HOUSE BILL No. 4745

May 27, 1999, Introduced by Rep. Cassis and referred to the Committee on Tax Policy.

A bill to amend 1975 PA 228, entitled
"Single business tax act,"
by amending sections 4, 5, 6, 37c, 37d, and 49 (MCL 208.4, 208.5, 208.6, 208.37c, 208.37d, and 208.49), section 4 as amended by 1995 PA 285, section 5 as amended by 1987 PA 253, and

section 19.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 4. (1) "Casual transaction" means a transaction made

sections 37c and 37d as amended by 1996 PA 470, and by adding

- 2 or engaged in other than in the ordinary course of repeated and
- 3 successive transactions of a like character, except that a trans-
- 4 action made or engaged in by a person that is incidental to that
- 5 person's regular business activity is a business activity within
- 6 the meaning of this act.

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- 1 (2) "Commissioner" means the state commissioner of revenue.
- 2 (3) Except as otherwise provided in this section,
- 3 "compensation" means all wages, salaries, fees, bonuses, commis-
- 4 sions, or other payments made in the taxable year on behalf of or
- 5 for the benefit of employees, officers, or directors of the
- 6 taxpayers. and COMPENSATION INCLUDES, BUT IS NOT LIMITED TO,
- 7 PAYMENTS THAT ARE subject to or specifically exempt from with-
- 8 holding under chapter 24, sections 3401 to 3406 of the internal
- 9 revenue code. Compensation ALSO includes, on a cash or accrual
- 10 basis consistent with the taxpayer's method of accounting for
- 11 federal income tax purposes, payments to state and federal unem-
- 12 ployment compensation funds, payments under the federal insurance
- 13 contribution act and similar social insurance programs, payments,
- 14 including self-insurance, for worker's compensation insurance,
- 15 payments to individuals not currently working, payments to depen-
- 16 dents and heirs of individuals because of current or former labor
- 17 services rendered by those individuals, payments to a pension,
- 18 retirement, or profit sharing plan, and payments for insurance
- 19 for which employees are the beneficiaries, including payments
- 20 under health and welfare and noninsured benefit plans and pay-
- 21 ments of fees for the administration of health and welfare and
- 22 noninsured benefit plans. Compensation does not include any of
- 23 the following:
- 24 (a) Discounts on the price of the taxpayer's merchandise or
- 25 services sold to the taxpayer's employees, officers, or directors
- 26 that are not available to other customers.

- 1 (b) Payments to an independent contractor.
- 2 (c) For tax years beginning after December 31, 1994,
- 3 payments to state and federal unemployment compensation funds.
- 4 (d) For tax years beginning after December 31, 1994, the
- 5 employer's portion of payments under the federal insurance con-
- 6 tribution act, the railroad retirement tax act, chapter 22 of
- 7 title 26 of the United States Code, 26 U.S.C. 3201 to 3233, and
- 8 similar social insurance programs.
- **9** (e) For tax years beginning after December 31, 1994, pay-
- 10 ments, including self-insurance payments, for worker's compensa-
- 11 tion insurance or federal employers liability act insurance pur-
- 12 suant to chapter 149, 35 Stat. 65, 45 U.S.C. 51 to 60.
- 13 (4) "Department" means the revenue division BUREAU of the
- 14 department of treasury.
- 15 Sec. 5. (1) "Employee" means an employee as defined in sec-
- 16 tion 3401(c) of the internal revenue code. A person from whom an
- 17 employer is required to withhold for federal income tax purposes
- 18 shall prima facie be deemed an employee.
- 19 (2) "Employer" means an employer as defined in section
- 20 3401(d) of the internal revenue code. A person required to with-
- 21 hold for federal income tax purposes shall prima facie be deemed
- 22 an employer.
- 23 (3) "Federal taxable income" means taxable income as defined
- 24 in section 63 of the internal revenue code.
- 25 (4) "Internal revenue code" means the United States internal
- **26** revenue code of 1986 , as amended, and in effect on January 1,

- 1 -1987 1999 OR, AT THE OPTION OF THE TAXPAYER, IN EFFECT FOR THE
- 2 TAX YEAR.
- 3 Sec. 6. (1) "Person" means an individual, firm, bank,
- 4 financial institution, limited partnership, copartnership, part-
- 5 nership, joint venture, association, LIMITED LIABILITY COMPANY,
- 6 corporation, receiver, estate, trust, BUSINESS TRUST, BUSINESS
- 7 ORGANIZATION, or any other group or combination acting as a unit,
- 8 INCLUDING A PERSON THAT IS FORMED UNDER THE LAWS OF A FOREIGN
- 9 COUNTRY OR POLITICAL SUBDIVISION THEREOF.
- 10 (2) "Rent" includes a lease payment or other payment for the
- 11 use of any property to which the taxpayer does not have legal or
- 12 equitable title.
- 13 SEC. 19. (1) FOR TAX YEARS THAT BEGIN AFTER JUNE 1, 1999,
- 14 EXCEPT FOR A TAXPAYER THAT CALCULATES TAX BASE UNDER SECTION 22A,
- 15 THE TAX BASE OF A FOREIGN PERSON INCLUDES THE SUM OF BUSINESS
- 16 INCOME AND THE ADJUSTMENTS UNDER SECTION 9, WHETHER OR NOT THE
- 17 FOREIGN PERSON IS SUBJECT TO TAXATION UNDER THE INTERNAL REVENUE
- 18 CODE.
- 19 (2) A FOREIGN PERSON SHALL ELECT TO CALCULATE BUSINESS
- 20 INCOME EITHER BY COMPLETING A PRO FORMA UNITED STATES INCOME TAX
- 21 RETURN OR BY A REASONABLE APPROXIMATION OF FEDERAL TAXABLE INCOME
- 22 CALCULATED BY A METHOD APPROVED BY THE COMMISSIONER.
- 23 (3) EXCEPT AS OTHERWISE PROVIDED IN THIS SECTION, THE TAX
- 24 BASE OF A FOREIGN PERSON IS SUBJECT TO ALL ADJUSTMENTS AND OTHER
- 25 PROVISIONS OF THIS ACT.
- 26 (4) AS USED IN THIS SECTION:

- 1 (A) "BUSINESS INCOME" MEANS, FOR TAX YEARS THAT BEGIN AFTER
- 2 JUNE 1, 1999 FOR A FOREIGN PERSON THAT IS A CORPORATION, AN
- 3 AMOUNT EQUAL TO FEDERAL TAXABLE INCOME CALCULATED AS IF THE FOR-
- 4 EIGN PERSON IS A UNITED STATES PERSON. FOR TAX YEARS THAT BEGIN
- 5 AFTER JUNE 1, 1999 FOR A FOREIGN PERSON OTHER THAN A CORPORATION,
- 6 BUSINESS INCOME MEANS THAT PART OF FEDERAL TAXABLE INCOME DERIVED
- 7 FROM BUSINESS ACTIVITY CALCULATED AS IF THE FOREIGN PERSON IS A
- 8 UNITED STATES PERSON. FOR A FOREIGN PERSON OTHER THAN A CORPORA-
- 9 TION, BUSINESS INCOME INCLUDES PAYMENTS AND ITEMS OF INCOME AND
- 10 EXPENSE THAT ARE ATTRIBUTABLE TO BUSINESS ACTIVITY OF THE PART-
- 11 NERSHIP AND SEPARATELY REPORTED TO THE PARTNERS OR SIMILAR FOR-
- 12 EIGN MEMBERS.
- 13 (B) "FOREIGN PERSON" MEANS EITHER OF THE FOLLOWING:
- 14 (i) AN INDIVIDUAL WHO IS NOT A UNITED STATES RESIDENT,
- 15 WHETHER OR NOT THE INDIVIDUAL IS SUBJECT TO TAXATION UNDER THE
- 16 INTERNAL REVENUE CODE.
- 17 (ii) A PERSON FORMED UNDER THE LAWS OF A FOREIGN COUNTRY OR
- 18 A POLITICAL SUBDIVISION OF A FOREIGN COUNTRY, WHETHER OR NOT THE
- 19 PERSON IS SUBJECT TO TAXATION UNDER THE INTERNAL REVENUE CODE.
- 20 (C) "UNITED STATES PERSON" MEANS A UNITED STATES PERSON AS
- 21 DEFINED IN SECTION 7701(a)(30) OF THE INTERNAL REVENUE CODE.
- Sec. 37c. (1) For tax years beginning after December 31,
- 23 1994 and for a period of time not to exceed 20 years as deter-
- 24 mined by the Michigan economic growth authority, a taxpayer that
- 25 is an authorized business may credit against the tax imposed by
- 26 section 31 the amount certified each year by the Michigan
- 27 economic growth authority.

- 1 (2) The credit under this section for an authorized business
- 2 for the tax year as determined under the Michigan economic growth
- 3 authority act shall not exceed the payroll of the authorized
- 4 business attributable to employees who perform qualified new jobs
- 5 multiplied by the tax rate.
- 6 (3) A taxpayer shall not claim a credit under this section
- 7 unless the Michigan economic growth authority has issued a cer-
- 8 tificate to the taxpayer. The taxpayer shall attach the certifi-
- 9 cate to the return filed under this act on which a credit under
- 10 this section is claimed.
- 11 (4) The certificate required by subsection (3) shall state
- 12 all of the following:
- 13 (a) The taxpayer is an authorized business.
- 14 (b) The amount of the credit under this section for the
- 15 authorized business for the designated tax year.
- 16 (c) The taxpayer's federal employer identification number or
- 17 the Michigan treasury number assigned TO THE TAXPAYER.
- 18 (5) If the credit allowed under this section exceeds the tax
- 19 liability of the taxpayer for the tax year, the excess shall be
- 20 refunded to the taxpayer.
- 21 (6) An affiliated group AS DEFINED IN THIS ACT, a controlled
- 22 group of corporations as defined by IN SECTION 1563 OF the
- 23 internal revenue code AND FURTHER DESCRIBED IN 26
- **24** C.F.R. 1.414(b)-1 AND 1.414(c)-1 TO 1.414(c)-5, or an entity
- 25 under common control as defined by the internal revenue code
- 26 shall claim only 1 credit under this section for each tax year

- 1 for each expansion or location evidenced by a written agreement
- 2 whether or not a combined or consolidated return is filed.
- 3 (7) A credit shall not be claimed by a taxpayer under this
- 4 section if the taxpayer's initial certification as required in
- 5 subsection (3) is issued after December 31, $\frac{-1999}{}$ 2003.
- 6 (8) As used in this section:
- 7 (a) "Authority" or "Michigan economic growth authority"
- 8 means the Michigan economic growth authority created in the
- 9 Michigan economic growth authority act, Act No. 24 of the Public
- 10 Acts of 1995, being sections 207.801 to 207.810 of the Michigan
- 11 Compiled Laws 1995 PA 24, MCL 207.801 TO 207.810.
- 12 (b) "Authorized business", "facility", "full-time job", and
- 13 "written agreement" mean those terms as defined in Act No. 24 of
- 14 the Public Acts of 1995 THE MICHIGAN ECONOMIC GROWTH AUTHORITY
- 15 ACT, 1995 PA 24, MCL 207.801 TO 207.810.
- 16 (c) "Payroll" means the total salaries and wages before
- 17 deducting any personal or dependency exemptions.
- 18 (d) "Qualified new jobs" means the average number of
- 19 full-time jobs at a facility of an authorized business for a tax
- 20 year in excess of the average number of full-time jobs the autho-
- 21 rized business maintained in this state prior to the expansion or
- 22 location as that is determined under Act No. 24 of the Public
- 23 Acts of 1995 THE MICHIGAN ECONOMIC GROWTH AUTHORITY ACT, 1995
- 24 PA 24, MCL 207.801 TO 207.810.
- (e) "Tax rate" means the rate imposed under section 51(1)
- 26 SECTIONS 51 AND 51B TO 51E of the income tax act of 1967, Act
- 27 No. 281 of the Public Acts of 1967, being section 206.51 of the

- 1 Michigan Compiled Laws 1967 PA 281, MCL 206.51 AND 206.51B TO
- 2 206.51E, for the tax year in which the tax year of the taxpayer
- 3 for which the credit is being computed begins.
- 4 Sec. 37d. (1) For tax years beginning after December 31,
- 5 1994, and for a period of time not to exceed 20 years as deter-
- 6 mined by the Michigan economic growth authority plus any carry-
- 7 forward years allowed under subsection (5), a taxpayer that is an
- 8 authorized business may credit against the tax imposed by section
- 9 31 an amount equal to the tax liability attributable to autho-
- 10 rized business activity.
- 11 (2) A taxpayer shall not claim a credit under this section
- 12 unless the Michigan economic growth authority has issued a cer-
- 13 tificate to the taxpayer. The taxpayer shall attach the certifi-
- 14 cate to the return filed under this act on which a credit under
- 15 this section is claimed.
- 16 (3) The certificate required by subsection (2) shall state
- 17 both of the following:
- 18 (a) The taxpayer is an authorized business.
- 19 (b) The amount of the credit under this section for the
- 20 authorized business for the designated tax year.
- 21 (c) The taxpayer's federal employer identification number or
- 22 the Michigan treasury number assigned.
- 23 (4) The tax liability attributable to authorized business
- 24 activity is the tax liability imposed by this act after the cal-
- 25 culation of the credits provided in sections 36, 37, 38, and 39
- 26 multiplied by either of the following fractions as appropriate:

- 1 (a) For an authorized business locating a facility in this
- 2 state, a fraction the numerator of which is the ratio of the
- 3 value of the facility to all of the taxpayer's property located
- 4 in this state plus the ratio of the taxpayer's payroll attribut-
- 5 able to qualified new jobs to all of the taxpayer's payroll in
- 6 this state and the denominator of which is 2.
- 7 (b) For an authorized business expanding at an existing
- 8 site, a fraction the numerator of which is the ratio of the value
- 9 of the new property added to the site as part of that expansion
- 10 to all of the taxpayer's property located in this state plus the
- 11 ratio of the taxpayer's payroll attributable to qualified new
- 12 jobs to all of the taxpayer's payroll in this state and the
- 13 denominator of which is 2.
- 14 (5) If the credit allowed under this section for the tax
- 15 year and any unused carryforward of the credit allowed by this
- 16 section exceed the taxpayer's tax liability for the tax year,
- 17 that portion that exceeds the tax liability for the tax year
- 18 shall not be refunded but may be carried forward to offset tax
- 19 liability in subsequent tax years for 10 years or until used up,
- 20 whichever occurs first.
- 21 (6) A credit shall not be claimed by a taxpayer under this
- 22 section if the taxpayer's initial certification, as required in
- 23 subsection (2), is issued after December 31, $\frac{1999}{}$ 2003.
- 24 (7) As used in this section:
- 25 (a) "Authorized business" and "facility" mean those terms as
- 26 defined in the Michigan economic growth authority act, Act
- 27 No. 24 of the Public Acts of 1995, being sections 207.801 to

- 1 207.810 of the Michigan Compiled Laws 1995 PA 24, MCL 207.801 TO
- 2 207.810.
- 3 (b) "Authorized business activity" means the business activ-
- 4 ity of an authorized business certified under Act No. 24 of the
- 5 Public Acts of 1995 THE MICHIGAN ECONOMIC GROWTH AUTHORITY ACT,
- 6 1995 PA 24, MCL 207.801 TO 207.810.
- 7 (c) "Michigan economic growth authority" means the Michigan
- 8 economic growth authority created in Act No. 24 of the Public
- 9 Acts of 1995 THE MICHIGAN ECONOMIC GROWTH AUTHORITY ACT, 1995
- 10 PA 24, MCL 207.801 TO 207.810.
- 11 (d) "Qualified new jobs" means that term as defined in
- 12 section 37c.
- Sec. 49. The payroll factor is a fraction, the numerator of
- 14 which is the total wages paid in this state during the tax year
- 15 by the taxpayer and the denominator of which is the total wages
- 16 paid everywhere during the tax year by the taxpayer. For the
- 17 purposes of this chapter only, "wages" means ALL wages, as
- 18 defined in section 3401 SALARIES, FEES, BONUSES, COMMISSIONS, OR
- 19 OTHER PAYMENTS MADE IN THE TAXABLE YEAR ON BEHALF OF OR FOR THE
- 20 BENEFIT OF EMPLOYEES, OFFICERS, OR DIRECTORS OF THE TAXPAYER AND
- 21 INCLUDES, BUT IS NOT LIMITED TO, PAYMENTS THAT ARE SUBJECT TO OR
- 22 SPECIFICALLY EXEMPT FROM WITHHOLDING UNDER CHAPTER 24,
- 23 SECTIONS 3401 TO 3406 of the internal revenue code.

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