SENATE BILL NO. 1199

June 9, 1998, Introduced by Senator NORTH and referred to the Committee on Local, Urban and State Affairs.

A bill to amend 1921 PA 207, entitled "City and village zoning act,"

by amending sections 1, 4, and 20 (MCL 125.581, 125.584, and 125.600), section 1 as amended by 1995 PA 36 and section 20 as added by 1996 PA 571.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- **1** Sec. 1. (1) The legislative body of a city or village may
- 2 regulate and restrict the use of land and structures -; to meet
- 3 TO DO ANY OF THE FOLLOWING:
- 4 (A) MEET the needs of the state's residents for food, fiber,
- 5 energy and other natural resources, places of residence, recre-
- 6 ation, industry, trade, service, and other uses of land. -; to
- 7 insure
- 8 (B) ENSURE that uses of the land -shall be ARE situated in
- 9 appropriate locations and relationships. -; to limit

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- 1 (C) LIMIT the inappropriate overcrowding of land and
- 2 congestion of population and transportation systems and other
- 3 public facilities. -; to facilitate
- 4 (D) FACILITATE adequate and efficient provision for trans-
- 5 portation systems, sewage disposal, water, energy, education,
- 6 recreation, and other public service and facility needs. -; and
- 7 to promote
- 8 (E) PROMOTE public health, safety, and welfare. -, and for
- 9 those purposes
- 10 (2) FOR THE PURPOSES OF SUBSECTION (1), THE LEGISLATIVE BODY
- 11 OF A CITY OR VILLAGE may divide -a THE city or village into dis-
- 12 tricts of the number, shape, and area considered best suited to
- 13 carry out this section. For each of those districts regulations
- 14 may be imposed designating the uses for which buildings or struc-
- 15 tures shall or shall not be erected or altered, and designating
- 16 the trades, industries, and other land uses or activities that
- 17 shall be permitted or excluded or subjected to special
- 18 regulations.
- 19 (3) $\overline{(2)}$ The land development regulations and districts
- 20 authorized by this act shall be made in accordance with a plan
- 21 designed to promote and accomplish the objectives of this act.
- 22 PROMPTLY AFTER AN AIRPORT LAYOUT PLAN OR AIRPORT APPROACH PLAN IS
- 23 FILED WITH THE COMMISSION APPOINTED TO RECOMMEND THE ZONING ORDI-
- 24 NANCE, THE CITY OR VILLAGE SHALL INCORPORATE THE AIRPORT LAYOUT
- 25 PLAN OR AIRPORT APPROACH PLAN INTO THE PLAN REQUIRED UNDER THIS
- 26 SUBSECTION.

- 1 (4) THE ORDINANCE SHALL BE MADE WITH REASONABLE
- 2 CONSIDERATION OF, AMONG OTHER THINGS, BOTH OF THE FOLLOWING:
- 3 (A) FOR AN ORDINANCE ADOPTED AFTER THE EFFECTIVE DATE OF THE
- 4 AMENDATORY ACT THAT ADDED THIS SUBDIVISION, THE ENVIRONS OF ANY
- 5 AIRPORT WITHIN A DISTRICT.
- 6 (B) COMMENTS RECEIVED AT OR BEFORE A PUBLIC HEARING UNDER
- 7 SECTION 4 FROM THE AIRPORT MANAGER OF ANY AIRPORT.
- **8** (5) IF A ZONING ORDINANCE WAS ADOPTED BEFORE THE EFFECTIVE
- 9 DATE OF THE AMENDATORY ACT THAT ADDED THIS SUBSECTION, THE ZONING
- 10 ORDINANCE IS NOT REQUIRED TO BE CONSISTENT WITH ANY AIRPORT
- 11 ZONING REGULATIONS, AIRPORT LAYOUT PLAN, OR AIRPORT APPROACH
- 12 PLAN. HOWEVER, ANY ZONING ORDINANCE AMENDMENT ADOPTED OR VARI-
- 13 ANCE GRANTED AFTER THE EFFECTIVE DATE OF THE AMENDATORY ACT THAT
- 14 ADDED THIS SUBSECTION SHALL NOT INCREASE ANY INCONSISTENCY THAT
- 15 MAY EXIST BETWEEN THE ZONING ORDINANCE OR STRUCTURES OR USES AND
- 16 ANY AIRPORT ZONING REGULATIONS, AIRPORT LAYOUT PLAN, OR AIRPORT
- 17 APPROACH PLAN. THIS SUBSECTION DOES NOT LIMIT THE RIGHT UNDER
- 18 SECTION 4 TO FILE A PROTEST PETITION CONCERNING A ZONING ORDI-
- 19 NANCE AMENDMENT.
- 20 (6) IF A ZONING ORDINANCE IS ADOPTED AFTER THE EFFECTIVE
- 21 DATE OF THE AMENDATORY ACT THAT ADDED THIS SUBSECTION, THE ZONING
- 22 ORDINANCE SHALL BE CONSISTENT WITH ANY AIRPORT ZONING REGULA-
- 23 TIONS, AIRPORT LAYOUT PLAN, AND AIRPORT APPROACH PLAN. THIS SUB-
- 24 SECTION DOES NOT LIMIT THE RIGHT UNDER SECTION 4 TO FILE A PRO-
- 25 TECT PETITION CONCERNING A ZONING ORDINANCE.

- 1 (7) An ordinance adopted pursuant to this act is
- 2 subject to the electric transmission line certification act, 1995
- **3** PA 30, MCL 460.561 TO 460.575.
- 4 Sec. 4. (1) The legislative body of a city or village may
- 5 provide by ordinance for the manner in which regulations and
- 6 boundaries of districts or zones shall be determined and enforced
- 7 or amended, supplemented, or changed. At least 1 public hearing
- 8 shall be held by the commission appointed to recommend zoning
- 9 regulations or, if a commission does not exist, by the legis-
- 10 lative body before a regulation becomes effective. Not less than
- 11 15 days' notice of the time and place of the public hearing shall
- 12 first be published in an official paper or a paper of general
- 13 circulation in the city or village. -, and not NOT less than 15
- 14 days' notice of the time and place of the public hearing, AND NOT
- 15 LESS THAN 10 DAYS' NOTICE OF ANY OTHER HEARING UNDER THIS
- 16 SECTION, shall first be given by mail to each public utility com-
- 17 pany and to each railroad company owning or operating any
- 18 public utility or railroad within the districts or zones
- 19 affected, AND THE AIRPORT MANAGER OF EACH AIRPORT, that registers
- 20 its name and mailing address with the city or village clerk for
- 21 the purpose of receiving the notice. An affidavit of mailing
- 22 shall be maintained. A hearing shall be granted -a TO AN
- 23 INTERESTED person interested at the time and place specified on
- 24 the notice.
- 25 (2) The legislative body of a city or village, unless other-
- 26 wise provided by charter, may appoint a commission to recommend
- 27 in the first instance the boundaries of districts and appropriate

- 1 regulations to be enforced in the districts. If a city or
- 2 village has a planning commission, that commission shall be
- 3 appointed to perform the duties set forth in this section. The
- 4 commission shall make a tentative report and hold at least 1
- 5 public hearing before submitting its final report to the legisla-
- 6 tive body. A summary of the comments submitted at the public
- 7 hearing shall be transmitted with the report of the commission to
- 8 the legislative body. The legislative body may hold additional
- 9 public hearings if it considers it necessary or as may be
- 10 required by charter.
- 11 (3) In a city or village having a commission appointed to
- 12 recommend zoning requirements, the legislative body shall not in
- 13 the first instance determine the boundaries of districts -nor OR
- 14 impose regulations until after the final report of the
- 15 commission. , nor shall IN SUCH A CITY OR VILLAGE, THE LEGISLA-
- 16 TIVE BODY SHALL NOT AMEND the ordinance or maps be amended
- 17 after they are adopted in the first instance until the proposed
- 18 amendment has been submitted to the commission and it has held at
- 19 least 1 hearing and made report thereon. In either case, the
- 20 legislative body may adopt the ordinance and maps, with or with-
- 21 out amendments, after receipt of the commission's report, or
- 22 refer the ordinance and maps again to the commission for a fur-
- 23 ther report.
- 24 (4) After the ordinance and maps have in the first instance
- 25 been approved by the legislative body of a city or village,
- 26 amendments or supplements thereto may be made as provided in this
- 27 section, except that if an individual property or several

- 1 adjacent properties are proposed for rezoning, notice of the
- 2 proposed rezoning and hearing shall be given to the owners of the
- 3 property in question at least 15 days before the hearing.
- **4** (5) Upon presentation of a protest petition meeting the
- 5 requirements of this subsection, an amendment to a zoning ordi-
- 6 nance which is the object of the petition shall be passed only by
- 7 a 2/3 vote of the legislative body, unless a larger vote, but not
- 8 to exceed 3/4 vote, is required by ordinance or charter. The
- 9 protest petition shall be presented to the legislative body
- 10 before final legislative action on the amendment —, and shall be
- 11 signed by 1 of the following:
- 12 (a) The owners of at least 20% of the area of land included
- 13 in the proposed change.
- 14 (b) The owners of at least 20% of the area of land included
- 15 within an area extending outward 100 feet from any point on the
- 16 boundary of the land included in the proposed change.
- 17 (6) For purposes of subsection (5), publicly owned land
- 18 shall be excluded in calculating the 20% land area requirement.
- 19 (7) Following adoption of a zoning ordinance and subsequent
- 20 amendments by the legislative body of a city or village, 1 notice
- 21 of adoption shall be published in a newspaper of general circula-
- 22 tion in the city or village within 15 days after adoption.
- 23 PROMPTLY FOLLOWING ADOPTION OF A ZONING ORDINANCE OR SUBSEQUENT
- 24 AMENDMENT BY THE LEGISLATIVE BODY OF THE CITY OR VILLAGE, A COPY
- 25 OF THE NOTICE OF ADOPTION SHALL ALSO BE MAILED TO THE AIRPORT
- 26 MANAGER OF AN AIRPORT ENTITLED TO NOTICE UNDER SUBSECTION (1).

- 1 (8) The notice OF ADOPTION UNDER SUBSECTION (7) shall
- 2 include the following information:
- 3 (a) In the case of a newly adopted zoning ordinance, the
- 4 following statement: "A zoning ordinance regulating the develop-
- 5 ment and use of land has been adopted by the city (village) coun-
- 6 cil of the city (village) of ______".
- 7 (b) In the case of an amendment to an existing ordinance,
- 8 either a summary of the regulatory effect of the amendment,
- 9 including the geographic area affected, or the text of the
- 10 amendment.
- 11 (c) The effective date of the ordinance.
- 12 (d) The place and time where a copy of the ordinance may be
- 13 purchased or inspected. The filing and publication requirements
- 14 in this section relating to city and village zoning ordinances
- 15 supersede charter provisions relating to the filing and publica-
- 16 tion of city and village ordinances.
- 17 Sec. 20. (1) As used in this act:
- 18 (a) "Agricultural land" means substantially undeveloped land
- 19 devoted to the production of plants and animals useful to humans,
- 20 including forage and sod crops; grains, feed crops, and field
- 21 crops; dairy and dairy products; poultry and poultry products;
- 22 livestock, including breeding and grazing of cattle, swine, and
- 23 similar animals; berries; herbs; flowers; seeds; grasses; nursery
- 24 stock; fruits; vegetables; Christmas trees; and other similar
- 25 uses and activities.
- 26 (B) "AIRPORT" MEANS AN AIRPORT LICENSED BY THE MICHIGAN
- 27 DEPARTMENT OF TRANSPORTATION, BUREAU OF AERONAUTICS UNDER SECTION

- 1 86 OF THE AERONAUTICS CODE OF THE STATE OF MICHIGAN, 1945 PA 327,
- 2 MCL 259.86.
- 3 (C) "AIRPORT APPROACH PLAN" MEANS A PLAN, OR AN AMENDMENT TO
- 4 A PLAN, ADOPTED UNDER SECTION 12 OF THE AIRPORT ZONING ACT, 1950
- 5 (EX SESS) PA 23, MCL 259.442, AND FILED WITH THE COMMISSION
- 6 APPOINTED TO RECOMMEND ZONING REGULATIONS FOR THE CITY OR VILLAGE
- 7 UNDER SECTION 151 OF THE AERONAUTICS CODE OF THE STATE OF
- 8 MICHIGAN, 1945 PA 327, MCL 259.151.
- 9 (D) "AIRPORT LAYOUT PLAN" MEANS A PLAN, OR AN AMENDMENT TO A
- 10 PLAN, THAT SHOWS CURRENT OR PROPOSED LAYOUT OF AN AIRPORT, THAT
- 11 IS APPROVED BY THE MICHIGAN AERONAUTICS COMMISSION, AND THAT IS
- 12 FILED WITH THE COUNTY ZONING COMMISSION UNDER SECTION 151 OF THE
- 13 AERONAUTICS CODE OF THE STATE OF MICHIGAN, 1945 PA 327, MCL
- **14** 259.151.
- 15 (E) "AIRPORT MANAGER" MEANS THAT TERM AS DEFINED IN SECTION
- 16 10 OF THE AERONAUTICS CODE OF THE STATE OF MICHIGAN, 1945 PA 327,
- **17** MCL 259.10.
- 18 (F) "AIRPORT ZONING REGULATIONS" MEANS AIRPORT ZONING REGU-
- 19 LATIONS ADOPTED UNDER SECTION 13, 14, OR 17 OF THE AIRPORT ZONING
- 20 ACT, 1950 (EX SESS) PA 23, MCL 259.443, 259.444, AND 259.447, FOR
- 21 AN AIRPORT HAZARD AREA THAT LIES IN WHOLE OR PART IN THE AREA
- 22 AFFECTED BY A ZONING ORDINANCE UNDER THIS ACT.
- 23 (G) $\frac{\text{(b)}}{\text{(b)}}$ "Development rights" means the rights to develop
- 24 land to the maximum intensity of development authorized by law.
- 25 (H) (c) "Development rights ordinance" means an ordinance,
- 26 which may comprise part of a zoning ordinance, adopted under
- **27** section 13.

- (I) -(d) "Intensity of development" means the height, bulk, 1
- 2 area, density, setback, use, and other similar characteristics of
- 3 development.
- (J) -(e) "Other eligible land" means land that has a common
- 5 property line with agricultural land from which development
- 6 rights have been purchased and that is not divided from that
- 7 agricultural land by a state or federal limited access highway.
- (K) (f) "PDR program" means a program under section 14 for
- 9 the purchase of development rights by a city or village.
- 10 (2) This act shall be known and may be cited as the "city
- 11 and village zoning act".
- 12 Enacting section 1. This amendatory act does not take
- 13 effect unless Senate Bill No. 1198
- 14 of the 89th Legislature is enacted into
- **15** law.