SUBSTITUTE FOR SENATE BILL NO. 1278

A bill to create certain prescription programs relating to the elderly; to enhance access to prescription drugs to certain elderly residents of the state; to prescribe the powers and duties of certain state departments and agencies; to make appropriations; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. (1) This act shall be known and may be cited as the 2 "elder prescription insurance coverage act".
- 3 (2) It is the intent of the legislature that the EPIC pro-
- 4 gram defray the cost of obtaining medically necessary prescrip-
- 5 tion drugs by elderly Michigan residents under the conditions
- 6 specified in this act.
- 7 (3) Subject to annual appropriations, the elder prescription
- 8 insurance coverage program is established within the department
- 9 of community health.

- 1 Sec. 2. As used in this act:
- 2 (a) "Department" means the department of community health.
- 3 (b) "EPIC program" means the elder prescription insurance
- 4 coverage program created in section 3.
- 5 (c) "Federal poverty guidelines" means the poverty guide-
- 6 lines updated annually in the federal register by the United
- 7 States department of health and human services under authority of
- **8** 42 U.S.C. 9902(2).
- 9 (d) "Household income" means all income received by all per-
- 10 sons of a household in a tax year while members of a household.
- 11 (e) "Medicaid" means the program for medical assistance
- 12 established under title XIX of the social security act, chapter
- 13 531, 49 Stat. 620, 42 U.S.C. 1396 to 1396f, 1396q-1 to 1396r-6,
- 14 and 1396r-8 to 1396v, and administered by the department under
- 15 the social welfare act, 1939 PA 280, MCL 400.1 to 400.119b.
- 16 (f) "MEPPS" means the Michigan emergency pharmaceutical pro-
- 17 gram for seniors.
- 18 (g) "Michigan resident" means an individual who establishes
- 19 residence for a period of 3 months in a settled or permanent home
- 20 or domicile within the state with the intention of remaining in
- 21 this state. An individual is a resident until the individual
- 22 establishes a permanent residence outside this state.
- (h) "Prescription" and "prescription drug" mean those terms
- 24 as defined in section 17708 of the public health code, 1978 PA
- 25 368, MCL 333.17708.
- 26 Sec. 3. (1) A noninstitutionalized Michigan resident 65
- 27 years old or older, with a household income at or below 200% of

- 1 the federal poverty guidelines, who is not currently a medicaid
- 2 recipient, is eligible to enroll in the EPIC program.
- 3 (2) The department shall give initial enrollment priority to
- 4 applicants who in the 12 months preceding the effective date of
- 5 this act participated in the MEPPS. A second enrollment priority
- 6 will be afforded to applicants with annual household incomes up
- 7 to 150% of the federal poverty guidelines who did not participate
- 8 in the MEPPS program. Applicants with incomes above 150% and up
- 9 to 200% of the federal poverty guidelines will be enrolled con-
- 10 tingent upon available money.
- 11 (3) An individual or married couple meeting the basic eligi-
- 12 bility criteria established in subsection (1) may apply for
- 13 enrollment in the EPIC program as follows:
- 14 (a) Submit an annual application to the department, or the
- 15 department's designee, that attests to the age, residence, and
- 16 household income of the individual applicant or couple, if
- 17 married. A nonrefundable administrative fee must be included
- 18 with the application. For the initial year of operation, the
- 19 administrative fee is \$25.00. For subsequent years, the amount
- 20 of the administrative fee may be established by the legislature.
- 21 (b) Upon notification of eligibility, the enrollee may
- 22 access the EPIC program by meeting the cost-sharing obligation
- 23 through a monthly deductible calculated based on 1 of the
- 24 following:
- 25 (i) If the applicant's household income is at or below 100%
- 26 of the federal poverty guidelines, the monthly deductible is 1/12

- 1 of 1% of household income as established during the annual
- 2 application process.
- 3 (ii) If the applicant's household income is at or below 125%
- 4 but greater than 100% of the federal poverty guidelines, the
- 5 monthly deductible is 1/12 of 2% of household income as estab-
- 6 lished during the annual application process.
- 7 (iii) If the applicant's household income is at or below
- 8 150% but greater than 125% of the federal poverty guidelines, the
- 9 monthly deductible is 1/12 of 3% of household income as estab-
- 10 lished during the annual application process.
- 11 (iv) If the applicant's household income is at or below 175%
- 12 but greater than 150% of the federal poverty guidelines, the
- 13 monthly deductible is 1/12 of 4% of household income as estab-
- 14 lished during the annual application process.
- 15 (v) If the applicant's household income is at or below 200%
- 16 but greater than 175% of the federal poverty guidelines, the
- 17 monthly deductible is 1/12 of 5% of household income as estab-
- 18 lished during the annual application process.
- 19 (4) Subsequent to enrollment in the EPIC program, an appli-
- 20 cant who has a household income at or below 100% of the federal
- 21 poverty guidelines shall be referred to the local family indepen-
- 22 dence agency for assessment of eligibility for medicaid. Nothing
- 23 in this subsection shall be construed as mandating that an appli-
- 24 cant found eligible for medicaid must enroll in that program in
- 25 lieu of enrollment in the EPIC program.

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Senate Bill No. 1278 as amended November 29, 2000
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- 1 Sec. 4. (1) The department shall establish an expedited
- 2 enrollment process if an otherwise eligible EPIC applicant
- 3 immediately needs to obtain a medically necessary prescription.
- 4 (2) The department shall give an applicant enrolled under
- 5 subsection (1) a temporary EPIC program eligibility card that is
- 6 valid for not more than 1 month from the issue date.
- 7 (3) For the initial year of operation, the department shall
- 8 allocate up to \$3,000,000.00 of the total EPIC program appropria-
- 9 tion to be used to provide emergency prescription vouchers if
- 10 enrollment in the program is suspended as authorized under sec-
- 11 tion 8(c). Eligibility requirements for emergency vouchers shall
- 12 not be more restrictive than the requirements established for the
- 13 Michigan emergency pharmaceutical program for seniors previously
- 14 funded in the annual appropriation for the department.
- 15 Sec. 5. Except as otherwise specified in section 8, if an
- 16 enrollee chooses to have a prescription filled with a brand name
- 17 drug when a recognized generic drug is available, a copayment is
- 18 required. For the initial year of operation, the copayment
- 19 amount is \$15.00. For subsequent years, the amount of a copay-
- 20 ment applied under this section may be established by the
- 21 legislature. Nothing in this section shall be construed as allowing
- 22 therapeutic substitution. This section does not apply to a prescription
- 23 marked as "dispense as written".
- Sec. 6. In providing program benefits, the department may
- 25 do all of the following:
- (a) Enter into a contract with a private individual,
- 27 corporation, or agency to manage the EPIC program.

- 1 (b) Take measures necessary to obtain the best available
- 2 quarterly pharmaceutical manufacturer rebate.
- 3 (c) Use procedures and rebate amounts specified under sec-
- 4 tion 1927 of title XIX of the social security act, 42
- 5 U.S.C. 1396r-8, to obtain quarterly rebates from pharmaceutical
- 6 manufacturers for outpatient drugs dispensed to participants in 7 EPIC.
- **8** (d) For products distributed by the pharmaceutical manufac-
- 9 turers not providing quarterly rebates as listed in subdivision
- 10 (c), require preauthorization.
- 11 Sec. 7. To assist in implementing this act, the department
- 12 shall utilize the office of services to the aging, area agencies
- 13 on aging, senior citizens centers, or other senior focused enti-
- 14 ties, to provide outreach, enrollment assistance, and education
- 15 services to potentially eligible seniors for both the EPIC and
- 16 medicaid programs.
- 17 Sec. 8. The department shall provide quarterly reports to
- 18 the senate and house appropriations committees, and the senate
- 19 and house fiscal agencies, that include quantified data as to the
- 20 number of program applicants and enrollees, the amount of expen-
- 21 ditures, and the number of enrollees subsequently found eligible
- 22 for medicaid. Each report shall also contain an estimate of
- 23 whether or not the current rate of expenditures will exceed the
- 24 existing amount of money appropriated for the EPIC program in the
- 25 current fiscal year. If the estimate indicates that the program
- 26 would end the year in deficit, the department and the department

Senate Bill No. 1278

7

- 1 of management and budget shall take 1 or more of the following
- 2 actions:
- 3 (a) Request a supplemental appropriation for the EPIC
- 4 program.
- 5 (b) Request a transfer of spending authority from any sur-
- 6 plus appropriation within the department.
- 7 (c) Suspend further enrollment in the EPIC program.
- **8** (d) Increase deductibles or copayments for new applicants.
- 9 In no case shall an adjustment in program cost sharing result in
- 10 a cost to an eligible senior in excess of 5% of the eligible
- 11 senior's household income.
- 12 Sec. 9. (1) The program created by this act is not an
- 13 entitlement. Benefits are limited to the level supported by the
- 14 money explicitly appropriated in this or other acts for the EPIC
- 15 program.
- 16 (2) Except as allowed in section 3(4), the EPIC program is a
- 17 payer of last resort. If the federal government establishes a
- 18 pharmaceutical assistance program that covers EPIC eligible
- 19 seniors under medicare or another program, the EPIC program shall
- 20 cover only eligible costs not covered by the federal program.
- 21 (3) The EPIC program shall utilize the medicaid automated
- 22 pharmacy claims adjudication and prospective drug utilization
- 23 review system. This automated system shall contain those edits
- 24 necessary to reduce the risk of adverse drug reactions in the
- 25 enrolled population.
- 26 (4) For the initial year of operation, the pharmacy
- 27 dispensing fee payable under the EPIC program shall be no less

Senate Bill No. 1278 as amended November 29, 2000

- 1 than 100% of the current medicaid dispensing fee. For subsequent
- 2 years, the amount may be established by the legislature.
- Enacting section 1. Section 273 of the income tax act of 3
- 4 1967, 1967 PA 281, MCL 206.273, is repealed on January 1 of the
- 5 year immediately following the first year that the EPIC program
- 6 provides prescription drug coverage to a person under this act. In addition, the MEPPS shall continue until the EPIC program is fully operational.
- Enacting section 2. This act takes effect January 1. 2001. Enacting section 3. Section 1695 of 2000 PA 296 is repealed.