

## **HOUSE BILL No. 4162**

January 17, 1995, Introduced by Rep. Bryant and referred to the Committee on Tax Policy.

A bill to amend sections 23 and 24 of Act No. 122 of the Public Acts of 1941, entitled as amended

"An act to establish a revenue division of the department of treasury; to prescribe its powers and duties as the revenue collection agency of the state; to prescribe certain powers and duties of the state treasurer; to create the position and to define the powers and duties of the state commissioner of revenue; to provide for the transfer of powers and duties now vested in certain other state boards, commissions, departments and offices; to prescribe certain duties of and require certain reports from the department of treasury; to provide procedures for the payment, administration, audit, assessment, levy of interests or penalties on, and appeals of taxes and tax liability; to provide an appropriation; to abolish the state board of tax administration; and to declare the effect of this act,"

as amended by Act No. 14 of the Public Acts of 1993, being sections 205.23 and 205.24 of the Michigan Compiled Laws.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Section 1. Sections 23 and 24 of Act No. 122 of the Public 2 Acts of 1941, as amended by Act No. 14 of the Public Acts of

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- 1 1993, being sections 205.23 and 205.24 of the Michigan Compiled
- 2 Laws, are amended to read as follows:
- 3 Sec. 23. (1) If the department believes, based upon either
- 4 the examination of a tax return, a payment, or an audit autho-
- 5 rized by this act, that a taxpayer has not satisfied a tax
- 6 liability or that a claim was excessive, the department shall
- 7 determine the tax liability and notify the taxpayer of that
- 8 determination. A liability for a tax administered under this act
- 9 is subject to the interest and penalties prescribed in
- 10 subsections (2) to (5).
- (2) If the amount of a tax paid is less than the amount that
- 12 should have been paid or an excessive claim has been made, the
- 13 deficiency and interest on the deficiency at the -current-
- 14 monthly interest rate of 9% OR 1 percentage point above the
- 15 CURRENT MONTHLY adjusted prime rate per annum, WHICHEVER IS
- 16 GREATER, from the time the tax was due, and until paid, are due
- 17 and payable after notice and informal conference as provided in
- 18 this act. A deficiency in an estimated payment as may be
- 19 required by a tax statute administered under this act shall be
- 20 treated in the same manner as a tax due and shall be IS subject
- 21 to the same current monthly interest rate of 9% OR 1 percentage
- 22 point above the CURRENT MONTHLY adjusted prime rate per annum,
- 23 WHICHEVER IS GREATER, from the time the payment was due, until
- 24 paid. As used in this section, "adjusted prime rate" means the
- 25 average predominant prime rate quoted by not less than 3 commer-
- 26 cial banks to large businesses, as determined by the department
- 27 of treasury. The adjusted prime rate is to be based on the

- 1 average prime rate charged by not less than 3 commercial banks
  2 during the 6-month period ending on March 31 and the 6-month
  3 period ending on September 30. One percentage point shall be
  4 added to the adjusted prime rate, and the resulting sum shall be
  5 divided by 12 to establish the current monthly ADJUSTED PRIME
  6 interest rate. The resulting current monthly interest rate based
  7 on the 6-month period ending March 31 becomes effective on the
  8 following July 1, and the resulting current monthly ADJUSTED
  9 PRIME interest rate based on the 6-month period ending
  10 September 30 becomes effective on January 1 of the following
  11 year.
- (3) Except as provided in subsection (4), if any part of the 12 13 deficiency or an excessive claim for credit is due to negligence, 14 but without intent to defraud, a penalty of \$10.00 or 10% of the 15 total amount of the deficiency in the tax, whichever is greater, 16 plus interest as provided in subsection (2), shall be added. The 17 penalty becomes due and payable after notice and informal confer-18 ence as provided in this act. If a taxpayer subject to a penalty 19 under this subsection demonstrates to the satisfaction of the 20 department that the deficiency or excess claim for credit was due 21 to reasonable cause, the department shall waive the penalty. 22 penalty prescribed by this subsection shall not be imposed after 23 June 30, 1994 unless and until the department submits for public 24 hearing -pursuant to UNDER the administrative procedures act of 25 1969, Act No. 306 of the Public Acts of 1969, being sections 26 24.201 to 24.328 of the Michigan Compiled Laws, a rule defining 27 what constitutes reasonable cause for waiver of the penalty under

- 1 this subsection, which definition shall include illustrative
  2 examples.
- 3 (4) If any part of the deficiency or an excessive claim for
- 4 credit is due to intentional disregard of the law or of the rules
- 5 promulgated by the department, but without intent to defraud, a
- 6 penalty of \$25.00 or 25% of the total amount of the deficiency in
- 7 the tax, whichever is greater, plus interest as provided in sub-
- 8 section (2), shall be added. The penalty becomes due and payable
- 9 after notice and informal conference as provided in this act. If
- 10 a penalty is imposed under this subsection and the taxpayer
- II subject to the penalty successfully disputes the penalty, the
- 12 department shall not impose a penalty prescribed by
- 13 subsection (3) to the tax otherwise due.
- 14 (5) If any part of the deficiency or an excessive claim for
- 15 credit is due to fraudulent intent to evade a tax or to
- 16 obtain a refund for a fraudulent claim, a penalty of 100% of the
- 17 deficiency, plus interest as provided in subsection (2), shall be
- 18 added. The penalty becomes due and payable after notice and
- 19 informal conference as provided in this act.
- 20 Sec. 24. (1) If a taxpayer fails or refuses to file a
- 21 return or pay a tax administered under this act within the time
- 22 specified, the department, as soon as possible, shall assess the
- 23 tax against the taxpayer and notify the taxpayer of the amount of
- 24 the tax. A liability for a tax administered under this act is
- 25 subject to the interest and penalties prescribed in
- **26** subsections (2) to (5).

- (2) Except as provided in subsections (3), (4), and (6), if 2 a taxpayer fails or refuses to file a return or pay a tax within 3 the time specified, a penalty of \$10.00 or 5% of the tax, which-4 ever is greater, shall be added if the failure is for not more than I month, with an additional 5% penalty for each additional 6 month or fraction of a month during which the -failure continues 7 RETURN IS NOT FILED or the tax and penalty is not paid, to a maximum of 50% of the tax. In addition to the penalty, interest at 9 the rate provided in section 23 for deficiencies in tax payments 10 shall be added <del>on</del> TO the tax from the time the tax was due, 11 until paid. After June 30, 1994, the penalty prescribed by this 12 subsection shall not be imposed until the department submits for 13 public hearing -pursuant to UNDER the administrative procedures 14 act of 1969, Act No. 306 of the Public Acts of 1969, being sec-15 tions 24.201 to 24.328 of the Michigan Compiled Laws, a rule 16 defining what constitutes reasonable cause for waiver of the pen-17 alty under subsection (4), which definition shall include illus-18 trative examples.
- 19 (3) If a person TAXPAYER is required to remit tax due
  20 pursuant to UNDER section 19(2) and fails or refuses to pay the
  21 tax within the time specified, a penalty of 0.167% of the tax
  22 shall be added for each day during which the failure continues
  23 RETURN IS NOT FILED or the tax and penalty are not paid, to a
  24 maximum of 50% of the tax. For reporting periods beginning after
  25 August 31, 1991 and before November 1, 1991, the commissioner
  26 shall not impose the penalty under this subsection if the tax is
  27 remitted within 2 banking days of the date specified and the

- 1 taxpayer demonstrates that the taxpayer's account at their HIS
- 2 OR HER financial institution was charged for the tax owed on or
- 3 before the date the remittance was due.
- 4 (4) If a return is filed or remittance is paid after the
- 5 time specified and it is shown to the satisfaction of the depart-
- 6 ment that the failure was due to reasonable cause and not to
- 7 willful neglect, the commissioner or an authorized representative
- 8 of the commissioner shall waive the penalty prescribed by
- 9 subsection (2).
- (5) For failure or refusal to file an information return or
- 11 other informational report required by a tax statute within
- 12 the time specified, a penalty of \$10.00 per day for each day for
- 13 each separate failure or refusal may be added. The total penalty
- 14 for each separate failure or refusal shall not exceed \$400.00.
- (6) If a taxpayer fails to pay an estimated tax payment as
- 16 may be required by the income tax act of 1967, Act No. 281 of
- 17 the Public Acts of 1967, being sections 206.1 to 206.532 of the
- 18 Michigan Compiled Laws A TAX STATUTE ADMINISTERED UNDER THIS
- 19 ACT, a penalty -shall not be imposed if the taxpayer was not
- 20 required to make estimated tax payments in the taxpayer's immedi-
- 21 ately preceding tax year OF 0.03% OF THE TAX SHALL BE ADDED FOR
- 22 EACH DAY DURING WHICH THE TAX AND PENALTY ARE NOT PAID.