HOUSE BILL No. 5570

February 12, 1998, Introduced by Reps. Vaughn, Scott, Wallace, LaForge, Hale, Hood, Parks, Kilpatrick, Stallworth, Rison, Thomas, DeHart and Murphy and referred to the Committee on House Oversight and Ethics.

A bill to acknowledge the fundamental injustice, cruelty, brutality, and inhumanity of slavery in the United States and the 13 American colonies between 1619 and 1865 and to establish a commission to examine the institution of slavery, subsequent de jure and de facto racial and economic discrimination against African-Americans, and the impact of that discrimination on living African-Americans; and to make recommendations to the legislature on appropriate remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. (1) This act shall be known and may be cited as the
- 2 "commission to study reparation proposals for African-Americans
- 3 act".
- 4 (2) As used in this act, "commission" means the commission
- 5 to study reparation proposals for African-Americans, established
- 6 under section 3.

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- 1 Sec. 2. The legislature acknowledges all of the following:
- 2 (a) Approximately 4,000,000 Africans and their descendants
- 3 were enslaved from 1619 to 1865 in the United States and the col-
- 4 onies that became the United States.
- 5 (b) The institution of slavery was constitutionally and
- 6 statutorily sanctioned by the government of the United States
- 7 from 1789 through 1865.
- 8 (c) The slavery that flourished in the United States consti-
- 9 tuted an immoral and inhumane deprivation of Africans' life, lib-
- 10 erty, citizenship rights, and cultural heritage, and denied them
- 11 the fruits of their own labor.
- 12 (d) Sufficient inquiry has not been made into the effects of
- 13 the institution of slavery on living African-Americans and soci-
- 14 ety in the United States.
- 15 Sec. 3. (1) The commission to study reparation proposals
- 16 for African-Americans is created within the department of civil
- 17 rights and shall perform the following duties:
- 18 (a) Examine the institution of slavery that existed from
- 19 1619 through 1865 in the United States and the colonies that
- 20 became the United States, including examination of all of the
- 21 following:
- (i) The capture and procurement of Africans.
- 23 (ii) The transport of Africans to the United States and the
- 24 colonies that became the United States for the purpose of
- 25 enslavement, including their treatment during transport.
- 26 (iii) The sale and acquisition of Africans as chattel
- 27 property in interstate and intrastate commerce.

- 1 (iv) The treatment of African slaves in the colonies and the
- 2 United States, including the deprivation of their freedom,
- 3 exploitation of their labor, and destruction of their culture,
- 4 language, religion, and families.
- 5 (b) Examine the extent to which the federal and state gov-
- 6 ernments of the United States supported the institution of slav-
- 7 ery by constitution and by statute, including the extent to which
- 8 those governments prevented, opposed, or restricted efforts of
- 9 freed African slaves to repatriate to their homeland.
- 10 (c) Examine federal and state laws that discriminated
- 11 against freed African slaves and their descendants during the
- 12 period between the end of the Civil War and the present.
- 13 (d) Examine other forms of discrimination in the public and
- 14 private sectors against freed African slaves and their descen-
- 15 dants during the period between the end of the Civil War and the
- 16 present.
- 17 (e) Examine the lingering negative effects of the institu-
- 18 tion of slavery and the matters described in subdivisions (a),
- 19 (b), (c), and (d) on living African-Americans and on society in
- 20 the United States.
- 21 (f) Recommend appropriate ways to educate the American
- 22 public of the commission's findings.
- 23 (g) Recommend appropriate remedies in consideration of the
- 24 commission's findings on the matters described in
- 25 subdivisions (a), (b), (c), and (d). In making those recommenda-
- 26 tions, the commission shall address, among other issues, the
- 27 following questions:

- 1 (i) Whether the government of the United States should offer
- 2 a formal apology on behalf of the people of the United States for
- 3 the perpetration of gross human rights violations on African
- 4 slaves and their descendants.
- 5 (ii) Whether African-Americans still suffer from the linger-
- 6 ing effects of the matters described in subdivisions (a), (b),
- 7 (c), and (d).
- 8 (iii) Whether, in consideration of the commission's find-
- 9 ings, any form of compensation to the descendants of African
- 10 slaves is warranted.
- 11 (iv) If the commission finds that compensation is warranted,
- 12 what should be the amount of compensation, what form of compensa-
- 13 tion should be awarded, and who should be eligible for that
- 14 compensation.
- 15 (2) The commission shall submit a written report of its
- 16 findings and recommendations to the standing committees of each
- 17 house of the legislature that address civil rights issues not
- 18 more than 1 year after the effective date of this act.
- 19 Sec. 4. (1) The commission shall be composed of 7 members,
- 20 who shall be appointed in the following manner within 90 days
- 21 after the effective date of this act:
- 22 (a) Three members shall be appointed by the governor.
- 23 (b) Three members shall be appointed by the speaker of the
- 24 house of representatives.
- (c) One member shall be appointed by the majority leader of
- 26 the senate.

- 1 (2) All members of the commission shall be persons who are
- 2 especially qualified to serve on the commission by virtue of
- 3 their education, training, or experience, particularly in the
- 4 field of African-American studies.
- 5 (3) The term of office for members shall be for the life of
- 6 the commission. A vacancy in the commission shall not affect the
- 7 powers of the commission and shall be filled in the same manner
- 8 in which the original appointment was made.
- 9 (4) The governor shall call the first meeting of the commis-
- 10 sion within 120 days after the effective date of this act, or
- 11 within 30 days after the date on which legislation is enacted
- 12 making appropriations to carry out this act, whichever date is
- 13 later.
- 14 (5) Four members of the commission constitute a quorum, but
- 15 a lesser number may hold hearings.
- 16 (6) The commission shall elect a chairperson and
- 17 vice-chairperson from among its members at the commission's first
- 18 meeting. The term of office of each shall be for the life of the
- 19 commission.
- 20 (7) Members of the commission shall serve without
- 21 compensation. However, members of the commission may be reim-
- 22 bursed for their actual and necessary expenses incurred in the
- 23 performance of their official duties as members of the
- 24 commission.
- 25 (8) The business that the commission may perform shall be
- 26 conducted at a public meeting of the commission held in

- ${f 1}$ compliance with the open meetings act, 1976 PA 267, MCL 15.261 to
- **2** 15.275.
- **3** (9) A writing prepared, owned, used, in the possession of,
- 4 or retained by the commission in the performance of an official
- 5 function is subject to the freedom of information act, 1976
- 6 PA 442, MCL 15.231 to 15.246.
- 7 Sec. 5. (1) The commission may, for the purpose of carrying
- 8 out this act, hold the hearings and sit and act at the times and
- 9 at the places in the state, and request the attendance and testi-
- 10 mony of the witnesses and the production of the books, records,
- 11 correspondence, memoranda, papers, and documents, that the com-
- 12 mission determines are appropriate. The commission may seek a
- 13 court order to compel attendance, testimony, or production of
- 14 documents.
- 15 (2) The commission may create a subcommittee to take any
- 16 action that the commission is authorized to take by this
- 17 section. The commission may also authorize an individual member
- 18 to act on its behalf under this section.
- 19 (3) The commission may acquire directly from the head of any
- 20 department, agency, or instrumentality of the executive branch of
- 21 the government, available information that the commission consid-
- 22 ers useful in the discharge of its duties. All departments,
- 23 agencies, and instrumentalities of the executive branch of gov-
- 24 ernment shall cooperate with the commission with respect to this
- 25 information and shall furnish all information requested by the
- 26 commission to the extent permitted by law.

- 1 Sec. 6. (1) The commission may appoint and fix the
- 2 compensation of personnel that the commission considers
- 3 appropriate.
- 4 (2) The commission may procure the services of experts and
- 5 consultants that the commission determines necessary.
- **6** (3) The commission may do both of the following:
- 7 (a) Procure supplies, services, or property by contract in
- 8 accordance with applicable laws and regulations, if the legisla-
- 9 ture has appropriated money for those supplies, services, or
- 10 property.
- 11 (b) Enter into contracts with departments, agencies, and
- 12 instrumentalities of the federal government, state agencies, or
- 13 private firms, institutions, or agencies, for research or sur-
- 14 veys, the preparation of reports, or other activities necessary
- 15 for the discharge of the duties of the commission. The commis-
- 16 sion shall not execute a contract that requires expenditure of
- 17 state money unless the legislature has appropriated money to the
- 18 commission that will pay for the expenditure.
- 19 Sec. 7. The commission shall dissolve 90 days after the
- 20 date on which the commission submits its report to the standing
- 21 committees of each house of the legislature that address civil
- 22 rights issues under section 3(2).