

HOUSE SUBSTITUTE FOR
SENATE BILL NO. 872

A bill to amend 1941 PA 122, entitled

"An act to establish a revenue division of the department of treasury; to prescribe its powers and duties as the revenue collection agency of the state; to prescribe certain powers and duties of the state treasurer; to regulate the importation, stamping, and disposition of certain tobacco products; to create the position and to define the powers and duties of the state commissioner of revenue; to provide for the transfer of powers and duties now vested in certain other state boards, commissions, departments and offices; to prescribe certain duties of and require certain reports from the department of treasury; to provide procedures for the payment, administration, audit, assessment, levy of interests or penalties on, and appeals of taxes and tax liability; to prescribe its powers and duties if an agreement to act as agent for a city to administer, collect, and enforce the city income tax act on behalf of a city is entered into with any city; to provide an appropriation; to abolish the state board of tax administration; and to declare the effect of this act,"

by amending section 30c (MCL 205.30c), as added by 1998 PA 221.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 30c. (1) Through December 31, 2003, the commissioner,
2 or an authorized representative of the commissioner, on behalf of
3 the department, may enter into a voluntary disclosure agreement

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1 with a person WHO MAKES APPLICATION, who is a nonfiler, and who
2 meets 1 or more of the following criteria:

3 (a) Has a filing responsibility under nexus standards issued
4 by the department after December 31, 1997.

5 (b) ~~Contests~~ HAS A REASONABLE BASIS TO CONTEST liability,
6 AS DETERMINED BY THE COMMISSIONER, for a tax or fee administered
7 under this act. ~~as determined by the commissioner.~~

8 (2) All taxes and fees administered under this act are eli-
9 gible for inclusion in a voluntary disclosure agreement.

10 (3) To be eligible for a voluntary disclosure agreement,
11 subject to subsection (1), a person must meet all of the follow-
12 ing requirements:

13 (a) Except as otherwise provided in this subdivision, has
14 had no previous contact by the department or its agents regarding
15 a tax covered by the agreement. ~~A~~ FOR PURPOSES OF THIS SUBDI-
16 VISION, A letter of inquiry, whether a final letter or otherwise,
17 requesting information under section 21(2)(a) that was sent to a
18 nonfiler shall not be considered a previous contact under this
19 subdivision if the nonfiler sends a written request to the
20 department to enter into a voluntary disclosure agreement ~~within~~
21 ~~180 days after the enactment of the amendatory act that added~~
22 ~~this section~~ NOT LATER THAN JUNE 30, 1999.

23 (b) Has had no notification of an impending audit by the
24 department or its agents.

25 (c) Is not currently under audit by the department of trea-
26 sury or under investigation by the department of state police,

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1 department of attorney general, or any local law enforcement
2 agency regarding a tax covered by the agreement.

3 (d) Is not currently the subject of a civil action or a
4 criminal prosecution involving any tax covered by the agreement.

5 (e) Has agreed to register, file returns, and pay all taxes
6 due in accordance with all applicable laws of this state for all
7 taxes administered under this act for all periods after the look-
8 back period.

9 (f) Has agreed to pay all taxes due for each tax covered
10 under the agreement for the lookback period, plus statutory
11 interest as stated in section 23, within the period of time and
12 in the manner specified in the agreement.

13 (g) Has agreed to file returns and worksheets for the look-
14 back period as specified in the agreement.

15 (H) HAS AGREED NOT TO FILE A PROTEST OR SEEK A REFUND OF
16 TAXES PAID TO THIS STATE FOR THE LOOKBACK PERIOD BASED ON THE
17 ISSUES DISCLOSED IN THE AGREEMENT OR BASED ON THE PERSON'S LACK
18 OF NEXUS OR CONTACTS WITH THIS STATE.

19 (4) If a person satisfies all requirements stated in
20 ~~subsection~~ SUBSECTIONS (1) AND (3), the department ~~may~~ SHALL
21 enter into a voluntary disclosure agreement with that person pro-
22 viding the following relief:

23 (a) Notwithstanding section 28(1)(e) of this act, the
24 department shall not assess any tax, delinquency for a tax, pen-
25 alty, or interest covered under the agreement for any period
26 before the lookback period identified in the agreement.

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1 (b) The department shall not assess any applicable
2 discretionary or nondiscretionary penalties for the lookback
3 period.

4 (c) The department shall provide complete confidentiality of
5 the agreement and shall also enter into an agreement not to dis-
6 close, in accordance with section 28(1)(f), any of the terms or
7 conditions of the agreement to any tax authorities of any state
8 or governmental authority or to any person except as required by
9 exchange of information agreements authorized under section
10 28(1)(f), including the international fuel tax agreement under
11 chapter 317 of title 49 of the United States ~~code~~ CODE, 49
12 U.S.C. 31701 to 31708. The department shall not exchange infor-
13 mation obtained under this section with other states regarding
14 the person unless information regarding the person is specifi-
15 cally requested by another state.

16 (5) The department shall not bring a criminal action against
17 a person for failure to report or to remit any tax covered by the
18 agreement before or during the lookback period if the facts
19 established by the department are not materially different from
20 the facts disclosed by the person to the department.

21 (6) A voluntary disclosure agreement is effective when
22 signed by the person subject to the agreement, or his, her, or
23 its lawful representative, and returned to the department within
24 the time period specified in the agreement. The department shall
25 only provide the relief specified in the executed agreement. Any
26 verbal or written communication by the department before the
27 effective date of the agreement shall not afford any penalty

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1 waiver, limited lookback period, or other benefit otherwise
2 available under this section.

3 (7) A material misrepresentation of the fact by an applicant
4 relating to the applicant's current activity in this state
5 renders an agreement null and void and of no effect. A change in
6 the activities or operations of a person after the effective date
7 of the agreement is not a material misrepresentation of fact and
8 shall not affect the agreement's validity.

9 (8) The department may audit any of the taxes covered by the
10 agreement within the lookback period or in any prior period if,
11 in the department's opinion, an audit of a prior period is neces-
12 sary to determine the person's tax liability for the tax periods
13 within the lookback period or to determine another person's tax
14 liability.

15 (9) Nothing in this section shall be interpreted to allow or
16 permit unjust enrichment as that term is defined in subsection
17 ~~-(10)-~~ (11). Any tax collected or withheld from another person
18 by an applicant shall be remitted to the department without
19 respect to whether it was collected during or before the lookback
20 period.

21 (10) THE DEPARTMENT SHALL NOT REQUIRE A PERSON WHO ENTERS
22 INTO A VOLUNTARY DISCLOSURE AGREEMENT TO MAKE ANY FILINGS THAT
23 ARE ADDITIONAL TO THOSE OTHERWISE REQUIRED BY LAW.

24 (11) ~~-(10)-~~ As used in this section:

25 (a) "Lookback period" means 1 or more of the following:

26 (i) The most recent 48-month period as determined by the
27 department or the first date the person subject to an agreement

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1 under this section began doing business in the state if less than
2 48 months.

3 (ii) For single business taxes levied under the single busi-
4 ness tax act, 1975 PA 228, MCL 208.1 to 208.145, the lookback
5 period shall be the 4 most recent completed fiscal or calendar
6 years over a 48-month period or the first date the person subject
7 to an agreement under this section began doing business in this
8 state if less than 48 months.

9 (iii) Notwithstanding subparagraphs (i), (ii), and (iv), the
10 most recent 36-month period as determined by the department or
11 the first date the person subject to an agreement under this sec-
12 tion began doing business in this state if less than 36 months,
13 if tax returns filed in another state for a tax based on net
14 income that included sales in the numerator of the apportionment
15 formula that now must be included in the numerator of the appor-
16 tionment formula under the single business tax act, 1975 PA 228,
17 MCL 208.1 to 208.145, and those sales increased the net tax
18 liability payable to that state.

19 (iv) If there is doubt as to liability for the tax during
20 the lookback period, another period as determined by the commis-
21 sioner to be in the best interest of this state and to preserve
22 equitable and fair administration of taxes.

23 (b) "Nonfiler" for a particular tax is a person that has
24 never filed a return for the particular tax being disclosed.

25 (c) "Person" means an individual, firm, bank, financial
26 institution, limited partnership, copartnership, partnership,
27 joint venture, association, corporation, limited liability

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1 company, limited liability partnership, receiver, estate, trust,
2 or any other group or combination acting as a unit.

3 (d) "Previous contact" means any notification of an impend-
4 ing audit pursuant to section 21(1), review, ~~or any type of~~
5 notice OF INTENT TO ASSESS, or assessment. Previous contact also
6 includes final letters of inquiry pursuant to section 21(2)(a) or
7 a subpoena from the department.

8 (e) "Unjust enrichment" includes the withholding of income
9 tax under the income tax act of 1967, 1967 PA 281, MCL 206.1 to
10 206.532, and the collection of any other tax administered by this
11 act that has not been remitted to the department.

12 (f) "Voluntary disclosure agreement" or "agreement" means
13 ~~the entirety of the~~ A written agreement ~~between a person and~~
14 ~~the department~~ THAT COMPLIES WITH THIS ACT.