SUBSTITUTE FOR HOUSE BILL NO. 5668

A bill to amend 1998 PA 58, entitled "Michigan liquor control code of 1998," by amending sections 501 and 906 (MCL 436.1501 and 436.1906), section 501 as amended by 1998 PA 416 and section 906 as added by 1998 PA 391.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 501. (1) The commission may issue licenses as provided
- 2 in this act upon the payment of the fees provided in section 525
- 3 and the filing of the bonds required in section 801 or liability
- 4 insurance as provided in section 803. BEGINNING JULY 1, 2001 AND
- 5 SUBJECT TO SECTION 906(2) AND (3), THE COMMISSION SHALL NOT ISSUE
- 6 A NEW ON PREMISES LICENSE OR TRANSFER MORE THAN 50% INTEREST IN
- 7 AN EXISTING ON PREMISES LICENSE UNLESS THE APPLICANT OR
- 8 TRANSFEREE OFFERS PROOF ACCEPTABLE TO THE COMMISSION THAT HE OR
- 9 SHE HAS EMPLOYED OR HAS PRESENT ON THE LICENSED PREMISES, AT A

1 MINIMUM, SUPERVISORY PERSONNEL ON EACH SHIFT AND DURING ALL HOURS

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- 2 IN WHICH ALCOHOLIC LIQUOR IS SERVED WHO HAVE SUCCESSFULLY COM-
- 3 PLETED A SERVER TRAINING PROGRAM AS FURTHER DESCRIBED IN SECTION
- 4 906. THE COMMISSION MAY CONSIDER AN INDIVIDUAL ENROLLED AND
- 5 ACTIVELY PARTICIPATING IN A SERVER TRAINING PROGRAM AS HAVING
- 6 SUCCESSFULLY COMPLETED THE PROGRAM FOR SUCH TIME AS THE INDIVID-
- 7 UAL IS PARTICIPATING. THE COMMISSION MAY ALLOW AN APPLICANT OR A
- 8 CONDITIONALLY APPROVED LICENSEE AT LEAST 180 DAYS, OR MORE UPON A
- 9 SHOWING OF GOOD CAUSE, TO MEET THE MINIMUM PERSONNEL TRAINING
- 10 REQUIREMENTS OF THIS SUBSECTION. THE COMMISSION MAY SUSPEND THE
- 11 LICENSE OF A CONDITIONALLY APPROVED LICENSEE FOR FAILURE TO
- 12 COMPLY WITH THIS SUBSECTION. THE COMMISSION MAY WAIVE THE SERVER
- 13 TRAINING REQUIREMENTS OF THIS SUBSECTION ON THE BASIS OF EITHER
- 14 OF THE FOLLOWING CIRCUMSTANCES:
- 15 (A) THE LICENSEE'S RESPONSIBLE OPERATING EXPERIENCE OR
- 16 TRAINING.
- 17 (B) THE PERSON'S DEMONSTRATION OF AN ACCEPTABLE LEVEL OF
- 18 RESPONSIBLE OPERATION EITHER AS A LICENSEE DURING THE PRECEDING 3
- 19 YEARS OR AS A MANAGER WITH SUBSTANTIAL EXPERIENCE IN SERVING
- 20 ALCOHOLIC LIQUOR.
- 21 (2) A full-year license issued by the commission shall
- 22 expire on April 30 following the date of issuance or the date
- 23 fixed by the commission. A license issued under this act shall
- 24 be construed as a contract between the commission and the
- 25 licensee and shall be signed by both parties. If a licensee
- 26 dies, the commission may approve the operation of the
- 27 establishment by a personal representative or independent

- 1 personal representative duly appointed by a court of competent
- 2 jurisdiction, pending the settlement of the estate of the
- 3 deceased licensee. The commission may approve a receiver or
- 4 trustee appointed by a court of competent jurisdiction to operate

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- 5 the licensed establishment of a licensee. The commission may
- 6 grant a part-year license for a proportionate part of the license
- 7 fee specified in section 525. In a resort area the commission
- 8 shall grant a license for a period of time as short as 3 months.
- 9 A license may be transferred with the consent of the commission.
- 10 A class C or specially designated distributor license obtained in
- 11 a manner other than by transfer shall not be transferred within
- 12 3 years after its issuance except under circumstances where the
- 13 licensee clearly and convincingly demonstrates that unusual hard-
- 14 ship will result if the transfer does not receive the consent of
- 15 the commission. An application for a license to sell alcoholic
- 16 liquor for consumption on the premises, except in a city having a
- 17 population of 750,000 or more, shall be approved by the local
- 18 legislative body in which the applicant's place of business is
- 19 located before the license is granted by the commission, except
- 20 that in the case of an application for renewal of an existing
- 21 license, if an objection to a renewal has not been filed with the
- 22 commission by the local legislative body not less than 30 days
- 23 before the date of expiration of the license, the approval of the
- 24 local legislative body shall not be required. The commission
- 25 shall provide the local legislative body and the local chief of
- 26 police with the name, home and business addresses, and home and
- 27 business phone numbers to accomplish the local legislative

- 1 reviews of new and transferred license applications required by
- 2 this subsection. Upon request of the local legislative body
- 3 after due notice and proper hearing by the local legislative body

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- 4 and the commission, the commission shall revoke the license of a
- 5 licensee granted a license to sell alcoholic liquor for consump-
- 6 tion on the premises or any permit held in conjunction with that
- 7 license.
- 8 (3) A local legislative body, by resolution, may request
- 9 that the commission revoke the license of a licensee granted a
- 10 license to sell alcoholic liquor for consumption off the premises
- 11 whose place of business is located within the local legislative
- 12 body's jurisdiction and who has been determined pursuant to com-
- 13 mission violation hearings to have sold or furnished alcoholic
- 14 liquor, on at least 3 separate occasions in a single calendar
- 15 year, to a person who is less than 21 years of age if those vio-
- 16 lations did not involve the use of falsified or fraudulent iden-
- 17 tification by the person who is less than 21 years of age. If
- 18 the commission verifies that the licensee who is the subject of
- 19 the resolution has been found to have committed the violations as
- 20 prescribed in this subsection, the commission may suspend or
- 21 revoke the licensee's license and any permit held in conjunction
- 22 with that license.
- 23 (4) This act does not prohibit a hotel which is or was the
- 24 holder of a license authorizing the retail sale of alcoholic
- 25 liquor for consumption on the premises from applying for and
- 26 receiving under this act any other and different type of license
- 27 authorizing the retail sale of alcoholic liquor for consumption

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- 1 on the premises, and the application for the license shall not be
- 2 considered a new application for a license so long as the total
- 3 number of public licenses for consumption on the premises does
- 4 not exceed the authorized total established in this act and the
- 5 sale of alcoholic liquor is approved by the electors. The com-
- 6 mission may divide the state into 3 zones and establish for each
- 7 zone an anniversary date for renewal of full-year retail licenses
- 8 in the licensing year. The commission shall promulgate rules
- 9 pursuant to the administrative procedures act of 1969, 1969
- 10 PA 306, MCL 24.201 to 24.328, for the effective administration of
- 11 the renewal of licenses.
- 12 (5) The commission, with the written approval of the depart-
- 13 ment of agriculture in the case of the Michigan state fairgrounds
- 14 and the Upper Peninsula state fairgrounds, may issue without
- 15 regard to the quota provision of section 531 a tavern license to
- 16 a person as concessionaire leasing or renting a portion of either
- 17 the Upper Peninsula state fairgrounds or the state fairgrounds,
- 18 or both, to service the licensed area in use for recreational or
- 19 exhibition purposes other than at the time of the annual Upper
- 20 Peninsula state fair under section 2 of 1927 PA 89, MCL 285.142.
- 21 A license issued under this subsection is not transferable.
- Sec. 906. (1) As used in this section:
- 23 (a) "Administrator" means a qualifying company, postsecond-
- 24 ary educational institution, or trade association authorized by
- 25 the commission to offer server training programs and instructor
- 26 certification classes in compliance with this section and to

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- 1 certify to the commission that those persons meet the
- 2 requirements of this section.
- 3 (b) "Instructor" means an individual certified by an admin-

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- 4 istrator and approved by the commission to teach server training
- **5** programs. [AN INSTRUCTOR MAY BE A LICENSEE OR AN EMPLOYEE OF A LICENSEE.]
- 6 (c) "Prohibited sale" means the sale of alcoholic liquor by
- 7 an employee of a licensee to a visibly intoxicated person or to a
- 8 minor, or both.
- **9** (d) "Responsible vendor" means a designation by the commis-
- 10 sion of a retail licensee meeting the standards of this section.
- 11 (e) "Server training program" means an educational program
- 12 whose curriculum has been approved by the commission under the
- 13 standards described in this section and is offered by an adminis-
- 14 trator [OR INSTRUCTOR] to a retail licensee for its employees.
- 15 (2) THE COMMISSION SHALL APPROVE THE ESTABLISHING OF A
- 16 SERVER TRAINING PROGRAM DESIGNED FOR ALL NEW ON PREMISES LICENS-
- 17 EES OR TRANSFEREES OF MORE THAN A 50% INTEREST IN AN ON PREMISES
- 18 LICENSE ON OR AFTER JULY 1, 2001, AND FOR ANY EXISTING RETAIL
- 19 LICENSEES THE COMMISSION DETERMINES TO BE IN NEED OF TRAINING DUE
- 20 TO THE FREQUENCY OR TYPES OF VIOLATIONS OF THIS ACT INVOLVING THE
- 21 SERVING OF ALCOHOLIC LIQUOR. THIS SUBSECTION DOES NOT APPLY TO
- 22 SPECIAL LICENSES EXCEPT THAT THE COMMISSION MAY REQUIRE SERVER
- 23 TRAINING FOR CERTAIN SPECIAL LICENSEES BASED UPON THE SIZE AND
- 24 NATURE OF THE LICENSED EVENT. THE COMMISSION MAY ADOPT THE
- 25 EXISTING STANDARDS AND PROGRAMMATIC FRAMEWORK OF PRIVATE ENTITIES
- 26 AND MAY DELEGATE NONDISCRETIONARY ADMINISTRATIVE FUNCTIONS TO
- 27 OUTSIDE PRIVATE ENTITIES.

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- 1 (3) $\overline{(2)}$ The commission shall establish a program in which
- 2 the commission designates certain retail licensees, EXCEPT SPE-
- 3 CIAL LICENSES, as responsible vendors. The commission may adopt
- 4 the existing standards and programmatic framework of private
- 5 entities and may delegate nondiscretionary administrative func-
- 6 tions to outside private entities.
- 7 (4) $\frac{(3)}{(3)}$ The commission shall designate as a responsible
- 8 vendor a retail licensee who makes available to all full-time and
- 9 part-time retail employees, within 60 days after being hired, a
- 10 server training program and who is also free of convictions or
- 11 administrative determinations involving prohibited sales for not
- 12 less than 12 months before applying for the designation. The
- 13 designation continues until suspended by the commission.
- 14 (5) $\overline{(4)}$ A person may apply to the commission for qualifi-
- 15 cation as an administrator for the offering of server training
- 16 programs and instructor certification classes.
- 17 (6) $\overline{(5)}$ The commission shall approve a curriculum for a
- 18 server training program presented by a certified instructor in a
- 19 manner considered by the commission to be adequate that includes,
- 20 but is not limited to, all of the following topics:
- 21 (a) The identification of progressive stages of intoxication
- 22 and the visible signs associated with each stage.
- 23 (b) The identification of the time delay between consumption
- 24 and visibility of signs of progressive intoxication.
- 25 (c) Basic alcohol content among different types of measured
- 26 drinks containing alcoholic liquor.

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- 1 (d) Variables associated with visible intoxication,
- 2 including the rate of drinking, experience, weight, food
- 3 consumption, sex, and use of other drugs.
- 4 (e) Personal skills to handle slow-down of service and
- 5 intervention procedures.
- **6** (f) Procedures for monitoring consumption and maintaining
- 7 incident reports.
- **8** (g) The understanding of acceptable forms of personal iden-
- 9 tification, techniques for determining the validity of identifi-
- 10 cation, and procedures for dealing with fraudulent
- 11 identification.
- 12 (h) Assessment of the need to ask for identification based
- 13 on appearance or company policy.
- 14 (i) The identification of potential second-party sales and
- 15 furnishing alcohol to minors by persons 21 years of age or over.
- 16 (j) The understanding of possible legal, civil, and adminis-
- 17 trative consequences of violations of this act, the rules of the
- 18 commission, and other pertinent state laws.
- 19 (k) The understanding of Michigan laws pertaining to minors
- 20 attempting to purchase, minors in possession, and second-party
- 21 sales or furnishing of alcohol from adults to minors.
- (l) Knowledge of the legal hours of alcohol service and
- 23 occupancy.
- 24 (m) The identification of signs of prohibited activities,
- 25 such as gambling, solicitation for prostitution, and drug sales.
- (n) Any other pertinent laws as determined by the
- 27 commission.

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- 1 (7) $\overline{(6)}$ The commission shall issue an instructor
- 2 certification to an individual presenting evidence acceptable to
- 3 the commission of having successfully completed instructor certi-
- 4 fication classes and shall issue an identification card indicat-
- 5 ing that certification by the commission.
- (8) (7) Upon approval by the commission of a server train-
- 7 ing program, the commission shall appoint the person sponsoring
- 8 the server training program as an administrator of that program.
- 9 The administrator shall provide a certification to the commission
- 10 that a retail licensee has successfully completed the server
- 11 training program offered by a certified instructor and approved
- 12 by the commission and shall recommend that the commission desig-
- 13 nate the licensee as a responsible vendor.
 - [(9) A CERTIFIED INSTRUCTOR WHO IS A LICENSEE OR AN EMPLOYEE OF A LICENSEE MAY OFFER SERVER TRAINING PROGRAMS APPROVED BY THE COMMISSION TO THE EMPLOYEES OF THE LICENSEE AND CERTIFY TO THE COMMISSION THOSE PERSONS WHO SUCCESSFULLY COMPLETED THE PROGRAM.]
- 14 [(10)] AN ON PREMISES LICENSEE WHOSE LICENSE WAS ISSUED OR WHO
- 15 WAS THE TRANSFEREE OF MORE THAN A 50% INTEREST IN AN ON PREMISES
- 16 LICENSE ON OR AFTER JULY 1, 2001 OR AN ON PREMISES LICENSEE
- 17 DETERMINED BY THE COMMISSION TO BE IN NEED OF TRAINING DUE TO THE
- 18 FREQUENCY OR TYPES OF VIOLATIONS OF THIS ACT INVOLVING THE SERV-
- 19 ING OF ALCOHOLIC LIQUOR MUST HAVE EMPLOYED OR PRESENT ON THE
- 20 LICENSED PREMISES, AT A MINIMUM, SUPERVISORY PERSONNEL WHO HAVE
- 21 SUCCESSFULLY COMPLETED A SERVER TRAINING PROGRAM ON EACH SHIFT
- 22 AND DURING ALL HOURS IN WHICH ALCOHOLIC LIQUOR IS SERVED. AN ON
- 23 PREMISES LICENSEE MUST KEEP A COPY OF THE RESPONSIBLE VENDOR DES-
- 24 IGNATION OR PROOF OF COMPLETION OF SERVER TRAINING ON THE
- 25 LICENSED PREMISES TO FACILITATE THE VERIFICATION OF SUCH DESIGNA-
- 26 TION BY THE COMMISSION, AGENT OF THE COMMISSION, OR LAW
- 27 ENFORCEMENT OFFICER. AN ON PREMISES LICENSEE DETERMINED BY THE

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 1 COMMISSION TO HAVE VIOLATED THIS SUBSECTION IS SUBJECT TO
 2 REVOCATION, SUSPENSION, OR OTHER SANCTION AS PROVIDED FOR IN SEC-
 3 TION 903. A VIOLATION OF THIS SUBSECTION IS NOT A VIOLATION OF
 4 SECTION 909.
        [(11)] - (8) As a condition of the designation of a licensee
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 6 as a responsible vendor, the licensee shall make available to the
 7 administrator in not less than 60-day time increments records
 8 sufficient to verify the names and social security numbers of his
 9 or her employees. The administrator shall provide to the commis-
10 sion a list of names and social security numbers of individuals
11 who have successfully completed the server training program and
12 shall monitor the licensee in a manner approved by the commission
13 in order to verify continued compliance of the licensee's status
14 as a responsible vendor. The administrator shall notify the com-
15 mission in writing as soon as it determines that the licensee has
16 failed to maintain the standards for server training or has
17 failed to cooperate with the administrator's verification
18 procedure. Upon receipt of such a notice from the administrator,
19 the commission shall suspend the licensee's designation as a
20 responsible vendor.
        [(12)] - (9) The commission may suspend the designation of a
21
22 retail licensee as a responsible vendor upon a conviction or
23 administrative determination of a prohibited sale on the
24 licensee's licensed premises. The retail licensee losing such a
25 designation may reapply for designation as a responsible vendor
26 upon the passage of 12 months from the date of the conviction or
27 administrative determination of a prohibited sale if the licensee
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- 1 is not convicted or administratively determined to have engaged
- 2 in a prohibited sale on the licensed premises. After the first
- 3 instance of a retail licensee losing its designation as a respon-
- 4 sible vendor, that retail licensee is not eligible to reapply for
- 5 such a designation until an additional 3 months for each subse-
- 6 quent conviction or determination. The 3-month time periods are
- 7 to be in addition to the 12-month period described in this
- 8 subsection.
- 9 [(13)] $\overline{(10)}$ A responsible vendor is not considered to be in
- 10 violation of the prohibition contained in R 436.1005(4) of the
- 11 Michigan administrative code regarding allowing an intoxicated
- 12 person to frequent or loiter on the licensed premises unless the
- 13 facts demonstrate otherwise.