## **HOUSE BILL No. 5996**

July 2, 1998, Introduced by Reps. Thomas, Olshove, Schauer and LaForge and referred to the Committee on Public Utilities.

A bill to provide certain protections for low-income and senior citizen electric customers; to prescribe the powers and duties of certain state agencies and officials; and to prescribe penalties and civil sanctions and provide remedies.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. As used in this act:
- 2 (a) "Administrative procedures act of 1969" means the admin-
- 3 istrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
- 4 24.328.
- 5 (b) "Aggregator" means a person who combines electric loads
- 6 of multiple retail customers or a single customer with multiple
- 7 sites to facilitate the provision of direct access electric serv-
- 8 ice to such retail customers.
- 9 (c) "Commission" means the Michigan public service
- 10 commission in the department of consumer and industry services.

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- 1 (d) "Consumer" or "customer" means an end-user of
- 2 electricity.
- 3 (e) "Contested case" means that term as defined in section 3
- 4 of the administrative procedures act of 1969, MCL 24.203.
- 5 (f) "Electricity distributor" or "distributor" means a
- 6 person or his or her lessees, trustees, and receivers, owning or
- 7 operating equipment or facilities for delivering electricity to
- 8 the public for compensation.
- **9** (g) "Electricity supplier" or "supplier" means a person who
- 10 sells electricity and related services to electricity distribu-
- 11 tors, aggregators, or at retail to customers located in the serv-
- 12 ice territories of electricity distributors.
- (h) "Eligible customer" means either an eligible low-income
- 14 customer or an eligible senior citizen customer.
- 15 (i) "Eligible low-income customer" means a supplier customer
- 16 whose household income does not exceed 150% of the poverty level,
- 17 as published by the United States department of health and human
- 18 services, or who receives any of the following:
- 19 (i) Assistance from a state emergency relief program
- 20 (ii) Food stamps.
- 21 (iii) Medicaid.
- 22 (j) "Eligible senior citizen customer" means a utility cus-
- 23 tomer who is 65 years of age or older and who advises the utility
- 24 of his or her eligibility.
- 25 (k) "Person" means an individual, partnership, corporation,
- 26 association, governmental entity, or other legal entity.

- 1 Sec. 2. (1) The commission shall establish a program to
- 2 support continued utility service to low-income consumers.
- 3 (2) After a contested case, the commission shall establish a
- 4 charge under this act to be assessed to all customers on a
- 5 per-kilowatt-hour basis within a distributor's service area. In
- 6 determining the amount of the charge, the commission shall take
- 7 into account the availability of other funding and the specific
- 8 needs of low-income customers in the distributor's service area.
- 9 (3) Programs under this section shall include, but are not
- 10 limited to, payment assistance, weatherization, energy conserva-
- 11 tion, and customer education.
- 12 (4) The charges collected under this section for 1 distribu-
- 13 tor shall not be used for programs of another distributor.
- 14 Except as otherwise approved by the commission, any program
- 15 offered on the effective date of this act shall continue at a
- 16 level not less than that offered on that date.
- 17 Sec. 3. (1) An electricity supplier shall not shut off
- 18 service to an eligible customer during the heating season for
- 19 nonpayment of a delinquent account if the customer is an eligible
- 20 senior citizen customer or if the customer pays to the supplier a
- 21 monthly amount equal to 7% of the estimated annual bill for the
- 22 eligible customer and the eligible customer demonstrates, within
- 23 14 days of requesting shutoff protection, that he or she has
- 24 applied for state or federal heating assistance. If an arrearage
- 25 exists at the time an eligible customer applies for protection
- 26 from shutoff of service during the heating season, the supplier
- 27 shall permit the customer to pay the arrearage in equal monthly

- 1 installments between the date of application and the start of the
- 2 subsequent space heating season.
- 3 (2) A supplier may shut off service to an eligible
- 4 low-income customer who does not pay the monthly amounts referred
- 5 to in subsection (1) after giving notice in the manner required
- 6 by rules. The supplier is not required to offer a settlement
- 7 agreement to an eligible low-income customer who fails to make
- 8 the monthly payments referred to in subsection (1).
- 9 (3) If a customer fails to comply with the terms and condi-
- 10 tions of this part, a supplier may shut off service after giving
- 11 the customer a notice, by personal service or first-class mail,
- 12 that contains all of the following information:
- 13 (a) That the customer has defaulted on the winter protection
- **14** plan.
- 15 (b) The nature of the default.
- 16 (c) That unless the customer makes the payments that are
- 17 past due under this part within 10 days of the date of mailing,
- 18 the supplier may shut off service.
- 19 (d) The date on or after which the supplier may shut off
- 20 service, unless the customer takes appropriate action.
- 21 (e) That the customer has the right to file a complaint dis-
- 22 puting the claim of the supplier before the date of the proposed
- 23 shutoff of service.
- 24 (f) That the customer has the right to request a hearing
- 25 before a supplier hearing officer if the complaint cannot be oth-
- 26 erwise resolved and that the customer must pay to the supplier

- 1 that portion of the bill that is not in dispute within 3 days of
- 2 the date that the customer requests a hearing.
- **3** (g) That the customer has the right to represent himself or
- 4 herself, to be represented by counsel, or to be assisted by other
- 5 persons of his or her choice in the complaint process.
- 6 (h) That the supplier will not shut off service pending the
- 7 resolution of a complaint that is filed with the utility in
- 8 accordance with this part.
- **9** (i) The telephone number and address of the supplier where
- 10 the customer may make inquiry, enter into a settlement agreement,
- 11 or file a complaint.
- 12 (j) That the customer should contact a social services
- 13 agency immediately if the customer believes he or she might be
- 14 eligible for emergency economic assistance.
- 15 (k) That the supplier will postpone shutoff of service if a
- 16 medical emergency exists at the customer's residence.
- 17 (1) That the supplier may require a deposit and restoration
- 18 charge if the supplier shuts off service for nonpayment of a
- 19 delinquent account.
- Sec. 4. (1) At the conclusion of the heating season, the
- 21 supplier shall reconcile the accounts of eligible customers and
- 22 permit customers to pay any amounts owing in equal monthly
- 23 installments between April 1 and December 1. A supplier may shut
- 24 off service to eligible customers who fail to make installment
- 25 payments on a timely basis in the manner required by this part.
- 26 (2) At the option of the customer, between April 1 and
- 27 November 30, the customer may choose to pay 9% of the estimated

- 1 annual bill each month together with the monthly installment for
- 2 any preenrollment arrearage instead of the amount otherwise owing
- 3 for actual and reconciled past due amounts.
- 4 (3) After November 30, the supplier shall reconcile the
- 5 account of any customer who has chosen and fulfilled the obliga-
- 6 tions of the 9% option by refunding any net overcollection or
- 7 adding any net undercollection to the customer's arrearage for
- 8 the upcoming heating season.
- **9** (4) If a customer fails to make all payments that are
- 10 required under the 9% option, the supplier may immediately recon-
- 11 cile his or her account by refunding any net overcollection or by
- 12 adding any net undercollection to the customer's current bill.
- 13 Sec. 5. (1) A supplier shall not require an eligible
- 14 low-income customer whose service has been shut off before apply-
- 15 ing for protection under this part to pay a fee for restoring
- 16 service or a security deposit under the provisions of R 460.2132
- 17 of the Michigan administrative code during the heating season.
- 18 (2) A supplier may not require an amount greater than 1/12
- 19 of an arrearage owing in order to restore service or initiate
- 20 participation in the winter protection plan. The 7% payment
- 21 shall be billed according to normal billing procedures for the
- 22 supplier.
- Sec. 6. (1) An eligible low-income customer may preenroll
- 24 in the winter protection plan between November 15 and November 30
- 25 by paying the current usage plus 1/12 of any arrearage and agree-
- 26 ing to the terms of the winter protection plan for the upcoming
- 27 heating season.

- 1 (2) An eligible senior citizen customer may preenroll by
- 2 advising the supplier of his or her eligibility. A preenrolled
- 3 customer shall not have his or her service terminated before the
- 4 commencement of the winter protection plan.
- 5 (3) A customer whose service is off as of November 15 shall
- 6 be eligible to preenroll in the winter protection plan and have
- 7 service restored immediately after fulfilling the requirements
- 8 for preenrollment. Further, an off service low-income customer
- 9 who applies during the preenrollment period shall be entitled to
- 10 have all deposits and reconnection fees waived.
- 11 Sec. 7. If after notice and hearing the commission finds a
- 12 person has violated this act, the commission shall order remedies
- 13 and penalties to protect and make whole any persons who have suf-
- 14 fered an economic loss as a result of the violation, including,
- 15 but not limited to, 1 or more of the following:
- 16 (a) The person to pay a fine for the first offense of not
- 17 less than \$1,000.00 nor more than \$20,000.00 per day that the
- 18 person is in violation of this act, and for each subsequent
- 19 offense, a fine of not less than \$2,000.00 nor more than
- 20 \$40,000.00 per day.
- 21 (b) A refund to the customers of any collected excessive
- 22 rates.
- (c) Cease and desist orders.
- 24 (d) If the person is certified or registered under this or
- 25 any other act, revoke the person's certificate or registration.