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SENATE BILL No. 1308

November 29, 1994, Introduced by Senator WARTNER and referred to the Committee on Commerce.

A bill to amend sections 1903, 1905, 1920, 1930, 1932, and 1933 of Act No. 218 of the Public Acts of 1956, entitled as amended

"The insurance code of 1956,"

section 1903 as amended by Act No. 226 of the Public Acts of 1994, sections 1905 and 1920 as amended by Act No. 228 of the Public Acts of 1994, and sections 1930, 1932, and 1933 as added by Act No. 341 of the Public Acts of 1980, being sections 500.1903, 500.1905, 500.1920, 500.1930, 500.1932, and 500.1933 of the Michigan Compiled Laws; and to add sections 1908, 1935, and 1936.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. Sections 1903, 1905, 1920, 1930, 1932, and 1933
- 2 of Act No. 218 of the Public Acts of 1956, section 1903 as
- 3 amended by Act No. 226 of the Public Acts of 1994, sections 1905

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- 1 and 1920 as amended by Act No. 228 of the Public Acts of 1994,
- 2 and sections 1930, 1932, and 1933 as added by Act No. 341 of the
- 3 Public Acts of 1980, being sections 500.1903, 500.1905, 500.1920,
- 4 500.1930, 500.1932, and 500.1933 of the Michigan Compiled Laws,
- 5 are amended and sections 1908, 1935, and 1936 are added to read
- 6 as follows:
- 7 Sec. 1903. (1) As used in this chapter:
- 8 (a) "Eligible unauthorized insurer" means an insurer not
- 9 authorized to transact insurance in this state but eligible to
- 10 write insurance business under this chapter.
- 11 (b) "Association" means an association registered under sec-
- 12 tion 1930.
- (c) "Licensee" means a person licensed under this chapter.
- 14 (D) "MEMBER ASSOCIATION" MEANS THE ASSOCIATION THAT A SUR-
- 15 PLUS LINES LICENSEE IS A MEMBER OF PURSUANT TO
- 16 SECTION 1905(3)(E).
- 17 (E) -(d) "Surplus lines insurance" means insurance in this
- 18 state procured from or continued or renewed with an unauthorized
- 19 insurer and includes all of the following, whether effected by
- 20 mail or otherwise:
- 21 (i) Insurance for which applications are solicited from per-
- 22 sons resident or located in this state.
- 23 (ii) Insurance for which contracts of insurance are issued
- 24 or delivered to persons resident or located in this state.
- 25 (iii) Insurance that is procured through negotiations or by
- 26 an application occurring in whole or in part in this state or
- 27 made within or from within this state.

- (iv) Insurance for which premiums, in whole or in part, are
- 2 remitted directly or indirectly within or from within this
- 3 state.
- 4 (2) The definitions contained in subsection (1), unless the
- 5 context otherwise requires, -shall- apply to the use of the
- 6 defined terms in this chapter and -shall- control in the inter-
- 7 pretation of this chapter.
- 8 (3) The definitions contained in other chapters of this act
- 9 -shall apply to the terms used in this chapter unless otherwise
- 10 specifically provided in this chapter.
- 11 (4) Nothing contained in this section -shall supersede-
- 12 SUPERSEDES the provisions of section 402b and -in the event of-
- 13 IF THERE IS A conflict between the provision herein THIS
- 14 SECTION and section 402b, -the latter SECTION 402B shall
- 15 govern.
- 16 Sec. 1905. (1) A person shall not solicit insurance, bind
- 17 coverage, or in any other manner act as an agent or broker in the
- 18 transaction of surplus lines insurance unless licensed under this
- 19 chapter.
- 20 (2) A person shall not offer, solicit, make a quotation on,
- 21 sell, or issue a policy of insurance, binder, or any other evi-
- 22 dence of insurance with an unauthorized insurer except in compli-
- 23 ance with this chapter.
- 24 (3) A person licensed as a resident agent in this state may
- 25 obtain a surplus lines license by doing all of the following:
- 26 (a) Filing an application in the form and with the
- 27 information as the commissioner may reasonably require to

- 1 determine the ability of the applicant to satisfactorily act in
- 2 accordance with this chapter.
- 3 (b) Completing an examination testing the applicant's under-
- 4 standing of this chapter, the surplus lines insurance business,
- 5 and other chapters of this act, if required by the commissioner.
- 6 (c) Complying with sections 1204 to 1206.
- 7 (d) Delivering to the commissioner a financial guarantee
- 8 bond from a surety acceptable to the commissioner for the greater
- 9 of the following:
- 10 (i) \$5,000.00.
- 11 (ii) The largest semiannual surplus lines tax liability on
- 12 premiums incurred in the immediately preceding 5 years.
- 13 (D) -(e) Agreeing to file with the commissioner, not later
- 14 than February 15 and August 15 annually, a sworn statement of the
- 15 charges for insurance procured or placed, and the amounts
- 16 returned on the insurance canceled, under the license, for the
- 17 preceding 6 month period ending December 31 and June 30, respec-
- 18 tively; and at the time of filing the statement, paying to the
- 19 commissioner the 2% tax on premiums written and, instead of the
- 20 costs and expenses that may be imposed by the commissioner pursu-
- 21 ant to this chapter, a 0.5% regulatory fee on premiums written as
- 22 required by section 451.
- (E) AGREE TO BECOME AND REMAIN A MEMBER OF 1 ASSOCIATION.
 - 24 (4) A surplus lines licensee may do any or all of the
 - 25 following:
 - 26 (a) Place insurance on risks in this state with eligible
 - 27 unauthorized insurers.

- 1 (b) Act in the capacity of an agent or broker, as determined
- 2 by the contractual relationship with the eligible unauthorized
- 3 insurer or that insurer's legal representative.
- 4 (c) Place insurance on risks in this state, with unautho-
- 5 rized insurers that are not eligible unauthorized insurers, in
- 6 strict compliance with section 1950. If the insurance is pro-
- 7 vided through the participation of several insurers and the
- 8 licensee has reason to believe that a substantial portion of the
- 9 insurance would be assumed by authorized or eligible unauthorized
- 10 insurers, then, with respect to the unauthorized insurers not
- 11 eligible, the insured or the insured's representative shall be
- 12 informed as provided in section 1950(a).
- 13 (d) Engage in any other acts expressly and implicitly autho-
- 14 rized by this chapter and -the balance of this act.
- 15 (5) Before placement of insurance with an eligible unautho-
- 16 rized insurer, a licensee shall inform an insured or the
- 17 insured's representative that coverage is being placed with an
- 18 insurer not licensed in this state and that payment of loss may
- 19 not be guaranteed in the event of insolvency of the eligible
- 20 unauthorized insurer.
- 21 SEC. 1908. (1) A SURPLUS LINES LICENSEE SHALL SUBMIT EVERY
- 22 UNAUTHORIZED INSURANCE DOCUMENT ISSUED UNDER HIS OR HER SURPLUS
- 23 LINES LICENSE TO THE MEMBER ASSOCIATION. THE MEMBER ASSOCIATION
- 24 SHALL REVIEW THE DOCUMENTS TO DETERMINE WHETHER THE DOCUMENTS
- 25 SATISFY THIS CHAPTER, SHALL STAMP THE DOCUMENTS APPROVED IF THE
- 26 DOCUMENTS SATISFY THIS CHAPTER, AND SHALL RETAIN THE DOCUMENTS

- 1 PURSUANT TO A RETENTION SCHEDULE APPROVED BY THE COMMISSIONER.
- 2 THE DOCUMENTS SUBMITTED SHALL CONTAIN ALL OF THE FOLLOWING:
- 3 (A) THE INSURED'S NAME AND ADDRESS.
- 4 (B) THE GROSS PREMIUMS CHARGED OR RETURNED.
- 5 (C) THE NAME OF THE UNAUTHORIZED INSURER.
- 6 (D) THE KINDS OF INSURANCE PROCURED.
- 7 (2) A SURPLUS LINES LICENSEE SHALL NOT DELIVER ANY UNAUTHO-
- 8 RIZED INSURER'S INSURANCE DOCUMENT DESCRIBED IN SUBSECTION (1)
- 9 UNLESS THE DOCUMENT IS STAMPED APPROVED BY THE MEMBER
- 10 ASSOCIATION. AN UNAUTHORIZED INSURER IS ENTITLED TO A REVIEW BY
- 11 THE COMMISSIONER IF A MEMBER ASSOCIATION REFUSES TO APPROVE A
- 12 DOCUMENT DESCRIBED IN SUBSECTION (1). THE COMMISSIONER MAY ORDER
- 13 THE ASSOCIATION TO APPROVE THE DOCUMENT IF THE COMMISSIONER FINDS
- 14 THAT THE DOCUMENT SATISFIES THIS CHAPTER.
- 15 (3) AN INSURED THAT HAS PLACED INSURANCE WITH AN UNAUTHO-
- 16 RIZED INSURER UNDER THIS CHAPTER SHALL PAY SEMIANNUALLY TO THE
- 17 MEMBER ASSOCIATION OF THE LICENSEE WHO PLACED THE INSURANCE A
- 18 STAMPING FEE ESTABLISHED BY THAT ASSOCIATION AND APPROVED BY THE
- 19 COMMISSIONER. THE COMMISSIONER SHALL APPROVE THE ASSOCIATION'S
- 20 STAMPING FEE IF THE COMMISSIONER DETERMINES THAT THE FEE IS SUF-
- 21 FICIENT TO ENABLE THE ASSOCIATION TO PURSUE ITS RESPONSIBILITIES
- 22 UNDER SUBSECTION (1). THE STAMPING FEE SHALL BE PAID BY
- 23 FEBRUARY 15 FOR THE 6-MONTH PERIOD ENDING ON THE IMMEDIATELY PRE-
- 24 CEDING DECEMBER 31 AND BY AUGUST 15 FOR THE 6-MONTH PERIOD ENDING
- 25 ON THE IMMEDIATELY PRECEDING JUNE 30.
- 26 Sec. 1920. (1) A licensee shall offer surplus lines
- 27 insurance only to insurers that are in a stable and unimpaired

- 1 financial condition. An insurer recognized by the commissioner
- 2 as an eligible surplus lines insurer pursuant to subsection (2)
- 3 shall be considered to meet the requirements of this subsection.
- 4 Recognition as an eligible surplus lines insurer shall be condi-
- 5 tioned upon the insurer's continued compliance with this chapter
- 6 and rules promulgated under this chapter.
- 7 (2) An unauthorized insurer may apply for recognition as an
- 8 eligible surplus lines insurer by filing an application in the
- 9 form and with the information as reasonably required by the com-
- 10 missioner regarding the insurer's financial stability, reputa-
- 11 tion, and integrity. The commissioner may delegate to an associ-
- 12 ation the power to process and to make recommendations on appli-
- 13 cations for recognition as an eligible surplus lines insurer.
- 14 Notwithstanding a delegation by the commissioner, an applicant
- 15 may file an application for recognition directly with the
- 16 commissioner.
- 17 (3) The commissioner shall recognize an insurer making an
- 18 application in accordance with subsection (2) as an eligible sur-
- 19 plus lines insurer if he or she is satisfied that the insurer is
- 20 in a stable and unimpaired financial condition and that the
- 21 insurer is qualified to provide coverage in compliance with this
- 22 chapter. If filed with full supporting documentation before July
- 23 1 of any year, an application submitted under subsection (2)
- 24 shall be acted upon by the commissioner before December 31 of the
- 25 year of submission.
- 26 (4) The commissioner shall not recognize an insurer as an
- 27 eligible surplus lines insurer unless the insurer continuously

- 1 maintains capital and surplus of at least \$1,500,000.00, and is
- 2 safe, reliable, and entitled to public confidence. This subsec-
- 3 tion shall not be construed to require an alien insurer to file
- 4 financial statements in the form required of authorized insurers
- 5 under section 438. However, each alien applicant shall have cur-
- 6 rent financial data filed with the national association of insur-
- 7 ance commissioners.
- 8 (5) If the commissioner considers it necessary, he or she
- 9 may request information about or examine the affairs of any eli-
- 10 gible unauthorized insurer, at the expense of the insurer except
- 11 as provided in sections 1905 and 1951, to determine whether the
- 12 insurer should continue to remain on the list of eligible surplus
- 13 lines insurers. If the commissioner finds that it is in the
- 14 public interest to remove an insurer from the list because the
- 15 insurer no longer meets the requirements of this chapter or is no
- 16 longer qualified to provide coverage under this chapter, the com-
- 17 missioner shall do so without the necessity of a hearing AND
- 18 SHALL ORDER ALL ASSOCIATIONS IN THIS STATE TO NOT APPROVE THE
- 19 INSURER'S DOCUMENTS.
- 20 Sec. 1930. (1) Licensees may associate and the commissioner
- 21 may register an association for 1 or more of the following
- 22 purposes:
- (a) Advising the commissioner as to the availability of sur-
- 24 plus lines coverage and market practices and standards for sur-
- 25 plus lines insurers and licensees.
- 26 (b) Collecting and furnishing records, statistics, and
- 27 accounts.

- 1 (c) Submitting recommendations regarding administration of 2 this chapter.
- 3 (D) APPROVING DOCUMENTS UNDER SECTION 1908.
- 4 (2) Each association shall file with the commissioner, for
- 5 approval, all of the following:
- 6 (a) A copy of the association's constitution and articles of
- 7 agreement or association or the association's certificate of
- 8 incorporation and bylaws, AND THE ASSOCIATION'S PLAN OF OPERA-
- 9 TION, PROCEDURES MANUAL, and any rules or regulations governing
- 10 the association's activities.
- 11 (b) An agreement that, as a condition of continued registra-
- 12 tion under subsection (1), THE ASSOCIATION WILL DO ALL OF THE
- 13 FOLLOWING:
- 14 (i) PERMIT the commissioner -may TO examine the association
- 15 AT SUCH TIMES AS HE OR SHE CONSIDERS NECESSARY. THE REASONABLE
- 16 COST OF THE EXAMINATION SHALL BE PAID BY THE ASSOCIATION UPON
- 17 PRESENTATION TO IT BY THE COMMISSIONER OF A DETAILED ACCOUNT OF
- 18 THE COST. DURING THE COURSE OF AN EXAMINATION, THE DIRECTORS,
- 19 OFFICERS, MEMBERS, AGENTS, AND EMPLOYEES OF THE ASSOCIATION MAY
- 20 BE EXAMINED UNDER OATH REGARDING THE OPERATION OF THE ASSOCIATION
- 21 AND SHALL MAKE AVAILABLE ALL BOOKS, RECORDS, ACCOUNTS, DOCUMENTS,
- 22 AND AGREEMENTS PERTAINING TO THE ASSOCIATION. THE COMMISSIONER
- 23 SHALL FURNISH A COPY OF THE EXAMINATION REPORT TO THE
- 24 ASSOCIATION. WITHIN 20 DAYS OF RECEIPT OF THE REPORT, THE ASSO-
- 25 CIATION MAY REQUEST A HEARING ON THE REPORT OR ANY FACTS OR REC-
- 26 OMMENDATIONS IN THE REPORT. IF THE COMMISSIONER FINDS THE
- 27 ASSOCIATION OR ANY OF ITS MEMBERS ARE IN VIOLATION OF THIS ACT,

- 1 THE COMMISSIONER MAY ISSUE AN ORDER REQUIRING DISCONTINUANCE OF
- 2 THE VIOLATION.
- 3 (ii) RECEIVE, EXAMINE, STAMP IF APPROVED, AND FILE ALL UNAU-
- 4 THORIZED INSURER INSURANCE DOCUMENTS THAT SURPLUS LINES LICENSEES
- 5 ARE REQUIRED TO FILE WITH THE ASSOCIATION UNDER SECTION 1908.
- 6 (iii) PREPARE MONTHLY REPORTS FOR THE COMMISSIONER ON UNAU-
- 7 THORIZED INSURANCE PROCURED BY ITS MEMBERS DURING THE PRECEDING
- 8 MONTH IN SUCH FORM AND WITH SUCH INFORMATION AS THE COMMISSIONER
- 9 PRESCRIBES.
- 10 (iv) NOTIFY THE COMMISSIONER IF THE ASSOCIATION BELIEVES
- 11 THAT AN UNAUTHORIZED INSURER DOES NOT SATISFY THIS CHAPTER.
- 12 (3) Each association shall file with the commissioner and
- 13 keep current all of the following:
- 14 (a) A list of members.
- (b) The name and address of a resident of this state upon
- 16 whom notices or orders of the commissioner or process issued by
- 17 the commissioner may be served.
- 18 (4) The commissioner may refuse to register, or may suspend
- 19 or revoke the registration of, an association for any of the fol-
- 20 lowing reasons:
- (a) It reasonably appears that the association will not be
- 22 able to carry out the purposes of this chapter.
- 23 (b) The association fails to maintain and enforce rules
- 24 -which THAT can reasonably be anticipated to assure that members
- 25 of the association and persons associated with those members
- 26 comply with this chapter, other applicable chapters of this
- 27 -code ACT, and rules promulgated under either.

- 1 (c) The rules of the association do not assure a fair
- 2 representation of its members in the selection of directors and
- 3 in the administration of its affairs.
- 4 (d) The rules of the association do not provide for an equi-
- 5 table allocation of reasonable dues, fees, and other charges
- 6 among members.
- 7 (e) The rules of the association impose a burden on competi-
- 8 tion not necessary or appropriate to the purposes of this
- 9 chapter.
- 10 (f) The association fails to meet other applicable require-
- 11 ments prescribed in this chapter.
- 12 (5) An association shall deny membership to any person who
- 13 is not a licensee.
- 14 (6) NOTHING IN THIS ACT SHALL BE CONSTRUED AS GIVING AN
- 15 ASSOCIATION ANY DISCRETIONARY AUTHORITY TO ENFORCE THIS ACT OR TO
- 16 WITHHOLD APPROVAL OF INSURANCE DOCUMENTS THAT SATISFY THIS
- 17 CHAPTER.
- 18 Sec. 1932. (1) In accordance with its bylaws, an associa-
- 19 tion may establish an independent office as a servicing
- 20 facility. Each servicing facility shall be reimbursed by the
- 21 association for expenses incurred and for any payments made on
- 22 behalf of the association. Each servicing facility may perform
- 23 any of the functions of the association that officers of the
- 24 association may lawfully delegate to it. In performing functions
- 25 delegated to it, the facility shall act on behalf of, and in the
- 26 name of, the association.

- 1 (2) Designation of servicing facilities shall be subject to
- 2 the approval of -a THE commissioner. A member licensee may
- 3 serve as the servicing facility.
- 4 (3) A SERVICING FACILITY SHALL NOT PERFORM AN ASSOCIATION'S
- 5 DUTIES UNDER SECTION 1908.
- 6 Sec. 1933. (1) An association, in its own name or through
- 7 servicing facilities, may sue or be sued and may use the courts
- 8 to assert or defend any rights the association may have by virtue
- 9 of this chapter -which THAT are reasonably necessary to fully
- 10 implement this chapter.
- 11 (2) THERE IS NO LIABILITY ON THE PART OF AND NO CAUSE OF
- 12 ACTION OF ANY NATURE SHALL ARISE AGAINST AN ASSOCIATION OR ITS
- 13 DIRECTORS, OFFICERS, AGENTS, OR EMPLOYEES OR THE COMMISSIONER OR
- 14 HIS OR HER REPRESENTATIVES FOR ANY ACTION TAKEN OR OMITTED BY
- 15 THEM IN THE PERFORMANCE OF THEIR POWERS AND DUTIES UNDER THIS
- 16 ACT.
- 17 SEC. 1935. AN ASSOCIATION SHALL FUNCTION THROUGH A BOARD OF
- 18 DIRECTORS ELECTED BY THE ASSOCIATION MEMBERS AND OFFICERS ELECTED
- 19 BY THE BOARD OF DIRECTORS AS ESTABLISHED IN THE PLAN OF
- 20 OPERATION.
- 21 SEC. 1936. AN ASSOCIATION SHALL SUBMIT TO THE COMMISSIONER
- 22 A PLAN OF OPERATION AND ANY AMENDMENTS TO THE PLAN OF OPERATION
- 23 TO PROVIDE OPERATING PROCEDURES FOR THE ADMINISTRATION OF THE
- 24 ASSOCIATION. THE PLAN OF OPERATION AND ANY AMENDMENTS TO THE
- 25 PLAN OF OPERATION SHALL BECOME EFFECTIVE UPON APPROVAL IN WRITING
- 26 BY THE COMMISSIONER. ALL ASSOCIATION MEMBERS SHALL COMPLY WITH
- 27 THE PLAN OF OPERATION.