HOUSE BILL No. 6005

July 2, 1998, Introduced by Reps. Baade and Olshove and referred to the Committee on Public Utilities.

A bill to establish assigned service areas to electricity distributors; to prescribe the powers and duties of certain state agencies and officials; and to prescribe penalties and civil sanctions and provide remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. As used in this act:
- 2 (a) "Aggregator" means a person who combines electric loads
- 3 of multiple retail customers or a single customer with multiple
- 4 sites to facilitate the provision of direct access electric serv-
- 5 ice to such retail customers.
- 6 (b) "Assigned service area" means the designated geographic
- 7 area within the boundaries of which a distributor is authorized
- 8 to furnish all electric distribution service.
- 9 (c) "Commission" means the Michigan public service
- 10 commission in the department of consumer and industry services.

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- 1 (d) "Customer" means the buildings and facilities served
- 2 rather than the individual, association, partnership, or corpora-
- 3 tion requiring service.
- 4 (e) "Electric distribution service" means the provision of
- 5 service and facilities necessary to connect a customer to an
- 6 integrated electric distribution system capable of delivering
- 7 electricity to the customer.
- **8** (f) "Electricity distributor" or "distributor" means a
- 9 person or their lessees, trustees, and receivers, owning or oper-
- 10 ating equipment or facilities for delivering electricity to the
- 11 public for compensation.
- 12 (g) "Electricity generator" or "generator" means a person
- 13 having generating capability in this state to produce at least 1
- 14 megawatt of electricity.
- 15 (h) "Electricity supplier" or "supplier" means a person that
- 16 sells electricity and related services to electricity distribu-
- 17 tors, aggregators, or at retail to customers located in the serv-
- 18 ice territories of electricity distributors.
- 19 (i) "Existing electric distribution line" means an electric
- 20 distribution line that on January 1, 1998 was being used for the
- 21 distribution or delivery of retail electric service.
- (j) "Person" means an individual, partnership, corporation,
- 23 association, governmental entity, or other legal entity.
- Sec. 2. (1) On or before January 1, 1999, each distributor
- 25 in each municipality shall exchange with all other distributors
- 26 in the same municipality a map or maps showing all of its
- 27 existing electric distribution lines in the municipality that are

- 1 relevant to the assignment of service areas and any other
- 2 information it considers useful in determining the boundaries of
- 3 an assigned service area.
- 4 (2) Until otherwise agreed upon between distributors and
- 5 approved by the commission under subsection (4) or ordered by the
- 6 commission under subsection (5), the boundaries of the assigned
- 7 service area for each adjacent distributor shall be set as a line
- 8 equidistant from its existing electric distribution lines and the
- 9 nearest existing electric distribution lines of any other
- 10 distributor. The resulting assigned service area of a distribu-
- 11 tor will be that area that is closer to the existing electric
- 12 distribution lines of that distributor than to the existing elec-
- 13 tric distribution lines of any other distributor. Where the
- 14 existing electric distribution lines of 2 or more distributors
- 15 intersect or parallel in a manner that an equidistant line cannot
- 16 be determined for a given geographic area, the distributors shall
- 17 negotiate under subsection (3). If the affected distributors
- 18 cannot agree on a proposed boundary, the commission shall assign
- 19 the service area under subsection (5).
- 20 (3) Each distributor shall negotiate with all adjacent dis-
- 21 tributors in an effort to agree on the proposed boundaries of the
- 22 service areas to be assigned by the commission.
- 23 (4) Maps depicting the boundaries of the proposed service
- 24 area assignments shall be prepared by each distributor for each
- 25 municipality in which the distributor provides electric distribu-
- 26 tion service, and shall be filed, together with a petition
- 27 requesting approval and assignment of the service areas with the

- 1 commission on or before March 1, 1999, or on such other dates as
- 2 the commission may determine but in no event later than June 1,
- 3 1999. The commission shall hold public hearings regarding the
- 4 proposed service areas, after publication of notice of the hear-
- 5 ing at least 10 days before the hearing in the municipality or
- 6 municipalities in which the proposed service areas are located.
- 7 If the commission finds that the proposed service areas comply
- 8 with this part, it shall issue an order within 90 days of the
- 9 filing of the petition and related maps, approving and assigning
- 10 the service areas as designated on the prepared maps.
- 11 (5) If 2 or more adjacent distributors cannot agree upon the
- 12 boundary line or lines between their respective proposed service
- 13 areas on or before March 1, 1999, or such other date as the com-
- 14 mission may determine, but not later than June 1, 1999, the com-
- 15 mission on its own motion or upon petition of 1 of the distribu-
- 16 tors shall hold a public hearing regarding the location of the
- 17 boundary line or lines, after publication of notice of the hear-
- 18 ing at least 10 days before the hearing in the municipality or
- 19 municipalities in which the boundary line or lines are located.
- 20 The commission shall determine the boundary line or lines based
- 21 as nearly as practicable upon a line equidistant between the
- 22 existing electric distribution lines of the adjacent distribu-
- 23 tors, consistent with good utility practice and public conve-
- 24 nience and necessity. The commission shall issue an order deter-
- 25 mining the boundary line or lines and assigning the service
- 26 areas, and shall direct the parties to file with the commission
- 27 maps showing the assigned service areas. If the commission

- 1 determines that the maps comply with its order, it shall issue an
- 2 order approving the assigned service areas as designated on the
- 3 maps.
- 4 (6) Once established according to this section, the bounda-
- 5 ries of assigned service areas may not be changed except as pro-
- 6 vided in section 5.
- 7 Sec. 3. (1) As long as a distributor continues to provide
- 8 adequate electric distribution service and otherwise complies
- 9 with all other legal requirements, it shall have the sole right
- 10 to be the distributor to present and future customers within the
- 11 boundaries of its assigned service area. A distributor shall not
- 12 extend electric distribution service within another distributor's
- 13 assigned service area unless the distributor with the sole right
- 14 waives its rights to serve a customer or group of customers, or
- 15 the geographic area.
- 16 (2) The distributor in an assigned service area shall have
- 17 the obligation to connect all customers requesting electric dis-
- 18 tribution service. A distributor's sole right under subsection
- 19 (1) to provide electric distribution service to each present and
- 20 future customer within the boundaries of its assigned service
- 21 area does not preclude any customer having the right to choose
- 22 their electricity supplier of electric generation. All distribu-
- 23 tors shall have an obligation to procure power and energy for any
- 24 customer that does not elect to take service from another
- 25 supplier.
- 26 (3) Each distributor shall provide nondiscriminatory service
- 27 to all customers. The commission shall have the authority to

- 1 receive and process complaints regarding discrimination in the
- 2 provision of electric distribution service brought by a customer
- 3 or an electricity supplier, or on the motion of the commission.
- 4 In the event discrimination is found to have occurred, the com-
- 5 mission shall issue such orders as it considers necessary to
- 6 alleviate the discrimination relative to the complaint.
- 7 (4) If a distributor renders or extends electric distribu-
- 8 tion service within the assigned service area of another distrib-
- 9 utor in violation of this act, the distributor that has the sole
- 10 right to furnish electric distribution service in that assigned
- 11 service area may file a complaint with the commission within 1
- 12 year from the date service is provided. In addition to the pen-
- 13 alties under section 6, the commission upon finding a violation
- 14 of this act may enjoin the other distributor from rendering or
- 15 extending the electric distribution service.
- 16 Sec. 4. Except as provided in section 5, after January 1,
- 17 1998, the inclusion by incorporation, annexation, consolidation,
- 18 or merger of any part of the assigned service area of a distribu-
- 19 tor does not impair or affect the rights of a distributor to con-
- 20 tinue to solely furnish and extend electric distribution service
- 21 throughout any part of its assigned service area.
- 22 Sec. 5. The boundaries of the assigned service areas of
- 23 distributors may not be changed except under the following
- 24 circumstances:
- 25 (a) Upon mutual agreement of the affected distributors and
- 26 approval of the commission.

- 1 (b) In the case where a landowner owns a premise which is
- 2 intersected by the boundary lines of 2 or more assigned service
- 3 areas, and electric distribution service can best be provided by
- 4 1 distributor, or the distributors involved are unable to agree
- 5 which shall furnish electric distribution service, any of the
- 6 distributors or the landowner may submit the matter to the com-
- 7 mission for its determination. If after notice and hearing, the
- 8 commission determines that the boundaries of an assigned service
- 9 area are to be changed, the assigned service area maps of the
- 10 affected distributors shall be changed to reflect the new
- 11 boundaries.
- 12 (c) In the event a distributor fails to obtain or maintain
- 13 the necessary consent of any county, township, city, or village
- 14 as required by law and the failure affects the ability of the
- 15 distributor to extend service in any part of the assigned service
- 16 area, the commission may determine which distributor shall be
- 17 assigned to provide service in the affected area based upon
- 18 public convenience and necessity.
- 19 Sec. 6. If after notice and hearing the commission finds a
- 20 person has violated this act, the commission shall order remedies
- 21 and penalties to protect and make whole any persons who have suf-
- 22 fered an economic loss as a result of the violation, including,
- 23 but not limited to, 1 or more of the following:
- 24 (a) The person to pay a fine for the first offense of not
- 25 less than \$1,000.00 nor more than \$20,000.00 per day that the
- 26 person is in violation of this act, and for each subsequent

- 1 offense, a fine of not less than \$2,000.00 nor more than
- 2 \$40,000.00 per day.
- 3 (b) A refund to the customers of any collected excessive
- 4 rates.
- 5 (c) Cease and desist orders.
- 6 (d) If the person is certified or registered under this or
- 7 any other act, revoke the person's certificate or registration.