

SENATE BILL No. 730

October 19, 1995, Introduced by Senator SHUGARS and referred to the Committee on Health Policy and Senior Citizens.

A bill to prohibit the distribution of tobacco products to minors; to prohibit the use of tobacco products by minors; to regulate the retail sale of tobacco products; to prescribe penalties; to prescribe the powers and duties of certain state and local agencies and departments; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the
- 2 "youth tobacco act".
- Sec. 2. (1) A person shall not distribute a tobacco product
- 4 to a person under 18 years of age. A person who violates this
- 5 section is guilty of a misdemeanor, punishable by a fine of
- 6 \$100.00 for the first offense, \$150.00 for a second offense in a
- 7 2-year period, and \$500.00 for a third or subsequent offense
- 8 within a 2-year period. Evidence that a defendant obtained and

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- I reasonably relied on proof of age that appeared on its face to be
- 2 valid is a defense to a charge brought under this subsection.
- 3 (2) A person who sells a tobacco product at retail shall
- 4 make a diligent effort to obtain proof of age from the prospec-
- 5 tive purchaser. A charge shall not be brought under this subsec-
- 6 tion against a person who, without first obtaining proof of age,
- 7 sells a tobacco product to a purchaser who is later determined to
- 8 be 18 years of age or older.
- 9 (3) It is an affirmative defense to a charge under subsec-
- 10 tion (1) that a defendant had in force at the time of arrest and
- 11 continues to have in force a written policy that includes the
- 12 requirements of section 6 to prevent the distribution of a
- 13 tobacco product to persons under 18 years of age, and that the
- 14 defendant enforced and continues to enforce the policy. A
- 15 defendant who proposes to offer evidence of the affirmative
- 16 defense described in this subsection shall file and serve notice
- 17 of the defense, in writing, upon the court and the prosecuting
- 18 attorney. The notice shall be served not less than 14 days
- 19 before the date set for trial.
- 20 (4) A prosecuting attorney who proposes to offer testimony
- 21 to rebut the affirmative defense described in subsection (3)
- 22 shall file and serve a notice of rebuttal, in writing, upon the
- 23 court and the defendant. The notice shall be served not less
- 24 than 7 days before the date set for trial, and shall contain the
- 25 name and address of each rebuttal witness.
- 26 (5) A person who sells tobacco products at retail shall
- 27 post, in a place close to the point of sale and conspicuous to

- 1 both employees and customers, a sign produced by the department
- 2 of public health that includes the following statement:
- 3 "The purchase of tobacco products by a person under 18 years
- 4 of age and distributing tobacco products to a person under 18
- 5 years of age are prohibited by law. A person under 18 years of
- 6 age who purchases or uses tobacco products is responsible for a
- 7 civil infraction. A person who distributes tobacco products to a
- 8 person under 18 years of age is subject to criminal penalties.".
- 9 (6) If the sign required under subsection (5) is more than 6
- 10 feet from the point of sale, it shall be 5-1/2 inches by 8-1/2
- 11 inches, and the statement required under subsection (5) shall be
- 12 printed in 36-point boldfaced type. If the sign required under
- 13 subsection (5) is 6 feet or less from the point of sale, it shall
- 14 be 2 inches by 4 inches, and the statement required under subsec-
- 15 tion (5) shall be printed in 20-point boldfaced type. The sign
- 16 required under this section is the only notice regarding the dis-
- 17 tribution of tobacco products that is required to be posted or
- 18 maintained in a store where tobacco products are sold at retail.
- 19 This section does not conflict with federal law regarding the
- 20 signage or labeling of tobacco products.
- 21 (7) The department shall produce the sign required under
- 22 subsection (5) and have adequate copies of the sign ready for
- 23 distribution to licensed wholesalers, secondary wholesalers, and
- 24 unclassified acquirers of tobacco products free of charge within
- 25 30 days of the effective date of this act. Licensed wholesalers,
- 26 secondary wholesalers, and unclassified acquirers of tobacco
- 27 products shall obtain copies of the sign from the department of

- I public health and distribute them free of charge, upon request,
- 2 to persons who are subject to subsection (5). The department
- 3 shall provide copies of the sign free of charge, upon request, to
- 4 persons subject to subsection (5) who do not purchase tobacco
- 5 products from licensed wholesalers, secondary wholesalers, and
- 6 unclassified acquirers of tobacco products.
- 7 Sec. 3. (1) Unless authorized under section 8, a person
- 8 under 18 years of age shall not purchase, receive, possess,
- 9 smoke, or otherwise use or consume a tobacco product in a public 10 place.
- (2) A person who violates subsection (1) is responsible for
- 12 a state civil infraction as defined in section 113 of the revised
- 13 judicature act of 1961, Act No. 236 of the Public Acts of 1961,
- 14 being section 600.113 of the Michigan Compiled Laws, and is
- 15 liable for a civil fine of not more than \$100.00 for each
- 16 violation. A proceeding under this subsection shall be conducted
- 17 under chapter 88 of Act No. 236 of the Public Acts of 1961, being
- 18 sections 600.8801 to 600.8835 of the Michigan Compiled Laws.
- (3) Fines and costs collected under this section shall be
- 20 disbursed as provided by law.
- 21 (4) A law enforcement agency, upon determining that a person
- 22 under 18 years of age allegedly purchased, received, possessed,
- 23 smoked, or otherwise used, or attempted to purchase, receive,
- 24 possess, smoke, or otherwise use, a tobacco product in violation
- 25 of subsection (1) shall notify the person's parent or parents,
- 26 custodian, or guardian as to the nature of the violation if the
- 27 name of a parent, guardian, or custodian is reasonably

- 1 ascertainable by the law enforcement agency. The notice required
- 2 by this subsection shall be made not later than 48 hours after
- 3 the law enforcement agency determines that the person who
- 4 allegedly violated subsection (1) is a person under 18 years of
- 5 age. The notice may be made by any means reasonably calculated
- 6 to give prompt actual notice including, but not limited to,
- 7 notice in person, by telephone, or by first-class mail. The
- 8 notification requirements of this subsection do not apply if the
- 9 law enforcement agency has reasonable grounds to believe the
- 10 person is emancipated under Act No. 293 of the Public Acts of
- 11 1968, being sections 772.1 to 772.6 of the Michigan Compiled
- 12 Laws.
- 13 (5) This section does not prohibit a person under the age of
- 14 18 from possessing a tobacco product during regular working hours
- 15 and in the course of his or her employment if employed by a
- 16 person who sells tobacco products at retail, if the tobacco prod-
- 17 uct is not possessed for his or her personal consumption.
- (6) This section does not limit the liability of a person
- 19 who distributes a tobacco product to a person under the age of 18
- 20 in violation of section 2.
- Sec. 4. (1) Except as otherwise provided in subsection (2),
- 22 a person who sells tobacco products at retail or from a vending
- 23 machine shall not do 1 or more of the following:
- (a) Sell a cigarette separately from its package.
- 25 (b) Sell a package of cigarettes that contains less than 20
- 26 cigarettes.

- (2) Subsection (1) does not apply to a person who sells
- 2 tobacco products at retail in a tobacco specialty retail store or
- 3 other retail store that deals exclusively in the sale of tobacco
- 4 products and smoking paraphernalia.
- 5 (3) A person who violates subsection (1) is guilty of a mis-
- 6 demeanor, punishable by a fine of not more than \$500.00 for each
- 7 offense.
- 8 Sec. 5. (1) This act does not interfere with the right of a
- 9 parent or legal guardian in the rearing and management of his or
- 10 her minor children or wards within the bounds of his or her own
- 11 private premises.
- (2) This act does not apply to giving or furnishing a
- 13 tobacco product to a family member for noncommercial purposes.
- Sec. 6. (1) A person engaged in the business of selling
- 15 tobacco products at retail shall notify each individual employed
- 16 by that person as a retail sales clerk of all of the following:
- (a) That state law prohibits the distribution of a tobacco
- 18 product to a person under 18 years of age and the purchase,
- 19 receipt, possession, smoking, or other use or consumption of a
- 20 tobacco product by a person under 18 years of age.
- 21 (b) That state law prohibits the sale of a cigarette sepa-
- 22 rately from its package.
- 23 (c) That state law requires that a diligent effort be made
- 24 to obtain proof of age from a prospective purchaser or
- 25 recipient.
- 26 (2) The notice required by this section shall be provided
- 27 before the individual commences work as a retail sales clerk or

- 1 within 30 days of the effective date of this act if the
- 2 individual is employed as a retail sales clerk on the effective
- 3 date of this act. The individual shall signify that he or she
- 4 has received the notice required by this section by signing a
- 5 form that states the following:
- 6 "I understand that state law prohibits the distribution of
- 7 tobacco products to persons under 18 years of age and prohibits
- 8 out-of-package cigarette sales, and requires that a diligent
- 9 effort be made to obtain proof of age from a prospective pur-
- 10 chaser or recipient. I promise to comply with this law.".
- 11 (3) Each form signed by a retail sales clerk under subsec-
- 12 tion (2) shall indicate the date of signature. The employer
- 13 shall retain the form during the individual's term of employment
- 14 and for not less than 120 days after the individual has left the
- 15 employer's employ.
- (4) A person engaged in the business of selling tobacco
- 17 products at retail shall give each individual employed by that
- 18 person as a retail sales clerk a true copy of this act before the
- 19 individual commences work as a retail sales clerk or within 30
- 20 days of the effective date of this act if the individual is
- 21 employed as a retail sales clerk on the effective date of this
- 22 act. The department shall provide copies of this act free of
- 23 charge upon request to persons subject to this section within 30
- 24 days of the effective date of this act.
- 25 (5) An employer who fails to comply with this section is
- 26 guilty of a misdemeanor punishable by a fine of \$100.00 for the

- 1 first offense and \$200.00 for each succeeding violation within a
 2 2-year period.
- 3 Sec. 7. The department shall work with state and local law
- 4 enforcement agencies, the department of the attorney general, and
- 5 local prosecutors to enforce this act in a manner that can rea-
- 6 sonably be expected to reduce the extent to which tobacco prod-
- 7 ucts are sold or otherwise distributed to persons under the age
- 8 of 18 years, and shall annually conduct random, unannounced
- 9 inspections at locations where tobacco products are sold at
- 10 retail or otherwise distributed to ensure compliance with this
 11 act.
- Sec. 8. (1) The state police or a local law enforcement
- 13 agency may engage a person under 18 years of age as part of an
- 14 enforcement action under this act if the initial or contemporane-
- 15 ous receipt or purchase of a tobacco product by a person under 18
- 16 years of age occurs under the direction of the state police or
- 17 the local law enforcement agency and was part of the enforcement
- 18 action.
- (2) The state police or the local law enforcement agency
- 20 shall not do either or both of the following:
- 21 (a) Recruit or attempt to recruit a person under 18 years of
- 22 age to participate in an enforcement action at the scene of a
- 23 violation of section 2.
- 24 (b) Allow a person under 18 years of age to purchase or
- 25 receive a tobacco product as part of an enforcement action with-
- 26 out the permission of the minor's parents or legal guardians.

- 1 Sec. 9. The department shall prepare for submission to the
- 2 standing committee of each house of the legislature that has
- 3 responsibility for public health matters and to the standing com-
- 4 mittee in each house of the legislature that has responsibility
- 5 for appropriations an annual written report that separately iden-
- 6 tifies each of the following:
- 7 (a) The number of prosecutions under this act.
- 8 (b) The number of convictions under this act.
- 9 (c) The number of persons who sell tobacco at retail who
- 10 were charged or convicted of selling a tobacco product to a
- 11 person under 18 years of age in violation of this act.
- (d) The change in the number and percentage of sales of
- 13 tobacco products to persons under 18 years of age.
- (e) The methodology used to obtain and determine the infor-
- 15 mation required in subdivisions (a) through (d).
- 16 Sec. 10. As used in this act:
- (a) "Department" means the department of public health.
- (b) "Diligent effort" means a good faith effort to determine
- 19 the age of the individual that includes at least an examination
- 20 of proof of age.
- 21 (c) "Distribute" means to sell, give, or furnish.
- 22 Distribute does not include either of the following as regulated
- 23 under section 42b of the Michigan penal code, Act No. 328 of the
- 24 Public Acts of 1931, being section 750.42b of the Michigan
- 25 Compiled Laws:

- (i) The sale or distribution of a tobacco product in this2 state through the use of the United States mail service, express
- 3 mail service, parcel post service, or a common carrier service.
- 4 (ii) The distribution of a tobacco product to a person who
- 5 did not previously pay or agree to pay for the tobacco product.
- 6 (d) "Driver license" means a license issued under
- 7 chapter III of the Michigan vehicle code, Act No. 300 of the
- 8 Public Acts of 1949, being sections 257.301 to 257.329 of the
- 9 Michigan Compiled Laws, or a license to operate a motor vehicle
- 10 issued in another state.
- (e) "Employee" means an employee, agent, or independent
- 12 contractor.
- 13 (f) "Law enforcement agency" does not include the department
- 14 of public health or a local health department.
- (g) "Official state personal identification card" means an
- 16 identification card issued under Act No. 222 of the Public Acts
- 17 of 1972, being sections 28.291 to 28.295 of the Michigan Compiled
- 18 Laws, or an official personal identification card issued in
- 19 another state.
- 20 (h) "Person" means an individual, corporation, partnership,
- 21 or other business entity.
- 22 (i) "Person who sells tobacco products at retail" means a
- 23 person whose ordinary course of business consists, in whole or in
- 24 part, of the retail sale of tobacco products subject to state
- 25 sales tax.
- 26 (j) "Proof of age" means a driver license, official state
- 27 personal identification card, or other identification issued by a

- ; governmental agency, not including a school or university student
- 2 identification card, that meets all of the following criteria:
- 3 (i) Describes the individual identified as 18 years of age 4 or older.
- 5 (ii) Contains a photograph of the identified individual.
- 6 (k) "Public place" means a public street, sidewalk, park, or 7 any area open to the general public in a publicly owned or oper-8 ated building or public place of business.
- 9 (1) "Tobacco product" means a product that contains tobacco 10 and is intended for human consumption, including but not limited 11 to cigarettes, noncigarette smoking tobacco, or smokeless tobac-12 co, as those terms are defined in section 2 of the tobacco prod-13 ucts tax act, Act No. 327 of the Public Acts of 1993, being sec-14 tion 205.422 of the Michigan Compiled Laws, and cigars.
- 15 Sec. 11. Act No. 31 of the Public Acts of 1915, being 16 sections 722.641 to 722.645 of the Michigan Compiled Laws, is 17 repealed.