

HOUSE BILL No. 4829

May 16, 1995, Introduced by Reps. Mathieu, Voorhees and Jaye and referred to the Committee on Local Government.

A bill to amend section 14 of Act No. 293 of the Public Acts of 1966, entitled as amended

"An act to provide for the establishment of charter counties; to provide for the election of charter commissioners; to prescribe their powers and duties; to prohibit certain acts of a county board of commissioners after the approval of the election of a charter commission; to prescribe the mandatory and permissive provisions of a charter; and to provide for the exercise by a charter county of certain powers whether or not authorized by its charter,"

as amended by Act No. 300 of the Public Acts of 1982, being section 45.514 of the Michigan Compiled Laws.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. Section 14 of Act No. 293 of the Public Acts of
- 2 1966, as amended by Act No. 300 of the Public Acts of 1982, being
- 3 section 45.514 of the Michigan Compiled Laws, is amended to read
- 4 as follows:

- 3 (a) In a county having a population of less than 1,500,000,
- 4 for a salaried county executive who -shall be IS elected at
- 5 large on a partisan basis and for the county executive's
- 6 authority, duties, and responsibilities. In a county having a
- 7 population of 1,500,000 or more, a county charter adopted
- 8 under this act shall provide for a form of executive government
- 9 described and adopted pursuant to the procedures prescribed in
- 10 section 11a.
- 11 (b) The election of FOR a legislative body, to be known as
- 12 the county board of commissioners , whose term of office shall
- 13 be concurrent with that of state representatives, and for AND
- 14 their authority, duties, responsibilities, and number, which
- 15 shall be not less than 5 -nor OR more than 21 in counties of
- 16 less than 600,000, and not less than 5 -nor OR more than 27 in
- 17 counties of 600,000 or more. The county board of commissioners
- 18 is subject to section 10 of Act No. 261 of the Public Acts of
- 19 1966, being section 46.410 of the Michigan Compiled Laws. The
- 20 county board of commissioners shall provide by ordinance for
- 21 their compensation and may increase or decrease their
- 22 compensation. However, a change in compensation shall not be
- 23 effective during the term of office for which the legislative
- 24 body making the change was elected. The charter shall also pro-
- 25 vide for the partisan election of members of the legislative body
- 26 from single member districts to be established by the county
- 27 apportionment commission as created in section 5 and pursuant to

- 1 the standards and guidelines established in section 5 for
- 2 reapportionment based upon the last official federal decennial
- 3 census, effective at the first regular general election of the
- 4 members of the legislative body occurring not less than 12 months
- 5 after the completion and certification of the federal DECENNIAL
- 6 census. Each city and township shall be apportioned so that it
- 7 has the largest possible number of complete districts within its
- 8 boundaries before any part of the city or township is joined to
- 9 territory outside the boundaries of the city or township to form
- 10 a district.
- 11 (c) The FOR THE partisan election of a sheriff, a prose-
- 12 cuting attorney, a county clerk, a county treasurer, and a regis-
- 13 ter of deeds, and for the authority of the county board of com-
- 14 missioners to combine the county clerk and register of deeds into
- 15 1 office as authorized by law.
- (d) Except as provided in subdivision (c), FOR the continua-
- 17 tion of all existing county offices, boards, commissions, and
- 18 departments whether established by law or by action of the county
- 19 board of commissioners; the performance of their respective
- 20 duties by other county offices, boards, commissions, and depart-
- 21 ments; or -for- the discontinuance of these county offices,
- 22 boards, commissions, and departments. Notwithstanding the provi-
- 23 sions of this subdivision in relation to existing county offices,
- 24 boards, commissions, and departments, a county charter shall
- 25 -insure SATISFY the following REQUIREMENTS:
- (i) In a county having a population of less than 1,500,000,
- 27 the charter shall not be in derogation of the powers and duties

- 1 of the county road commission in the exercise of their statutory
- 2 duties concerning the preservation of a county road system. The
- 3 charter for these counties shall provide for the creation of a
- 4 3-member commission. Not less than AT LEAST 1 member of the
- 5 3-member commission shall be a resident of a township within the
- 6 county.
- 7 (ii) In a county having a population of 1,500,000 or more,
- 8 the charter shall provide for the continuation of a county road
- 9 system within the county. Notwithstanding any other provisions
- 10 of this act, the charter described in this subparagraph shall
- 11 provide that responsibility for the determination of the expendi-
- 12 ture of all funds for road construction and road maintenance, and
- 13 for carrying out the powers and duties pertaining to a county
- 14 road system as provided in sections 9 to 32 of chapter 4 of Act
- 15 No. 283 of the Public Acts of 1909, as amended, being
- 16 sections 224.9 to 224.32 of the Michigan Compiled Laws, shall be
- 17 vested in a 3-member commission. The charter shall provide that
- 18 1 member of the 3-member commission shall be a resident of the
- 19 most populous city in the county, 1 member shall be a resident of
- 20 a city other than the most populous city within the county, and 1
- 21 member shall be a resident of a township within the county. The
- 22 charter shall provide that the 3-member commission shall be
- 23 appointed by either the elected county executive or the chief
- 24 administrative officer. Appointment to the 3-member commission
- 25 shall require advice and consent by a majority of the county
- 26 board of commissioners elected and serving not more than 60 days
- 27 after the appointment. If the county board of commissioners does

- 1 not vote on the appointment within 60 days, the appointment shall
- 2 become final. The charter may provide for a fixed term of years
- 3 for the members of the 3-member commission, but the charter
- 4 however, shall provide that the members of the 3-member commis-
- 5 sion may be removed at the pleasure of the elected county execu-
- 6 tive or the chief administrative officer. The charter shall
- 7 specify duties and procedures to assure that administrative deci-
- 8 sions made for road construction shall be coordinated with admin-
- 9 istrative decisions made for other programs -which THAT relate
- 10 to roads. THIS SUBPARAGRAPH DOES NOT APPLY TO A COUNTY IN WHICH
- 11 THE CHARTER IS AMENDED TO PROVIDE FOR AN ALTERNATIVE METHOD OF
- 12 CARRYING OUT THE POWERS AND DUTIES THAT ARE OTHERWISE PROVIDED BY
- 13 LAW FOR A BOARD OF COUNTY ROAD COMMISSIONERS. As used in this
- 14 subparagraph, "road construction" means all of the following:
- 15 (A) The building of a new road or street and the improving
- 16 of an existing road or street by THE correction OF grades, THE
- 17 INSTALLATION, REPAIR, OR IMPROVEMENT OF drainage structures, THE
- 18 ALTERATION OF width --- OR alignment, or THE REPAIR OR REPLACE-
- 19 MENT OF THE surface.
- 20 (B) The building of bridges or grade separations and the
- 21 repair of these structures by strengthening, widening, -and OR
- 22 the replacement of piers and abutments.
- 23 (C) The initial signing of newly constructed roads or
- 24 streets, major resigning of projects, and OR the installation,
- 25 replacement, or improvement of traffic signals.
- (e) —The— FOR THE continuation and implementation of a
- 27 system of pensions and retirement for county officers and

- 1 employees, in -those counties A COUNTY having a system in effect
- 2 at the time of the adoption of the charter. The system provided
- 3 under the charter shall recognize the accrued rights and benefits
- 4 of the officers and employees under the system -then- in effect
- 5 AT THE TIME OF THE ADOPTION OF THE CHARTER. The charter shall
- 6 not infringe upon -nor OR be in derogation of those accrued
- 7 rights and benefits. The charter shall not preclude future modi-
- 8 fication of the system.
- 9 (f) The FOR THE continuation and implementation of a
- 10 system of civil service, in -those counties A COUNTY having a
- 11 system at the time of the adoption of the charter. The system of
- 12 civil service provided under the charter shall recognize the
- 13 rights and status of persons under the civil service system
- 14 -then- in effect AT THE TIME OF THE ADOPTION OF THE CHARTER. The
- 15 charter shall not infringe upon -nor OR be in derogation of
- 16 those rights and that status. The charter shall not preclude
- 17 future modification of the system. Except as provided in subdi-
- 18 vision (d), the charter shall provide that the system of civil
- 19 service be coordinated among the county offices, boards, commis-
- 20 sions, and departments.
- 21 (g) That the general statutes and local acts of this state
- 22 regarding counties and county officers shall continue in effect
- 23 except to the extent that this act permits the charter to provide
- 24 otherwise, if the charter does in fact provide otherwise.
- 25 (h) That all ordinances of the county shall remain in effect
- 26 unless changed by the charter or an ordinance adopted under the
- 27 charter.

- 1 (i) The FOR THE power and authority to adopt, amend, and 2 repeal any ordinance authorized by law, or necessary to carry out 3 any power, function, or service authorized by this act and by the 4 charter.
- 5 (j) The FOR THE power and authority to enter into any 6 intergovernmental contract which THAT is not specifically pro-7 hibited by law.
- 8 (k) The FOR THE power and authority to join, establish, or 9 form with any other governmental unit an intergovernmental dis10 trict or authority for the purpose of performing a public func11 tion or service , which THAT each is authorized to perform sep12 arately , AND the performance of which is not prohibited by
 13 law.
- 14 (ℓ) A FOR A debt limit of not to exceed 10% of the state 15 equalized value of the taxable property within the county.
- (m) The FOR THE levy and collection of taxes, FOR the 17 fixing of an ad valorem property tax limitation of not to exceed 18 1% of the state equalized value of the taxable property within 19 the county, and that the levy of taxes from within this ad 20 valorem property tax limitation shall not exceed, unless other—21 wise approved by the electors, the tax rate in mills, equal to 22 the number of mills allocated to the county either by a county 23 tax allocation board or by a separate tax limitation under the 24 property tax limitation act, Act No. 62 of the Public Acts of 25 1933, as amended, being sections 211.201 to 211.217a of the 26 Michigan Compiled Laws, in the year immediately preceding the

27 year in which the county adopts a charter.

- 1 (n) Initiative FOR INITIATIVE and referendum on all
- 2 matters within the scope of the county's power and authority ---
- 3 and for the recall of all county officials.
- 4 (o) Amendment FOR AMENDMENT or revision of the charter
- 5 initiated either by action of the legislative body of the county
- 6 or by initiatory process. An amendment or revision shall not
- 7 become effective unless the amendment or revision is submitted to
- 8 the electorate of the county and approved by a majority of those
- 9 voting.
- (p) That the acquisition, operation, and sale of public
- 11 utility facilities for furnishing light, heat, or power shall be
- 12 subject to the same restrictions as imposed on cities and vil-
- 13 lages by the state constitution of 1963 and applicable law.
- 14 (q) Annual FOR ANNUAL preparation, review, approval, and
- 15 adherence to a balanced budget in a manner which assures THAT
- 16 ENSURES coordination among the county offices, boards, commis-
- 17 sions, and departments, except as provided in subdivision (d).
- 18 (r) An- FOR AN annual audit by an independent certified
- 19 public accountant of all county funds.
- 20 (s) That, -a IF THE county -that incurs a budget deficit
- 21 in any fiscal year, IT shall prepare and submit a detailed and
- 22 specific 5-year plan for short term financial recovery and long
- 23 range financial stability AND, BEFORE ADOPTION OF THE NEXT ANNUAL
- 24 COUNTY BUDGET, SUBMIT THE PLAN to the governor and the legisla-
- 25 ture -, before adoption of the next annual county budget, for
- 26 review. The -5 year plan shall include, but not be limited to,
- 27 a projection of annual revenues and expenditures, an employee

- 1 classification and pay plan, a capital improvements budget, and
 2 equipment replacement schedules.
- 3 (2) Subsection (1)(d)(ii) shall not apply to a county in
- 4 which the charter is amended to provide for an alternative method
- 5 of carrying out the powers and duties which are otherwise pro-
- 6 vided by law for a board of county road commissioners.
- 7 Section 2. This amendatory act shall not take effect unless
- 8 Senate Bill No. ____ or House Bill No. 4828 (request
- 9 no. 03850'95) of the 88th Legislature is enacted into law.