compensation
- 4 magistrate, including those persons who were employed as hearing
- 5 referees under this act on or before March 31, 1987, who success-
- 6 fully completes the examination provided for under subsection (1)
- 7 OR WHO HAS NOT LESS THAN 5 YEARS EXPERIENCE AS AN ATTORNEY IN THE
- 8 FIELD OF WORKER'S COMPENSATION shall be interviewed by the quali-
- 9 fications advisory committee for the position of worker's compen-
- 10 sation magistrate. An applicant who does not successfully com-
- 11 plete the examination shall not be considered for the position of
- 12 worker's compensation magistrate.
- 13 (3) The qualifications advisory committee, after completing
- 14 personal interviews of the -successful- ELIGIBLE applicants,
- 15 shall -rank DETERMINE WHICH OF the applicants -as to their
- 16 qualifications- ARE CONSIDERED QUALIFIED for the position of
- 17 worker's compensation magistrate. The personal interviews shall
- 18 be used to determine the applicant's suitability for the posi-
- 19 tion, especially with regard to his or her objectivity.
- 20 (4) -If 2 or more positions are available, the qualifica-
- 21 tions advisory committee shall forward to the governor the names
- 22 of the most qualified applicants, as determined by the advisory
- 23 committee, equal to at least 1-1/2 times but not more than 3
- 24 times the number of positions available. If only 1 position is
- 25 available, the qualifications advisory committee shall submit the
- 26 names of the 2 most qualified applicants to the governor. The
- 27 governor shall appoint -1 of these recommended applicants ONLY

- 1 AN APPLICANT DETERMINED TO BE QUALIFIED BY THE QUALIFICATIONS
- 2 ADVISORY COMMITTEE as a worker's compensation magistrate for each
- 3 available position pursuant to section 213. AN APPLICANT RECOM-
- 4 MENDED BY THE QUALIFICATIONS ADVISORY COMMITTEE BEFORE THE EFFEC-
- 5 TIVE DATE OF THIS 1993 AMENDATORY ACT SHALL BE CONSIDERED QUALI-
- 6 FIED UNDER THE REVISED REQUIREMENTS OF THIS SECTION.
- 7 (5) THE DEPARTMENT OF LABOR MAY DEVELOP PAMPHLETS TO ASSIST
- 8 THOSE PERSONS WHO DESIRE TO TAKE THE EXAMINATION FOR WORKER'S
- 9 COMPENSATION MAGISTRATE.
- Sec. 213. (1) The worker's compensation board of magis-
- 11 trates is established as an autonomous entity in the department
- 12 of labor. The board shall consist of -30 35 members appointed
- 13 by the governor with the advice and consent of the senate. The
- 14 governor shall -appoint the initial members of the board not
- 15 later than March 31, 1986 and shall designate 1 of the appoin-
- 16 tees as the member that will be chairperson. A person shall not
- 17 be appointed to the board who has not been recommended by the
- 18 qualifications advisory committee. All members of the board
- 19 shall be members in good standing of the state bar of Michigan.
- 20 (2) -The- EXCEPT AS OTHERWISE PROVIDED IN THIS SUBSECTION,
- 21 THE members of the board shall be appointed for terms of 4 years.
- 22 except that of the members first appointed, 10 shall serve for 2
- 23 years, 10 shall serve for 3 years, and 10 shall serve for 4
- 24 years. THE 5 NEW MEMBERS CREATED BY THIS 1993 AMENDATORY ACT
- 25 SHALL BE INITIALLY APPOINTED FOR TERMS TO EXPIRE JANUARY 26,
- 26 1996, AND THEREAFTER FOR TERMS OF 4 YEARS. A member who has
- 27 served for 12 years shall not be reappointed to a new term. A

- 1 vacancy caused by the expiration of a term shall be filled in the
- 2 same manner as the original appointment. A member shall not
- 3 serve beyond the expiration of his or her term unless the quali-
- 4 fications advisory committee fails to submit a recommendation to
- 5 the governor before the expiration of the term. A member may be
- 6 reappointed. A member appointed to fill a vacancy created other
- 7 than by expiration of a term shall be appointed for the balance
- 8 of the unexpired term. A member of the board may be removed by
- 9 the governor for good cause which shall be explained in writing
- 10 to the worker's compensation magistrate. Good cause for removal
- 11 shall include, but not be limited to, lack of productivity or
- 12 other neglect of duties.
- 13 (3) The governor may designate a member of the board as the
- 14 chairperson upon a vacancy occurring in that position. The
- 15 chairperson of the board shall have general supervisory control
- 16 of and be in charge of the employees of the board and the assign-
- 17 ment and scheduling of the work of the board. The chairperson
- 18 may also establish productivity standards that are to be adhered
- 19 to by employees of the board, the board, and individual
- 20 magistrates. Each member of the board shall devote full time to
- 21 the functions of the board. Each member of the board shall per-
- 22 sonally perform the duties of the office during the hours gener-
- 23 ally worked by officers and employees of the executive depart-
- 24 ments of the state.
- 25 (4) The chairperson of the board shall serve as chairperson
- 26 at the pleasure of the governor.

- 1 (5) Each member of the board shall receive an annual salary
- 2 ESTABLISHED BY THE LEGISLATURE AT LEAST EQUAL TO THE MAXIMUM
- 3 ANNUAL SALARY RECEIVED BY AN ADMINISTRATIVE LAW EXAMINER VI UNDER
- 4 THE STATE CIVIL SERVICE SYSTEM and shall be entitled to necessary
- 5 traveling expenses incurred in the performance of official duties
- 6 subject to the standardized travel regulations of the state.
- 7 (6) The board may employ the staff it considers necessary to
- 8 be able to perform its duties under this act which may include
- 9 legal assistants for the purpose of legal research and otherwise
- 10 assisting the board and individual members of the board.
- 11 (7) The board is an independent body with the powers and
- 12 duties as provided for under this act. The board may promulgate
- 13 rules on administrative hearing procedures for purposes under
- 14 this act.
- 15 (8) The chairperson of the board may assign and reassign
- 16 worker's compensation magistrates to hear cases at locations in
- 17 this state.
- (9) The department of labor shall provide suitable office
- 19 space for the board of worker's compensation magistrates and the
- 20 employees of the board.
- 21 Sec. 274. (1) The worker's compensation appellate commis-
- 22 sion is established as an autonomous entity in the department of
- 23 labor. The commission shall consist of 7 members appointed by
- 24 the governor with the advice and consent of the senate. The gov-
- 25 ernor shall appoint the initial members of the commission not
- 26 later than January 1, 1986 and shall designate 1 of the
- 27 appointees as the member that will be chairperson. A person

- 1 shall not be appointed to the commission who has not been
- 2 recommended by the qualifications advisory committee under sec-
- 3 tion 209. The qualifications advisory committee shall recommend
- 4 a number of candidates equal to at least 1-1/2 times but not more
- 5 than 3 times the number of positions available. All members of
- 6 the commission shall be members in good standing of the state bar
- 7 of Michigan.
- 8 (2) The members of the commission shall be appointed for
- 9 terms of 4 years except that of the members first appointed, 2
- 10 shall serve for 2 years, 2 shall serve for 3 years, and 3 shall
- 11 serve for 4 years. A member who has served for 12 years shall
- 12 not be reappointed to a new term. A vacancy caused by the expi-
- 13 ration of a term shall be filled in the same manner as the origi-
- 14 nal appointment. A member shall not serve beyond the expiration
- 15 of his or her term unless the qualification advisory committee
- 16 fails to submit a recommendation to the governor before the expi-
- 17 ration of the term. A member may be reappointed. A member
- 18 appointed to fill a vacancy created other than by expiration of a
- 19 term shall be appointed for the balance of the unexpired term. A
- 20 member of the commission may be removed by the governor for good
- 21 cause which shall be explained in writing. Good cause for
- 22 removal shall include, but not be limited to, lack of productiv-
- 23 ity or other neglect of duties.
- 24 (3) The governor may designate a member of the commission as
- 25 the chairperson upon a vacancy occurring in that position. The
- 26 chairperson of the commission shall have general supervisory
- 27 control of and be in charge of the employees of the commission

- 1 and the assignment and scheduling of the work of the commission.
- 2 The chairperson may also establish productivity standards that
- 3 are to be adhered to by employees of the commission, the commis-
- 4 sion, individual members of the commission, and panels of the
- 5 commission. Each member of the commission shall devote full time
- 6 to the functions of the commission. Each member shall personally
- 7 perform the duties of the office during the hours generally
- 8 worked by officers and employees of the executive departments of
- 9 the state.
- 10 (4) The chairperson of the commission shall serve as chair-
- 11 person at the pleasure of the governor.
- 12 (5) Each member of the commission shall receive an annual
- 13 salary which shall be not less than the salary paid to worker's
- 14 compensation magistrates or hearing referees of the most senior
- 15 classification and shall be entitled to necessary traveling
- 16 expenses incurred in the performance of official duties subject
- 17 to the standardized travel regulations of the state.
- 18 (6) The commission may employ the staff it considers neces-
- 19 sary to be able to perform its duties under this act which may
- 20 include legal assistants for the purpose of legal research and
- 21 otherwise assisting the commission.
- 22 (7) The commission is an independent body with the power and
- 23 authority to review the orders of the director and hearing refer-
- 24 ees and the orders and opinions of the worker's compensation mag-
- 25 istrates as provided for under this act. The commission may
- 26 promulgate rules on administrative appellate procedure for
- 27 purposes under this act.

- 1 (8) Except as otherwise provided in subsection (9), matters
- 2 that are to be reviewed by the commission shall be randomly
- 3 assigned to a panel of 3 members of the commission for
- 4 disposition. The chairperson of the commission may reassign a
- 5 matter in order to ensure timely review and decision of that
- 6 matter. The decision reached by a majority of the assigned 3
- 7 members of a panel shall be the final decision of the
- 8 commission. THE THIRD MEMBER OF A PANEL SHALL PARTICIPATE IN THE
- 9 MATTER ONLY IF THE FIRST 2 MEMBERS DISAGREE ON THE DECISION.
- 10 (9) Any matter that is to be reviewed by the commission that
- 11 may establish a precedent with regard to worker's compensation in
- 12 this state as determined by the chairperson, or any matter which
- 13 2 or more members of the commission request be reviewed by the
- 14 entire commission, shall be reviewed and decided by the entire
- 15 commission.
- 16 (10) Opinions of the commission shall be in writing. The
- 17 commission shall provide for the publication of those opinions.
- 18 (11) The department of labor shall provide suitable office
- 19 space for the commission and employees of the commission.
- Sec. 375. (1) The death of the injured employee -prior to
- 21 BEFORE the expiration of the period within which he or she would
- 22 receive -such weekly payments shall be -deemed- CONSIDERED to
- 23 end the disability and all liability for the remainder of such
- 24 payments which he or she would have received in case he or she
- 25 had lived shall be terminated, but the employer shall thereupon
- 26 be liable for the following death benefits in lieu of any further
- 27 disability indemnity.

- 1 (2) If the injury received by such employee was the
- 2 proximate cause of his or her death, and the deceased employee
- 3 leaves dependents, as hereinbefore specified, wholly or partially
- 4 dependent on him or her for support, the death benefit shall be a
- 5 sum sufficient, when added to the indemnity which at the time of
- 6 death has been paid or becomes payable under the provisions of
- 7 this act to the deceased employee, to make the total compensation
- 8 for the injury and death exclusive of medical, surgical, hospital
- 9 services, medicines, and rehabilitation services, and expenses
- 10 furnished as provided in sections 315 and 319, equal to the full
- 11 amount which such dependents would have been entitled to receive
- 12 under the provisions of section 321, in case the injury had
- 13 resulted in immediate death. Such benefits shall be payable in
- 14 the same manner as they would be payable under the provisions of
- 15 section 321 had the injury resulted in immediate death.
- 16 (3) If an application for benefits has been filed but has
- 17 not been decided by a -hearing referee, worker's compensation
- 18 magistrate, or on appeal and the claimant dies from a cause unre-
- 19 lated to his or her injury, the proceedings shall not abate but
- 20 may be continued in the name of his or her personal
- 21 representative. In such case, the benefits payable up to time of
- 22 death shall be paid to the same beneficiaries and in the same
- 23 amounts as would have been payable if the employee had suffered a
- 24 compensable injury resulting in death.
- Sec. 535. If an employee's disability is caused by a combi-
- 26 nation of silicosis or other dust disease, or arose in the course
- 27 of employment in the logging industry, and other compensable

- 1 causes, a -hearing referee or worker's compensation magistrate
- 2 -, as applicable, shall apportion the amount of disability
- 3 between that due to silicosis or other dust disease, or to
- 4 employment in the logging industry, and other compensable
- 5 causes. The trustees of the silicosis, dust disease, and logging
- 6 industry compensation fund shall reimburse the employer liable
- 7 for compensation for that portion of compensation paid in excess
- 8 of \$12,500.00 for personal injury dates before July 1, 1985, and
- 9 for all compensation paid in excess of \$25,000.00 or 104 weeks of
- 10 weekly compensation, whichever is greater, for personal injury
- 11 dates after June 30, 1985, that the silicosis or other dust dis-
- 12 ease disability, or disability arising out of and in the course
- 13 of employment in the logging industry, bears to the total
- 14 disability.
- 15 Sec. 801. (1) Compensation shall be paid promptly and
- 16 directly to the person entitled thereto and shall become due and
- 17 payable on the fourteenth day after the employer has notice or
- 18 knowledge of the disability or death, on which date all compensa-
- 19 tion then accrued shall be paid. Thereafter compensation shall
- 20 be paid in weekly installments. Every carrier shall keep a
- 21 record of all payments made under this act and of the time and
- 22 manner of making the payments and shall furnish reports, based
- 23 upon these records, to the bureau as the director may reasonably
- 24 require.
- 25 (2) If weekly compensation benefits or accrued weekly bene-
- 26 fits are not paid within 30 days after becoming due and payable,
- 27 in cases where there is not an ongoing dispute, \$50.00 per day

- 1 shall be added and paid to the worker for each day over 30 days
- 2 in which the benefits are not paid. Not more than \$1,500.00 in
- 3 total may be added pursuant to this subsection.
- 4 (3) If medical bills or travel allowance are not paid within
- 5 30 days after the carrier has received notice of nonpayment by
- 6 certified mail, in cases where there is no ongoing dispute,
- 7 \$50.00 or the amount of the bill due, whichever is less, shall be
- 8 added and paid to the worker for each day over 30 days in which
- 9 the medical bills or travel allowance are not paid. Not more
- 10 than \$1,500.00 in total may be added pursuant to this
- 11 subsection.
- 12 (4) For purposes of rate-making, daily charges paid under
- 13 subsection (2) shall not constitute elements of loss.
- 14 (5) An employer who has notice or knowledge of the disabil-
- 15 ity or death and fails to give notice to the carrier shall pay
- 16 the penalty provided for in subsection (2) for the period during
- 17 which the employer failed to notify the carrier.
- 18 (6) When weekly compensation is paid pursuant to an award of
- 19 a hearing referee or worker's compensation magistrate, as
- 20 applicable, an arbitrator, the board, the appellate commission,
- 21 or a court, interest on the compensation shall be paid at the
- 22 rate of 10% per annum from the date each payment was due, until
- 23 paid.
- 24 Sec. 835. (1) After 6 months' time has elapsed from the
- 25 date of a personal injury, any liability resulting from the per-
- 26 sonal injury may be redeemed by the payment of a lump sum by
- 27 agreement of the parties, subject to the approval of a -hearing

- 1 referee or worker's compensation magistrate. -, as applicable.
- 2 If special circumstances are found which in the judgment of the
- 3 hearing referee or worker's compensation magistrate ras
- 4 applicable, require the payment of a lump sum, the hearing ref-
- 5 eree or worker's compensation magistrate -, as applicable, may
- 6 direct at any time in any case that the deferred payments due
- 7 under this act be commuted on the present worth at 10% per annum
- 8 to 1 or more lump sum payments and that the lump sum payments
- 9 shall be made by the employer or carrier. When a proposed
- 10 redemption agreement is filed, it may be treated as a lump sum
- 11 application, within the discretion of a -hearing referee or
- 12 worker's compensation magistrate. - as applicable. The filing
- 13 of a proposed redemption agreement or lump sum application shall
- 14 not be considered an admission of liability and if the -hearing
- 15 referee or worker's compensation magistrate -, as applicable,
- 16 treats a proposed redemption agreement as a lump sum application
- 17 under this section, the employer shall be entitled to a hearing
- 18 on the question of liability.
- 19 (2) The carrier shall notify the employer in writing of the
- 20 proposed redemption agreement not less than 10 business days
- 21 before a hearing on the proposed redemption agreement is held.
- 22 The notice shall include all of the following:
- (a) The amount and conditions of the proposed redemption
- 24 agreement.
- 25 (b) The procedure available for requesting a private infor-
- 26 mal managerial level conference.

- 1 (c) The name and business phone number of a representative 2 of the carrier familiar with the case.
- (d) The time and place of the hearing on the proposedredemption agreement and the right of the employer to object toit.
- 6 (3) The hearing referee or worker's compensation magis-
- 7 trate -, as applicable, may waive the requirements of subsection
- 8 (2) if the carrier provides evidence that a good faith effort has
- 9 been made to provide the required notice or if the employer has
- 10 consented in writing to the proposed redemption.
- 11 (4) For all proposed redemption agreements filed after
- 12 December 31, 1983, each party to the agreement shall be liable
- 13 for a fee of \$100.00 to be used to defray costs incurred by the
- 14 bureau, the worker's compensation board of magistrates, -the
- 15 appeal board, and the worker's compensation appellate commission
- 16 administering this act, except that in the case of multiple
- 17 defendants the fee for the party defendant shall be \$100.00 to be
- 18 paid by the carrier covering the most recent date of injury. The
- 19 bureau shall develop a system to provide for the collection of
- 20 the fee provided for by this subsection.
- (5) The fees collected pursuant to subsection (4) shall be
- 22 placed in the worker's compensation administrative revolving fund
- 23 under section 835a and shall only be used to supplement and not
- 24 replace appropriations for financing the bureau, the worker's
- 25 compensation board of magistrates, -the appeal board, and the
- 26 worker's compensation appellate commission. Money in the
- 27 worker's compensation administrative revolving fund shall only be

- 1 used to pay for costs in regard to the following specific
- 2 purposes of the bureau, the worker's compensation board of magis-
- 3 trates, -the appeal board, and the worker's compensation appel-
- 4 late commission as applicable:
- 5 (a) Education and training.
- 6 (b) Case management.
- 7 (c) Hearings and claims for review.
- 8 (6) Subsections (2) to (5) only apply to proposed redemption
- 9 agreements filed after December 31, 1983.
- Sec. 836. (1) A redemption agreement shall only be approved
- 11 by a hearing referee or worker's compensation magistrate -, as
- 12 applicable, if the -hearing referee or worker's compensation
- 13 magistrate -, as applicable, finds all of the following:
- 14 (a) That the redemption agreement serves the purpose of this
- 15 act, is just and proper under the circumstances, and is in the
- 16 best interests of the injured employee.
- 17 (b) That the redemption agreement is voluntarily agreed to
- 18 by all parties. If an employer does not object in writing or in
- 19 person to the proposed redemption agreement, the employer shall
- 20 be considered to have agreed to the proposed agreement.
- 21 (c) That if an application has been filed pursuant to sec-
- 22 tion 847 it alleges a compensable cause of action under this
- 23 act.
- 24 (d) That the injured employee is fully aware of his or her
- 25 rights under this act and the consequences of a redemption
- 26 agreement.

- 1 (2) In making a determination under subsection (1), factors
- 2 to be considered by the -hearing referee or worker's
- 3 compensation magistrate -, as applicable, shall include, but not
- 4 be limited to, all of the following:
- 5 (a) Any other benefits the injured employee is receiving or
- 6 is entitled to receive and the effect a redemption agreement
- 7 might have on those benefits.
- 8 (b) The nature and extent of the injuries and disabilities
- 9 of the employee.
- 10 (c) The age and life expectancy of the injured employee.
- 11 (d) Whether the injured employee has any health, disability,
- 12 or related insurance.
- (e) The number of dependents of the injured employee.
- 14 (f) The marital status of the injured employee.
- 15 (g) Whether any other person may have any claim on the
- 16 redemption proceeds.
- 17 (h) The amount of the injured employee's average monthly
- 18 expenses.
- 19 (i) The intended use of the redemption proceeds by the
- 20 injured employee.
- 21 (3) The factors considered by the hearing referee or
- 22 worker's compensation magistrate -, as applicable, in making a
- 23 determination under this section and the responses of the injured
- 24 employee thereto shall be placed on the record.
- 25 (4) An employer shall be considered a party for purposes
- 26 under this section.

- 1 Sec. 837. (1) All redemption agreements and lump sum
- 2 applications filed under the provisions of section 835 shall be
- 3 approved or rejected by -the hearing referees or A worker's com-
- 4 pensation magistrates, as applicable MAGISTRATE.
- 5 (2) The director may, or upon the request of any of the par-
- 6 ties to the action shall, review the order of the -hearing
- 7 referee WORKER'S COMPENSATION MAGISTRATE entered under subsec-
- 8 tion (1). In the event of review by the director and in accord-
- 9 ance with such rules as the director may prescribe and after
- 10 hearing, the director shall enter an order as the director
- 11 -deems CONSIDERS just and proper. Any order of the director
- 12 under this subsection may be appealed to the -board or appellate
- 13 commission -, as applicable, within 15 days after the order is
- 14 mailed to the parties.
- 15 (3) Unless review is ordered or requested within 15 days
- 16 -of AFTER the date the order of the -hearing referee or
- 17 worker's compensation magistrate -, as applicable, is mailed to
- 18 the parties, the order shall be final.
- 19 Sec. 841. (1) Any dispute or controversy concerning compen-
- 20 sation or other benefits shall be submitted to the bureau and all
- 21 questions arising under this act shall be determined by the
- 22 bureau or a worker's compensation magistrate, as applicable. The
- 23 director may be an interested party in all worker's compensation
- 24 cases in questions of law.
- 25 (2) Any claim for which an application under section 847 is
- 26 filed after March 31, 1986 shall be referred to a small claims

- 1 division of the bureau if the claimant requests in writing that
- 2 it be referred and the claim is any of the following:
- 3 (a) For \$2,000.00 or less, concerns a definite period of
- 4 time, and the employee has returned to work.
- 5 (b) For \$2,000.00 or less and is for medical benefits only.
- 6 (c) For \$2,000.00 or less, as determined by the bureau, with
- 7 regard to any dispute or controversy.
- 8 (3) Upon a claim being referred to the small claims divi-
- 9 sion, the bureau shall notify the carrier and any other opposing
- 10 parties of that referral. A party opposing the claim, within 30
- 11 days of the notification being sent, may file with the bureau a
- 12 request in writing that the claim be removed from the small
- 13 claims division and be set for hearing under section 847. Upon
- 14 receipt of the written request, the claim shall be removed from
- 15 the small claims division and shall be set for hearing.
- (4) A worker's compensation magistrate or hearing referee.
- 17 as applicable, shall hear a matter referred to the small claims
- 18 division.
- 19 (5) The parties to a matter heard in the small claims divi-
- 20 sion may represent themselves or be represented by an authorized
- 21 agent but shall not be represented by an attorney. If a party is
- 22 represented by an attorney, the matter shall be removed from the
- 23 small claims division and shall be set for a hearing under
- 24 section 847.
- 25 (6) The rules of evidence as applied in a nonjury civil case
- 26 in circuit court shall be followed as far as practicable, but a
- 27 magistrate -or hearing referee, as applicable, may admit and

- 1 give probative effect to evidence of a type commonly relied upon
- 2 by reasonably prudent persons in the conduct of their affairs.
- 3 Depositions shall not be allowed to be used as evidence. Medical
- 4 reports may be used as evidence.
- 5 (7) A record of a hearing shall not be made in the small
- 6 claims division.
- 7 (8) If it is determined by the magistrate, -or hearing ref-
- 8 eree, as applicable, or the parties before a decision is
- 9 rendered, that the claim exceeds \$2,000.00, the matter shall be
- 10 removed from the small claims division and shall be set for a
- 11 hearing under section 847 unless the parties agree in writing
- 12 that the matter shall be heard in the small claims division.
- 13 (9) A worker's compensation magistrate's or hearing
- 14 referee's decision as to any dispute or controversy in a matter
- 15 heard in the small claims division shall be final and nonappeal-
- 16 able in the absence of fraud as provided in section 28 of article
- 17 VI of the state constitution of 1963.
- 18 (10) The parties to a matter decided under subsections (2)
- 19 to (9) may request a hearing under section 847 with respect to
- 20 any other dispute or controversy for which there has not been a
- 21 worker's compensation magistrate's or hearing referee's deci-
- 22 sion in the small claims division.
- 23 Sec. 847. (1) Except as otherwise provided for under this
- 24 act, upon the filing with the bureau by any party in interest of
- 25 an application in writing stating the general nature of any claim
- 26 as to which any dispute or controversy may have arisen, the case
- 27 shall be set for mediation or hearing, as applicable. A -hearing

- 1 referee or worker's compensation magistrate -, as applicable,
- 2 shall hear a case that is set for hearing.
- 3 (2) For cases in which an application for a hearing under
- 4 this section is filed after March 31, 1986, the worker's compen-
- 5 sation magistrate, in addition to a written order, shall file a
- 6 concise written opinion stating his or her reasoning for the
- 7 order including any findings of fact and conclusions of law. The
- 8 order and opinion shall be part of the record of the hearing.
- 9 Sec. 851. The -hearing referee or worker's compensation
- 10 magistrate -, as applicable, at the hearing of the claim shall
- 11 make such inquiries and investigations as he or she -shall deem-
- 12 CONSIDERS necessary. A claimant shall prove his or her entitle-
- 13 ment to compensation and benefits under this act by a preponder-
- 14 ance of the evidence. The hearing shall be held at the locality
- 15 where the injury occurred and the order of the hearing referee
- 16 or worker's compensation magistrate -, as applicable, shall be
- 17 filed with the bureau. If the parties stipulate within 30 days
- 18 to modify or correct errors in the decision issued, the magis-
- 19 trate shall modify or correct errors in the decision in accord-
- 20 ance with such stipulations. All such stipulations shall comply
- 21 with the provisions of this act. Unless a claim for review is
- 22 filed by a party within 30 days, the order shall stand as the
- 23 order of the bureau.
- 24 Sec. 853. Process and procedure under this act shall be as
- 25 summary as reasonably may be. The director, -hearing referees,-
- 26 worker's compensation magistrates, arbitrators, and the board
- 27 shall have the power to administer oaths, subpoena witnesses, and

1 to examine such parts of the books and records of the parties to 2 a proceeding as relate to questions in dispute. Any witness who 3 refuses to obey a subpoena, who refuses to be sworn or testify, 4 or who fails to produce any papers, books, or documents touching 5 any matter under investigation or any witness, party, or attorney 6 who is guilty of any contempt while in attendance at any hearing 7 held under this act may be punished as for contempt of court. -8 for this purpose an AN application FOR THIS PURPOSE may be made 9 to any circuit court within whose jurisdiction the offense is 10 committed and for which purpose the court is given jurisdiction. 11 Sec. 858. (1) The cost of a hearing, including the cost of 12 taking stenographic notes of the testimony presented at the hear-13 ing, not exceeding the taxable costs allowed in actions at law in 14 the circuit courts of this state, shall be fixed by the 15 director BOARD OF MAGISTRATES and paid by the state as other 16 expenses of the state are paid. The PAYMENT OF fees -and payment 17 thereof of FOR all attorneys and physicians for services under 18 this act shall be subject to the approval of a hearing referee 19 or worker's compensation magistrate. -, as applicable. In the 20 event of disagreement as to such fees, an interested party may 21 apply to the bureau for a hearing. After an order by the 22 - hearing referee or worker's compensation magistrate, -as 23 applicable, review may be had by the director if a request is 24 filed within 15 days. Thereafter the director's order may be 25 reviewed by the -appeal board or the appellate commission -, as

26 applicable, on request of an interested party, if a request is

27 filed within 15 days.

- (2) The director, by rule, may prescribe maximum attorney 1 2 fees and the manner in which the amount may be determined or paid by the employee; but the maximum attorney fees prescribed by the 4 director shall not be based upon a weekly benefit amount after 5 coordination which is higher than 2/3 of the state average weekly 6 wage at the time of the injury. For claims in which an applica-7 tion under section 847 is filed after March 31, 1986, the maximum 8 attorney fee shall be based upon the coordinated worker's compen-9 sation benefit amount according to a contingency fee schedule, as 10 provided for under rules promulgated pursuant to this act, but if 11 this would result in a fee of less than \$500.00, the claimant may 12 agree to pay a sum, as specified in a written agreement between 13 the claimant and the attorney prior to the filing of an applica-14 tion for hearing, so that the total fee received by the attorney 15 would be not more than \$500.00. When fees are requested in 16 excess of that provided by rule, the director may award the fees 17 by special order. In the computation of attorney fees for a case 18 in which an application under section 847 is filed after 19 March 31, 1986 and decided by the worker's compensation appellate 20 commission, the fees shall be assessed on not more than 104 weeks 21 of the period the matter was pending before the commission. 22 limitation on fees applies only to weekly compensation and does 23 not apply to the period of time the matter was pending review 24 before the court of appeals or supreme court.
- (3) The director is authorized to promulgate rules callingfor reductions in attorney fees in cases where applications forhearing have been dismissed, or where, in the discretion of the

- 1 hearing referee or worker's compensation magistrate, -as
- 2 applicable, such action is appropriate.
- 3 Sec. 859a. (1) Except as otherwise provided for in this
- 4 act, a claim for review of a case for which an application under
- 5 section 847 is filed after March 31, 1986 shall be filed with the
- 6 appellate commission. A claim for review TOGETHER WITH A FILING
- 7 FEE OF \$200.00 shall be filed with the commission not more than
- 8 30 days after the date the order of the worker's compensation
- 9 magistrate or director is sent to the parties. THE FILING FEE IS
- 10 REFUNDABLE IF THE APPEALING PARTY PREVAILS ON ANY ISSUE RAISED
- 11 UPON APPEAL. For sufficient cause shown, the commission may grant
- 12 further time in which to claim a review.
- 13 (2) If the employer or carrier files a claim for review to
- 14 the appellate commission, or appeals to the court of appeals, or
- 15 the supreme court, a copy of the testimony, depositions, and
- 16 other documents necessary for the appeal shall be furnished by
- 17 the employer or carrier to the employee or the employee's
- 18 attorney.
- 19 Sec. 861a. (1) Any matter for which a claim for review
- 20 under section 859a has been filed shall be heard and decided by
- 21 the appellate commission.
- (2) Until October 1, 1986 findings of fact made by a
- 23 worker's compensation magistrate shall be considered conclusive
- 24 by the commission if supported by competent, material, and a pre-
- 25 ponderance of the evidence on the whole record.
- 26 (3) Beginning October 1, 1986 findings of fact made by a
- 27 worker's compensation magistrate shall be considered conclusive

- 1 by the commission if supported by competent, material, and
- 2 substantial evidence on the whole record. As used in this sub-
- 3 section, "substantial evidence" means such evidence, considering
- 4 the whole record, as a reasonable mind will accept as adequate to
- 5 justify the conclusion.
- 6 (4) As used in subsections (2) and (3), "whole record" means
- 7 the entire record of the hearing including all of the evidence in
- 8 favor and all the evidence against a certain determination.
- 9 (5) A party filing a claim for review under section 859a
- 10 shall file a copy of the transcript of the hearing within 60 days
- 11 of filing the claim for review and shall file its brief with the
- 12 commission and provide any opposing party with a copy of the
- 13 transcript and its brief not more than 30 days after filing the
- 14 transcript. For sufficient cause shown, the commission may grant
- 15 further time in which to file a transcript.
- 16 (6) Not more than 30 days after receiving a copy of the
- 17 transcript and brief of the appealing party, an opposing party
- 18 shall file its reply brief with the commission and provide a copy
- 19 of the brief to the appealing party. In addition to filing its
- 20 reply brief within the 30 days, the opposing party may file a
- 21 cross appeal and brief in support thereof specifying the findings
- 22 of fact and conclusions of law contained in the record that sup-
- 23 port the position of the party.
- 24 (7) A party responding to a cross appeal shall have 30 days
- 25 after receiving a copy of the brief in support of the cross
- 26 appeal to file its reply brief with the commission. The reply

- 1 brief shall specify the findings of facts and conclusions of law
- 2 in the record that support that party's position.
- 3 (8) A party filing a claim for review under section 859a
- 4 shall specify to the commission those portions of the record that
- 5 support that party's claim and any party opposing such claim
- 6 shall specify those portions of the record that support that
- 7 party's position.
- 8 (9) Not more than 15 days after all briefs have been filed
- 9 with the commission, the matter shall be referred for review and
- 10 decision to either a panel of the commission or the entire com-
- 11 mission as provided for under section 274.
- 12 (10) The commission or a panel of the commission, may adopt,
- 13 in whole or in part, the order and opinion of the worker's com-
- 14 pensation magistrate as the order and opinion of the commission.
- 15 (11) The commission or a panel of the commission shall
- 16 review only those specific findings of fact or conclusions of law
- 17 that the parties have requested be reviewed.
- 18 (12) The commission or a panel of the commission may remand
- 19 a matter to a worker's compensation magistrate for purposes of
- 20 supplying a complete record if it is determined that the record
- 21 is insufficient for purposes of review.
- 22 (13) A review of the evidence pursuant to this section shall
- 23 include both a qualitative and quantitative analysis of that evi-
- 24 dence -and IN ORDER TO ensure a full, thorough, and fair review.
- 25 -thereof.-
- 26 (14) The findings of fact made by the commission acting
- 27 within its powers, in the absence of fraud, shall be conclusive.

- 1 The court of appeals and the supreme court shall have the power
- 2 to review questions of law involved with any final order of the
- 3 commission, if application is made by the aggrieved party within
- 4 30 days after the order by any method permissible under the
- 5 Michigan court rules.
- 6 (15) IF THE PARTIES STIPULATE WITHIN 30 DAYS AFTER THE DECI-
- 7 SION IS RENDERED TO MODIFY OR CORRECT ERRORS IN THE DECISION, THE
- 8 COMMISSION SHALL MODIFY OR CORRECT ERRORS IN THE DECISION IN
- 9 ACCORDANCE WITH THE STIPULATIONS. STIPULATIONS SHALL OTHERWISE
- 10 COMPLY WITH THE PROVISIONS OF THIS ACT.
- 11 Sec. 862. (1) A claim for review filed pursuant to
- 12 -sections SECTION 859, 859a, 860, 861, or 864(11) shall not
- 13 operate as a stay of payment to the claimant of 70% of the weekly
- 14 benefit required by the terms of the award of the -hearing
- 15 referee, worker's compensation magistrate or arbitrator. -
- 16 as applicable. Payment shall commence as of the date of the
- 17 -hearing referee's, worker's compensation magistrate's -- or
- 18 arbitrator's award, -as applicable, and shall continue until
- 19 final determination of the appeal or for a shorter period if
- 20 specified in the award. Benefits accruing prior to the award
- 21 shall be withheld until final determination of the appeal. If
- 22 the weekly benefit is reduced or rescinded by a final determina-
- 23 tion, the carrier shall be entitled to reimbursement in a sum
- 24 equal to the compensation paid pending the appeal in excess of
- 25 the amount finally determined. Reimbursement shall be paid upon
- 26 audit and proper voucher from the second injury fund established
- 27 in chapter 5. If the award is affirmed by a final determination,

- 1 the carrier shall pay all compensation which has become due under
- 2 the provisions of the award, less any compensation already paid.
- 3 Interest shall not be paid on amounts paid pending final
- 4 determination. Payments made to the claimant during the appeal
- 5 period shall be considered as accrued compensation for purposes
- 6 of determining attorneys' fees under the rules of the bureau.
- 7 (2) A claim for review filed pursuant to section 859a or
- 8 864(11) of a case for which an application under section 847 is
- 9 filed after March 31, 1986 shall not operate as a stay of provid-
- 10 ing medical benefits required by the terms of the award. Medical
- 11 benefits shall be provided as of the date of the award and shall
- 12 continue until final determination of the appeal or for a shorter
- 13 period if specified in the award. Benefits accruing prior to the
- 14 award shall be withheld until final determination of the appeal.
- 15 If the benefit amount is reduced or rescinded by a final determi-
- 16 nation, the carrier shall be reimbursed for THE amount of the
- 17 expenses incurred in providing the medical benefits pending the
- 18 appeal in excess of the amount finally determined. Reimbursement
- 19 shall be paid upon audit and proper voucher from the general fund
- 20 of the state. If the award is affirmed by a final determination,
- 21 the carrier shall provide all medical benefits which have become
- 22 due under the provisions of the award, less any benefits already
- 23 provided for. Interest shall not be paid on amounts paid pending
- 24 final determination.
- 25 Sec. 863. Any party may present a certified copy of an
- 26 order of a -hearing referee, worker's compensation magistrate,
- 27 an arbitrator, the director, -the appeal board, or the appellate

- 1 commission in any compensation proceeding to the circuit court
- 2 for the circuit in which the injury occurred, or to the circuit
- 3 court for the county of Ingham if the injury was sustained out-
- 4 side this state. The court, after 7 days' notice to the opposite
- 5 party or parties, shall render judgment in accordance with the
- 6 order unless proof of payment is made. The judgment shall have
- 7 the same effect as though rendered in an action tried and deter-
- 8 mined in the court and shall be entered and docketed with like
- 9 effect.
- Sec. 931. (1) If an employee was employed under the provi-
- 11 sions of this chapter and a dispute or controversy arises as to
- 12 payment of compensation or the liability therefor, the employee
- 13 shall give notice to, and make claim upon, the employer as pro-
- 14 vided in chapters 3 and 4 and apply for a hearing. On motion
- 15 made in writing by the employer, the director, or the -hearing
- 16 referee or worker's compensation magistrate -, as applicable,-
- 17 to whom the case is assigned, shall join the fund as a party
- 18 defendant.
- 19 (2) The bureau within 5 days of the entry of an order join-
- 20 ing the fund as a party defendant shall give the fund written
- 21 notice thereof by first-class mail which notice shall be mailed
- 22 not less than 30 days before the date of hearing and shall
- 23 include the name of the employee and employer and the date of the
- 24 alleged personal injury or disability.
- 25 (3) The fund, named as a defendant pursuant to motion, shall
- 26 have 10 days after the date of mailing of notice of joinder to
- 27 file objection to being named a party defendant. On the date of

- 1 the hearing at which the liability of the parties is determined,
- 2 the hearing referee or worker's compensation magistrate -, as
- 3 applicable, first shall hear arguments and take evidence con-
- 4 cerning the joinder as party defendant. If the fund has filed a
- 5 timely objection, and if the argument and evidence warrant, the
- 6 -hearing referee or worker's compensation magistrate -, as
- 7 applicable, shall grant a motion to dismiss.
- 8 (4) At the time of the hearing, the employer and the fund
- 9 may appear, cross-examine witnesses, give evidence, and defend
- 10 both on the issue of liability of the employer to the employee
- 11 and on the issue of the liability of the fund.
- 12 (5) The -hearing referee or worker's compensation magis-
- 13 trate -, as applicable, shall enter an order determining the
- 14 respective liability of the employer and the fund.
- 15 Section 2. Sections 266 and 860 of Act No. 317 of the
- 16 Public Acts of 1969, being sections 418.266 and 418.860 of the
- 17 Michigan Compiled Laws, are repealed.