

# HOUSE BILL No. 4424

February 15, 1995, Introduced by Reps. McBryde, McNutt, Oxender, Middleton, Geiger, Gilmer, Johnson and Bobier and referred to the Committee on Appropriations.

EXECUTIVE BUDGET BILL

A bill to make appropriations for the department of state police and certain other state purposes for the fiscal year ending September 30, 1996; to provide for the expenditure of those appropriations; to provide for certain reports and the consideration of those reports; to provide for the disposition of other income received by the various state agencies; to provide testing of certain persons; to provide for certain emergency powers; and to provide for the powers and duties of certain committees, certain state agencies, and certain employees.

# THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 101. There is appropriated for the department of state police,
- 2 for the fiscal year ending September 30, 1996, from the funds identified
- 3 as follows:

1	DEPARTMENT OF STATE POLICE	
2	APPROPRIATIONS SUMMARY:	
3	Unclassified positions 3.0	
4	Permanent career FTE employees 3,204.0	
5	GROSS APPROPRIATION	
6	Interdepartmental grant revenues:	
7	Total interdepartmental grants and	
8	intradepartmental transfers 6,364,900	
9	ADJUSTED GROSS APPROPRIATION	
т0	Federal revenues:	
11	Total federal revenues	
12	Special revenue funds:	
13	Total local revenues	
14	Total private revenues	
15	Total other state restricted revenues	
16	State general fund/general purpose \$ 239,154,400	
17	EXECUTIVE DIRECTION	
18	Unclassified positions	
19	Executive direction	
20	Auto theft prevention program	
21	GROSS APPROPRIATION	
22	Appropriated from:	
23	Special revenue funds:	
24	Auto theft prevention fees 8,320,200	
25	State general fund/general purpose \$ 3,408,200	
26	DEPARTMENTWIDE APPROPRIATIONS	
27	Special maintenance	
28	Rent	
29	Workers' compensation	

1	Fleet leasing	10,730,900
2	Inservice training	850,000
3	Building occupancy charges-property management	
4	services	2,125,500
5	Emergency response compensation	2,969,700
6	Federal drug forfeiture enhancement	95,000
7	Narcotics investigation funds	170,000
8	GROSS APPROPRIATION	21,084,600
9	Appropriated from:	X
10	Intradepartmental transfer revenues:	
11	IDT-Michigan justice training fund	850,000
12	Federal revenues:	
13	Federal narcotics investigation revenues	95,000
14	Special revenue funds:	
15	Narcotics investigation revenues	170,000
16	State general fund/general purpose \$	19,969,600
17	ADMINISTRATIVE SERVICES	
18	Personnel division \$	1,645,600
19	Management services	3,780,500
20	Headquarters utilities	320,000
21	GROSS APPROPRIATION	5,746,100
22	Appropriated from:	
23	Special revenue funds:	
24	Local-LEIN fees	31,900
25	Auto theft prevention fees	19,200
26	Narcotics investigation revenues	37,100
27	Motor carrier fees	73,000
28	State general fund/general purpose \$	5,584,900
29	HIGHWAY SAFETY PLANNING	

1	State program planning and administration	1,156,400
2	Grants to local governments and non-profit	
3	organizations	4,000,000
4	Secondary road patrol administration	79,300
5	Secondary road patrol and traffic accident	
6	basic grants	2,468,900
7	Secondary road patrol and traffic accident	
8	enhanced grants	4,644,500
9	Truck safety program	2,969,100
10	Field coordination and analysis	1,309,200
11	Traffic safety data	174,900
12	Fatal accident reporting system	112,900
13	Highway traffic safety	2,913,700
14	GROSS APPROPRIATION	19,828,900
15	Appropriated from:	
16	Federal revenues:	
17	DOT-NHTSA, state and community highway safety	8,941,300
18	Special revenue funds:	
19	Truck driver safety fund	2,969,100
20	Secondary road patrol and training fund	4,644,500
21	Michigan transportation fund	550,900
22	State general fund/general purpose \$	2,723,100
23	CENTRAL RECORDS	
24	Central records division \$	3,636,900
25	Criminal records improvement	1,000,000
26	GROSS APPROPRIATION	4,636,900
27	Appropriated from:	
28	Federal revenues:	
29	DOJ-BJS, criminal justice statistics development	750,000

1	Special revenue funds:	
2	Central records service fees	1,024,100
3	State general fund/general purpose \$	2,862,800
4	CRIMINAL JUSTICE DATA CENTER	
5	State police-management information systems \$	1,660,100
6	Traffic accident records	954,500
7	Local LEIN services	4,837,300
8	Computer services	655,600
9	Automated fingerprint identification system	2,695,900
10	GROSS APPROPRIATION	10,803,400
11	Appropriated from:	
12	Interdepartmental grant revenues:	
13	IDG from department of state	318,200
14	IDG from department of social services	51,600
15	Special revenue funds:	
16	Local-LEIN fees	1,462,300
17	State trunkline fund	318,200
18	State general fund/general purpose \$	8,653,100
19	FORENSIC SCIENCES	
20	Laboratory operations	11,428,100
21	DNA analysis program	900,200
22	Federal anti-drug initiatives	438,200
23	Reimbursed services	15,000
24	GROSS APPROPRIATION	12,781,500
25	Appropriated from:	
26	Federal revenues:	
27	DOJ-DEA, controlled substance analysis	309,000
28	DOJ-OJP, drug control and system improvement,	
29	formula grants	179,200

51,500

155,300

Fire investigation training to locals . . . . .

Fire alarm and suppression system . . . . . . . .

28

29

1	Federal fire safety inspections \$	1,869,000
2	Hazardous materials inspection	670,000
3	Fire fighters training council	787,200
4	Fire safety board	176.000
5	GROSS APPROPRIATION	9,643,900
6	Appropriated from:	
7	Interdepartmental grant revenues:	
8	IDG-department of social services,	
9	inspection contract	98,400
10	IDG-department of public health, inspection	
11	contract	183,600
12	Federal revenues:	
13	HHS-HCFA, medicare-supplementary medical	
14	insurance	342,700
15	HHS-HCFA, state survey and certification of	
16	health care providers and suppliers, medicaid .	930,700
17	Special revenue funds:	
18	Hazardous materials inspection fees	670,000
19	Fire alarm regulation fees	155,300
20	Fire service fees	2,542,500
21	State general fund/general purpose \$	4,720,700
22	EMERGENCY MANAGEMENT	
23	State program planning and administration \$	1,693,200
24	Emergency management training	576,500
25	Grants to local government	2,482,100
26	FEMA program assistance	1,480,400
27	Nuclear power plant emergency planning	517,500
28	Hazardous materials title III	292,100
29	Hazardous materials transportation	658,800

1	Hazardous materials training center	504,100
2	GROSS APPROPRIATION	8,204,700
3	Appropriated from:	.,,
4	Federal revenues:	
5	FEMA-PTED, hazardous material assistance program .	4,972,600
		4,972,000
6	DOT-RSPA, interagency hazardous materials public	CEO 000
7	sector training and planning grants	658,800
8	EPA-OSWER, superfund innovative technology	
9	evaluation program	452,300
10	Special revenue funds:	
11	Nuclear plant emergency planning	
12	reimbursement	517,400
13	Hazardous materials training center fees	504,100
14	State general fund/general purpose \$	1,099,500
15	UNIFORM SERVICES	
16	Uniform services \$	44,357,000
17	Security guards	1,782,400
18	Reimbursed services	500,000
19	At-post troopers	96,253,600
20	Communication centers	1,639,300
21	GROSS APPROPRIATION	44,532,300
22	Appropriated from:	
23	Interdepartmental grant revenues:	
24	IDG-department of management and	
25	budget, building occupancy charges	1,015,400
26	Special revenue funds:	
27	Local-communication centers	1,633,600
28	Highway safety fund	6,000,000
29	Michigan transportation fund	67,300

1	State police service fees	00,000
2	State general fund/general purpose \$ 135,3	16,000
3	SPECIAL OPERATIONS	
4	Operational support \$ 2,0	88,100
5	Traffic services	53,600
6	Aviation program	09,400
7	Communications	15,000
8	Project DARE	73,100
9	GROSS APPROPRIATION	39,200
10	Appropriated from:	
11	Interdepartmental grant revenues:	
12	IDG-department of corrections, contract	60,500
13	Federal revenues:	
14	DOT-NHTSA, state and community highway safety 1,8	48,800
15	DOJ-OJP, drug control and system improvement,	
16	formula grants	55,100
17	Special revenue funds:	
18	Local-DARE funds	18,000
19	Rental of department aircraft	01,300
20	Drunk driving prevention and training fund	38,800
21	State general fund/general purpose \$ 12,2	16,700
22	INVESTIGATIVE SERVICES	
23	Investigative services	19,200
24	Federal anti-drug initiatives	89,400
25	Reimbursed services, materials, and equipment 1,5	25,200
26	Food stamp investigation 6	17,500
27	Auto theft prevention 9	31,300
28	GROSS APPROPRIATION	82,600
29	Appropriated from:	

1	Interdepartmental grant and intradepartmental	
2	transfer revenues:	
3	IDT-auto theft funds	691,900
4	IDG-MDNR, MUSTFA	106,400
5	IDG-MDNR, UST	87,900
6	IDG-MDTR, tobacco tax	319,800
7	Federal revenues:	
8	Federal investigations-reimbursed services	302,200
9	DOJ-OJP, drug control and system improvement,	
10	formula grants	4,876,400
11	DAG-FNS, state administrative matching grants	
12	for food stamp program	308,900
13	Federal narcotics investigation revenues	123,700
14	Special revenue funds:	
15	Local-reimbursed services	1,223,000
16	Narcotics investigation revenues	499,200
17	Forfeiture funds	269,000
18	Licensing fees	148,100
19	State general fund/general purpose \$	27,726,100
20	MOTOR CARRIER ENFORCEMENT	
21	Motor carrier enforcement \$	7,711,200
22	Grants to local/non-profit organizations	500,000
23	Truck safety enforcement team operations	935,900
24	Safety inspections	2,983,800
25	Hazardous materials transportation enforcement	392,600
26	School bus inspections	805,000
27	Safety projects	1,054,300
28	GROSS APPROPRIATION	14,382,800
29	Appropriated from:	

1	Intradepartmental transfer revenues:	
2	IDT, truck driver safety fund	997,400
3	Federal revenues:	
4	DOT-NHTSA, state and community highway safety	3,851,200
5	Special revenue funds:	
6	Hazardous materials inspection fees	392,600
7	Commercial vehicle self inspection fees	28,700
8	Motor carrier fees	2,664,100
9	Safety registration	805,000
10	State trunkline fund	5,643,800
11	State general fund/general purpose \$	0

# 12 GENERAL SECTIONS

- Sec. 201. The expenditures and funding sources authorized under
- 14 this bill are subject to the management and budget act, Act No. 431 of
- 15 the Public Acts of 1984, being sections 18.1101 to 18.1594 of the
- 16 Michigan Compiled Laws.
- 17 Sec. 202. (1) The amounts appropriated from one fund to another
- 18 fund shall be authorized pursuant to annual appropriations within the
- 19 departments responsible for each fund's appropriations.
- 20 (2) Funds for which the state is acting as the custodian or agent
- 21 are not subject to annual appropriation.
- 22 Sec. 203. (1) The number of permanent career FTE employees shall
- 23 not exceed the number listed in section 101 of this bill unless an
- 24 exception has been granted by the director of the department of
- 25 management and budget. Exceptions shall only be given if failure to
- 26 fill the positions will result in rendering the department unable to
- 27 deliver basic services, cause a loss of revenue to the state, or
- 28 necessitate additional expenditures that exceed savings from
- 29 maintaining a vacancy. On the fifteenth of each month, the department

- 1 of management and budget shall report to the house and senate
- 2 appropriations committees and the governor any exceptions that have
- 3 been granted in the preceding month.
- 4 (2) Permanent career appointments shall be used as defined by the
- 5 civil service commission.
- 6 (3) The number of FTEs to be funded by each individual line item
- 7 amount shall be determined by the department within the overall limit
- 8 on permanent career FTEs for the department.
- 9 Sec. 204. (1) Any federal, local, private, or state restricted
- 10 funds received by a department in addition to the amount appropriated
- 11 in section 101, are appropriated.
- 12 (2) Funds appropriated in subsection (1) totalling less than
- 13 \$50,000.00 during the fiscal year from any one source may be expended
- 14 for the purposes for which the funds were made available. Receipt of
- 15 these funds shall be reported to the senate and house appropriations
- 16 committees and the house and senate fiscal agencies within thirty days
- 17 after the close of each fiscal quarter.
- 18 (3) Funds appropriated in subsection (1) totalling \$50,000.00 or
- 19 more during the fiscal year are not available for expenditure until
- 20 they have been transferred to another line item in this act through an
- 21 administrative transfer as defined in section 393(1) of Act No. 431 of
- 22 the Public Acts of 1984, as amended, being section 18.1393(1) of the
- 23 Michigan Compiled Laws.
- 24 Sec. 205. The department of civil service shall bill departments
- 25 and/or agencies at the end of the first fiscal quarter for the 1%
- 26 charges authorized by section 5 of Article XI of the State Constitution
- 27 of 1963. Payments shall be made for the total amount of the billing by
- 28 the end of the second fiscal quarter.
- 29 Sec. 206. As used in this appropriation bill:
- 30 (a) "AFIS" means the automated fingerprint identification system.

- (b) "IDG" means interdepartmental grant. 1
- (c) "IDT" means intradepartmental transfer. 2
- (d) "DAG" means the United States department of agriculture. 3
- (e) "DAG-FNS" means the DAG food and nutrition service. 4
- (f) "DARE" means drug abuse resistance education. 5
- (g) "Department" means the department of state police. 6
- 7 (h) "DNA" means deoxyribonucleic acid.
- (i) "DOJ" means the United States department of justice. 8
- (j) "DOJ-BJS" means the United States DOJ bureau of justice 9 statistics.
- (k) "DOJ-DEA" means the DOJ drug enforcement administration. 11
  - (1) "DOJ-OJP" means the DOJ office of justice programs. 12
  - (m) "DOT" means the United States department of transportation. 13
  - (n) "DOT-RSPA" means the DOT research and special programs 14
  - administration. 15

10

- (o) "DOT-NHTSA" means the DOT national highway traffic safety 16
- administration. 17
- (p) "EPA" means the environmental protection agency. 18
- (g) "EPA-OSWER" means the EPA office of solid waste and emergency 19
- 20 response.
- (r) "FEMA" means the federal emergency management agency. 21
- (s) "FEMA-PTED" means the FEMA preparedness, training, and 22
- exercises directorate. 23
- (t) "HHS" means the United States department of health and human 24
- 25 services.
- (u) "HHS-HCFA" means the HHS health care financing administration. 26
- (v) "LEIN" means the law enforcement information network. 27
- (w) "MDNR" means the Michigan department of natural resources. 28
- 29 (x) "MDOT" means the Michigan department of transportation.
- (y) "MDTR" means the Michigan department of treasury. 30

- 1 (z) "MLEOTC" means the Michigan law enforcement officer training
- 2 council.
- 3 (aa) "MUSTFA" means the Michigan underground storage tank financial
- 4 assurance fund.
- 5 (bb) "Title XVIII" means title XVIII of the social security act,
- 6 chapter 531, 49 Stat. 620, 42 U.S.C. 1395 to 1395b, 1395b-2, 1395c to
- 7 1395i, 1395i-2 to 1395i-4, 1395j to 1395t, 1395u to 1395w-2, and
- 8 1395w-4 to 1395ccc.
- 9 (cc) "Title XIX" means title XIX of the social security act,
- 10 chapter 531, 49 Stat. 620, 42 U.S.C. 1396 to 1396g and 1396i to 1396v.
- 11 (dd) "UST" means underground storage tank.
- 12 Sec. 207. Of the general fund/general purpose revenue appropriated
- 13 in section 101, \$21,229,900.00 represents a state spending increase
- 14 over the amount provided to the department of state police for the
- 15 fiscal year ending September 30, 1995, and may be used to meet state
- 16 match requirements of programs contained in the federal violent crime
- 17 control and law enforcement act of 1994, or successor grant programs,
- 18 so that any additional federal funds received shall supplement funding
- 19 provided to the department of state police in section 101.
- 20 Sec. 208. From the funds appropriated in section 101 such payments
- 21 of wages and salaries as are made for classified state employees shall
- 22 be made in accordance with applicable laws, rules, and regulations of
- 23 the civil service commission. The funds identified in section 101 for
- 24 unclassified employees are based upon prior year levels adjusted
- 25 consistent with pay plan recommendations for non-exclusively
- 26 represented employees (NEREs) of the civil service commission, except
- 27 in the case of department directors and heads of type I agencies, where
- 28 the funds provided are in an amount equal to the standards established
- 29 by the civil service commission as the maximum pay for state executive
- 30 service classification 20 and state executive service classification 18

- 1 employees, respectively. Although the funds identified in section 101
- 2 for unclassified employees are based upon the standards set forth
- 3 above, the exact salaries of individual unclassified employees shall be
- 4 set by the appointing authority, not to exceed the state executive
- 5 service classification 20 maximum payment in the case of a department
- 6 director, or the state executive service classification 18 maximum
- 7 payment in the case of a head of a type I agency. The salaries of
- 8 individual unclassified employees shall be a matter of public record.

## 9 DEPARTMENTWIDE APPROPRIATIONS

- 10 Sec. 301. Money shall not be expended by the department to hire or
- 11 train an applicant for employment by the department unless that
- 12 applicant agrees in writing to submit to a controlled substance test
- 13 that is supervised by the department.

# 14 HIGHWAY SAFETY PLANNING

- 15 Sec. 401. In addition to the funds appropriated in section 101, the
- 16 department may receive and expend state restricted funds for the
- 17 support of the secondary road patrol and traffic accident enhanced
- 18 grants program in accordance with section 629e of the Michigan vehicle
- 19 code, Act No. 300 of the Public Acts of 1949, being section 257.629e of
- 20 the Michigan Compiled Laws.

#### 21 CRIMINAL JUSTICE DATA CENTER

- 22 Sec. 501. In addition to the funds appropriated in section 101, the
- 23 department may receive funds from local units of government to expand
- 24 or upgrade the law enforcement information network, if the funds do not
- 25 require state money for matching purposes, or for continuing programs
- 26 if the funds from local units of government become unavailable.
- 27 Sec. 502. The funds appropriated in section 101 for computer
- 28 services shall be funded by LEIN user fees sufficient to pay 1/3 of the
- 29 service and contract maintenance costs.
- 30 Sec. 503. For the fiscal year ending September 30, 1996, the

- 1 department, in conjunction with the departments of social services,
- 2 transportation, secretary of state, and management and budget, shall
- 3 determine a cost of maintaining the traffic accident records program
- 4 based on each department's respective use.
- 5 Sec. 504. (1) The funds appropriated in section 101 include funds
- 6 for the purchase of AFIS equipment.
- 7 (2) Funds expended by the department for the purchase of AFIS
- 8 equipment for local consortiums shall be on a per capita basis.
- 9 (3) State funds shall not be used in the operation or maintenance
- 10 of AFIS equipment for local consortiums.
- 11 (4) In addition to funds appropriated under section 101, the
- 12 department may receive and expend funds from local units of government
- 13 pursuant to section 7 of the AFIS policy council act, Act No. 307 of
- 14 the Public Acts of 1988, being section 28.157 of the Michigan Compiled
- 15 Laws, for the purpose of acquiring equipment for the automated
- 16 fingerprint identification system.

## 17 LAW ENFORCEMENT OFFICERS TRAINING COUNCIL

- 18 Sec. 601. (1) The funds appropriated to the law enforcement
- 19 officers training council for maintenance and delivery of training to
- 20 locals is provided in accordance with a state reimbursement policy in
- 21 which 100% of the determined state reimbursement rate shall be
- 22 distributed upon certification by the law enforcement officers training
- 23 council.
- 24 (2) Funds shall not be expended by MLEOTC for training a law
- 25 enforcement officer candidate, and a candidate shall not be certified
- 26 by the MLEOTC, unless the candidate tests negative on a test prescribed
- 27 by the MLEOTC that is designed to detect the illegal use of controlled
- 28 substances. A test shall be conducted before basic training and before
- 29 application for certification. A candidate who tests positive or
- 30 refuses to submit to a test is not eligible for MLEOTC training or

- 1 certification until the expiration of 2 years after the positive test
- 2 or the refusal to submit to the test. Funds shall not be expended to
- 3 employ, train, or certify a candidate who tests positive or who refuses
- 4 a test, until the expiration of 2 years after the positive test or the
- 5 refusal to submit to the test.

## EMERGENCY MANAGEMENT

6

- Sec. 701. (1) The state director of emergency management may expend
- 8 funds appropriated under this act to call upon any agency or department
- 9 of the state or any resource of the state to protect life or property
- or to provide for the health or safety of the population in any area of
- the state in which the governor proclaims a state of emergency or state
- 12 of disaster under Act No. 302 of the Public Acts of 1945, being
- 13 sections 10.31 to 10.33 of the Michigan Compiled Laws, or under the
- 14 emergency management act, Act No. 390 of the Public Acts of 1976, being
- sections 30.401 to 30.420 of the Michigan Compiled Laws. The state
- 16 director of emergency management may expend the amounts the director
- 17 considers necessary to accomplish these purposes. The director shall
- 18 submit to the state budget director as soon as possible a complete
- 19 report of all actions taken under the authority of this section. The
- 20 report shall contain, as a separate item, a statement of all funds
- 21 expended that are not reimbursable from federal funds. The state budget
- 22 director shall review the expenditures and submit recommendations to
- 23 the legislature in regard to any possible need for a supplemental
- 24 appropriation.
- 25 (2) In addition to the funds appropriated in section 101, the
- 26 department may receive and expend funds from local, private, federal,
- 27 or state sources for the purpose of providing emergency management
- 28 training to local or private interests and for the purpose of
- 29 supporting emergency preparedness, response, recovery, and mitigation
- 30 activity.

#### UNIFORM SERVICES

1

- 2 Sec. 801. The department shall not expend any portion of the funds
- 3 appropriated in section 101, including any expenditure made pursuant to
- 4 an executive order, to plan for or to implement a roadblock or check
- 5 lane system that has as its primary objective the deterrence or
- 6 detection of intoxicated drivers in this state.
- 7 Sec. 802. Upon service of proper notification by the department of
- 8 its intent to cancel the lease at any post that is subject to
- 9 consolidation, funds appropriated in section 101 shall not be used for
- 10 rent expenses at that post beyond the minimum time required for
- 11 cancellation of the lease.
- 12 Sec. 803. State police enlisted personnel who are employed to
- 13 enforce traffic laws pursuant to section 629e of the Michigan vehicle
- 14 code, Act No. 300 of the Public Acts of 1949, being section 257.629e of
- 15 the Michigan Compiled Laws, shall not be prohibited from responding to
- 16 crimes in progress or other emergency situations, and shall be
- 17 responsible for protecting every citizen of this state from harm.

#### 18 SPECIAL OPERATIONS

- 19 Sec. 901. Funds appropriated under section 101 for the state public
- 20 safety communications system shall be expended upon approval of an
- 21 expenditure plan by the department of management and budget.

## 22 INVESTIGATIVE SERVICES

- Sec. 1001. (1) There are sufficient funds appropriated in section
- 24 101 to investigative services to ensure that the citizens in a service
- 25 area of any state police post in the vicinity of a state prison do not
- 26 experience a downgrading of state police services in their area.
- 27 Investigative services shall be available by temporary or permanent
- 28 assignment of a detective when either a temporary or permanent prison
- 29 facility is opened.
- 30 (2) If the department is unable to comply with subsection (1) and

- 1 there is a prison scheduled to open, the department shall provide
- 2 troopers to serve as investigators on an interim basis.