## HOUSE SUBSTITUTE FOR SENATE BILL NO. 386

A bill to amend 1979 PA 94, entitled "The state school aid act of 1979," by amending sections 51a and 105 (MCL 388.1651a and 388.1705), section 51a as amended by 1997 PA 142 and section 105 as added by 1996 PA 300.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 51a. (1) From the appropriation in section 11, there
- 2 is allocated \$818,786,700.00 for 1997-98 to consist of an amount
- 3 not to exceed \$722,853,300.00 from state sources and
- 4 \$95,933,400.00 in federal funding under sections 611 to 620 of
- 5 part B of the individuals with disabilities education act, title
- 6 VI of Public Law 91-230, 20 U.S.C. 1411 to 1420, plus any carry-
- 7 over federal funds from previous year appropriations, and there
- 8 is allocated for 1998-99 an amount not to exceed \$771,053,300.00
- 9 from state sources and all available federal funding, estimated

- 1 at \$120,000,000.00, plus any carryover federal funds from
- 2 previous year appropriations, for the purpose of reimbursing dis-
- 3 tricts and intermediate districts for special education programs,
- 4 services, and special education personnel as prescribed in arti-
- 5 cle 3 of the revised school code, MCL 380.1701 to 380.1766; net
- 6 tuition payments made by intermediate districts to the Michigan
- 7 schools for the deaf and blind; and programs for pupils with
- 8 handicaps DISABILITIES as defined by the department. For meet-
- 9 ing the costs of special education programs and services not
- 10 reimbursed under this article, a district or intermediate dis-
- 11 trict may use money in general funds or special education funds,
- 12 not otherwise restricted, or contributions from districts to
- 13 intermediate districts, tuition payments, gifts and contributions
- 14 from individuals, or federal funds that may be available for this
- 15 purpose, as determined by the intermediate district plan prepared
- 16 pursuant to article 3 of the revised school code, MCL 380.1701 to
- **17** 380.1766.
- 18 (2) From the funds allocated under subsection (1), there is
- 19 allocated for 1997-98 and for 1998-99 the amount necessary, esti-
- 20 mated at \$620,906,100.00 for 1997-98 and \$672,274,000.00 for
- 21 1998-99, for payments toward reimbursing districts and intermedi-
- 22 ate districts for 28.6138% of total approved costs of special
- 23 education, excluding costs reimbursed under section 53a, and
- 24 70.4165% of total approved costs of special education
- 25 transportation. Allocations under this subsection shall be made
- 26 as follows:

- 1 (a) The initial amount allocated to a district under this
- 2 subsection toward fulfilling the specified percentages shall be

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- 3 calculated by multiplying the district's special education pupil
- 4 membership, excluding pupils described in subsection (13), times
- 5 the foundation allowance under section 20 of the pupil's district
- 6 of residence, not to exceed \$6,500.00 adjusted by the dollar
- 7 amount of the difference between the 1997-98 and 1998-99 basic
- 8 foundation allowance under section 20 and \$5,000.00, or, for a
- 9 special education pupil in membership in a district that is a
- 10 public school academy or university school, times an amount equal
- 11 to the amount per membership pupil calculated under section
- 12 20(6). For an intermediate district, the amount allocated under
- 13 this subdivision toward fulfilling the specified percentages
- 14 shall be an amount per special education membership pupil,
- 15 excluding pupils described in subsection (13), and shall be cal-
- 16 culated in the same manner as for a district, using the founda-
- 17 tion allowance under section 20 of the pupil's district of resi-
- 18 dence, not to exceed \$6,500.00 adjusted by the dollar amount of
- 19 the difference between the 1997-98 and 1998-99 basic foundation
- 20 allowance under section 20 and \$5,000.00.
- 21 (b) After the allocations under subdivision (a), districts
- 22 and intermediate districts for which the payments under
- 23 subdivision (a) do not fulfill the specified percentages shall be
- 24 paid the amount necessary to achieve the specified percentages
- 25 for the district or intermediate district.
- 26 (3) From the funds allocated under subsection (1), there is
- 27 allocated for 1997-98 and for 1998-99 the amount necessary,

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- 1 estimated at \$29,224,700.00 for 1997-98 and \$26,056,800.00 for
- 2 1998-99, to make payments to districts and intermediate districts
- 3 under this subsection. If the amount allocated to a district or
- 4 intermediate district for 1997-98 or 1998-99 under subsection
- 5 (2)(b) is less than the sum of the amounts allocated to the dis-
- 6 trict or intermediate district for 1996-97 under sections 52 and
- 7 58, there is allocated to the district or intermediate district
- 8 for 1997-98 or for 1998-99, or both as applicable, an amount
- 9 equal to that difference, adjusted by applying the same proration
- 10 factor that was used in the distribution of funds under section
- 11 52 in 1996-97 as adjusted to the district's or intermediate
- 12 district's necessary costs of special education used in calcula-
- 13 tions for 1997-98 or 1998-99. This adjustment is to reflect
- 14 reductions in special education program operations between
- 15 1996-97 and 1997-98 or 1998-99, as applicable.
- 16 (4) If the department determines that the sum of the amounts
- 17 allocated for a fiscal year to a district or intermediate dis-
- 18 trict under subsection (2)(a) and (b) is not sufficient to ful-
- 19 fill the specified percentages in subsection (2), then the short-
- 20 fall shall be paid to the district or intermediate district
- 21 during the fiscal year beginning on the October 1 following the
- 22 determination and payments under subsection (3) shall be adjusted
- 23 as necessary. If the department determines that the sum of the
- 24 amounts allocated for a fiscal year to a district or intermediate
- 25 district under subsection (2)(a) and (b) exceeds the sum of the
- 26 amount necessary to fulfill the specified percentages in
- 27 subsection (2), then the department shall deduct the amount of

- 1 the excess from the district's or intermediate district's
- 2 payments under this act for the fiscal year beginning on the
- 3 October 1 following the determination and payments under subsec-

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- 4 tion (3) shall be adjusted as necessary. However, if the amount
- 5 allocated under subsection (2)(a) in itself exceeds the amount
- 6 necessary to fulfill the specified percentages in subsection (2),
- 7 there shall be no deduction under this subsection.
- 8 (5) State funds shall be allocated on a total approved cost
- 9 basis. Federal funds shall be allocated under applicable federal
- 10 requirements, except that an amount not to exceed \$3,100,000.00
- 11 may be allocated by the department for 1997-98, and an amount not
- 12 to exceed \$3,500,000.00 may be allocated by the department for
- 13 1998-99, to districts or intermediate districts on a competitive
- 14 grant basis for programs, equipment, and services that the
- 15 department determines to be designed to benefit or improve spe-
- 16 cial education on a statewide scale.
- 17 (6) From the amount allocated in subsection (1), there is
- 18 allocated an amount not to exceed \$1,700,000.00 for 1997-98 and
- 19 an amount not to exceed \$2,200,000.00 for 1998-99 to reimburse
- 20 100% of the net increase in necessary costs incurred by a dis-
- 21 trict or intermediate district in implementing the revisions in
- 22 the administrative rules for special education that became effec-
- 23 tive on July 1, 1987. As used in this subsection, "net increase
- 24 in necessary costs" means the necessary additional costs incurred
- 25 solely because of new or revised requirements in the administra-
- 26 tive rules minus cost savings permitted in implementing the

- 1 revised rules. Net increase in necessary costs shall be
- 2 determined in a manner specified by the department.
- **3** (7) For purposes of this article, all of the following
- 4 apply:
- 5 (a) "Total approved costs of special education" shall be
- 6 determined in a manner specified by the department and may
- 7 include indirect costs, but shall not exceed 115% of approved
- 8 direct costs for section 52 and section 53a programs. The total
- 9 approved costs include salary and other compensation for all
- 10 approved special education personnel for the program, including
- 11 payments for social security and medicare and public school
- 12 employee retirement system contributions. The total approved
- 13 costs do not include salaries or other compensation paid to
- 14 administrative personnel who are not special education personnel
- 15 as defined in section 6 of the revised school code, MCL 380.6.
- 16 Costs reimbursed by federal funds, other than those federal funds
- 17 included in the allocation made under this article, are not
- 18 included. Special education approved personnel not utilized full
- 19 time in the evaluation of students or in the delivery of special
- 20 education programs, ancillary, and other related services shall
- 21 be reimbursed under this section only for that portion of time
- 22 actually spent providing these programs and services, with the
- 23 exception of special education programs and services provided to
- 24 youth placed in child caring institutions or juvenile detention
- 25 programs approved by the department to provide an on-grounds edu-
- 26 cation program.

1 (b) Reimbursement for ancillary and other related services,

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- 2 as defined by R 340.1701 of the Michigan administrative code,
- 3 shall not be provided when those services are covered by and
- 4 available through private group health insurance carriers or fed-
- 5 eral reimbursed program sources unless the department and dis-
- 6 trict or intermediate district agree otherwise and that agreement
- 7 is approved by the department of management and budget.
- 8 Expenses, other than the incidental expense of filing, shall not
- 9 be borne by the parent. In addition, the filing of claims shall
- 10 not delay the education of a pupil. A district or intermediate
- 11 district shall be responsible for payment of a deductible amount
- 12 and for an advance payment required until the time a claim is
- **13** paid.
- 14 (8) From the allocation in subsection (1), there is allo-
- 15 cated for 1997-98 and for 1998-99 an amount not to exceed
- 16 \$15,313,900.00 each fiscal year to intermediate districts. The
- 17 payment under this subsection to each intermediate district shall
- 18 be equal to the amount of the 1996-97 allocation to the interme-
- 19 diate district under this subsection.
- 20 (9) A pupil who is enrolled in a full-time special education
- 21 program conducted or administered by an intermediate district or
- 22 a pupil who is enrolled in the Michigan schools for the deaf and
- 23 blind shall not be included in the membership count of a dis-
- 24 trict, but shall be counted in membership in the intermediate
- 25 district of residence.
- 26 (10) Notwithstanding section 6(4), for 1997-98 only, for
- 27 pupils enrolled in a center program pursuant to an intermediate

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- 1 district plan the department shall use for the February 1997
- 2 supplemental count the definition of membership used for the
- 3 1997-98 pupil membership count day.
- 4 (11) Special education personnel transferred from 1 district
- 5 to another to implement the revised school code shall be entitled
- 6 to the rights, benefits, and tenure to which the person would
- 7 otherwise be entitled had that person been employed by the
- 8 receiving district originally.
- 9 (12) If a district or intermediate district uses money
- 10 received under this section for a purpose other than the purpose
- 11 or purposes for which the money is allocated, the department may
- 12 require the district or intermediate district to refund the
- 13 amount of money received. Money that is refunded shall be depos-
- 14 ited in the state treasury to the credit of the state school aid
- **15** fund.
- 16 (13) From the funds allocated in subsection (1), there is
- 17 allocated each fiscal year for 1997-98 and for 1998-99 the amount
- 18 necessary, estimated at \$8,370,600.00 for 1997-98 and for
- 19 1998-99, to pay the foundation allowances for pupils described in
- 20 this subsection. The allocation to a district under this subsec-
- 21 tion shall be calculated by multiplying the number of pupils
- 22 described in this subsection who are counted in membership in the
- 23 district times the foundation allowance under section 20 of the
- 24 pupil's district of residence, not to exceed \$6,500.00 adjusted
- 25 by the dollar amount of the difference between the 1997-98 and
- 26 1998-99 basic foundation allowance under section 20 and
- 27 \$5,000.00, or, for a pupil described in this subsection who is

- 1 counted in membership in a district that is a public school
- 2 academy or university school, times an amount equal to the amount
- 3 per membership pupil under section 20(6). The allocation to an
- 4 intermediate district under this subsection shall be calculated
- 5 in the same manner as for a district, using the foundation allow-
- 6 ance under section 20 of the pupil's district of residence, not
- 7 to exceed \$6,500.00 adjusted by the dollar amount of the differ-
- 8 ence between the 1997-98 and 1998-99 basic foundation allowance
- 9 under section 20 and \$5,000.00. This subsection applies to all
- 10 of the following pupils:
- 11 (a) Pupils described in section 53a.
- 12 (b) Pupils counted in membership in an intermediate district
- 13 who are not special education pupils and are served by the inter-
- 14 mediate district in a juvenile detention or child caring
- 15 facility.
- 16 (c) Emotionally impaired pupils counted in membership by an
- 17 intermediate district and provided educational services by the
- 18 department of community health.
- 19 (14) After payments under subsections (2) and (13), the
- 20 remaining expenditures from the allocation in subsection (1)
- 21 shall be made in the following order:
- 22 (a) 100% of the reimbursement required under section 53a.
- 23 (b) 100% of the reimbursement required under subsection
- **24** (6).
- (c) 100% of the payment required under section 54.
- 26 (d) 100% of the payment required under subsection (3).

- 1 (e) 100% of the payment required under subsection (8).
- **2** (f) 100% of the payments under section 56.
- 3 Sec. 105. (1) In order to avoid a penalty under this sec-
- 4 tion, and in order to count a nonresident pupil residing within
- 5 the same intermediate district in membership without the approval
- 6 of the pupil's district of residence, a district shall comply
- 7 with this section.
- 8 (2) Except as otherwise provided in subsection (3) or (4), a
- 9 district shall determine by June 1 whether or not it will accept
- 10 applications for enrollment by nonresident applicants residing
- 11 within the same intermediate district for the next school year.
- 12 If the district determines to accept applications for enrollment
- 13 of a number of nonresidents, beyond those entitled to preference
- 14 under this section, the district shall do all of the following:
- 15 (a) By June 15, publish the grades, schools, and special
- 16 programs, if any, for which enrollment may be available to, and
- 17 for which applications will be accepted from, nonresident appli-
- 18 cants residing within the same intermediate district.
- 19 (b) At least until July 1, accept applications from nonresi-
- 20 dents residing within the same intermediate district for enroll-
- 21 ment in the available grades, schools, and programs.
- (c) By July 15, using the procedures and preferences
- 23 required under this section, determine which nonresident appli-
- 24 cants will be allowed to enroll in the district and notify the
- 25 parent or legal guardian of each nonresident applicant of whether
- 26 or not the applicant may enroll in the district. The
- 27 notification to parents or legal guardians of nonresident

- 1 applicants accepted for enrollment shall contain notification of
- 2 the date by which the applicant must enroll in the district and
- 3 procedures for enrollment.
- 4 (3) For 1996 only, the deadlines for the process described
- 5 in subsection (2) are as follows:
- 6 (a) July 1 for determining whether or not the district will
- 7 accept applications.
- **8** (b) July 15 for publishing the grades, schools, and special
- 9 programs, if any, for which applications will be accepted.
- 10 (c) At least until August 1 for accepting applications.
- 11 (d) August 15 for determining which nonresident applicants
- 12 will be allowed to enroll and notifying parents and legal
- 13 quardians.
- 14 (4) If deadlines similar to those described in subsection
- 15 (2) have been established in an intermediate district pursuant to
- 16 a pilot intermediate district schools of choice program under
- 17 former section 91, and if those deadlines are not later than the
- 18 deadlines under subsection (2), the districts within the interme-
- 19 diate district may continue to use those deadlines.
- 20 (5) A district offering to enroll nonresident applicants
- 21 residing within the same intermediate district may limit the
- 22 number of nonresident pupils it accepts in a grade, school, or
- 23 program, at its discretion, and may use that limit as the reason
- 24 for refusal to enroll an applicant.
- 25 (6) A nonresident applicant residing within the same inter-
- 26 mediate district shall not be granted or refused enrollment based
- 27 on intellectual, academic, artistic, or other ability, talent, or

- 1 accomplishment, or lack thereof, or based on a mental or physical
- 2 disability, except that a district may refuse to admit a nonresi-
- 3 dent applicant if the applicant does not meet the same criteria,
- 4 other than residence, that an applicant who is a resident of the
- 5 district must meet to be accepted for enrollment in a grade or a
- 6 specialized, magnet, or intra-district choice school or program
- 7 to which the applicant applies.
- 8 (7) A nonresident applicant residing within the same inter-
- 9 mediate district shall not be granted or refused enrollment based
- 10 on age, except that a district may refuse to admit a nonresident
- 11 applicant applying for a program that is not appropriate for the
- 12 age of the applicant.
- 13 (8) A nonresident applicant residing within the same inter-
- 14 mediate district shall not be granted or refused enrollment based
- 15 upon religion, race, color, national origin, sex, height, weight,
- 16 marital status, or athletic ability, or, generally, in violation
- 17 of any state or federal law prohibiting discrimination.
- 18 (9) A district may refuse to enroll a nonresident applicant
- 19 if the applicant is, or has been within the preceding 2 years,
- 20 suspended from another school or if the applicant has ever been
- 21 expelled from another school.
- 22 (10) A district shall give preference for enrollment over
- 23 all other nonresident applicants residing within the same inter-
- 24 mediate district to pupils who were enrolled in and attended the
- 25 district in the school year immediately preceding the school year
- 26 in question and to other school-age children who reside in the
- 27 same household as the pupil.

- 1 (11) If a nonresident pupil was enrolled in and attending
- 2 school in a district as a nonresident pupil in the 1995-96 school
- 3 year and continues to be enrolled continuously each school year
- 4 in that district, the district shall allow that nonresident pupil
- 5 to continue to enroll in and attend school in the district until
- 6 high school graduation, without requiring the nonresident pupil
- 7 to apply for enrollment under this section. This subsection does
- 8 not prohibit a district from expelling a pupil described in this
- 9 subsection for disciplinary reasons.
- 10 (12) If the number of qualified nonresident applicants eli-
- 11 gible for acceptance in a school, grade, or program does not
- 12 exceed the positions available for nonresident pupils in the
- 13 school, grade, or program, the school district shall accept for
- 14 enrollment all of the qualified nonresident applicants eligible
- 15 for acceptance. If the number of qualified nonresident appli-
- 16 cants residing within the same intermediate district eligible for
- 17 acceptance exceeds the positions available in a grade, school, or
- 18 program in a district for nonresident pupils, the district shall
- 19 use a random draw system, subject to the need to abide by state
- 20 and federal antidiscrimination laws and court orders and subject
- 21 to preferences allowed by this section.
- 22 (13) If a district, or the nonresident applicant, requests
- 23 the district in which a nonresident applicant resides to supply
- 24 information needed by the district for evaluating the applicant's
- 25 application for enrollment or for enrolling the applicant, the
- 26 district of residence shall provide that information on a timely
- 27 basis.

- 1 (14) If a district is subject to a court-ordered
- 2 desegregation plan, and if the court issues an order prohibiting
- 3 pupils residing in that district from enrolling in another dis-
- 4 trict or prohibiting pupils residing in another district from
- 5 enrolling in that district, this section is subject to the court
- 6 order.
- 7 (15) This section does not require a district to provide
- 8 transportation for a nonresident pupil enrolled in the district
- 9 under this section or for a resident pupil enrolled in another
- 10 district under this section. However, at the time a nonresident
- 11 pupil enrolls in the district, a district shall provide to the
- 12 pupil's parent or legal guardian information on available trans-
- 13 portation to and from the school in which the pupil enrolls.
- 14 (16) If, in a particular state fiscal year, the total number
- 15 of pupils enrolled and counted in membership in a district is
- 16 less than 90% of the total number of pupils residing in the dis-
- 17 trict who are enrolled and counted in membership in either that
- 18 district or 1 or more other districts, the total amount of money
- 19 allocated to that district under section 20 shall be adjusted so
- 20 that the district receives a total allocation under section 20
- 21 equal to the amount the district would receive under section 20
- 22 if exactly 90% of the pupils residing in the district who are
- 23 enrolled and counted in either that district or 1 or more other
- 24 districts were enrolled and counted in membership in that
- 25 district.
- 26 (17) A district may participate in a cooperative education
- 27 program with 1 or more other districts or intermediate districts

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- 1 whether or not the district enrolls any nonresidents pursuant to
  2 this section.
- 3 (18) A district that, pursuant to this section, enrolls a
- 4 nonresident pupil who is a handicapped DISABLED person, as
- 5 defined in section 4 of the revised school code, being section
- **6** 380.4 of the Michigan Compiled Laws 1976 PA 451, MCL 380.4, or
- 7 who is a child with disabilities, as defined under the individu-
- 8 als with disabilities education act, Public Law 91-230, shall be
- 9 considered to be the resident district of the pupil for the pur-
- 10 pose of providing the pupil with a free appropriate public
- 11 education. Consistent with state and federal law, that district
- 12 is responsible for developing and implementing an individualized
- 13 education plan annually for a nonresident pupil described in this
- 14 subsection.
- 15 (19) If a district does not comply with this section, the
- 16 district forfeits 10% of the total amount due to the district
- 17 under section 20c.
- 18 (20) Upon application by a district, the superintendent of
- 19 public instruction may grant a waiver for the district from a
- 20 specific requirement under this section for not more than 1
- **21** year.
- 22 (21) If an intermediate district is operating under an
- 23 intermediate district pilot schools of choice program established
- 24 under former section 91 or as described in section 91a, and if
- 25 the superintendent of public instruction determines that the pro-
- 26 gram is substantially similar to intermediate district schools of
- 27 choice under this section, the superintendent of public

## SB0386, As Passed House, February 25, 1998

- 1 instruction may exempt the intermediate district and its
- 2 constituent districts from this section for not more than 1
- 3 year.
- 4 (22) It is the intent of the legislature that this section
- 5 will be reviewed before the 1999-2000 state fiscal year.
- 6 Enacting section 1. This amendatory act does not take
- 7 effect unless Senate Bill No. \_\_\_\_\_ or House Bill No. \_\_\_\_\_
- 8 (request no. 01850'97) of the 89th Legislature is enacted into
- **9** law.