HOUSE BILL No. 6302

December 1, 1998, Introduced by Reps. Richner, Dobb, Bobier, Kaza, Crissman, Bodem, London, Dalman, Oxender, Brackenridge, Nye, Gire, Profit and McNutt and referred to the Committee on House Oversight and Ethics.

A bill to amend 1978 PA 472, entitled

"An act to regulate political activity; to regulate lobbyists, lobbyist agents, and lobbying activities; to require registration of lobbyists and lobbyist agents; to require the filing of reports; to prescribe the powers and duties of the department of state; to prescribe penalties; and to repeal certain acts and parts of acts,"

by amending section 5 (MCL 4.415), as amended by 1986 PA 83.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 5. (1) "Legislative action" means introduction, spon-
- 2 sorship, support, opposition, consideration, debate, vote, pas-
- 3 sage, defeat, approval, veto, delay, or an official action by an
- 4 official in the executive branch or an official in the legisla-
- 5 tive branch on a bill, resolution, amendment, nomination,
- 6 appointment, report, or any matter pending or proposed in a leg-
- 7 islative committee or either house of the legislature.
- 8 Legislative action does not include the representation of a

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- 1 person who has been subpoenaed to appear before the legislature
- 2 or an agency of the legislature.
- 3 (2) "Lobbying" means communicating directly with an official
- 4 in the executive branch of state government or an official in the
- 5 legislative branch of state government for the purpose of influ-
- 6 encing legislative or administrative action. Lobbying does not
- 7 include the providing of technical information by a person other
- 8 than a person as defined in subsection (5) or an employee of a
- 9 person as defined in subsection (5) when appearing before an
- 10 officially convened legislative committee or executive department
- 11 hearing panel. As used in this subsection, "technical
- 12 information" means empirically verifiable data provided by a
- 13 person recognized as an expert in the subject area to which the
- 14 information provided is related.
- 15 (3) "Influencing" means promoting, supporting, affecting,
- 16 modifying, opposing or delaying by any means, including the pro-
- 17 viding of or use of information, statistics, studies, or
- 18 analysis.
- 19 (4) "Lobbyist" means any of the following:
- 20 (a) A person whose expenditures for lobbying are more than
- 21 \$1,000.00 in value in any 12-month period.
- (b) A person whose expenditures for lobbying are more than
- 23 \$250.00 in value in any 12-month period, if the amount is
- 24 expended on lobbying a single public official.
- (c) For the purpose of subdivisions (a) and (b), groups of
- 26 25 or more people shall not have their personal expenditures for

- 1 food, travel, and beverage included, providing those expenditures
- 2 are not reimbursed by a lobbyist or lobbyist agent.
- 3 (d) The state or a political subdivision which contracts for
- 4 a lobbyist agent.
- 5 (5) "Lobbyist agent" means a person who receives compensa-
- 6 tion or reimbursement of actual expenses, or both, in a combined
- 7 amount in excess of \$250.00 in any 12-month period for lobbying.
- **8** (6) "Representative of the lobbyist" means any of the
- 9 following:
- (a) An employee of the lobbyist or lobbyist agent.
- 11 (b) For purposes of section SECTIONS 8(1)(b)(i) and
- 12 9(1)(b), a member of the lobbyist or employee of a member of the
- 13 lobbyist, when the lobbyist is a membership organization or asso-
- 14 ciation, and when the lobbyist agent or an employee of the lobby-
- 15 ist or lobbyist agent is present during any part of the period
- 16 during which the purchased food or beverage is consumed.
- 17 (c) A person who is reimbursed by the lobbyist or lobbyist
- 18 agent for an expenditure, other than an expenditure for food or
- 19 beverage, which was incurred for the purpose of lobbying.
- 20 (7) Lobbyist or lobbyist agent does not include:
- 21 (a) A publisher, owner, or working member of the press,
- 22 radio, or television while disseminating news or editorial com-
- 23 ment to the general public in the ordinary course of business.
- 24 (b) All elected or appointed public officials of state or
- 25 local government who are acting in the course or scope of the
- 26 office for no compensation, other than that provided by law for
- 27 the office.

- 1 (c) For the purposes of this act, subdivision (b) shall not
- 2 include:
- 3 (i) Employees of public or private colleges, community col-
- 4 leges, junior colleges or universities.
- 5 (ii) Employees of townships, villages, cities, counties or
- 6 school boards.
- 7 (iii) Employees of state executive departments.
- 8 (iv) Employees of the judicial branch of government.
- **9** (d) A member of a lobbyist, if the lobbyist is a membership
- 10 organization or association, and if the member of a lobbyist does
- 11 not separately qualify as a lobbyist under subsection (4).
- 12 (8) "Mass mailing" means not less than 1,000 pieces of sub-
- 13 stantially similar material mailed within a 7-day period.
- 14 (9) "Official in the executive branch" means the governor,
- 15 lieutenant governor, secretary of state, attorney general; or an
- 16 individual who is in the executive branch of state government and
- 17 not under civil service; a classified director, chief deputy
- 18 director, or deputy director of a state department. This
- 19 OFFICIAL IN THE EXECUTIVE BRANCH includes an individual who is
- 20 elected or appointed and has not yet taken, or an individual who
- 21 is nominated for appointment to, any of the offices or agencies
- 22 enumerated in this subsection. An official in the executive
- 23 branch does not include a person serving in a clerical,
- 24 nonpolicy-making, or nonadministrative capacity. In addition to
- 25 all of the foregoing, an official in the executive branch
- 26 includes all of the following:

- 1 (a) In the executive office of the governor, the chief and
- 2 deputy chief of staff, press secretary, director of job training,
- 3 and director of personnel.
- 4 (b) In the department of agriculture, the racing commis-
- 5 sioner and a member of the agriculture commission OF
- 6 AGRICULTURE.
- 7 (c) In the department of civil rights, a member of the
- 8 MICHIGAN DEPARTMENT OF civil rights commission.
- 9 (d) In the department of civil service, a member of the
- 10 civil service commission.
- 11 (e) In the department of commerce CONSUMER AND INDUSTRY
- 12 SERVICES, the commissioner of financial institutions, the execu-
- 13 tive director of the housing development authority, and a member
- 14 of the liquor control commission, strategic fund board COUNCIL
- 15 FOR THE ARTS AND CULTURAL AFFAIRS, state housing development
- 16 authority, travel OCCUPATIONAL HEALTH STANDARDS commission,
- 17 or public service commission, THE DIRECTOR OF THE BUREAU OF
- 18 WORKERS' DISABILITY COMPENSATION, AND A MEMBER OF THE CONSTRUC-
- 19 TION CODE COMMISSION, EMPLOYMENT RELATIONS COMMISSION, EMPLOYMENT
- 20 SECURITY BOARD OF REVIEW, WAGE DEVIATION BOARD, OR THE STATE
- 21 INSURANCE COMMISSIONER.
- 22 (f) In the department of education, a member of the state
- 23 board of education , higher education facilities commission,
- 24 higher education facilities authority, higher education assist-
- 25 ance authority, higher education student loan authority, or
- 26 state tenure commission.

- 1 (g) In the department of labor, the director of the bureau
- 2 of workers' disability compensation, the director of the
- 3 employment security commission, and a member of the construction
- 4 code commission, employment relations commission, employment
- 5 security board of review, employment security commission, or wage
- 6 deviation board.
- 7 (h) In the department of licensing and regulation, the state
- 8 insurance commissioner.
- 9 (G) $\frac{(i)}{(i)}$ In the department of management and budget, $\frac{1}{(i)}$
- 10 lottery commissioner, the director of the office of services to
- 11 the aging, the director of the office of state employer, the
- 12 chairperson of the crime victims compensation board, and a member
- 13 of the -council for the arts, state administrative board, state
- 14 building authority, toxic substance control commission, or util-
- 15 ity consumer participation board.
- 16 (H) $\frac{(i)}{(i)}$ In the department of natural resources, $\frac{1}{(i)}$
- 17 supervisor of wells and a member of the air pollution control
- 18 commission, natural resources commission —, or water resources
- 19 commission.
- 20 (I) IN THE DEPARTMENT OF ENVIRONMENTAL QUALITY, THE SUPERVI-
- 21 SOR OF WELLS.
- 22 (J) $\frac{(k)}{(k)}$ In the department of $\frac{\text{public}}{(k)}$ COMMUNITY health, a
- 23 member of the occupational health standards commission OFFICE
- 24 FOR SERVICES TO THE AGING, AND CRIMES VICTIMS COMPENSATION
- 25 BOARD.

- 1 (K) -(1)—In the department of transportation, a member of
- 2 the aeronautics commission and a state transportation
- 3 commissioner.
- 4 (1) $\frac{\text{(m)}}{\text{ in the department of treasury, THE LOTTERY COMMIS-}$
- 5 SIONER, OR a member of the HIGHER EDUCATION ASSISTANCE AUTHORITY,
- 6 HIGHER EDUCATION STUDENT LOAN AUTHORITY, HIGHER EDUCATION FACILI-
- 7 TIES COMMISSION, HIGHER EDUCATION FACILITIES AUTHORITY, hospital
- 8 finance authority, investment advisory committee, or state tax
- 9 commission.
- 10 (M) IN THE DEPARTMENT OF MICHIGAN JOBS COMMISSION, THE
- 11 DIRECTOR OF THE EMPLOYMENT SERVICES AGENCY AND A MEMBER OF THE
- 12 EMPLOYMENT SERVICES AGENCY, STRATEGIC FUND BOARD, AND TRAVEL
- 13 MICHIGAN.
- 14 (10) "Official in the legislative branch" means a member of
- 15 the legislature, the auditor general, the deputy auditor general,
- 16 an employee of the consumer's council, the director of the legis-
- 17 lative retirement system, A CANDIDATE AS THAT TERM IS DEFINED IN
- 18 SECTION 3 OF THE MICHIGAN CAMPAIGN FINANCE ACT, 1976 PA 388,
- 19 MCL 169.203, or any other employee of the legislature other than
- 20 an individual employed by the state in a clerical or
- 21 nonpolicy-making capacity.
- 22 (11) "Governmental body" means any state legislative or gov-
- 23 erning body, including a board, commission, committee, subcommit-
- 24 tee, authority, or council, which is empowered by state constitu-
- 25 tion, statute, or rule to exercise governmental or proprietary
- 26 authority or perform a governmental or proprietary function, or a

- 1 lessee thereof performing an essential public purpose and
- 2 function under the lease agreement.