HOUSE BILL No. 4039

January 8, 1997, Introduced by Rep. Profit and referred to the Committee on Judiciary.

A bill to create the model emergency vehicle operation policy commission; to prescribe its membership, powers, and duties; to prescribe the powers and duties of certain state and local agencies and departments; to provide for the development and certification of emergency vehicle operation policies; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "model emergency vehicle operation policy act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Commission" means the model emergency vehicle operation
- 5 policy commission created in section 3.
- 6 (b) "Council" means the law enforcement council created by
- 7 section 3 of the Michigan law enforcement officers training
- 8 council act of 1965, 1965 PA 203, MCL 28.603.

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- (c) "Department" means the department of management and
 budget.
- 3 (d) "Emergency operation" means the operation of an emer-
- 4 gency vehicle in a manner described in or authorized by section
- 5 603 or 632 of the Michigan vehicle code, 1949 PA 300, MCL 257.603
- 6 and 257.632.
- 7 (e) "Emergency vehicle" means any of the following:
- 8 (i) A motor vehicle owned or operated by a law enforcement9 agency.
- 10 (ii) A motor vehicle owned or operated by a volunteer
- 11 employee or paid employee of an entity described in subparagraph
- 12 (i) while the motor vehicle is being used to provide emergency
- 13 services for that entity.
- 14 (f) "Governmental agency" means that term as defined in
- 15 section 1 of 1964 PA 170, MCL 691.1401, and includes a combina-
- 16 tion of 1 or more governmental agencies.
- 17 (g) "Law enforcement agency" means a police agency of a
- 18 city, village, or township; a sheriff's department; the depart-
- 19 ment of state police, including, but not limited to, the motor
- 20 carrier division of the department of state police; the law
- 21 enforcement division of the department of natural resources; a
- 22 police agency of a county or regional park whose officers are
- 23 appointed pursuant to section 14 of 1965 PA 261, MCL 46.364; or a
- 24 public safety department of a community college or a 4-year
- 25 institution of higher education whose officers are granted the
- 26 powers and authority of peace and police officers pursuant to

- 1 section 1 of 1990 PA 120, MCL 390.1511, or section 5a of 1965
- 2 PA 278, MCL 390.715a.
- 3 (h) "Motor vehicle" means that term as defined in section 33
- 4 of the Michigan vehicle code, 1949 PA 300, MCL 257.33.
- **5** Sec. 3. (1) The model emergency vehicle operation policy
- 6 commission is created in the department.
- 7 (2) The commission shall consist of the following members:
- 8 (a) The attorney general or his or her designee.
- **9** (b) The director of the department of state police or his or
- 10 her designee.
- 11 (c) One individual appointed as a member and 1 individual
- 12 appointed as an alternate member from each of the following
- 13 groups, and selected from a list of individuals provided by each
- 14 of the following groups:
- (i) Michigan association of chiefs of police.
- 16 (ii) Michigan sheriffs' association.
- 17 (iii) Michigan association of counties.
- 18 (iv) Prosecuting attorneys association of Michigan.
- (v) Michigan municipal league.
- 20 (vi) Michigan townships association.
- 21 (vii) An organization of police officers who regularly per-
- 22 form law enforcement duties upon urban streets or roads.
- 23 (viii) An organization of police officers who regularly per-
- 24 form law enforcement duties upon suburban streets or roads.
- 25 (ix) An organization of police officers who regularly per-
- 26 form law enforcement duties upon rural streets or roads.

- $\mathbf{1}$ (x) An organization of police officers who regularly perform
- 2 law enforcement duties upon limited access roadways.
- 3 (3) Each entity that provides a list of individuals under
- 4 subsection (2)(c) shall specifically state which individuals are
- 5 being nominated for appointment as a member and which individuals
- 6 are being nominated for appointment as an alternate member. The
- 7 governor shall only appoint an individual as a member if the
- 8 individual was nominated for appointment as a member and shall
- 9 only appoint an individual as an alternate member if the individ-
- 10 ual was nominated for appointment as an alternate member.
- 11 (4) Except for initial members, a member of the commission
- 12 appointed under subsection (2)(c) shall serve for a term of 2
- 13 years or until a successor is appointed. Of the members ini-
- 14 tially appointed under subsection (2)(c), 3 of the members shall
- 15 be appointed for a term of 4 years, 3 of the members shall be
- 16 appointed for a term of 3 years, and 4 of the members shall be
- 17 appointed for a term of 2 years.
- 18 (5) A vacancy on the commission shall be filled in the same
- 19 manner as the original appointment.
- 20 (6) If a member of the commission is absent from a commis-
- 21 sion meeting, the individual serving as the alternate member for
- 22 that member shall act as a member of the commission at that
- 23 meeting.
- 24 (7) The members of the commission shall be appointed within
- 25 90 days after the effective date of this act.
- 26 Sec. 4. (1) Within 90 days after appointment and
- 27 confirmation of all members, the commission shall adopt bylaws

- 1 for the operation of the commission. At a minimum, the bylaws
- 2 shall include voting procedures and minimum requirements for
- 3 attendance at meetings.
- 4 (2) The commission shall hold a regular annual meeting at a
- 5 place and on a date fixed by the commission. Special meetings
- 6 may be called by the chairperson or by not less than 7 commission
- 7 members on at least 3 business days' actual notice.
- 8 (3) A majority of the commission members appointed and serv-
- 9 ing constitutes a quorum. Final action by the commission shall
- 10 be only by affirmative vote of a majority of the commission mem-
- 11 bers appointed and serving. A commission member shall not vote
- 12 by proxy.
- 13 (4) The members of the commission shall serve without
- 14 compensation. Expenses of members incurred in the performance of
- 15 official duties shall be reimbursed as provided by law for state
- 16 employees.
- 17 (5) The council shall assist the commission in performing
- 18 its duties. The department shall provide facilities for commis-
- 19 sion meetings and necessary office and clerical assistance.
- Sec. 5. A writing prepared, owned, used, in the possession
- 21 of, or retained by the commission in the performance of an offi-
- 22 cial function is exempt from disclosure under the freedom of
- 23 information act, 1976 PA 442, MCL 15.231 to 15.246.
- Sec. 6. Within 1 year after its first meeting, the commis-
- 25 sion shall develop a model emergency vehicle operation policy
- 26 governing emergency operation of emergency vehicles by a

- 1 governmental agency. A model emergency vehicle operation policy
- 2 developed under this section shall do all of the following:
- 3 (a) Define the model policy's coverage.
- 4 (b) Recognize that emergency operation may involve the use
- 5 of potentially deadly force.
- 6 (c) Identify the circumstances warranting initiation, main-
- 7 tenance, or termination of an emergency operation, based on the
- 8 following criteria:
- **9** (i) The risks to the physical safety of employees and the
- 10 public, including innocent bystanders, of initiating or maintain-
- 11 ing an emergency operation.
- 12 (ii) For emergency operations involving the pursuit of a
- 13 person charged with or suspected of a violation of law, the
- 14 danger to society of not effecting immediate apprehension,
- 15 including consideration of the seriousness and immediacy of the
- 16 threat posed by a pursued person and the adequacy of alternative
- 17 apprehension methods.
- (d) Identify procedures for a governmental agency's initia-
- 19 tion, maintenance, and termination of an emergency operation and
- 20 include all of the following:
- 21 (i) Authorization for an employee other than an employee
- 22 actively engaged in the emergency operation to prohibit, modify,
- 23 or terminate the emergency operation.
- 24 (ii) Specific rules governing emergency operations that
- 25 cross jurisdictional boundaries.
- 26 (iii) Specific rules governing permissible emergency
- 27 operation methods and tactics.

- 1 (e) Establish guidelines requiring a governmental agency to
- 2 internally monitor the effects of its emergency operation
- 3 policy.
- 4 (f) Establish minimum requirements for emergency vehicle
- 5 operators to be certified by a governmental agency and provide
- 6 guidelines for training employees to comply with an adopted emer-
- 7 gency vehicle operation policy.
- **8** (g) Establish the criteria by which a governmental agency
- 9 may certify the operator of an emergency service vehicle as meet-
- 10 ing the minimum requirements for emergency vehicle operators.
- 11 (h) Establish that a governmental agency's certification of
- 12 an emergency vehicle operator is effective for not more than 2
- 13 years.
- 14 (i) Include any other provision the commission considers
- 15 necessary for a model emergency vehicle operation policy.
- 16 Sec. 7. The commission shall report the model emergency
- 17 vehicle operation policy developed under section 6 to all of the
- 18 following:
- 19 (a) Each house of the legislature.
- 20 (b) Each law enforcement agency in this state.
- 21 Sec. 8. (1) A governmental agency may adopt all or a por-
- 22 tion of the model emergency vehicle operation policy developed
- 23 under section 6, or may develop and adopt its own emergency vehi-
- 24 cle operation policy, and apply to the commission for certifica-
- 25 tion of that adopted policy or policy portion.

- 1 (2) Upon receipt and review of a certification application
- 2 described in subsection (1), the commission shall do all of the
- 3 following:
- 4 (a) Certify a policy developed under section 6 that is
- 5 adopted in total and meets the standards established by the com-
- 6 mission for emergency operations.
- 7 (b) If the policy developed under section 6 is adopted in
- 8 part, provide certification of that part only after determining
- 9 both of the following:
- 10 (i) That the governmental agency does not engage in an emer-
- 11 gency operation that exceeds the scope of the adopted part devel-
- 12 oped under section 6.
- 13 (ii) That the adopted part meets the standards established
- 14 by the commission for the type of emergency operations in which
- 15 the governmental agency engages.
- 16 (c) If the governmental agency develops and adopts its own
- 17 emergency vehicle operation policy, provide certification of that
- 18 policy only after determining that the policy complies with
- 19 section 6 and meets the standards established by the commission
- 20 for emergency operations.
- 21 (d) Deny certification of an adopted policy or policy part
- 22 that does not comply with section 6 or meet the standards estab-
- 23 lished by the commission for emergency operations, and provide
- 24 the applicant with written notice specifying the basis of the
- 25 denial.
- 26 (3) If the commission does not comply with subsection (2)
- 27 within 180 days after receiving an application for certification,

- 1 the emergency vehicle operation policy or policy portion that is
- 2 the subject of the application is presumed certified under this
- 3 act. The presumption created under this subsection may be
- 4 rebutted by evidence establishing that the policy or policy por-
- 5 tion does not comply with section 6 or meet the standards estab-
- 6 lished by the commission for emergency operations.
- 7 (4) If a governmental agency discontinues all or a portion
- 8 of an emergency vehicle operation policy certified under this
- 9 act, the governmental agency shall immediately inform the commis-
- 10 sion in writing of the date on which the certified emergency
- 11 vehicle operation policy was discontinued.
- 12 Sec. 9. The commission shall meet at least once annually to
- 13 review the emergency vehicle operation policy developed under
- 14 section 6.
- 15 Sec. 10. This act is repealed 5 years after its effective 16 date.