SUBSTITUTE FOR HOUSE BILL NO. 4536

A bill to amend 1957 PA 206, entitled

"An act to authorize 2 or more counties, cities, townships and incorporated villages, or any combination thereof, to incorporate an airport authority for the planning, promoting, acquiring, constructing, improving, enlarging, extending, owning, maintaining and operating the landing, navigational and building facilities necessary thereto of 1 or more community airports; to provide for changes in the membership therein; to authorize an authority or the counties, cities, townships and incorporated villages that form an authority to levy taxes for such purposes; to provide for the operation and maintenance and issuing notes therefor; and to authorize condemnation proceedings,"

by amending the title and sections 1, 3, 4, 7, 8, and 11 (MCL 259.621, 259.623, 259.624, 259.627, 259.628, and 259.631), the title as amended by 1987 PA 153, sections 1, 3, 4, and 8 as amended by 1982 PA 312, and section 7 as amended by 1983 PA 182.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

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1 TITLE

- 2 An act to authorize 2 or more counties, cities, townships,
- 3 -and incorporated villages, OR THE MICHIGAN AERONAUTICS
- 4 COMMISSION, or any combination thereof OF THOSE ENTITIES, to
- 5 incorporate an airport authority for the planning, promoting,
- 6 acquiring, constructing, improving, enlarging, extending, owning,
- 7 maintaining, and operating the landing, navigational, and build-
- 8 ing facilities necessary thereto FOR THOSE PURPOSES of 1 or
- 9 more community airports; to provide for changes in the membership
- 10 -therein OF AN AIRPORT AUTHORITY; to authorize an AIRPORT
- 11 authority or the counties, cities, townships, and incorporated
- 12 villages, that form an AIRPORT authority to levy taxes for -such-
- 13 THOSE purposes; to provide for the operation and maintenance and
- 14 issuing OF notes therefor FOR THAT PURPOSE; and to authorize
- 15 condemnation proceedings.
- 16 Sec. 1. Any 2 or more counties, cities, incorporated vil-
- 17 lages, or townships, or any combination thereof ELIGIBLE PUBLIC
- 18 ENTITIES, by resolution of their respective legislative-
- 19 GOVERNING bodies, may join to form an airport authority for the
- 20 purpose of planning, promoting, acquiring, constructing, improv-
- 21 ing, enlarging, extending, owning, maintaining, and operating,
- 22 EITHER WITHIN OR OUTSIDE OF THEIR JURISDICTIONAL BOUNDARIES, the
- 23 NECESSARY landing, navigational, and building facilities
- 24 necessary thereto, either within or without their limits, of 1
- 25 or more community airports. A site for the physical facilities
- 26 of the airport authority shall not be selected without the
- 27 approval of 2/3 of the total membership of the airport authority

1 board and shall be located within the boundaries of the airport
2 authority.

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- 3 Sec. 3. (1) The resolution creating the airport authority
- 4 shall designate the counties, cities, incorporated villages, and
- 5 townships ELIGIBLE PUBLIC ENTITIES to be included therein IN
- 6 THE FORMATION OF THE AIRPORT AUTHORITY and shall set forth the
- 7 fact that a sum of money not to exceed 1 mill of their assessed
- 8 valuation as last equalized by the state may be requested OF A
- 9 COUNTY, TOWNSHIP, CITY, OR VILLAGE, and certified by the airport
- 10 authority board annually for the purpose of planning, promoting,
- 11 acquiring, constructing, improving, enlarging, extending, owning,
- 12 maintaining, and operating the necessary landing, navigational,
- 13 and building facilities of 1 or more community airports. The
- 14 resolution also shall provide that the requested money or any
- 15 portion of the requested money may be pledged by the governing
- 16 body of the airport authority for the payment of revenue bonds
- 17 under Act No. 94 of the Public Acts of 1933, as amended, being
- 18 sections 141.101 to 141.139 of the Michigan Compiled Laws THE
- 19 REVENUE BOND ACT OF 1933, 1933 PA 94, MCL 141.101 TO 141.140.
- 20 The authority shall be deemed to be IS CONSIDERED a charter
- 21 authority within the meaning of section 6 of article $\frac{-9}{}$ IX of
- 22 the state constitution of 1963. The resolution may provide that
- 23 the airport authority shall become BECOMES operative if a spec-
- 24 ified number of the proposed number of members GOVERNING bodies
- 25 approve it. The resolution may fix ESTABLISH a time within
- 26 which the respective -local units ELIGIBLE PUBLIC ENTITIES must
- 27 act in order to be included in the airport authority. The

- 1 resolution may designate a date for the appointed representatives
 2 to convene.
- 3 (2) Any -county, city, incorporated village, or township
- 4 ELIGIBLE PUBLIC ENTITY may subsequently become a member of any
- 5 airport authority formed under this act upon resolution adopted
- 6 by the governing body of the -municipality ELIGIBLE PUBLIC
- 7 ENTITY and acceptance by resolution adopted by majority vote of
- 8 the entire governing board of the airport authority. Any
- 9 county, city, incorporated village, or township which ELIGIBLE
- 10 PUBLIC ENTITY THAT is or becomes a member of an airport authori-
- 11 ty, upon request and upon resolution of its governing body, duly
- 12 accepted by a 2/3 majority vote of the entire governing board of
- 13 the airport authority, may be released from membership in the
- 14 airport authority. A county, city, incorporated village, or
- 15 township AN ELIGIBLE PUBLIC ENTITY may not be released from mem-
- 16 bership in any AN airport authority formed under this act until
- 17 all outstanding obligations of the airport authority that have
- 18 been incurred after the time of the admission to membership of
- 19 the county, city, incorporated village, or township ELIGIBLE
- 20 PUBLIC ENTITY and that part of prior obligations as may be agreed
- 21 to by the board and the governing body of the county, city,
- 22 incorporated village, or township ELIGIBLE PUBLIC ENTITY have
- 23 been paid, or adequate provision has been made for the payment.
- 24 thereof.
- 25 Sec. 4. (1) The legislative SUBJECT TO SUBSECTION (3),
- 26 THE GOVERNING bodies of the counties, cities, incorporated
- 27 villages, and townships ELIGIBLE PUBLIC ENTITIES creating the

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1 airport authority may raise by an ad valorem property tax, to be

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- 2 levied on the taxable property within their respective jurisdic-
- 3 tions, a sum of money to be used to assist in the planning, pro-
- 4 moting, acquiring, constructing, improving, enlarging, extending,
- 5 owning, maintaining, and operating the NECESSARY landing, naviga-
- 6 tional, and building facilities necessary thereto of the commu-
- 7 nity airport authorized by this act. The tax shall not exceed 1
- 8 mill on each dollar of the state equalized valuation of each
- 9 county, city, incorporated village, or township ELIGIBLE PUBLIC
- 10 ENTITY. In computing the total tax to be levied, the assessed
- 11 valuation of any unit of government ELIGIBLE PUBLIC ENTITY
- 12 joining the airport authority shall not be used more than once.
- 13 (2) The SUBJECT TO SUBSECTION (3), THE ad valorem property
- 14 tax authorized by this section shall not be levied unless
- 15 approved by the majority of the qualified electors of the -member
- 16 local unit ELIGIBLE PUBLIC ENTITY voting thereon FOR THE AD
- 17 VALOREM PROPERTY TAX. A tax approved pursuant to this subsection
- 18 may be levied until the -local unit ELIGIBLE PUBLIC ENTITY is
- 19 released from membership in the authority or until the authority
- 20 is dissolved, whichever occurs first. However, this subsection
- 21 shall not be considered to DOES NOT prohibit the use of reve-
- 22 nues from ad valorem property tax levies of mills within the
- 23 member local unit's charter or statutory limitation to pay an
- 24 appropriation required by the airport authority.
- 25 (3) NOTWITHSTANDING ANY OTHER PROVISION IN THIS ACT, THE
- 26 MICHIGAN AERONAUTICS COMMISSION IS EXEMPT FROM THE REQUIREMENTS
- 27 OF THIS ACT RELATED TO THE LEVYING OF AN AD VALOREM PROPERTY TAX.

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Sec. 7. (1) Not later than April 1 of each year the airport
 2 authority board shall prepare a budget containing an itemized
 3 statement of the estimated current expenses and the expenses for
 4 capital outlay, including the amount necessary to pay the princi-
 5 pal and interest of any outstanding bonds or other obligations of
 6 the authority maturing during the ensuing fiscal year or which
 7 have previously matured and are unpaid, and an estimate of the
 8 estimated revenue of the airport authority from all sources for
 9 the ensuing fiscal year. Airport authorities consisting only
10 of 2 or more counties shall have until September 1 of each year
11 to prepare this budget. The board shall adopt -such A budget as
12 - shall be deemed IS CONSIDERED necessary and shall ascertain
13 what appropriations are required from the several <del>counties,</del>
14 cities, townships, and villages ELIGIBLE PUBLIC ENTITIES to meet
15 their respective shares of the amount of the budget in excess of
16 the estimated revenues.
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        (2) In determining the fair and equitable share of each
18 county, city, and township, the board shall establish the ratio
19 that the state equalized valuation of each for the year in which
20 the appropriation is required bears to the total state equalized
21 valuation for the year in which the appropriation is required of
22 all the counties, cities, and townships included in the airport
23 authority and use the applicable ratio in determining the amount
24 of appropriation required from a county, city, or township. Any
25 village included in the airport authority shall appropriate its
26 proportionate share of the amount apportioned to the township in
27 which it is located, and in determining the division between the
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- 1 township and village, the amount of their respective state
- 2 equalized valuations for the year the appropriation is required

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- 3 shall be used as the basis for the determination. A RESOLUTION
- 4 THAT CREATES AN AIRPORT AUTHORITY SHALL PROVIDE FOR THE FAIR AND
- 5 EQUITABLE SHARE CONTRIBUTION OF EACH PARTICIPATING COUNTY, TOWN-
- 6 SHIP, CITY, OR VILLAGE AND DETERMINE THE LIMIT OF THE BUDGET OF
- 7 THE AIRPORT AUTHORITY. EACH ELIGIBLE PUBLIC ENTITY SHALL PAY ITS
- 8 FAIR AND EQUITABLE SHARE CONTRIBUTION NOT LATER THAN 120 DAYS
- 9 AFTER RECEIPT OF THE REQUESTED AMOUNTS. The board shall certify
- 10 to each participating county, city, township, and village the
- 11 amount to be raised by them, and the respective counties, cities,
- 12 townships, and villages shall include -such amounts THAT AMOUNT
- 13 in their next ensuing budgets BUDGET and shall pay the amounts
- 14 so AMOUNT certified from any funds MONEY they have available
- 15 or from the proceeds of a tax which they are authorized to levy,
- 16 in an amount sufficient therefor TO MEET THE AMOUNT, but not
- 17 exceeding 1 mill. Payment of sums so THE AMOUNT certified
- 18 shall be IS due and payable to the airport authority 120 days
- 19 subsequent to AFTER the date upon which local taxes become due
- 20 and payable in counties, cities, villages, and townships partici-
- 21 pating in the airport authority. Each county, city, township,
- 22 and village shall be liable for the amount -so certified.
- 23 (3) The board shall also render GIVE to each participating
- 24 -county, city, township, and village ELIGIBLE PUBLIC ENTITY, on
- 25 each July 1, during the operation of the airport a certified
- 26 report of the operation of the airport. Each report shall state
- 27 the condition of the finances, the amount of money expended, and

- 1 the money received from all sources. The board shall also file a
- 2 copy of the report with the department of treasury together with
- 3 any other information the department of treasury may require.
- 4 Within 30 days after the formation of any new airport authority,
- 5 and annually on July 1 thereafter OF EACH CALENDAR YEAR AFTER
- 6 THAT TIME, the airport authority board shall file with the secre-
- 7 tary of state a report as the secretary of state may require,
- 8 showing the date of formation, the names of the member
- 9 communities, ELIGIBLE PUBLIC ENTITIES and any other information
- 10 as the report may call for.
- 11 Sec. 8. For the purpose of acquiring, purchasing, con-
- 12 structing, improving, enlarging, or repairing such community
- 13 airports, the airport authority board may issue self-liquidating
- 14 bonds of the AIRPORT authority in accordance with Act No. 94 of
- 15 the Public Acts of 1933, as amended, being sections 141.101 to
- 16 141.139 of the Michigan Compiled Laws THE REVENUE BOND ACT OF
- 17 1933, 1933 PA 94, MCL 141.101 TO 141.140. The bonds shall not
- 18 impose any liability upon the -counties, cities, villages, and
- 19 townships ELIGIBLE PUBLIC ENTITIES included in the airport
- 20 authority, other than on the amounts which THAT are assessed
- 21 against the respective municipalities ELIGIBLE PUBLIC ENTITIES
- 22 as provided for by this act, which amounts or any portion
- 23 thereof OF THE AMOUNTS may be pledged by the governing body of
- 24 the airport authority for the payment of the bonds for a period
- 25 not exceeding 40 years. The amount -herein required to be paid
- 26 by any municipality ELIGIBLE PUBLIC ENTITY under the
- 27 provisions of this act shall be considered to be IS a part of

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- 1 the revenues of the airport authority as that term is defined in
- 2 section 3(f) of Act No. 94 of the Public Acts of 1933, as
- 3 amended, being section 141.103 of the Michigan Compiled Laws THE
- 4 REVENUE BOND ACT OF 1933, 1933 PA 94, MCL 141.103. The bonds
- 5 shall be sold for not less than par and shall bear interest at a
- 6 rate not in excess of the maximum rate permitted under section 12
- 7 of Act No. 94 of the Public Acts of 1933, as amended, being sec-
- 8 tion 141.112 of the Michigan Compiled Laws THE REVENUE BOND ACT
- **9** OF 1933, 1933 PA 94, MCL 141.112. If a petition for referendum
- 10 is filed with the secretary of the airport authority in accord-
- 11 ance with the provisions of section 33 of Act No. 94 of the
- 12 Public Acts of 1933, as amended, being section 141.133 of the
- 13 Michigan Compiled Laws THE REVENUE BOND ACT OF 1933, 1933 PA 94,
- 14 MCL 141.133, the governing body of the airport authority shall
- 15 adopt a resolution establishing the date of the election, which
- 16 shall be not less than 60 days nor more than 90 days after the
- 17 adoption of the resolution. The secretary of the authority,
- 18 within 5 days after the adoption of the resolution, shall trans-
- 19 mit a certified copy of the resolution to the governing body of
- 20 each member community. The governing bodies of the member commu-
- 21 nities immediately shall provide for an election in accordance
- 22 with the resolution passed by the authority, in which the ques-
- 23 tion of issuing the bonds and pledging the authority's revenues,
- 24 including all or any part of the amounts assessed against the
- 25 respective municipalities COMMUNITIES as provided for by this
- 26 act, shall be submitted. The ballots for use in the election
- 27 shall be provided by the authority and the election shall be

- 1 conducted in the respective communities except that if any part
- 2 or all of a village belonging to an airport authority is located
- 3 in a township belonging to the same authority, the township elec-
- 4 tion shall include that part of the village located in it and the
- 5 village shall not be required to hold an election except in that
- 6 portion of the village not located in a township belonging to the
- 7 authority. The governing bodies of the member communities shall
- 8 act as a board of canvassers and shall certify the results of the
- 9 election to the airport authority board, within 5 days after the
- 10 date of the election, on forms provided by the airport
- 11 authority. The airport authority board shall compile and tabu-
- 12 late the vote as required from the member communities and certify
- 13 the result of the election by resolution upon the records of the
- 14 AIRPORT authority. A majority of the total valid votes cast at
- 15 such an election voting "yes" on the question submitted shall
- 16 constitute an approval of the issuance of the bonds.
- 18 (A) "COMMUNITY" MEANS A COUNTY, TOWNSHIP, CITY, OR VILLAGE
- 19 OF THIS STATE.
- 20 (B) "COMMUNITY airport" means any location, either on land
- 21 or water, which is used for the landing or take-off of aircraft,
- 22 which provides facilities for the shelter, supply, or care of
- 23 aircraft, or for receiving or discharging passengers or cargo,
- 24 and all appurtenant areas used or suitable for airport buildings
- 25 or other airport facilities, INCLUDING all appurtenant
- 26 rights-of-way and runway clear zones as designated by the civil

HB4536, As Passed House, January 21, 1998

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- 1 aeronautics authority. -, whether heretofore or hereafter
- 2 established.
- 3 (C) "ELIGIBLE PUBLIC ENTITY" MEANS A COUNTY, CITY, VILLAGE,
- 4 OR TOWNSHIP, THE MICHIGAN AERONAUTICS COMMISSION, OR ANY COMBINA-
- 5 TION OF THESE ENTITIES.