# **HOUSE BILL No. 4298**

February 18, 1999, Introduced by Reps. Stamas, Godchaux, Jelinek, Pappageorge, Mead, Jellema, Toy, Kukuk, Caul, Byl, Geiger, Jansen and Scranton and referred to the Committee on Appropriations.

#### EXECUTIVE BUDGET BILL

A bill to make appropriations for community colleges for the fiscal year ending September 30, 2000; to provide for the expenditure of the appropriations; to establish or continue certain funds, programs, and categories; and to prescribe the powers and duties of certain state departments, officers, and employees.

### THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

## PART 1

## LINE ITEM APPROPRIATIONS

Sec. 101. Subject to the conditions set forth in this bill, the amounts listed in this part are appropriated for community colleges and certain other state purposes relating to education for the fiscal year ending September 30, 2000, from the funds indicated in this part. The

1	following is a summary of the appropriations in this part:	
2	COMMUNITY COLLEGES	
3	APPROPRIATION SUMMARY:	
4	GROSS APPROPRIATION	292,962,019
5	Interdepartmental grants:	
6	Total interdepartmental grants and	
7	intradepartmental transfers	0
8	ADJUSTED GROSS APPROPRIATION	292,962,019
9	Federal revenues:	
10	Total federal revenues	0
11	Special revenue funds:	
12	Total local revenues	0
13	Total private revenues	0
14	Total other state restricted revenues	0
15	State general fund/general purpose \$	292,962,019
16	Sec. 102. OPERATIONS	
17	Alpena Community College \$	4,703,837
18	Bay de Noc Community College	4,400,400
19	Delta College	13,488,310
20	Glen Oaks Community College	2,094,673
21	Gogebic Community College	4,058,527
22	Grand Rapids Community College	17,599,052
23	Henry Ford Community College	20,179,700
24	Jackson Community College	11,757,634
25	Kalamazoo Valley Community College	10,657,339
26	Kellogg Community College	8,703,721
27	Kirtland Community College	2,884,295
28	Lake Michigan College	4,723,720
29	Lansing Community College	29,118,666
30	Macomb Community College	31,757,884
31	Mid Michigan Community College	3,903,610
32	Monroe County Community College	3,815,205
33	Montcalm Community College	2,994,561
34	C.S. Mott Community College	14,894,333
35	Muskegon Community College	8,418,834

1	North Central Michigan College 2,821,668		
2	Northwestern Michigan College 8,312,144		
3	Oakland Community College		
4	St. Clair County Community College 6,618,824		
5	Schoolcraft College		
6	Southwestern Michigan College 5,646,316		
7	Washtenaw Community College		
8	Wayne County Community College		
9	West Shore Community College		
10	GROSS APPROPRIATION		
11	Appropriated from:		
12	State general fund/general purpose \$ 284,808,995		
13	Sec. 103. GRANTS		
14	At-risk student success program \$ 3,584,566		
15	Tuition restraint incentive grants 4,200,000		
16	Renaissance zone tax reimbursement funding <u>368,458</u>		
17	GROSS APPROPRIATION		
18	Appropriated from:		
19	State general fund/general purpose \$ 8,153,024		
20	PART 2		
21	PROVISIONS CONCERNING APPROPRIATIONS		
22	GENERAL SECTIONS		
23	Sec. 201. (1) Pursuant to section 30 of article IX of the state		
24	constitution of 1963, total state spending from state sources for		
25	fiscal year 1999-2000 is estimated at \$292,962,019.00 in this bill and		
26	state spending from state sources paid to local units of government for		
27	fiscal year 1999-2000 is estimated at \$292,962,019.00.		
28	(2) If it appears to the principal executive officer of a		
29	department or branch that state spending to local units of government		
30	will be less than the amount that was projected to be expended under		
31	subsection (1), the principal executive officer shall immediately give		
32	notice of the approximate shortfall to the state budget director.		
33	Sec. 202. The expenditures and funding sources authorized under		

this bill are subject to the management and budget act, 1984 PA 431,

MCL 18.1101 to 18.1594.

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- 1 Sec. 203. (1) The sums appropriated in this bill are appropriated
- 2 for community colleges with a fiscal year ending June 30, 2000 and
- 3 shall be paid out of the state treasury and distributed by the state
- 4 treasurer to the respective community colleges in 11 monthly
- 5 installments on the sixteenth of each month, or the next succeeding
- 6 business day, beginning with October 16, 1999. Each community college
- 7 shall accrue its July and August 2000 payments to its institutional
- 8 fiscal year ending June 30, 2000. However, if a community college
- 9 fails to submit all verified Michigan Community Colleges Activities
- 10 Classification Structure data for school year 1998-99 to the department
- 11 of education by November 1, 1999, the monthly installments shall be
- 12 withheld from that community college until those data are submitted.
- 13 The department of education shall publish the Activities Classification
- 14 Structure Manual for Michigan Community Colleges on or before March 1,
- 15 2000 for use by the legislature during budget development for the
- 16 fiscal year ending September 30, 2001. The amount from the funds
- 17 appropriated in part 1 that is allocated under section 103 to address
- 18 the special needs of at-risk students shall be paid in full by the
- 19 state treasurer by November 1, 1999. The amount distributed to a
- 20 community college or department shall not exceed the net state
- 21 allocation authorized by this bill.
- 22 (2) Except as otherwise provided by law, each of the amounts
- 23 appropriated shall be used solely for the respective purposes stated in
- 24 this bill. The funds appropriated by this bill may be used to match
- 25 the cost of any available programs under the Carl D. Perkins vocational
- 26 and applied technology education act, Public Law 88-210, 98 Stat. 2435,
- 27 including local administration.
- 28 Sec. 204. (1) The auditor general or an independent public
- 29 accounting firm appointed by the auditor general shall audit data for
- 30 the fiscal year ending on June 30, 1999 as submitted on the department
- 31 of education request forms of 7 randomly selected community colleges.
- 32 A community college shall maintain and provide those records necessary
- 33 for the auditor general or certified public accountant appointed by the
- 34 auditor general to determine the accuracy of the reported data. The
- 35 audits shall be based upon the definitions and requirements contained
- 36 in the Manual for Uniform Financial Reporting, Michigan Public

- 1 Community Colleges, published by the Michigan state board of education
- 2 in 1981, and the Activities Classification Structure Manual for
- 3 Michigan Community Colleges, 1997 revision of the final report of the
- 4 activities classification structure task force (July 1981), published
- 5 by the department of education. Before the submission of a final audit
- 6 report, a community college may appeal the findings of the preliminary
- 7 report under an appeal process to be established by the auditor
- 8 general. The auditor general shall submit a report of the findings to
- 9 the house and senate appropriations committees, the department of
- 10 education, and the state budget director before June 1, 2000.
- 11 (2) The auditor general or a certified public accountant appointed
- 12 by the auditor general shall conduct not less than 3 performance audits
- of community colleges but may conduct more if the auditor general
- 14 considers it necessary.
- 15 (3) Not more than 60 days after an audit report is released by the
- 16 office of the auditor general, the principal executive officer of the
- 17 community college that was audited shall submit to the house and senate
- 18 appropriations committees, the house and senate fiscal agencies, the
- 19 department of education, the auditor general, and the state budget
- 20 director a plan to comply with audit recommendations. The plan shall
- 21 contain projected dates and resources required, if any, to achieve
- 22 compliance with the audit recommendations, or a documented explanation
- 23 of the college's noncompliance with the audit recommendations
- 24 concerning the matters on which the audited community college and
- 25 office of the auditor general disagree.
- 26 (4) A community college whose audited activities classification
- 27 structure data is significantly different than the data used to
- 28 determine state aid under this bill shall return any overappropriated
- 29 funds as provided in this section. The department of education shall
- 30 compare formula computations for the audited colleges using pre- and
- 31 post-audit data. If the state allocation is 2% or more than the
- 32 post-audit allocation amount, the college shall return the excess
- 33 funds. The returned money shall be redistributed to all 28 community
- 34 colleges, prorated on the base appropriations contained in part 1.
- 35 Sec. 205. The department of education shall revise and update the
- 36 taxonomy of the 7 community colleges selected for audit under section

- 1 204(1) pursuant to the Activities Classification Structure Manual for
- 2 Michigan Community Colleges, 1997 revision of the final report of the
- 3 activities classification structure task force (July 1981), published
- 4 by the department of education.
- 5 Sec. 206. (1) A community college shall retain certified class
- 6 summaries, class lists, registration documents, and student transcripts
- 7 that are consistent with the taxonomy of courses. For each enrollment
- 8 period during the fiscal year, these certified documents shall identify
- 9 clearly by course the number of in-district and out-of-district student
- 10 credit and contact hours. The class summaries and class lists shall be
- 11 consistent with each other and shall include the course prefix and
- 12 numbers, course title, course credit and contact hours, credit and
- 13 contact hours generated by each student, and activity classifications
- 14 consistent with the taxonomy. An auditable process shall be used by
- 15 the community college to determine the unduplicated head count for
- 16 in-district students, out-of-district students, and prisoners for each
- 17 enrollment period during the fiscal year.
- 18 (2) Contracts between the community college and agencies that
- 19 reimburse the community college for the costs of instruction shall be
- 20 retained for audit purposes.
- 21 Sec. 207. Each community college shall have an annual audit of all
- 22 income and expenditures performed by an independent auditor and shall
- 23 furnish the independent auditor's management letter and an annual
- 24 audited accounting of all general and current funds income and
- 25 expenditures including audits of college foundations to the senate and
- 26 house fiscal agencies, the auditor general, the department of
- 27 education, and the state budget director before November 15, 1999. If
- 28 a community college fails to furnish the audit materials, the monthly
- 29 state aid installments shall be withheld from that college until the
- 30 information is submitted. All reporting shall conform to the
- 31 requirements set forth in the Manual for Uniform Financial Reporting,
- 32 Michigan Public Community Colleges, published by the Michigan state
- 33 board of education in 1981.
- 34 Sec. 208. (1) A community college shall pay the employer's
- 35 contributions to the Michigan public school employees retirement system
- 36 created by the public school employees retirement act of 1979, 1980 PA

- 1 300, MCL 38.1301 to 38.1408, as a condition of receiving funds
- 2 appropriated under this bill.
- 3 (2) A community college shall not pay an employer's contribution to
- 4 more than 1 retirement fund providing benefits for an employee.
- 5 Sec. 209. An appropriation contained in this bill shall not be
- 6 used for the construction of buildings for, or operations of, a
- 7 community college not expressly authorized in part 1. Funds
- 8 appropriated in part 1 shall not be used to pay for the construction or
- 9 maintenance of any self-liquidating project.
- 10 Sec. 210. The department of education shall ensure that a
- 11 statistical report for minorities and women employees for the most
- 12 recent school year as submitted to the federal government on the EEO-6
- 13 form be included in the Michigan Community Colleges Enrollment Profile
- 14 published by the department of education. Also included in this
- 15 profile shall be a statistical report for the most recent school year
- 16 that includes enrollment statistics for minorities and women as
- 17 submitted to the department of education. The department of education
- 18 shall distribute a copy of this report to members of the house and
- 19 senate appropriations subcommittees on community colleges, the house
- 20 and senate fiscal agencies and the state budget director no later than
- 21 March 1, 2000.
- Sec. 211. (1) Each community college shall report the following to
- 23 the house and senate appropriations subcommittees on community
- 24 colleges, the house and senate fiscal agencies, the department of
- 25 education and the state budget director, no later than November 1,
- 26 1999:
- 27 (a) The number of North American Indian students enrolled each term
- 28 for the previous fiscal year, using guidelines and procedures developed
- 29 by the department of education and the Michigan commission on Indian
- 30 affairs.
- 31 (b) The number of Indian tuition waivers granted each term, and the
- 32 monetary value of the waivers for the previous fiscal year.
- 33 (2) Colleges shall use the criteria cited in 1976 PA 174, MCL
- 34 390.1251 to 390.1253, to determine eligibility for tuition waivers, and
- 35 shall grant such waivers to individuals who meet the criteria and
- 36 request tuition waivers.

- 1 Sec. 212. From the general fund/general purpose appropriation in
- 2 part 1, there is allocated \$368,458.00 to make reimbursement to
- 3 community colleges, as provided by section 12 of the Michigan
- 4 renaissance zone act, 1996 PA 376, MCL 125.2692, for property taxes
- 5 levied in 1999. Reimbursements shall be made in amounts to each
- 6 eligible recipient no later than 60 days after the department of
- 7 treasury certifies to the state budget director that it has received
- 8 all necessary information to properly determine the amounts due each
- 9 eligible recipient pursuant to section 12(4) of the Michigan
- 10 renaissance zone act, 1996 PA 376, MCL 125.2692. Any excess
- 11 allocations shall lapse to the general fund.
- 12 Sec. 213. Upon request, a community college shall inform interested
- 13 Michigan high schools of the aggregate academic status of its students
- 14 for the fiscal year beginning October 1, 1999, in a manner prescribed
- 15 by the Michigan community college association and in cooperation with
- 16 the Michigan association of secondary school principals.
- 17 Sec. 215. Each community college shall report to the department of
- 18 education, the house and senate appropriations committees, the house
- 19 and senate fiscal agencies and the state budget director the numbers
- 20 and type of associate degrees and other certificates awarded during the
- 21 previous fiscal year. The report shall be made not later than November
- 22 15, 1999.

## 23 STATE AID - OPERATIONS

- 24 Sec. 301. Unless otherwise stated, all data items used in
- 25 determining state aid in this bill are as defined in the Manual for
- 26 Uniform Financial Reporting, Michigan Public Community Colleges,
- 27 published by the Michigan state board of education in 1981, which shall
- 28 be the basis for reporting data, and the Activities Classification
- 29 Structure Manual for Michigan Community Colleges, 1997 revision of the
- 30 final report of the activities classification structure task force
- 31 (July 1981), published by the department of education, which shall be
- 32 used to document financial needs of the community colleges.
- 33 Sec. 302. A community college shall not include in the enrollment
- 34 report any student credit hours or student contact hours for a student
- 35 incarcerated in a Michigan penal institution. Exclusion of these
- 36 students is intended to avoid the payment of state aid under this bill

1 for the same individuals for whom reimbursement is provided by the

2 state correctional system.

#### 3 GRANTS

4 Sec. 401. (1) The community college at-risk student success program

5 is continued. The funding shall be prorated among community colleges

6 based on the number of student contact hours for developmental and

7 preparatory instruction reported by each community college to the

8 department of education for use in the Activities Classification

9 Structure Manual for Michigan Community Colleges, 1997 revision of the

10 final report of the activities classification structure task force

11 (July 1981), published by the department of education. Of the amount

12 appropriated in part 1 for the at-risk student success program,

13 \$1,120,000.00 is allocated for base grants of \$40,000.00 each, to

14 address the special needs of at-risk students at community colleges or

15 the acquisition or upgrade of technology related equipment and

16 software.

17 (2) Of the amount appropriated in part 1 for the at-risk student

18 success program, the balance of the appropriated funds shall be

19 distributed on a proration utilizing the sum of the most recent 3 years

20 developmental/preparatory contact hours divided by the sum of the

21 3-year total contact hours at each college. Each community college's

22 percentage shall be divided by the sum of all such percentages

23 systemwide to obtain each community college's prorated grant amount.

24 (3) For the fiscal year ending September 30, 2000, the at-risk

25 student success program money is allocated as follows:

105,062

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1	Lake Michigan College	179,730
2	Lansing Community College	119,933
3	Macomb Community College	84,971
4	Mid Michigan Community College	115,524
5	Monroe Community College	99,520
6	Montcalm Community College	71,875
7	Mott Community College	104,786
8	Muskegon Community College	204,401
9	North Central Michigan College	147,238
10	Northwestern Michigan College	126,094
11	Oakland Community College	160,819
12	St. Clair Community College	74,515
13	Schoolcraft College	148,320
14	Southwestern Michigan College	185,189
15	Washtenaw Community College	137,820
16	Wayne County Community College	189,810
17	West Shore Community College	137,985
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- 18 (4) For the purposes of this section, "at-risk students" means
  19 students who meet 1 or more of the following criteria:
- 20 (a) Are initially placed in 1 or more developmental courses as a 21 result of standardized testing or as a result of failure to make 22 satisfactory academic progress.
- 23 (b) Are diagnosed as learning disabled.
- 24 (c) Require English as a second language (ESL) assistance.
- (5) Grant funding under this section shall be utilized to address the special needs of at-risk students or for equipment or upgrade of information technology hardware or software. Activities related to services provided to at-risk students include, but are not limited to, pretesting for academic ability, counseling contacts, and special programs. Equipment or information technology hardware or software purchased under this section need not be associated with the operation
- 33 (6) Grant funding under this section shall not be used for indirect 34 costs including, but not limited to, rent, utilities, or, except as 35 provided in this section, college administration.
- 36 (7) Each community college shall report to the house and senate

of a program designed to address the needs of at-risk students.

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1 appropriations subcommittees on community colleges, the house and 2 senate fiscal agencies, the state budget director, and the department of education a summary of all accomplishments under, expenditures for, 3 4 and compliance with the intent of this program, including the number of 5 at-risk students served. The report is subject to audit as provided for in section 204(1). The report shall be submitted not later than 90 6 7 days after the end of the state's fiscal year. The department of 8 education shall make available a summary report of the program. 9 (8) Each community college receiving grant money under this section 10 shall, not more than 12 months after receipt of that money, certify to the state treasurer, the state budget director, the house and senate 11 12 fiscal agencies, and the auditor general whether all the grant money is 13 expended or encumbered. 14 Sec. 402. (1) The appropriation in section 103 for the tuition 15 restraint incentive grant is contingent upon the repeal of the Michigan 16 college tuition and fees credit, section 274 of the income tax act, 17 1967 PA 281, MCL 206.274 effective for the 1999 tax year. Pursuant to 18 the requirement established in subsection (2), the amount identified 19 for tuition restraint incentive grants in section 103 of this bill 20 shall be allocated to Michigan community colleges as follows: 21 68,884 22 63,798 23 199,512 24 30,394 25 60,341 26 262,734 27 296,921 28 174,791 29 152,793 30 126,787 31 43,056 69,367 32 33 431,056 34 470,227 35 56,470 36 55,398

1	Montcalm Community College	571
2	C.S. Mott Community College	722
3	Muskegon Community College	L17
4	North Central Michigan College	399
5	Northwestern Michigan College	589
6	Oakland Community College	302
7	St. Clair County Community College	724
8	Schoolcraft College	)10
9	Southwestern Michigan College	956
10	Washtenaw Community College	532
11	Wayne County Community College	355
12	West Shore Community College	994
13	(2) The distribution of the allocation to each community college	in
14	subsection (1) shall be made if the community college adopts a studer	nt
15	tuition and fee increase for the 1999-2000 academic year of three	
16	percent or less and certifies such to the state budget director.	
17	(3) The allocations contained in subsection (1) are proportionate	е
18	to the fiscal year 1999 appropriations to community colleges.	

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