

HOUSE BILL No. 4190

January 30, 1995, Introduced by Rep. Schroer and referred to the Committee on Tax Policy.

A bill to amend sections 23 and 24 of Act No. 122 of the Public Acts of 1941, entitled as amended

"An act to establish a revenue division of the department of treasury; to prescribe its powers and duties as the revenue collection agency of the state; to prescribe certain powers and duties of the state treasurer; to create the position and to define the powers and duties of the state commissioner of revenue; to provide for the transfer of powers and duties now vested in certain other state boards, commissions, departments and offices; to prescribe certain duties of and require certain reports from the department of treasury; to provide procedures for the payment, administration, audit, assessment, levy of interests or penalties on, and appeals of taxes and tax liability; to provide an appropriation; to abolish the state board of tax administration; and to declare the effect of this act,"

as amended by Act No. 14 of the Public Acts of 1993, being sections 205.23 and 205.24 of the Michigan Compiled Laws.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. Sections 23 and 24 of Act No. 122 of the Public
- 2 Acts of 1941, as amended by Act No. 14 of the Public Acts of

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- 1 1993, being sections 205.23 and 205.24 of the Michigan Compiled
- 2 Laws, are amended to read as follows:
- 3 Sec. 23. (1) If the department believes, based upon either
- 4 the examination of a tax return, a payment, or an audit autho-
- 5 rized by this act, that a taxpayer has not satisfied a tax
- 6 liability or that a claim was excessive, the department shall
- 7 determine the tax liability and notify the taxpayer of that
- 8 determination. A liability for a tax administered under this act
- 9 is subject to the interest and penalties prescribed in
- 10 subsections (2) to (5).
- (2) If the amount of a tax paid is less than the amount that
- 12 should have been paid or an excessive claim has been made, the
- 13 deficiency and interest on the deficiency at the current monthly
- 14 interest rate of 1 percentage point above the adjusted prime rate
- 15 per annum from the time the tax was due TAXPAYER RECEIVES THE
- 16 NOTICE REQUIRED BY SUBSECTION (1), and until THE TAX IS paid, are
- 17 due and payable after notice and informal conference as provided
- 18 in this act. A deficiency in an estimated payment as may be
- 19 required by a tax statute administered under this act shall be
- 20 treated in the same manner as a tax due and shall be subject to
- 21 the same current monthly interest rate of 1 percentage point
- 22 above the adjusted prime rate per annum from the time the
- 23 payment was due TAXPAYER RECEIVES THE NOTICE REQUIRED BY
- 24 SUBSECTION (1), until -paid THE PAYMENT IS MADE. As used in
- 25 this section, "adjusted prime rate" means the average predominant
- 26 prime rate quoted by not less than 3 commercial banks to large
- 27 businesses, as determined by the department of treasury. The

- 1 adjusted prime rate is to be based on the average prime rate
- 2 charged by not less than 3 commercial banks during the 6-month
- 3 period ending on March 31 and the 6-month period ending on
- 4 September 30. One percentage point shall be added to the
- 5 adjusted prime rate, and the resulting sum shall be divided by 12
- 6 to establish the current monthly interest rate. The resulting
- 7 current monthly interest rate based on the 6-month period ending
- 8 March 31 becomes effective on the following July 1, and the
- 9 resulting current monthly interest rate based on the 6-month
- ${f 10}$ period ending September 30 becomes effective on January ${f 1}$ of the
- 11 following year.
- 12 (3) Except as provided in subsection (4), if any part of the
- 13 deficiency or an excessive claim for credit is due to negligence,
- 14 but without intent to defraud, a penalty of \$10.00 or 10% of the
- 15 total amount of the deficiency in the tax, whichever is greater,
- 16 plus interest as provided in subsection (2), shall be added. The
- 17 penalty becomes due and payable after notice and informal confer-
- 18 ence as provided in this act. If a taxpayer subject to a penalty
- 19 under this subsection demonstrates to the satisfaction of the
- 20 department that the deficiency or excess claim for credit was due
- 21 to reasonable cause, the department shall waive the penalty. The
- 22 penalty prescribed by this subsection shall not be imposed after
- 23 June 30, 1994 unless and until the department submits for public
- 24 hearing pursuant to the administrative procedures act of 1969,
- 25 Act No. 306 of the Public Acts of 1969, being sections 24.201 to
- 26 24.328 of the Michigan Compiled Laws, a rule defining what
- 27 constitutes reasonable cause for waiver of the penalty under this

- 1 subsection, which definition shall include illustrative
 2 examples.
- 3 (4) If any part of the deficiency or an excessive claim for
- 4 credit is due to intentional disregard of the law or of the rules
- 5 promulgated by the department, but without intent to defraud, a
- 6 penalty of \$25.00 or 25% of the total amount of the deficiency in
- 7 the tax, whichever is greater, plus interest as provided in sub-
- 8 section (2), shall be added. The penalty becomes due and payable
- 9 after notice and informal conference as provided in this act. If
- 10 a penalty is imposed under this subsection and the taxpayer
- 11 subject to the penalty successfully disputes the penalty, the
- 12 department shall not impose a penalty prescribed by
- 13 subsection (3) to the tax otherwise due.
- 14 (5) If any part of the deficiency or an excessive claim for
- 15 credit is due to fraudulent intent to evade a tax, or to obtain a
- 16 refund for a fraudulent claim, a penalty of 100% of the deficien-
- 17 cy, plus interest as provided in subsection (2), shall be added.
- 18 The penalty becomes due and payable after notice and informal
- 19 conference as provided in this act.
- 20 Sec. 24. (1) If a taxpayer fails or refuses to file a
- 21 return or pay a tax administered under this act within the time
- 22 specified, the department, as soon as possible, shall assess the
- 23 tax against the taxpayer and notify the taxpayer of the amount of
- 24 the tax. A liability for a tax administered under this act is
- 25 subject to the interest and penalties prescribed in
- **26** subsections (2) to (5).

- (2) Except as provided in subsections (3) and (6), if a 2 taxpayer fails or refuses to file a return or pay a tax within 3 the time specified, a penalty of \$10.00 or 5% of the tax, which-4 ever is greater, shall be added if the failure is for not more 5 than 1 month AFTER THE TAXPAYER RECEIVES THE NOTICE REQUIRED BY 6 SUBSECTION (1), with an additional 5% penalty for each additional 7 month or fraction of a month during which the failure continues 8 or the tax and penalty is not paid, to a maximum of 50%. 9 addition to the penalty, interest at the rate provided in section 10 23 for deficiencies in tax payments shall be added on the tax 11 from the time the -tax-was-due- TAXPAYER RECEIVES THE NOTICE 12 REQUIRED BY SUBSECTION (!), until THE TAX IS paid. After June 13 30, 1994, the penalty prescribed by this subsection shall not be 14 imposed until the department submits for public hearing pursuant 15 to the administrative procedures act of 1969, Act No. 306 of the 16 Public Acts of 1969, being sections 24.201 to 24.328 of the 17 Michigan Compiled Laws, a rule defining what constitutes reason-18 able cause for waiver of the penalty under subsection (4), which 19 definition shall include illustrative examples.
- (3) If a person is required to remit tax due pursuant to section 19(2) and fails or refuses to pay the tax within the time 22 specified, a penalty of 0.167% of the tax shall be added for each 23 day AFTER THE TAXPAYER RECEIVES THE NOTICE REQUIRED BY 24 SUBSECTION (1) during which the failure continues or the tax and 25 penalty are not paid, to a maximum of 50% of the tax. For 26 reporting periods beginning after August 31, 1991 and before 27 November 1, 1991, the commissioner shall not impose the penalty

- ! under this subsection if the tax is remitted within 2 banking
- 2 days of the date specified and the taxpayer demonstrates that the
- 3 taxpayer's account at their financial institution was charged for
- 4 the tax owed on or before the date the remittance was due.
- 5 (4) If a return is filed or remittance is paid after the
- 6 time specified and it is shown to the satisfaction of the depart-
- 7 ment that the failure was due to reasonable cause and not to
- 8 willful neglect, the commissioner or an authorized representative
- 9 of the commissioner shall waive the penalty prescribed by
- 10 subsection (2).
- 11 (5) For failure or refusal to file an information return or
- 12 other informational report required by a tax statute, within the
- 13 time specified, a penalty of \$10.00 per day for each day for each
- 14 separate failure or refusal may be added. The total penalty for
- 15 each separate failure or refusal shall not exceed \$400.00.
- (6) If a taxpayer fails to pay an estimated tax payment as
- 17 may be required by the income tax act of 1967, Act No. 281 of the
- 18 Public Acts of 1967, being sections 206.1 to 206.532 of the
- 19 Michigan Compiled Laws, a penalty shall not be imposed if the
- 20 taxpayer was not required to make estimated tax payments in the
- 21 taxpayer's immediately preceding tax year.