

SENATE BILL No. 238

February 7, 1995, Introduced by Senators ROGERS, HOFFMAN, SCHUETTE, MC MANUS, BENNETT, CARL and SHUGARS and referred to the Committee on Natural Resources and Environmental Affairs.

A bill to amend section 3 of Act No. 307 of the Public Acts of 1982, entitled as amended

"The environmental response act,"

as amended by Act No. 310 of the Public Acts of 1993, being section 299.603 of the Michigan Compiled Laws.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Section 1. Section 3 of Act No. 307 of the Public Acts of
- 2 1982, as amended by Act No. 310 of the Public Acts of 1993, being
- 3 section 299.603 of the Michigan Compiled Laws, is amended to read
- 4 as follows:
- 5 Sec. 3. As used in this act:
- 6 (a) "Act of God" means an unanticipated grave natural
- 7 disaster or other natural phenomenon of an exceptional,
- 8 inevitable, and irresistible character, the effects of which

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- 1 could not have been prevented or avoided by the exercise of due
- 2 care or foresight.
- 3 (b) "Agricultural property" means real property used for
- 4 farming in any of its branches, including cultivating of soil;
- 5 growing and harvesting of any agricultural, horticultural, or
- 6 floricultural commodity; dairying; raising of livestock, bees,
- 7 fish, fur-bearing animals, or poultry; turf and tree farming; and
- 8 performing any practices on a farm as an incident to, or in con-
- 9 junction with, these farming operations. Agricultural property
- 10 does not include property used for commercial storage, process-
- 11 ing, distribution, marketing, or shipping operations.
- 12 (c) "Attorney general" means the department of the attorney
- 13 general.
- 14 (d) "Commercial lending institution" means any of the
- 15 following:
- 16 (i) A state or nationally chartered bank.
- 17 (ii) A state or federally chartered savings and loan associ-
- 18 ation or savings bank.
- 19 (iii) A state or federally chartered credit union.
- 20 (iv) Any other state or federally chartered lending institu-
- 21 tion or regulated affiliate or regulated subsidiary of any entity
- 22 listed in this subparagraph or subparagraphs (i) to (iii).
- (v) An insurance company authorized to do business in this
- 24 state pursuant to the insurance code of 1956, Act No. 218 of the
- 25 Public Acts of 1956, being sections 500.100 to 500.8302 of the
- 26 Michigan Compiled Laws.

- (vi) A motor vehicle finance company subject to the motor vehicle SALES finance act, Act No. 27 of the Extra Session of 3 1950, being sections 492.101 to 492.141 of the Michigan Compiled
- 4 Laws, with net assets in excess of \$50,000,000.00.
- 5 (vii) A foreign bank.
- 6 (viii) A retirement fund regulated pursuant to state law or
 7 a pension fund regulated pursuant to federal law with net assets
- 8 in excess of \$50,000,000.00.
- 9 (ix) A state or federal agency authorized by law to hold a 10 security interest in real property.
- 11 (x) A nonprofit tax exempt organization created to promote 12 economic development in which a majority of the organization's 13 assets are held by a local unit of government.
- (e) "Department" means the director of the department of natural resources or his or her designee.
- (f) "Director" means the director of the department of natu-17 ral resources.
- (g) "Directors" means the directors or their designees of the departments of natural resources, public health, agriculture, and state police.
- (h) "Disposal" means the discharge, deposit, injection,

 22 dumping, spilling, leaking, or placing of any hazardous substance

 23 into or on any land or water so that the hazardous substance or

 24 any constituent of the hazardous substance may enter the environ
 25 ment or be emitted into the air or discharged into any groundwa
 26 ter or surface water.

- 1 (i) "Enforcement costs" means court expenses, reasonable
- 2 attorney fees of the attorney general, and other reasonable
- 3 expenses of an executive department that are incurred in relation
- 4 to enforcement under this act or rules promulgated under this
- 5 act, or both.
- 6 (j) "Environment" or "natural resources" means any land,
- 7 surface water, groundwater, subsurface strata, air, fish,
- 8 wildlife, or biota within the state.
- 9 (k) "Environmental contamination" means the release of a
- 10 hazardous substance, or the potential release of a discarded haz-
- 11 ardous substance, in a quantity, which is or may become injurious
- 12 to the environment, or to the public health, safety, or welfare.
- 13 (1) "Evaluation" means those activities including, but not
- 14 limited to, investigation, studies, sampling, analysis, develop-
- 15 ment of feasibility studies, and administrative efforts, that are
- 16 needed to determine the nature, extent, and impact of a release
- 17 or threat of release and necessary response activities.
- 18 (m) "Facility" means any area, place, or property where a
- 19 hazardous substance has been released, deposited, stored, dis-
- 20 posed of, or otherwise comes to be located.
- (n) "Feasibility study" means a process for developing,
- 22 evaluating, and selecting appropriate response activities.
- (o) "Fund" means the environmental response fund established
- 24 in section 9.
- 25 (p) "Hazardous substance" means 1 or more of the following:

- 1 (i) A chemical or other material which is or may become 2 injurious to the public health, safety, or welfare or to the 3 environment.
- (ii) "Hazardous substance" as defined in the comprehensive senvironmental response, compensation, and liability act of 1980, Public Law 96-510, 94 Stat. 2767.
- 7 (iii) "Hazardous waste" as defined in the hazardous waste 8 management act, Act No. 64 of the Public Acts of 1979, being 9 sections 299.501 to 299.551 of the Michigan Compiled Laws.
- (iv) "Petroleum" as described in section 4(5)(b) of the
 leaking underground storage tank act, Act No. 478 of the Public
 Acts of 1988, being section 299.834 of the Michigan Compiled
 laws.
- (q) "Interim response activity" means the cleanup or removal of a released hazardous substance or the taking of other actions, prior to the implementation of a remedial action, as may be necessary to prevent, minimize, or mitigate injury to the public health, safety, or welfare, or to the environment. Interim response activity also includes, but is not limited to, measures to limit access, replacement of water supplies, and temporary relocation of people as determined to be necessary by the department. In addition, interim response activity means the taking of other actions as may be necessary to prevent, minimize, or mitigate a threatened release.
- 25 (r) "Local health department" means that term as defined in 26 section 1105 of the public health code, Act No. 368 of the Public

- 1 Acts of 1978, being section 333.1105 of the Michigan Compiled
 2 Laws.
- 3 (s) "Local unit of government" means a county, city, town-
- 4 ship, or village, an agency of a local unit of government, an
- 5 authority or any other public body or entity created by or pursu-
- 6 ant to state law. Local unit of government does not include the
- 7 state or federal government or a state or federal agency.
- 8 (t) "Operator" means a person that is in control of or
- 9 responsible for the operation of a facility. Operator does not
- 10 include any of the following:
- 11 (i) A person that holds indicia of ownership primarily to
- 12 protect the person's security interest in the facility, unless
- 13 that person participates in the management of the facility as
- 14 defined under section 3a.
- 15 (ii) The state or a local unit of government that acquired
- 16 ownership or control of the facility involuntarily through bank-
- 17 ruptcy, tax delinquency, abandonment, a transfer from a commer-
- 18 cial lending institution pursuant to section 12a(9), or other
- 19 circumstances in which the government involuntarily acquires
- 20 title or control by virtue of its governmental function or as
- 21 provided in this act, a local unit of government to which owner-
- 22 ship or control of the facility is transferred by the state, or
- 23 the state or a local unit of government that acquired ownership
- 24 or control of the facility by seizure, receivership, or forfei-
- 25 ture pursuant to the operation of law or by court order. In case
- 26 of an acquisition described in this subparagraph by the state or
- 27 a local unit of government, operator means a person that was in

- 1 control of or responsible for operation of the facility
- 2 immediately before the state or local unit of government acquired
- 3 ownership or control. The exclusion provided in this subpara-
- 4 graph -shall DOES not apply to the state or a local unit of gov-
- 5 ernment that caused or contributed to the release or threat of a
- 6 release from the facility.
- 7 (iii) A PERSON WHO HAS NOT CAUSED OR CONTRIBUTED TO THE
- 8 RELEASE OR THREAT OF RELEASE ON THE PROPERTY AND WHO OPERATES A
- 9 FACILITY ON PROPERTY ACQUIRED FROM THE STATE OR A LOCAL UNIT OF
- 10 GOVERNMENT FOLLOWING THE STATE'S OR LOCAL UNIT OF GOVERNMENT'S
- 11 ACQUISITION OF THE PROPERTY THROUGH EITHER OF THE FOLLOWING:
- 12 (A) A MEANS DESCRIBED IN SUBPARAGRAPH (ii).
- 13 (B) CONDEMNATION.
- 14 (iv) (iii) The operator of an underground storage tank
- 15 system, as defined in the leaking underground storage tank act,
- 16 Act No. 478 of the Public Acts of 1988, being sections 299.831 to
- 17 299.850 of the Michigan Compiled Laws, from which there is a
- 18 release or threat of release if all of the following conditions
- 19 are met:
- 20 (A) The operator reported the release or threat of release
- 21 to the department of state police, fire marshal division,
- 22 within 24 hours after confirmation of the release or threat of
- 23 release.
- (B) The release or threat of release at the facility is
- 25 solely the result of a release or threat of release of a regu-
- 26 lated substance as defined in Act No. 478 of the Public Acts of
- 27 1988 from an underground storage tank system.

- 1 (C) The operator is in compliance with the requirements of
- 2 Act No. 478 of the Public Acts of 1988, and any promulgated rules
- 3 or any order, agreement, or judgment issued or entered into pur-
- 4 suant to that act.
- 5 (v) -(iv) A state or local unit of government that holds or
- 6 acquires an easement interest in a facility, holds or acquires an
- 7 interest in a facility by dedication in a plat, or by dedication
- 8 pursuant to Act No. 283 of the Public Acts of 1909, being sec-
- 9 tions 220.1 to 239.6 of the Michigan Compiled Laws. The exclu-
- 10 sion provided in this subparagraph -shall DOES not apply to the
- 11 state or a local unit of government that holds an easement or
- 12 dedication if the state or that local unit of government caused
- 13 or contributed to a release or threat of release, or if equipment
- 14 owned or operated by the state or that local unit of government
- 15 caused or contributed to the release or threat of release.
- 16 (vi) $\overline{(v)}$ A person that holds an easement interest in a
- 17 facility for the purpose of conveying or providing goods or serv-
- 18 ices, including, but not limited to, utilities, sewers, roads,
- 19 railways, and pipelines; or a person that acquires access through
- 20 an easement. The exclusion provided in this subparagraph shall
- 21 DOES not apply to a person that holds an easement if that person
- 22 caused or contributed to a release or threat of release, or if
- 23 equipment owned or operated by that person caused or contributed
- 24 to the release or threat of release.
- 25 (vii) (vii) A person that satisfies all of the following:

- 1 (A) The release was caused solely by a third party who is 2 not an employee or agent of the person, or whose action was not 3 associated with a contractual relationship with the person.
- 4 (B) The hazardous substance was not deposited, stored, or 5 disposed of on the property upon which the person operates.
- 6 (C) The person at the time of transfer of the right to oper7 ate on the property discloses any knowledge or information con8 cerning the general nature and extent of the release as required
 9 in section 10c.
- 10 (u) "Owner" means a person that owns a facility. Owner does
 11 not include any of the following:
- (i) A person that, without participating in the management
 of the facility, holds indicia of ownership primarily to protect
 the person's security interest in the facility, including, but
 not limited to, a vendor's interest under a recorded land
 contract.
- (ii) The state or a local unit of government that acquired ownership or control of the facility involuntarily through bank19 ruptcy, tax delinquency, abandonment, a transfer from a commer20 cial lending institution pursuant to section 12a(9), or other
 21 circumstances in which the government involuntarily acquires
 22 title or control by virtue of its governmental function or as
 23 provided in this act, a local unit of government to which owner24 ship or control of the facility is transferred by the state, or
 25 the state or a local unit of government that acquired ownership
 26 or control of the facility by seizure, receivership, or
 27 forfeiture pursuant to the operation of law or by court order.

- 1 In case of an acquisition described in this subparagraph by the
- 2 state or a local unit of government, owner means any person who
- 3 owned or controlled activities at the facility immediately before
- 4 the state or local unit of government acquired ownership or
- 5 control. The exclusion provided in this subparagraph shall
- 6 DOES not apply to the state or a local unit of government that
- 7 caused or contributed to the release or threat of a release from
- 8 the facility.
- 9 (iii) A PERSON WHO HAS NOT CAUSED OR CONTRIBUTED TO THE
- 10 RELEASE OR THREAT OF RELEASE ON THE PROPERTY AND WHO ACQUIRES
- 11 PROPERTY FROM THE STATE OR A LOCAL UNIT OF GOVERNMENT FOLLOWING
- 12 THE STATE'S OR LOCAL UNIT OF GOVERNMENT'S ACQUISITION OF THE
- 13 PROPERTY THROUGH EITHER OF THE FOLLOWING:
- 14 (A) A MEANS DESCRIBED IN SUBPARAGRAPH (ii).
- 15 (B) CONDEMNATION.
- 16 (iv) -(iii) A person that satisfies all of the following:
- (A) The release was caused solely by a third party, who is
- 18 not an employee or agent of the person, or whose action was not
- 19 associated with a contractual relationship with the person.
- 20 (B) The hazardous substance was not deposited, stored, or
- 21 disposed of on that person's property.
- (C) The person at the time of transfer of the property dis-
- 23 closes any knowledge or information concerning the general nature
- 24 and extent of the release as required in section 10c.
- 25 (v) (iv) The owner of an underground storage tank system
- 26 or the property on which an underground storage tank system is
- 27 located, as defined in the leaking underground storage tank act,

- 1 Act No. 478 of the Public Acts of 1988, being sections 299.831 to
- 2 299.850 of the Michigan Compiled Laws, from which there is a
- 3 release or threat of release if all of the following conditions
- 4 are met:
- 5 (A) The owner reported the release or threat of release to
- 6 the department of state police, fire marshal division, within
- 7 24 hours after confirmation of the release or threat of release.
- 8 (B) The release or threat of release at the facility is
- 9 solely the result of a release or threat of release of a regu-
- 10 lated substance as defined in Act No. 478 of the Public Acts of
- 11 1988 from an underground storage tank system.
- (C) The owner is in compliance with the requirements of Act
- 13 No. 478 of the Public Acts of 1988, and any promulgated rules or
- 14 any order, agreement, or judgment issued or entered pursuant to
- 15 that act.
- 16 (vi) $\overline{(v)}$ A state or local unit of government that holds or
- 17 acquires an easement interest in a facility, holds or acquires an
- 18 interest in a facility by dedication in a plat, or by dedication
- 19 pursuant to Act No. 283 of the Public Acts of 1909, being sec-
- 20 tions 220.1 to 239.6 of the Michigan Compiled Laws. The exclu-
- 21 sion provided in this subparagraph -shall DOES not apply to the
- 22 state or a local unit of government that holds an easement or
- 23 dedication if that state or local unit of government caused or
- 24 contributed to a release or threat of release, or if equipment
- 25 owned or operated by the state or that local unit of government
- 26 caused or contributed to the release or threat of release.

- 1 (vii) $\overline{(vi)}$ A person that holds an easement interest in a
- 2 facility for the purpose of conveying or providing goods or
- 3 services, including, but not limited to, utilities, sewers,
- 4 roads, railways, and pipelines; or a person that acquires access
- 5 through an easement. The exclusion provided in this subparagraph
- 6 -shall DOES not apply to a person that holds an easement if that
- 7 person caused or contributed to a release or threat of release,
- 8 or if equipment owned or operated by that person caused or con-
- 9 tributed to the release or threat of release.
- 10 (viii) -(vii) A person that holds only subsurface mineral
- 11 rights to the property and has not caused or contributed to a
- 12 release on the property.
- (v) "Permitted release" means 1 or more of the following:
- 14 (i) A release in compliance with an applicable, legally
- 15 enforceable permit issued under state law.
- 16 (ii) A lawful and authorized discharge into a permitted
- 17 waste treatment facility.
- 18 (iii) A federally permitted release as defined in the com-
- 19 prehensive environmental response, compensation, and liability
- 20 act of 1980, Public Law 96-510, 94 Stat. 2767.
- (w) "Person" means an individual, sole proprietorship, part-
- 22 nership, joint venture, trust, firm, joint stock company, corpo-
- 23 ration, including a government corporation, association, local
- 24 unit of government, commission, the state, a political subdivi-
- 25 sion of the state, an interstate body, the federal government, a
- 26 political subdivision of the federal government, or any other
- 27 legal entity.

(x) "Release" includes, but is not limited to, any spilling,

- 2 leaking, pumping, pouring, emitting, emptying, discharging,
 3 injecting, escaping, leaching, dumping, or disposing of a hazard4 ous substance into the environment, or the abandonment or dis-
- 6 taining a hazardous substance. Release does not include any of 7 the following:

5 carding of barrels, containers, and other closed receptacles con-

- 8 (i) A release that results in exposure to persons solely 9 within a workplace, with respect to a claim that these persons 10 may assert against their employers.
- (ii) Emissions from the engine exhaust of a motor vehicle,rolling stock, aircraft, or vessel.
- (iii) A release of source, by-product, or special nuclear material from a nuclear incident, as those terms are defined in 15 the atomic energy act of 1954, chapter 1073, 68 Stat. 919, if the 16 release is subject to requirements with respect to financial pro-17 tection established by the nuclear regulatory commission under 18 section 170 of the atomic energy act of 1954, chapter 1073, 71 19 Stat. 576, 42 U.S.C. 2210, or, any release of source by-product, 20 or special nuclear material from any processing site designated 21 under section 102(a)(1) OF title I or 302(a) of title III of the 22 uranium mill tailings radiation control act of 1978, PUBLIC LAW 23 95-604, 42 U.S.C. 7912 and 7942.
- (iv) If applied according to label directions and according to generally accepted agricultural and management practices, the application of a fertilizer, soil conditioner, agronomically applied manure, or a pesticide, or a combination of these

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- 1 substances. As used in this subparagraph, fertilizer and soil
- 2 conditioner have the meaning given to these terms in the fertil-
- 3 izer act of 1975, Act No. 198 of the Public Acts of 1975, being
- 4 sections 286.751 to 286.767, and pesticide has the meaning given
- 5 to that term in the pesticide control act, Act No. 171 of the
- 6 Public Acts of 1976, being sections 286.551 to 286.581 of the
- 7 Michigan Compiled Laws.
- 8 (y) "Remedial action" includes, but is not limited to,
- 9 cleanup, removal, containment, isolation, destruction, or treat-
- 10 ment of a hazardous substance released or threatened to be
- 11 released into the environment, monitoring, maintenance, or the
- 12 taking of other actions that may be necessary to prevent, mini-
- 13 mize, or mitigate injury to the public health, safety, or wel-
- 14 fare, or to the environment.
- 15 (z) "Remedial action plan" means a work plan for performing
- 16 remedial action under this act.
- 17 (aa) "Response activity" means evaluation, interim response
- 18 activity, remedial action, or the taking of other actions neces-
- 19 sary to protect the public health, safety, or welfare, or the
- 20 environment, or the natural resources. Response activity also
- 21 includes health assessments or health effect studies carried out
- 22 under the supervision, or with the approval of, the department of
- 23 public health, and enforcement actions related to any response
- 24 activity.
- 25 (bb) "Response activity costs" or "costs of response
- 26 activity" means all costs incurred in taking or conducting a
- 27 response activity, including enforcement costs.

- 1 (cc) "Rule" means a rule promulgated pursuant to the 2 administrative procedures act of 1969, Act No. 306 of the Public 3 Acts of 1969, being sections 24.201 to 24.328 of the Michigan 4 Compiled Laws.
- (dd) "Science advisory council" means the science advisory council created in section 11d.
- 7 (ee) "Site" means the location of environmental 8 contamination.
- 9 (ff) "Threatened release" or "threat of release" means any 10 circumstance that may reasonably be anticipated to cause a 11 release.